MISSISSIPPI LEGISLATURE

20/HR43/R371 PAGE 1 (OM\EW) **REGULAR SESSION 2020**

By: Representative Clark

To: Corrections

HOUSE BILL NO. 103

1 AN ACT TO CREATE A SECTION TO PROHIBIT THE COMMISSIONER OF 2 THE DEPARTMENT OF CORRECTIONS FROM HOUSING OFFENDERS IN PRIVATE 3 CORRECTIONAL FACILITIES UNLESS THE COMMISSIONER ALLOWS A CERTAIN 4 NUMBER OF INMATES TO PARTICIPATE IN JOINT STATE-COUNTY WORK PROGRAMS; TO AMEND SECTIONS 47-4-1, 47-4-11, 47-5-471, 47-5-941, 5 6 47-5-943, 47-5-1211 AND 47-5-1213, MISSISSIPPI CODE OF 1972, TO 7 CONFORM WITH THE PRECEDING SECTION; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 8 9 SECTION 1. From the effective date of this act, the 10 Commissioner of Corrections is prohibited from housing offenders 11 in private correctional facilities unless the commissioner utilizes a minimum of ten percent (10%) of its eligible 12 13 incarcerated offenders in joint state-county work programs that 14 the Department of Corrections has agreed to provide offenders for 15 such work programs. 16 SECTION 2. Section 47-4-1, Mississippi Code of 1972, is 17 amended as follows: 18 47-4-1. (1) It is lawful for there to be located within 19 Wilkinson County and Leflore County a correctional facility 20 operated entirely by a private entity pursuant to a contractual H. B. No. 103 ~ OFFICIAL ~ G1/2 21 agreement between such private entity and the federal government, 22 any state, or a political subdivision of any state to provide correctional services to any such public entity for the 23 confinement of inmates subject to the jurisdiction of such public 24 25 entity. Any person confined in such a facility pursuant to the 26 laws of the jurisdiction from which he is sent shall be considered 27 lawfully confined within this state. The private entity shall assume complete responsibility for the inmates and shall be liable 28 29 to the State of Mississippi for any illegal or tortious actions of 30 such inmates.

(2) The Department of Corrections shall contract with the
Board of Supervisors of Leflore County for the private
incarceration of not more than one thousand (1,000) state inmates
at a facility in Leflore County. Any contract must comply with
the requirements of Section 47-5-1211 through Section 47-5-1227.

36 (3) It is lawful for any county to contract with a private 37 entity for the purpose of providing correctional services for the confinement of federal inmates subject to the jurisdiction of the 38 39 United States. Any person confined in such a facility pursuant to 40 the laws of the United States shall be considered lawfully 41 confined within this state. The private entity shall assume 42 complete responsibility for the inmates and shall be liable to the 43 county or the State of Mississippi, as the case may be, for any illegal or tortious actions of the inmates. 44

45 (4) It is lawful for there to be located within any county a 46 correctional facility operated entirely by a private entity and the federal government to provide correctional services to the 47 United States for the confinement of federal inmates subject to 48 49 the jurisdiction of the United States. Any person confined in a 50 facility pursuant to the laws of the United States shall be considered lawfully confined within this state. The private 51 52 entity shall assume complete responsibility for the inmates and 53 shall be liable to the State of Mississippi for any illegal or 54 tortious actions of the inmates.

A person convicted of simple assault on an employee of a private correctional facility while such employee is acting within the scope of his or her duty or employment shall be punished by a fine of not more than One Thousand Dollars (\$1,000.00) or by imprisonment for not more than five (5) years, or both.

A person convicted of aggravated assault on an employee of a private correctional facility while such employee is acting within the scope of his or her duty or employment shall be punished by a fine of not more than Five Thousand Dollars (\$5,000.00) or by imprisonment for not more than thirty (30) years, or both.

(5) The Department of Corrections may contract with the Tallahatchie County Correctional Facility authorized in Chapter 904, Local and Private Laws of 1999, for the private incarceration of not more than one thousand (1,000) state inmates at a facility in Tallahatchie County. Any contract must comply with the

H. B. No. 103 **~ OFFICIAL ~** 20/HR43/R371 PAGE 3 (OM\EW) 70 requirements of Section 47-5-1211 through Section 47-5-1227. No
71 state inmate shall be assigned to the Tallahatchie County
72 Correctional Facility unless the inmate cost per day is at least
73 ten percent (10%) less than the inmate cost per day for housing a
74 state inmate at a state correctional facility.

(6) If a private entity houses state inmates, the private entity shall not displace state inmate beds with federal inmate beds unless the private entity has obtained prior written approval from the Commissioner of Corrections.

