MISSISSIPPI LEGISLATURE

REGULAR SESSION 2020

By: Representatives Criswell, Byrd To: Judiciary B

HOUSE BILL NO. 1068

1 AN ACT RELATING TO THE SEIZURE AND FORFEITURE OF PROPERTY IN 2 CERTAIN CRIMINAL ACTIONS; TO DEFINE CERTAIN TERMS; TO STATE 3 CERTAIN DECLARATIONS BY THE LEGISLATURE AND TO PRONOUNCE THE PURPOSE OF THIS ACT; TO AUTHORIZE A COURT TO ISSUE AN EX PARTE 4 5 PRELIMINARY ORDER FOR THE SEIZURE OF PERSONAL PROPERTY FOR WHICH 6 FORFEITURE IS SOUGHT; TO AUTHORIZE PERSONAL PROPERTY TO BE SEIZED 7 WITHOUT A COURT ORDER OR WARRANT UNDER CERTAIN CONDITIONS; TO 8 REQUIRE A COURT ORDER FOR THE SEIZURE OR RESTRAINT OF REAL 9 PROPERTY; TO EXEMPT HOMESTEAD PROPERTY AND OTHER SPECIFIED 10 PROPERTY HAVING A CERTAIN VALUE FROM SEIZURE AND FORFEITURE; TO 11 DECLARE THAT CONTRABAND IS SUBJECT TO SEIZURE; TO PROHIBIT THE 12 WAIVER OF A PERSON'S INTEREST IN SEIZED PROPERTY; TO REQUIRE LAW 13 ENFORCEMENT TO ISSUE A RECEIPT FOR SEIZED PROPERTY; TO AUTHORIZE A COURT TO ORDER THE FORFEITURE OF PROPERTY WHEN A PERSON IS 14 CONVICTED OF AN OFFENSE AUTHORIZING FORFEITURE; TO PROHIBIT CIVIL 15 16 FORFEITURE OF PROPERTY UNDER THIS ACT; TO LIMIT FORFEITURE OF 17 PROPERTY TO CASES WHERE THERE IS A CONVICTION OF A STATE CRIMINAL 18 STATUTE THAT AUTHORIZES FORFEITURE OF PROPERTY; TO ESTABLISH THE 19 PROCEDURE FOR FILING A CRIMINAL COMPLAINT FOR THE FORFEITURE OF 20 PROPERTY; TO AUTHORIZE A PROSECUTING ATTORNEY TO FILE AN 21 INDICTMENT WHEN THE STATE SEEKS FORFEITURE OF PROPERTY OTHER THAN THROUGH A COMPLAINT; TO STATE WHEN TITLE TO FORFEITED PROPERTY 22 23 VESTS WITH THE STATE; TO AUTHORIZE A PRETRIAL HEARING TO DETERMINE 24 THE VALIDITY OF A SEIZURE AND TO REQUIRE THE ISSUANCE OF A WRIT OF REPLEVIN IF CERTAIN FINDINGS ARE MADE; TO DECLARE THAT DISCOVERY 25 26 IN SEIZURE AND FORFEITURE CASES IS SUBJECT TO THE MISSISSIPPI 27 RULES OF CIVIL PROCEDURE; TO ESTABLISH JURISDICTION OVER 28 FORFEITURE PROCEEDINGS IN THE COURT THAT HAS JURISDICTION OVER THE RELATED CRIMINAL MATTER; TO AUTHORIZE A DEFENDANT, DURING A 29 HEARING RELATING TO THE SEIZURE AND FORFEITURE OF PROPERTY, TO 30 31 PETITION THE COURT FOR A DETERMINATION ON WHETHER THE FORFEITURE 32 IS UNCONSTITUTIONALLY EXCESSIVE; TO PROHIBIT THE FORFEITURE OF 33 PROPERTY ENCUMBERED BY A BONA FIDE SECURITY INTEREST; TO AUTHORIZE 34 AN INNOCENT OWNER OF PROPERTY SUBJECT TO FORFEITURE TO PETITION

