MISSISSIPPI LEGISLATURE

By: Representative Bain

REGULAR SESSION 2020

To: Public Utilities

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1077

1 AN ACT TO ENACT THE "TELECOMMUNICATIONS FRAUD PREVENTION AND 2 UTILITY INFRASTRUCTURE PROTECTION ACT"; TO PROVIDE THE MISSISSIPPI 3 PUBLIC SERVICE COMMISSION WITH THE POWER TO ENTER INTO JOINT 4 INVESTIGATIVE AGREEMENTS WITH OTHER LAW ENFORCEMENT AGENCIES; TO 5 PROVIDE THE COMMISSION WITH THE AUTHORITY TO EMPLOY OR DESIGNATE 6 FRAUD AND ENFORCEMENT AGENTS WHO SHALL BE CERTIFIED LAW 7 ENFORCEMENT OFFICERS APPOINTED BY THE COMMISSION; TO PROVIDE THAT THESE LAW ENFORCEMENT OFFICERS MAY ENFORCE AND INVESTIGATE ANY 8 9 ALLEGED VIOLATIONS OF THE MISSISSIPPI TELEPHONE SOLICITATION ACT. 10 CALLER ID ANTI-SPOOFING ACT, AUTOMATIC DIALING-ANNOUNCING DEVICES 11 ACT AND THE UNSOLICITED RESIDENTIAL TELEPHONIC SALES CALLS ACT, 12 AND THE RULES, REGULATIONS AND GENERAL ORDERS OF THE COMMISSION 13 PROMULGATED TO ADMINISTER AND ENFORCE SAID ACTS; TO PROVIDE SUCH LAW ENFORCEMENT OFFICERS WITH THE AUTHORITY TO INVESTIGATE 14 15 NUMEROUS OTHER UNLAWFUL ACTS AND CRIMES; TO PROVIDE THAT THE 16 REGULATORY AND SUPERVISORY JURISDICTION OF THE COMMISSION SHALL 17 NOT BE EXPANDED BY THIS ACT; TO REQUIRE THE COMMISSION TO MAKE A 18 REPORT TO THE LEGISLATURE NOT LATER THAN DECEMBER 31, 2021, 19 REGARDING THIS ACT; TO REPEAL SECTION 77-1-21, MISSISSIPPI CODE OF 20 1972, WHICH AUTHORIZES THE DEPARTMENT OF TRANSPORTATION TO EMPLOY AN ENFORCEMENT OFFICER AND INSPECTORS TO IMPLEMENT THE MOTOR 21 22 CARRIER REGULATORY LAW; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: **SECTION 1.** This act may be known and may be cited as the "Telecommunications Fraud Prevention and Utility Infrastructure

26 Protection Act."

27 <u>SECTION 2.</u> It is declared to be the policy of the State of 28 Mississippi that deceptive, scam, telemarketing, and fraudulent

29 activities by way of telecommunications and other means are 30 negatively impacting the citizens of the state resulting in massive monetary and property losses and that additional action by 31 32 the Mississippi Public Service Commission is needed to protect 33 Mississippians, especially vulnerable populations, from imposters 34 using telecommunications to defraud consumers by identifying those involved and investigating these actions to the fullest to stop 35 36 said criminal activity.

37 It is further declared to be the policy of the State of 38 Mississippi that the safe, reliable delivery of public utility 39 service across the state is made possible by properly protected public utility infrastructure and that the Mississippi Public 40 41 Service Commission is appropriately positioned to aid law enforcement efforts to investigate destructive acts against public 42 utility critical infrastructure, property, and theft of utility 43 44 service.

45 <u>SECTION 3.</u> Nothing in this act shall be construed to 46 increase the regulatory jurisdiction of the commission as said 47 jurisdiction is defined in Section 77-3-1, et seq., or any duty or 48 ability to supervise any public utility other than such laws as 49 are in effect at the time of passage of this act or to in any way 50 supersede or infringe upon any authority granted to any state 51 agency or law enforcement agency.