79 It is lawful for there to be located within Leflore (7)80 County a correctional facility operated entirely by a private entity pursuant to a contractual agreement between such private 81 entity and the federal government, the State of Mississippi, or 82 83 Leflore County for the incarceration of federal inmates. Such 84 correctional facility may include a separate Leflore County jail 85 which may be located on or adjacent to the correctional facility 86 site. To further the provisions of this subsection:

87 Any private entity, the State of Mississippi, or (a) 88 Leflore County may enter into any agreement regarding real 89 property or property, including, but not limited to, a lease, a 90 ground lease and leaseback arrangement, a sublease or any other 91 lease agreement or arrangement, as lessor or lessee. Such agreements shall not exceed forty (40) years. The Department of 92 93 Corrections may enter such agreements or arrangements on behalf of 94 the State of Mississippi;

H. B. No. 103 **~ OFFICIAL ~** 20/HR43/R371 PAGE 4 (OM\EW) 95 (b) The powers conferred under this subsection shall be 96 additional and supplemental to the powers conferred by any other 97 law. Where the provisions of this subsection conflict with other 98 law, this subsection shall control; and

99 (c) The private entity shall assume complete
100 responsibility for the inmates and shall be liable to the State of
101 Mississippi for any illegal or tortious actions of the inmates.

102 (8) From the effective date of this act, the Commissioner of
 103 Corrections is prohibited from housing offenders in private

104 correctional facilities unless the commissioner utilizes a minimum

105 of ten percent (10%) of its eligible incarcerated offenders in

106 joint state-county work programs that the Department of

107 Corrections has agreed to provide offenders for such work

108 programs.

SECTION 3. Section 47-4-11, Mississippi Code of 1972, is amended as follows:

111 47-4-11. Subject to the restriction provided under Section 1 of this act, in order for the Mississippi Department of 112 113 Corrections to manage funds budgeted and allocated in its 114 Contractual Services budget category, the commissioner of the 115 department shall have the authority to amend, extend and/or renew 116 the term of any lease agreement or any inmate housing agreement in connection with a private correctional facility. Notwithstanding 117 118 any statutory limits to the contrary, such amendment, extension and/or renewal may be for a length of time up to and including ten 119

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(10) years as is necessary for the continued operations of such facilities and implementation of the department's duties and responsibilities in accordance with Title 47 of the Mississippi Code of 1972, as amended.

124 **SECTION 4.** Section 47-5-471, Mississippi Code of 1972, is 125 amended as follows:

126 Subject to the restriction provided under Section 47-5-471. 127 1 of this act, upon the request of any county for eligible 128 inmates, the Department of Corrections shall make available for 129 participation in the state-county work program in the requesting 130 county any eligible inmates. Upon request and approval of such 131 request by the Department of Corrections, the requesting county 132 shall arrange for transportation of such inmates from the 133 Department of Corrections to such county. Upon receiving any 134 inmates, the county shall be responsible for all expenses related 135 to housing and caring for such inmates. The Department of 136 Corrections shall not be obligated to pay the county for any costs associated with housing or caring for such inmates, while the 137 138 inmates are in the custody of the county for the purposes of the 139 state-county work program. Regardless of any eligibility criteria 140 established by the Department of Corrections, no inmate convicted 141 of a sex crime, a crime of violence as defined by Section 97-3-2, or any other crime which specifically prohibits parole shall be 142 eligible for participation in the program. The requesting county 143

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144 may, in its sole discretion, refuse any inmate deemed to present 145 an undue risk to such county.

146 SECTION 5. Section 47-5-941, Mississippi Code of 1972, is 147 amended as follows:

148 47-5-941. (1) In addition to any other authority granted by 149 law, the Department of Corrections may contract with the Wilkinson 150 County industrial development or economic development authority 151 for the private incarceration of not more than one thousand 152 (1,000) state inmates at a facility in Wilkinson County. Any such 153 contract must comply with Sections 47-5-1211 through 47-5-1227.

154 (2) From the effective date of this act, the Commissioner of
 155 Corrections is prohibited from housing offenders in private
 156 correctional facilities unless the commissioner utilizes a minimum

157 of ten percent (10%) of its eligible incarcerated offenders in

158 joint state-county work programs that the Department of

159 Corrections has agreed to provide offenders for such work

160 programs.