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35 THE COURT FOR A HEARING ON THE PERSON'S ALLEGED INTEREST IN THE 36 PROPERTY; TO REQUIRE THE COURT TO EITHER DISMISS THE FORFEITURE 37 PROCEEDING OR ORDER FORFEITURE OF THE PROPERTY FOLLOWING AFTER A 38 HEARING ON THE MATTER OR PURSUANT TO A PLEA AGREEMENT; TO 39 AUTHORIZE THE COURT TO ORDER FORFEITURE OF SUBSTITUTE PROPERTY 40 WHENEVER THE PROPERTY SUBJECT TO FORFEITURE IS UNREACHABLE; TO 41 PROHIBIT THE STATE FROM SEEKING PERSONAL MONEY JUDGMENTS RELATED 42 TO THE FORFEITURE OF PROPERTY OTHER THAN PROVIDED FOR IN THIS ACT; 43 TO PROHIBIT A COURT FROM HOLDING DEFENDANTS JOINTLY AND SEVERALLY 44 LIABLE FOR FORFEITURE AWARDS; TO AUTHORIZE AN APPEAL OF A COURT'S 45 DECISION IN FORFEITURE LITIGATION; TO REQUIRE A SEIZING AGENCY TO 46 PAY ATTORNEY FEES WHENEVER A PROPERTY OWNER PREVAILS ON A CLAIM; 47 TO REQUIRE A LAW ENFORCEMENT AGENCY TO RETURN PROPERTY WHEN SO 48 ORDERED BY THE COURT; TO REQUIRE THE DESTRUCTION OF CONTRABAND NO 49 LONGER NEEDED FOR EVIDENTIARY PURPOSES; TO REOUIRE ABANDONED 50 PROPERTY NO LONGER NEEDED FOR EVIDENTIARY PURPOSES TO BE DELIVERED 51 TO THE STATE TREASURER; TO PROHIBIT A LAW ENFORCEMENT AGENCY FROM 52 RETAINING FORFEITED OR ABANDONED PROPERTY FOR ITS OWN USE; TO 53 PROHIBIT A LAW ENFORCEMENT AGENCY FROM RELINQUISHING SEIZED 54 PROPERTY TO A FEDERAL AGENCY FOR THE PURPOSE OF THE PROPERTY'S 55 FORFEITURE UNDER THE CONTROLLED SUBSTANCES ACT; TO ESTABLISH 56 CERTAIN REQUIREMENTS RELATING TO PROPERTY SEIZED THROUGH A 57 MULTIJURISDICTIONAL COLLABORATION WITH THE FEDERAL GOVERNMENT; TO 58 DECLARE THAT THIS ACT PREEMPTS ANY LOCAL GOVERNMENTAL LAW THAT 59 REGULATES CIVIL AND CRIMINAL FORFEITURE; TO AMEND SECTIONS 60 49-1-43, 49-5-115, 49-7-81 AND 49-7-91, MISSISSIPPI CODE OF 1972, 61 WHICH RELATE TO THE PROTECTION OF GAME AND FISH AND HUNTING AND 62 FISHING, IN CONFORMITY TO THE PRECEDING PROVISIONS OF THIS ACT; TO 63 REPEAL SECTIONS 49-7-103 AND 49-7-251 THROUGH 49-7-259, 64 MISSISSIPPI CODE OF 1972, WHICH AUTHORIZES THE SEIZURE AND CONFISCATION OF PROPERTY USED IN ILLEGAL HUNTING OR FISHING; TO 65 66 REPEAL SECTION 59-21-33, MISSISSIPPI CODE OF 1972, WHICH 67 AUTHORIZES THE SEIZURE AND FORFEITURE OF BOATS AND TRAILERS WITH 68 ALTERED IDENTIFICATION NUMBERS; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 69

70 SECTION 1. As used in this act, the following words and 71 phrases have the meanings ascribed in this section unless the

72 context clearly indicates otherwise:

73

"Abandoned property" means personal property left (a) 74 by an owner who relinquishes all rights to its control. The term 75 "abandoned property" does not include real property, which cannot 76 be abandoned.

(b) "Actual knowledge" means direct and clear awarenessof information, a fact or a condition.

(c) "Contraband" means goods that, in themselves, are unlawful to possess, including scheduled drugs without a valid prescription and a firearm that is illegal to possess. The term "contraband" does not include proceeds derived from an alleged crime or an instrumentality used in an alleged crime.

(d) "Conveyance" means a device used for
transportation, including a motor vehicle, trailer, all terrain
vehicle, airplane, vessel or any equipment attached to one of
these devices. The term "conveyance" does not include property
that is stolen or taken in violation of the law.

89 (e) "Court" means the criminal division of the circuit90 court.

91 (f) "Instrumentality" means property otherwise lawful 92 to possess which is used in the commission of an offense of a law 93 authorizing forfeiture. The term "instrumentality" includes land, 94 buildings, a container, a conveyance, equipment, materials, 95 products, a tool, a computer, computer software, a 96 telecommunications device, a firearm and ammunition.

97 (g) "Law authorizing forfeiture of property" means a 98 state law that includes forfeiture of property as a punishment or 99 sanction for the offense.

100 (h) "Law enforcement agency" means an agency,101 department, bureau, office or other entity, regardless of its

H. B. No. 1068 ~ OFFICIAL ~ 20/HR26/R901 PAGE 3 (RKM\KW) 102 name, of the state, a municipality, county or other local 103 governmental entity which has the authority under state law to 104 engage in seizure and forfeiture. The term "law enforcement 105 agency" does not include a federal police force or other entity of 106 the federal government.

107 (i) "Proceeds" means money, securities, negotiable
108 instruments or other means of exchange obtained by the sale of
109 property.

(j) "Prosecuting authority" means the government attorney who is prosecuting a criminal case.

112 <u>SECTION 2.</u> The Legislature declares that forfeiture is 113 disfavored in the State of Mississippi. It is the purpose of this 114 act to:

115 (a) Deter criminal activity by reducing its economic 116 incentives;

(b) Confiscate property used in the violation of the law and disgorge the fruits of illegal conduct; and

119 (c) Protect property and due process rights of120 defendants and innocent owners.

121 <u>SECTION 3.</u> At the request of the state at any time, a court 122 may issue an ex parte preliminary order or warrant to attach, 123 seize or secure personal property for which forfeiture is sought 124 and to provide for its custody. The application, issuance, 125 execution and return of a court order or warrant issued pursuant

126 to this section are subject to applicable state statutes and court 127 rules.

128 **SECTION 4.** (1) Personal property may be seized without a 129 court order or warrant whenever one or more of the following 130 conditions exists:

131 (a) The personal property subject to forfeiture is132 seized incident to a lawful arrest;

(b) The state has probable cause to believe the person
committed an offense that authorizes the forfeiture of property
and the search was lawfully conducted;

(c) The state has probable cause to believe that the delay caused by the necessity of obtaining process would result in the removal or destruction of the personal property and that the personal property is forfeitable under this act; or

140 (d) The personal property is the subject of a prior141 judgment of forfeiture in favor of the state.

142 (2) The mere presence or possession of U.S. currency,
143 without other indicia of an offense that authorizes forfeiture of
144 property, is insufficient probable cause for seizure of U.S.
145 currency.