H. B. No. 1077 20/HR43/R1507CS PAGE 2 (CAA\EW) 52 <u>SECTION 4.</u> Whenever used in this act, the following terms 53 shall have the following meanings unless the context clearly 54 indicates otherwise:

(a) "Person" means an individual, firm, copartnership,
 corporation, company, association or joint-stock association, and
 includes any trustee, receiver, assignee or personal

58 representative thereof.

59 (b) "Commission" means the Mississippi Public Service60 Commission.

(c) "Telecommunications" means any apparatus that
facilitates voice or text communication over a distance by cable,
wire, voice-over Internet protocol, cellular or wireless networks,
or any other facility that allows voice or text communication
between two (2) or more persons.

(d) "Public utility infrastructure" means any
apparatus, equipment, or property of a public utility that
facilitates the provision of public utility services in the State
of Mississippi.

(e) "Fraud and enforcement agent" means any person employed or designated by the commission as a fraud and enforcement agent as described by the terms of this act.

(f) "Subject acts" means the Mississippi Telephone
Solicitation Act, Section 77-3-701, et seq.; the Unsolicited
Residential Telephonic Sales Calls Act, Section 77-3-601, et seq.;
the Caller ID Anti-Spoofing Act, Section 77-3-801, et seq.; and

77 the Automatic Dialing-Announcing Devices Act, Section 77-3-451, et 78 seq.

79 <u>SECTION 5.</u> For the purpose of carrying out the provisions of 80 this act, the commission may:

81 (a) Enter into joint investigative agreements and
82 coordinate and cooperate in any investigation requested by any
83 federal, state, or local law enforcement agency, along with any
84 agency or political subdivision of the State of Mississippi; and

(b) Administer, execute and enforce all other
provisions of this act, make necessary orders in connection
therewith, and prescribe rules, regulations and procedures for
such administration.

89 SECTION 6. For the purpose of enforcing the provisions of 90 this act and subject acts, the commission may employ or designate fraud and enforcement agents, who shall be under the supervision 91 92 of the commission. Each fraud and enforcement agent shall be 93 qualified by experience and training in law enforcement or investigative work and shall be certified as a law enforcement 94 95 officer, in accordance with Section 45-6-11. The commission shall 96 give preference in hiring to persons with previous law enforcement 97 experience. All fraud and enforcement agents shall be appointed 98 by the commission and shall be subject to removal at any time by 99 the commission.

100 **SECTION 7.** (1) Fraud and enforcement agents may enforce and 101 investigate any alleged violations of the Mississippi Telephone

102 Solicitation Act, Caller ID Anti-Spoofing Act, Automatic 103 Dialing-Announcing Devices Act, Unsolicited Residential Telephonic 104 Sales Calls Act and the rules, regulations and general orders of 105 the commission promulgated to administer and enforce said acts. 106 (2) Additionally, fraud and enforcement agents may 107 investigate the following unlawful acts and crimes: 108 Section 97-19-35, which relates to false (a) 109 representation to receive money or valuable property; 110 Sections 97-19-21 through 97-19-27, which relate to (b) 111 procuring, furnishing, and receiving money, goods, or services with the intent to defraud; 112 113 Section 43-47-19, which relates to exploitation of (C) 114 a vulnerable person; Section 97-29-45, which relates to obscene 115 (d) electronic telecommunications; 116 117 (e) Section 97-23-19, which relates to embezzlement; 118 Section 97-45-19, which relates to identity theft; (f) Section 97-19-13, which relates to credit card 119 (q) 120 theft; 121 Section 97-19-83, which relates to mail fraud; (h) 122 (i) Section 97-45-3, which relates to computer fraud; 123 Section 97-45-15, which relates to cyberstalking; (j) 124 Sections 97-7-43 and 97-7-44, which relate to (k) 125 impersonating a public officer or employee;

(1) Sections 97-1-1 through 97-1-9, which relate to
conspiracy, accessories and attempts, but limited to the unlawful
acts and crimes enumerated in this section;

129 (m) Section 97-7-31, which relates to destroying or 130 tampering with licensed communications systems;

131 (n) Section 97-25-1, which relates to destruction of132 electric power facilities or equipment;

(o) Sections 97-17-41 and 97-17-43, which relate to petit and grand larceny, but limited to instances arising from theft of utility services or property;

(p) Section 97-25-3, which relates to theft of service and tampering with utility meters;

138 (q) Section 97-25-53, which relates to destroying139 telephone lines; and

140 (r) Section 97-25-54, which relates to theft of 141 telecommunication services.