161 SECTION 6. Section 47-5-943, Mississippi Code of 1972, is 162 amended as follows:

163 47-5-943. (1) The Mississippi Department of Corrections may 164 contract with the Walnut Grove Correctional Authority or the 165 governing authorities of the Municipality of Walnut Grove, Leake 166 County, Mississippi, to provide for the private housing, care and 167 control of not more than one thousand five hundred (1,500) 168 offenders who are in the custody of the Department of Corrections

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169 at a maximum security facility in Walnut Grove. A county or 170 circuit judge shall not order any offender to be housed in the correctional facility authorized in Sections 47-5-943 through 171 172 47-5-953. Commitment of offenders shall not be to this facility, 173 but shall be to the jurisdiction of the department. The 174 commissioner shall assign newly sentenced offenders to an appropriate facility consistent with public safety. Any facility 175 176 owned or leased by the Walnut Grove Correctional Authority or the 177 Municipality of Walnut Grove for this purpose shall be designed, constructed, operated and maintained in accordance with American 178 179 Correctional Association standards, and shall comply with all constitutional standards of the United States and the State of 180 181 Mississippi and with all court orders that may now or hereinafter 182 be applicable to the facility. The contract must comply with 183 Sections 47-5-1211 through 47-5-1227.

184 (2) From the effective date of this act, the Commissioner of 185 Corrections is prohibited from housing offenders in private 186 correctional facilities unless the commissioner utilizes a minimum 187 of ten percent (10%) of its eligible incarcerated offenders in 188 joint state-county work programs that the Department of 189 Corrections has agreed to provide offenders for such work 190 programs. SECTION 7. Section 47-5-1211, Mississippi Code of 1972, is 191 192 amended as follows:

H. B. No. 103 **~ OFFICIAL ~** 20/HR43/R371 PAGE 8 (OM\EW) 193 47-5-1211. (1) A contract for private correctional 194 facilities or services shall not be entered into unless the 195 contractor has demonstrated that it has:

196 (a) The qualifications, experience and management197 personnel necessary to carry out the terms of the contract.

(b) The ability to expedite the siting, design andconstruction of correctional facilities.

200 (c) The ability to comply with applicable laws, court201 orders and national correctional standards.

202 (d) Demonstrated history of successful operation and203 management of other correctional facilities.

204 (2) A facility shall at all times comply with all federal205 and state laws, and all applicable court orders.

(3) (a) No contract for private incarceration shall be entered into unless the cost of the private operation, including the state's cost for monitoring the private operation, offers a cost savings of at least ten percent (10%) to the Department of Corrections for at least the same level and quality of service offered by the Department of Corrections.

(b) Beginning in 2012, and every two (2) years thereafter, the Joint Legislative Committee on Performance Evaluation and Expenditure Review (PEER) shall contract with a certified public accounting firm to establish a state inmate cost per day using financial information of the Department of Corrections for the most recently completed fiscal year. The

H. B. No. 103 **~ OFFICIAL ~** 20/HR43/R371 PAGE 9 (OM\EW) 218 state inmate cost per day shall be certified as required by this 219 section. The certified cost shall be used as the basis for 220 measuring the validity of the ten percent (10%) savings of the 221 contractor costs.

(c) Prior to engaging a certified public accountant, the PEER Committee, in conjunction with the Department of Corrections, shall develop a current cost-based model that will serve as a basis for the report produced as authorized by this section.

(4) The rates and benefits for correctional services shall
be negotiated based upon American Correction Association
standards, state law and court orders.

(5) From the effective date of this act, the Commissioner of
 Corrections is prohibited from housing offenders in private
 correctional facilities unless the commissioner utilizes a minimum

233 of ten percent (10%) of its eligible incarcerated offenders in

234 joint state-county work programs that the Department of

235 Corrections has agreed to provide offenders for such work

236 programs.

237 SECTION 8. Section 47-5-1213, Mississippi Code of 1972, is
238 amended as follows:

47-5-1213. (1) The initial contract for the operation of a facility or for incarceration of inmates therein shall be for a period of not more than five (5) years with an option to renew for an additional period of two (2) years. Contracts for

H. B. No. 103 **~ OFFICIAL ~** 20/HR43/R371 PAGE 10 (OM\EW) 243 construction, purchase, or lease of a facility shall not exceed a 244 term of twenty (20) years. Such contracts shall provide that the 245 contractor shall convey the facility to the state, at the option 246 of the state, for a total consideration of One Dollar (\$1.00). 247 Any contract for housing shall be subject to annual appropriation 248 by the Legislature.

249 (2) From the effective date of this act, the Commissioner of 250 Corrections is prohibited from housing offenders in private 251 correctional facilities unless the commissioner utilizes a minimum 252 of ten percent (10%) of its eligible incarcerated offenders in 253 joint state-county work programs that the Department of 254 Corrections has agreed to provide offenders for such work 255 programs. 256 Section 1 of this act shall be codified in SECTION 9. 257 Chapter 4, Title 47, Mississippi Code of 1972. 258 SECTION 10. This act shall take effect and be in force from 259 and after its passage.