146 <u>SECTION 5.</u> (1) Seizure or restraint of real property 147 requires a court order. A court may issue an order to seize or 148 secure real property for which forfeiture is sought only after 149 proper notice and an opportunity for a contested hearing to

150 determine the sufficiency of probable cause for the seizure has 151 been provided to the property owners.

(2) This section does not prohibit the prosecuting authority from seeking a lis pendens or restraining order to hinder the sale or destruction of the real property. However, if the prosecuting authority obtains a lis pendens or restraining order, then the prosecuting authority must notify any party with an interest in any real property within thirty (30) days of receiving the lis pendens or restraining order.

(3) Application, filing, issuance, execution and return ofany order are subject to applicable state statutes.

161 <u>SECTION 6.</u> The following are exempt from seizure and 162 forfeiture:

163

(a) Homestead real property.

164 U.S. currency totaling Two Thousand Five Hundred (b) 165 Dollars (\$2,500.00) or less; however, the prosecuting authority of 166 a criminal court district may establish an exemption with a 167 maximum dollar amount greater than Two Thousand Five Hundred 168 Dollars (\$2,500.00) for U.S. currency seized within that district. 169 (c) A motor vehicle having a market value equal to or 170 less than Two Thousand Five Hundred Dollars (\$2,500.00); however, the prosecuting authority of a criminal court district may 171

172 establish an exemption with a maximum dollar amount greater than 173 Two Thousand Five Hundred Dollars (\$2,500.00) for a motor vehicle 174 seized within that district.

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175 <u>SECTION 7.</u> A property right does not exist in contraband.
176 Contraband is subject to seizure and must be disposed of according
177 to state law.

178 <u>SECTION 8.</u> (1) A police officer, sheriff or other member of 179 law enforcement, other than the prosecuting authority, may not 180 request, require or in any manner induce a person to execute a 181 document purporting to waive, for purpose of forfeiture under this 182 act, the person's interest in or rights to property seized.

183 (2) Any document purporting to waive a person's interest in 184 or right to property seized under this act is null, void and 185 inadmissible in court.

186 <u>SECTION 9.</u> When property is seized, the law enforcement 187 officer shall give an itemized receipt to the person possessing 188 the property. If the person possessing the property is not 189 present, the law enforcement officer must leave a receipt in the 190 place where the property was found, if reasonably possible.

191 <u>SECTION 10.</u> When a person is convicted of an offense that 192 authorizes the forfeiture of property, the court, consistent with 193 this act, may order the person to forfeit:

(a) Any property constituting, or derived directly
from, proceeds of the underlying offense for which the person is
convicted; or

(b) Any of the person's property used in any manner or part to commit or to facilitate the commission of the offense for which the person is convicted.

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 7 (RKM\KW) 200 <u>SECTION 11.</u> (1) There may be no civil forfeiture under this 201 act.

202 (2) Except as otherwise provided by law, property may be 203 forfeited if the following conditions are met:

204 (a) The offense is of a state criminal law that205 authorizes the forfeiture of property;

(b) Guilt of the offense is established by proof of a criminal conviction, except as otherwise provided under subsection (4); and

(c) The state establishes that the property is subject to forfeiture under Section 10 of this act by clear and convincing evidence.

(3) This act does not prevent property from being forfeited by plea agreement approved by the presiding criminal court; however, the court may not accept a plea agreement or other arrangement that prevents the claims of any person who filed a statement of interest or ownership pursuant to Sections 18 and 19 of this act from being adjudicated.

(4) The court may waive the conviction requirement and grant title to the property to the state if the prosecuting authority files a motion no less than one hundred eighty (180) days after seizure and shows by clear and convincing evidence that, before conviction, the defendant:

223 (a) Died;

224 (b) Was deported by the federal government;

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 8 (RKM\KW) (c) Is granted immunity or reduced punishment in exchange for testifying or assisting a law enforcement investigation or prosecution;

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(d) Fled the jurisdiction; or

(e) Abandoned the property.

(5) Property that either is seized from a person who flees
the jurisdiction or is abandoned must be delivered to the State
Treasurer within thirty (30) days without further
forfeiture-related litigation. The State Treasurer shall sell all

noncurrency property. The sale proceeds and any currency seized from a person who flees the jurisdiction or abandons the currency must be deposited into the State General Fund.

237 SECTION 12. (1) In any case in which the state seeks 238 forfeiture of property, except when the state seeks forfeiture 239 through indictment or information as provided in Section 13 of 240 this act, the prosecuting authority shall file a criminal 241 complaint that includes: (a) criminal charges; and (b) the 242 information identified in subsection (2) of this section before 243 the defendant's first appearance in court. Upon motion by the 244 prosecuting authority, a court may permit the filing of an amended 245 criminal complaint within seven (7) days of the first appearance 246 for good cause shown. Service of an amended criminal complaint on 247 a represented party must be made on the defendant's attorney. 248 Service on the attorney or party must be made in the manner provided by the rules of practice of the court, including by 249

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H. B. No. 1068 20/HR26/R901 PAGE 9 (RKM\KW) 250 electronic means as authorized by that court. The court shall 251 verify service at the defendant's next appearance.

(2) A complaint in any case in which the state seeksforfeiture of property must include the following:

(a) A description of the property seized;
(b) The date and place of the seizure;
(c) The name and address of the appropriate agency
responsible for the seizure;

(d) A statement of facts establishing probable cause to believe that the charged offense has been committed, that the defendant committed it, and that the seized property is an instrument or represents the proceeds of the underlying offense;

(e) The name of any person known to the prosecuting
authority to have an interest in the property and the nature of
that interest; and

(f) References to the relevant statutory provisions required to show that the property is the type of property that may be forfeited under Section 10 of this act.