142 <u>SECTION 8.</u> (1) Fraud and enforcement agents shall have the 143 powers of a law enforcement officer of this state, and shall have 144 the right to bear arms, investigate crimes, subject to the 145 limitations of this act, serve and execute search warrants, 146 conduct civil asset forfeiture as authorized under existing law in 147 conjunction with the Attorney General, and other valid legal 148 process, and make arrests.

149 (2) Fraud and enforcement agents may aid and assist any law150 enforcement officer whose life or safety is in jeopardy. With the

151 approval of the commission or its designee(s), fraud and 152 enforcement agents may assist other law enforcement agencies in 153 searching for convicted felons who have escaped or for alleged 154 felons.

155 (3) Upon request of any law enforcement agency, the 156 Mississippi Highway Patrol, a sheriff of any county or the chief 157 of police of any municipality, the Attorney General, Secretary of 158 State, State Auditor, District Attorney, any municipal or county 159 prosecuting attorney, or any public utility and with the consent of the commission, or its designee(s), fraud and enforcement 160 161 agents may assist in any investigation related to any crime, 162 subject to the limitations of this act.

Furthermore, fraud and enforcement agents upon approval by the commission or its designee(s) shall have the authority to assist any law enforcement agency or political subdivision of the state during time of natural disasters such as hurricanes, tornados or floods.

168 (4) Nothing in this act shall be construed as granting the
169 commission or its fraud and enforcement agents general police
170 powers, except those powers and authorities enumerated in this
171 act.

(5) Specifically, the commission, at the request of the Attorney General, Secretary of State, State Auditor or any other agency or officer of the state, shall cooperate and assist in any investigation, subject to the limitations of this act.

H. B. No. 1077 **~ OFFICIAL ~** 20/HR43/R1507CS PAGE 7 (CAA\EW) 176 <u>SECTION 9.</u> The commission may purchase, subject to its 177 budget set by the Mississippi Legislature, all necessary equipment 178 to enforce the provisions of this act, and to pay for the same out 179 of any funds appropriated to the commission.

180 <u>SECTION 10.</u> For the purpose of administering and enforcing 181 the provisions of this act, the commission may provide mutual aid 182 and is encouraged and empowered to cooperate with any other law 183 enforcement agencies in a manner consistent with the enforcement 184 of this act.

185 SECTION 11. The Public Service Commission shall make a 186 report regarding this act to the Speaker of the House, Lieutenant 187 Governor, Chairman of the House Public Utilities Committee and 188 Chairman of the Senate Energy Committee not later than December 189 31, 2021, which report shall include the number and detail, to the 190 extent such disclosure is not required to be kept confidential, of 191 the following: investigations, indictments or information, 192 ongoing prosecutions, and convictions under this act. Additionally, the report should indicate which other law 193 194 enforcement agencies, public officials or other entities that the 195 law enforcement officers empowered under this act have been in 196 cooperation with on any matters, and to what extent, to the extent 197 such disclosure is not required to be kept confidential.

198 <u>SECTION 12.</u> Sections 1 through 12 of this act shall stand 199 repealed from and after July 1, 2022.

SECTION 13. Section 77-1-21, Mississippi Code of 1972, which authorizes the Department of Transportation to employ an enforcement officer and inspectors to implement the Motor Carrier Regulatory Law, is repealed.

204 **SECTION 14.** This act shall take effect and be in force from 205 and after its passage.