268 (3) If notice is not served in accordance with subsections 269 (1) and (2) to all persons appearing to have an interest in the 270 property and no time extension is granted or the extension period 271 has expired, the appropriate agency, upon the owner's request, 272 must return the property to the person from whom the property was 273 seized or another owner if another owner made the request. The 274 agency may not return contraband.

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 10 (RKM\KW) 275 (4) Unless otherwise provided by law, the prosecuting 276 authority shall provide notice of the forfeiture proceeding to the 277 registered owner of any vehicle and any other individual known to 278 have an interest in any property subject to forfeiture under this 279 section who is not charged with a crime in the complaint. Notice 280 must be given within seven (7) days of the filing of the complaint 281 pursuant to subsection (1) or, if an interest was not known at the time of the filing, within seven (7) days of discovery of an 282 283 individual with an interest in the property. Notice may be made by personal service if the owner is a resident of this state or by 284 285 certified mail if the person is the resident of another state.

286 (5) The notice must be in writing and contain the following:

287

(a) A description of the property seized;

288

(b) The date of seizure; and

(c) A copy of the complaint filed pursuant tosubsection (1).

(6) The following language must appear conspicuously in the notice: "WARNING: You may lose the right to be heard in court if you do not file a statement of interest or ownership within days. You must file in \_\_\_[NAME OF COURT]\_\_\_ court.
You do not have to pay a filing fee to file your notice."

296 <u>SECTION 13.</u> (1) In any case in which the state seeks 297 forfeiture of property other than through a complaint filed under 298 Section 12 of this act, the prosecuting authority shall file an 299 indictment or information that includes:

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(a) A criminal charge; and

301 (b) A charge for which forfeiture of property under 302 this act may be ordered, which charge must identify the specific 303 assets to be forfeited, if known, or the relevant forfeiture 304 statutes if specific assets to be forfeited are not known at the 305 time the prosecuting authority requests the issuance of the 306 indictment.

307 (2) Upon application of the prosecuting authority, the court 308 may enter a restraining order or injunction or take other action 309 to preserve the availability of property only:

310 (a) Upon the issuance of an indictment or information311 according to subsection (1); or

(b) Before the issuance of the indictment or information if the court determines there is a substantial probability the state will prevail on the issue of criminal forfeiture and that failure to enter the order will result in property being destroyed, removed from the jurisdiction or otherwise made unavailable for forfeiture.

318 (3) Any order entered under subsection (2)(b) may not be 319 effective for a period greater than ninety (90) days unless 320 extended by the court for good cause shown or unless an indictment 321 or information described in subsection (2)(a) has been issued 322 subsequently.

323 (4) Notice must be provided as required under subsections324 (4) through (6) of Section 12 of this act to all persons known to

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 12 (RKM\KW) 325 have an interest in the property who are not named in the 326 indictment or information.

327 <u>SECTION 14.</u> (1) Except as otherwise provided in subsection 328 (3), title to property subject to forfeiture vests with the state 329 when the court issues a forfeiture judgment and relates back to 330 the time when the state seizes or restrains the property.

(2) Except as otherwise provided in subsection (3), title to
 substitute assets vests when the court issues an order forfeiting
 substitute assets.

(3) Notwithstanding the provisions of subsections (1) and
(2), title to property subject to forfeiture and to substitute
assets is subject to claims by third parties adjudicated under
this act.

338 <u>SECTION 15.</u> (1) Following the seizure of property, a 339 defendant has a right to a pretrial hearing to determine the 340 validity of the seizure.

341 (2) The court shall hold the hearing at the time of a342 defendant's first appearance in court.

343 (3) Either party, by agreement or for good cause, may move
344 the court for one (1) extension of no more than ten (10) days. A
345 motion under this subsection may be supported by affidavits or
346 other submissions.

347 (4) The court shall issue a writ of replevin if it finds any 348 of the following:

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 13 (RKM\KW) 349 (a) It is likely that the final judgment will be that350 the state must return the property to the defendant;

351 (b) The property is not reasonably required to be held 352 for evidentiary reasons; or

353 The property is the only reasonable means for the (C) 354 defendant to pay for legal representation in the forfeiture or 355 criminal proceeding and minimum living expenses, unless the prosecuting authority shows by clear and convincing evidence that 356 357 the property is the instrument or proceeds of an offense for which 358 the defendant is charged. The court, in its discretion, may order 359 the return of funds and property not needed for evidentiary 360 reasons which are sufficient to obtain counsel of choice but less 361 than the total amount seized.

362 <u>SECTION 16.</u> Discovery is subject to the Mississippi Rules of 363 Criminal Procedure.

364 <u>SECTION 17.</u> (1) The court with jurisdiction over the 365 related criminal matter has jurisdiction over the forfeiture 366 proceeding.

367 (2) The litigation related to the forfeiture of property 368 must be held in a proceeding following the trial of the related 369 alleged offense. The timing of the litigation of the forfeiture 370 proceeding is at the discretion of the court. The litigation 371 associated with the forfeiture of property of less than Ten 372 Thousand Dollars (\$10,000.00) in value must be held before a judge 373 without a jury.

374 (3) If the property owner engages in pro se representation
375 in a case before a judge, the court is not bound by the common
376 law, court rules of evidence, statutory rules of evidence,
377 technical or formal rules of pleading or procedure in the
378 litigation related to the forfeiture of property.

379 (4) If the defendant in the related criminal matter was 380 represented by a public defender, the state public defender or 381 chief public defender of the criminal court may authorize 382 representation of the defendant in the forfeiture proceeding.

383 <u>SECTION 18.</u> (1) At any time during a hearing pursuant to 384 Section 15 or 17 of this act, the defendant may petition the court 385 to determine whether the forfeiture is unconstitutionally 386 excessive under the state constitution.

387 (2) The defendant has the burden of establishing the 388 forfeiture is disproportional to the seriousness of the offense by 389 clear and convincing evidence at a hearing conducted by the court 390 without a jury.

(3) In determining whether the forfeiture is
unconstitutionally excessive, the court may consider all relevant
factors, including, but not limited to, the following:

(a) The seriousness of the offense and its impact on
the community, including the duration of the activity and the harm
caused by the defendant;

397 (b) The extent to which the defendant participated in398 the offense;

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 15 (RKM\KW) 399 (c) The extent to which the property was used in 400 committing the offense;

401 (d) The sentence imposed for committing the crime 402 authorizing forfeiture;

403 (e) Whether the offense was completed or attempted;
404 (f) The hardship to the defendant if the forfeiture is
405 realized and if the forfeiture would deprive the property owner of
406 the owner's livelihood; and

(g) The hardship from the loss of a primary residence, motor vehicle or other property to the defendant's family members or others if the property is forfeited.

(4) In determining the value of the instrumentality subject
to forfeiture, the court may consider all relevant factors related
to the fair market value of the property.

(5) The court may not consider the value of the instrumentality to the state in determining whether the forfeiture of an instrumentality is constitutionally excessive.

416 <u>Section 19.</u> (1) Property encumbered by a bona fide security 417 interest is not subject to forfeiture. A person claiming a 418 security interest must establish by clear and convincing evidence 419 the validity of the interest perfected under Chapter 9, Title 75, 420 Mississippi Code of 1972, or a lease or rental agreement.

421 (2) The prosecuting authority summarily shall return seized
422 property to the person with a bona fide security interest, up to
423 the value of the secured interest.

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 16 (RKM\KW) 424 (3) If the person alleges a valid security interest but the 425 state seeks to proceed with the forfeiture against the property, 426 the state must prove by clear and convincing evidence that the 427 person had actual knowledge of the underlying crime giving rise to 428 the forfeiture. Either party may petition the court for a hearing 429 at any time before the court enters judgment in the criminal 430 prosecution or grants the motion in subsection (4) of Section 11 431 of this act.

432 SECTION 19. (1) Any person, including an heir but excluding 433 the defendant or a secured-interest holder, asserting a legal 434 interest in property that has been seized or restrained may 435 petition the court, at any time before the court enters final 436 judgment in the criminal prosecution or grants a motion pursuant 437 to subsection (4) of Section 11 of this act, for a hearing to adjudicate the validity of the person's alleged interest in the 438 439 property. The hearing must be held before the court alone, 440 without a jury.

441 The petitioner shall file with the court a simple (2)442 statement of interest or ownership. The petitioner must sign the 443 petition under penalty of perjury and set forth the nature and 444 extent of the petitioner's right, title or interest in the 445 property, the time and circumstances of the petitioner's 446 acquisition of the right, title or interest in the property, any 447 additional facts supporting the petitioner's claim, and the relief 448 sought.

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H. B. No. 1068 20/HR26/R901 PAGE 17 (RKM\KW) 449 (3) The filing fee for the statement under this section is450 waived.

(4) To the extent practicable and consistent with the interests of justice, the hearing on the petition must be held within thirty (30) days of the filing of the petition. The court may consolidate the hearing on the petition with a hearing on any other petition filed by a person other than the defendant under this subsection.

(5) At the hearing, the petitioner may testify and present evidence and witnesses on the petitioner's own behalf and may cross-examine witnesses who appear at the hearing. The state may present evidence and witnesses in rebuttal and in defense of its claim to the property and may cross-examine witnesses who appear at the hearing.

(6) A petitioner who has an ownership interest in property subject to forfeiture at the time of the commission of the crime giving rise to the forfeiture and who claims to be an innocent owner bears the burden of proving by clear and convincing evidence that the person has a legal right, title or interest in the property seized under this act.

(7) If subsection (6) is satisfied and the state seeks to proceed with the forfeiture of the property, the state must prove by clear and convincing evidence that the petitioner had actual knowledge of the underlying crime giving rise to the forfeiture.

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(8) A petitioner who acquires an ownership interest in property subject to forfeiture after the commission of the crime giving rise to the forfeiture and who claims to be an innocent owner bears the burden of proving by clear and convincing evidence that the person has legal right, title or interest in the property seized under this act.

(9) If subsection (8) is satisfied and the state seeks to proceed with the forfeiture of the property, the state must prove by clear and convincing evidence that at the time the petitioner acquired the property, the person:

483 (a) Had actual knowledge that the property was subject484 to forfeiture; or

485 (b) Was not a bona fide purchaser without notice of any486 defect in title and for valuable consideration.

(10) If the state fails to meet its burden in subsection (7)
or (9), the court must find that the petitioner is an innocent
owner and order the state to relinquish all claims of title to the
property.

(11) Information in the statement of interest or ownership filed under this section may not be used as evidence in the criminal matter. This section does not prohibit a petitioner who has filed a statement of interest or ownership under this section from providing information to any prosecuting authority or defendant involved in the related criminal matter or their

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497 representatives or from testifying in any criminal trial as to 498 facts within the petitioner's knowledge.

499 (12) A defendant or convicted offender may invoke the right 500 against self-incrimination or the marital privilege during the 501 forfeiture-related litigation. The trier of fact at the hearing 502 may draw an adverse inference from the invocation of the right or 503 privilege.

504 <u>SECTION 20.</u> (1) If the prosecuting authority fails to meet 505 its burden as to any claimant, the court must enter judgment 506 dismissing the forfeiture proceeding and delivering the property 507 to the prevailing owner unless the owner's possession of the 508 property is illegal.

509 (2) If the prosecuting authority meets its burden as to all 510 claimants, the court must enter judgment forfeiting the seized 511 property.

512 (3) A court may enter judgment following a hearing or513 pursuant to a stipulation or plea agreement.

514 <u>SECTION 21.</u> Upon the state's motion following conviction, 515 the court may order the forfeiture of substitute property owned by 516 the defendant up to the value of unreachable property that is 517 beyond the court's jurisdiction or cannot be located through due 518 diligence only if the state proves by clear and convincing 519 evidence that the defendant intentionally:

520 (a) Dissipated the property;

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521 (b) Transferred, sold or deposited property with a522 third party to avoid forfeiture;

523 (c) Diminished substantially the value of property; or524 (d) Commingled the property with other property that

525 cannot be divided without difficulty.

526 **SECTION 22.** The state may not seek personal money judgments 527 or other remedies related to the forfeiture of property not 528 provided for in this act.

529 <u>SECTION 23.</u> A defendant is not jointly and severally liable 530 for forfeiture awards owed by other defendants. When ownership is 531 unclear, a court may order each defendant to forfeit property on a 532 pro rata basis or by another means the court finds equitable.

533 <u>SECTION 24.</u> (1) A party to forfeiture litigation, other 534 than the defendant, may appeal the court's decision on an 535 interlocutory basis.

536 (2) The defendant may appeal the court's decision regarding
537 the seizure or forfeiture of property following final judgement in
538 the forfeiture litigation.

539 <u>SECTION 25.</u> In a proceeding in which a property owner's 540 claims prevail by recovering at least one-half (1/2), by value, of 541 the property or currency claimed, the seizing agency is liable 542 for:

543 (a) Reasonable attorney fees and other litigation costs544 reasonably incurred by the claimant;

545 (b) Post-judgment interest; and

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 21 (RKM\KW) (c) In cases involving currency, other negotiable
instruments or the proceeds of an interlocutory sale, any interest
actually paid from the date of seizure.

549 <u>SECTION 26.</u> (1) If the court orders the return of property, 550 the law enforcement agency that holds the property must return the 551 property to the owner or other prevailing claimant within a 552 reasonable period of time, not to exceed five (5) days after entry 553 of judgment.

(2) An owner to whom property is returned is not responsible for any charges for storage of the property or expenses incurred in the preservation of the property.

(3) The law enforcement agency that holds the property is responsible for any damages, storage fees and related costs applicable to property that is returned under this section.

560 <u>SECTION 27.</u> (1) Whenever contraband held for evidentiary 561 purposes is no longer needed for that purpose, the court may order 562 the contraband to be destroyed pursuant to state law.

(2) Whenever abandoned property held for evidentiary purposes is no longer needed for that purpose, the court may order the property to be delivered to the State Treasurer within thirty (30) days of the order.

567 (3) If forfeiture is granted, the court, upon motion, may 568 order that a portion of the currency seized or proceeds from the 569 sale of forfeited property be used to:

570 (a) Pay the victim of the crime for which the defendant 571 is convicted;

572 (b) Pay reasonable nonpersonnel expenses for the 573 seizure, storage and maintenance of any forfeited property found 574 to be related to the crime for which the defendant is convicted; 575 and

(c) Reimburse the seizing agency for nonpersonnel operating costs, including controlled-drug buy money, related to investigating the crime for which the defendant is convicted.

579 (4) If forfeiture is granted, the court must order currency 580 and all other property to be delivered to the State Treasurer 581 within thirty (30) days.

(5) The State Treasurer shall sell all noncurrency forfeited property. The sale proceeds and forfeited currency must be used first to pay all outstanding recorded liens on the forfeited property and then to comply with an order of the court under subsection (3). The State Treasurer shall deposit all remaining funds into the State General Fund.

588 <u>SECTION 28.</u> A law enforcement agency may not retain 589 forfeited or abandoned property for its own use or sell it 590 directly or indirectly to any employee of the agency, a person 591 related to an employee by blood or marriage, or another law 592 enforcement agency.

593 **SECTION 29.** A law enforcement agency may not refer, transfer 594 or otherwise relinquish possession of property seized under state

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 23 (RKM\KW) 595 law to a federal agency by way of adoption of the seized property 596 or other means by the federal agency for the purpose of the 597 property's forfeiture under the Controlled Substances Act, Public 598 Law 91-513-Oct. 27, 1970, or other federal law.

599 <u>SECTION 30.</u> (1) In a case in which the aggregate net equity 600 value of the property and currency seized is Fifty Thousand 601 Dollars (\$50,000.00) or less, excluding the value of contraband, a 602 law enforcement agency or participant in a joint task force or 603 other multijurisdictional collaboration with the federal 604 government must transfer responsibility for the seized property to 605 the state prosecuting authority for forfeiture under state law.

606 (2) If the federal government prohibits the transfer of 607 seized property and currency to the state prosecuting authority as 608 required under subsection (1) and instead requires the property to 609 be transferred to the federal government for forfeiture under 610 federal law, the law enforcement agency may not accept payment of 611 any kind or distribution of forfeiture proceeds from the federal 612 government.

(3) Neither subsection (1) or (2) may be construed to restrict a law enforcement agency from transferring responsibility to the federal government for forfeiture of seized property and currency that has an aggregate net equity value of greater than Fifty Thousand Dollars (\$50,000.00), excluding the value of contraband.

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H. B. No. 1068 20/HR26/R901 PAGE 24 (RKM\KW) (4) Neither subsection (1) or (2) may be construed to restrict a law enforcement agency from acting alone or collaborating with a federal agency or other agency to seize contraband or property that a law enforcement agent has probable cause to believe is the proceeds or instruments of a crime that subjects property to forfeiture.

625 (5) Neither subsection (1) or (2) may be construed to 626 prohibit the federal government, acting without the involvement of 627 a law enforcement agency, from seizing property and seeking 628 forfeiture under federal law.

629 <u>SECTION 31.</u> This act preempts any laws by a municipal, 630 county and other local government in the state which regulate 631 civil and criminal forfeiture.

632 SECTION 32. Section 49-1-43, Mississippi Code of 1972, is 633 amended as follows:

49-1-43. (1) The director shall have general supervision
and control of all conservation officers, and shall enforce all
the laws and regulations of the state relating to wild animals,
birds and fish, and shall exercise all necessary powers incident
thereto not specifically conferred on the department.

(2) The director, with the approval of the commission, shall
make to the Governor and the Legislature a report covering the
operation of the department for the preceding fiscal year.

642 (3) It shall be the duty of all conservation officers to643 enforce, and to obey and carry out all instructions and directions

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 25 (RKM\KW) 644 of the department with respect to the enforcement of the laws and 645 regulations relating to wild animals, birds and fish.

646 (4) The director and each conservation officer shall have
647 power, and it shall be the duty of the director and of each
648 conservation officer:

(a) To execute all warrants and search warrants for a
violation of the laws and regulations relating to wild animals,
birds and fish and to serve subpoenas issued for the examination
and investigation or trial of offenses against any of the laws or
regulations;

654 (b) To search where the conservation officer has cause 655 to believe and does believe that animals, birds or fish, or any 656 parts thereof, or the nest or eggs of birds, or spawn or eggs of 657 fish are possessed in violation of law or regulation and in such 658 case to examine, without warrant, the contents of any boat, car, 659 automobile or other vehicle, box, locker, basket, creel, crate, 660 game bag or other package, to ascertain whether any law or 661 regulation for the protection of animals, birds or fish have been 662 or are being violated, and to use such force as may be necessary 663 for the purpose of such examination and inspection;

(c) With a search warrant, to search and examine the contents of any dwelling house, room, building or premises of any person suspected of violating any law or regulation, to seize all animals, birds or fish, or parts thereof, or nests or eggs of birds taken in violation of law or regulation, or showing evidence

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 26 (RKM\KW) of illegal taking and to seize and confiscate all devices illegally used in taking animals, birds or fish, which devices may be forfeited only upon conviction of the alleged violation of law or regulation in the manner prescribed under Sections 1 through 32 of House Bill No. , 2020 Regular Session;

(d) To arrest, without warrant, any person committing or attempting to commit a misdemeanor, felony or a breach of the peace within his presence or view and to pursue and so arrest any person committing an offense in any place in the state where the person may go or be; to aid and assist any peace officer of this state or any other state if requested, in manhunts or natural disasters within the state; and

(e) To exercise other powers of peace officers in the
enforcement of game laws or regulations or of a judgment for the
violation thereof, as are not herein specifically provided.

(5) In all cases of arrest without warrant, the person
making such arrest must inform the accused of the object and cause
of the arrest, except when he is in the actual commission of the
offense or is arrested on pursuit.

(6) No conservation officer shall compromise or settle out
of court any violation of this chapter, or any law or regulation
for the protection of wild animals, birds or fish.

691 (7) Nothing in this section shall be construed as granting692 conservation officers general police powers.

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 27 (RKM\KW) 693 (8) Citations issued by a conservation officer for any 694 violation of the laws for the protection of wild animals, birds 695 and fish, the trespass laws, the litter laws, and the boating laws 696 shall be issued on a uniform citation form consisting of an 697 original and at least two (2) copies. Such citation shall show, 698 among other necessary information, the name of the issuing 699 officer, the name of the court in which the cause is to be heard, 700 and the date and time the person charged with a violation is to 701 appear to answer the charge. The uniform citation form shall make 702 a provision on it for information that will constitute a complaint 703 charging the offense for which the citation was issued and, when 704 duly sworn to and filed with a court of competent jurisdiction, 705 prosecution may proceed under that complaint.

706 SECTION 33. Section 49-5-115, Mississippi Code of 1972, is 707 amended as follows:

49-5-115. (a) Any person who violates the provisions of subsection (c) of Section 49-5-107, or any regulations issued under Section 49-5-107 or whoever fails to procure or violates the terms of any permit issued thereunder shall be guilty of a Class I violation and punished as provided in Section 49-7-141.

(b) Any person who violates the provisions of subsection (c) of Section 49-5-109, or any regulations issued pursuant thereto or whoever fails to procure or violates the terms of any permit issued under subsections (d) and (e) of Section 49-5-111 is guilty

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717 of a Class I violation and is punishable as provided under Section 718 49-7-141.

719 All law enforcement and management officers of the (C) 720 commission and other law enforcement officers authorized to 721 enforce the laws of the State of Mississippi are authorized to 722 carry out the provisions of Sections 49-5-101 through 49-5-119. 723 Any officer or agent may, without warrant, arrest any person who 724 the officer or agent has probable cause to believe is violating, 725 in his presence or view, any section, regulation or permit provided for by Sections 49-5-101 through 49-5-119. An officer or 726 727 agent who has made an arrest of a person for any such violation 728 may search the person or business records at the time of 729 arrest \* \* \*.

730 (d) \* \* \* Upon conviction of a violation of Sections 731 49-5-101 through 49-5-119, equipment, merchandise, wildlife, or 732 records subject to being seized and forfeited under \* \* \* Sections 733 1 through 32 of House Bill No. , 2020 Regular Session, shall 734 be held by an officer or agent of the commission pending 735 disposition of **\* \* \*** forfeiture proceedings, and may be forfeited 736 to the state for destruction or disposition as the **\* \* \*** court may 737 deem appropriate. Prior to forfeiture, the \* \* \* court may direct 738 the transfer of wildlife so seized to a qualified zoological, 739 educational, or scientific institution for safekeeping, costs 740 thereof to be assessable to the defendant. The commission is authorized to issue regulations to implement this subsection. 741

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H. B. No. 1068 20/HR26/R901 PAGE 29 (RKM\KW) 742 SECTION 34. Section 49-7-81, Mississippi Code of 1972, is 743 amended as follows:

744 49-7-81. (1) It is unlawful to take or kill game fish in any manner other than by hook and line with one or more hooks, or 745 by use of a trot or troll line. Dip or landing nets may be used 746 747 when landing a fish caught by hook and line, trot or troll lines. 748 Shad and minnows may only be taken as bait with the aid of a dip 749 or landing net, cast nets, boat-mounted scoops and wire baskets by 750 residents for personal use in sportfishing. However, in private 751 ponds or borrow pits or overflow ponds which go dry in summer and 752 cut off from the regular streams, dip nets may be used for 753 capturing or rescuing game fish. It is unlawful to kill or take 754 fish of any species at any time or anywhere by mudding, or by the 755 use of lime, poison, dynamite, India berries, weeds and walnuts, 756 giant powder, gunpowder, or any other explosive, and no nongame 757 gross fish shall be taken by the use of nets, seines or traps for 758 personal use without a commercial fishing license. It is unlawful 759 to set any freshwater commercial fishing equipment so that it 760 extends more than halfway across the width of any stream, channel, 761 drain or other body of water, and if commercial fishing equipment 762 is placed in water, each piece of equipment shall be placed at 763 least one hundred (100) yards apart. The commission shall have 764 the authority to fix the minimum size mesh for use in barrel nets, 765 hoop nets and seines for use in the freshwaters of this state 766 regulated by the Commission on Wildlife, Fisheries and Parks.

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H. B. No. 1068 20/HR26/R901 PAGE 30 (RKM\KW) 767 This authority given the commission shall not be extended to the 768 regulation of mesh size for use in marine waters. Notwithstanding 769 anything in this or any other section to the contrary, any person 770 in Mississippi fishing with barrel nets, hoop nets or seines in 771 any waters of common boundary between Mississippi and another 772 state may use a mesh size in such nets which is the same as the 773 mesh size allowed in the other state, where the other state allows 774 a mesh size in such nets which is smaller than the mesh size 775 otherwise allowable in Mississippi.

(2) It is unlawful for any person to catch or destroy fishby the use of dynamite, gunpowder or other explosive substance.

(3) It is unlawful for any person to use a telephone,
battery or any other electrically operated device for the purpose
of killing or capturing fish.

(4) It is unlawful for any person to use any chemical of any kind in any stream or any lake where the public fishes for the purpose of killing or taking fish, except that this provision shall not be construed to apply to any owner of any fish pond using such chemical in his own private pond.

(5) It is unlawful for any person to poison any fish by mingling in the water any substance calculated and intended to stupefy or destroy fish.

(6) It is unlawful for any person to fish any equipment in
the waters of the state of any size or type that is not allowed by
the commission.

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 31 (RKM\KW) 792 (7) Any hoop net, barrel net, seine, gill net, slat baskets, 793 trammel net or untagged commercial fishing gear or devices being 794 fished in public waters may be seized and held as evidence and 795 upon conviction, shall be subject to forfeiture pursuant to Sections 1 through 32 of House Bill No. , 2020 Regular Session. 796 797 (8) Any person violating the provisions of subsections (2), 798 (3), (4), (5) and (6) of this section is guilty of a Class I 799 violation and, upon conviction, shall be punished as provided in 800 Section 49-7-141.

801 SECTION 35. Section 49-7-91, Mississippi Code of 1972, is 802 amended as follows:

49-7-91. (1) It is unlawful for any person, firm, or
corporation to fish commercially at any time in Muddy Bayou, in
Warren County, Mississippi.

806 (2) The department may enforce this section and seize and 807 confiscate all commercial nets and seines used in Muddy Bayou, in 808 Warren County, Mississippi, or on any part of the bayou, either 809 along the length or at its two (2) openings in and to Eagle Lake 810 and Steele Bayou.

(3) Any person violating this section is guilty of a misdemeanor and shall be fined not less than Ten Dollars (\$10.00), nor more than One Hundred Dollars (\$100.00), or be imprisoned not more than three (3) months, or both; and in addition the department shall seize and confiscate all commercial nets and seines used for such purpose, and <u>upon conviction</u>, dispose of the

H. B. No. 1068 **~ OFFICIAL ~** 20/HR26/R901 PAGE 32 (RKM\KW) 817 same pursuant to Sections 1 through 32 of House Bill No. ,

818 2020 Regular Session. The \* \* \* proceeds of the forfeited

819 property must be deposited to the credit of the State Game and

820 Fish Fund in the State General Fund.

SECTION 36. Sections 49-7-103, 49-7-251, 49-7-253, 49-7-255 and 49-7-259, Mississippi Code of 1972, which authorize and prescribe the procedure for the seizure and forfeiture of property used in connection with violations of the state game and fish laws, are repealed.

826 SECTION 37. Section 59-21-33, Mississippi Code of 1972, 827 which authorizes the seizure and forfeiture of boats and trailers 828 with altered identification numbers, is repealed.

829 **SECTION 38.** This act shall take effect and be in force from 830 and after July 1, 2020.