REGULAR SESSION 2019

MISSISSIPPI LEGISLATURE

By: Senator(s) Watson

To: Judiciary, Division B; Accountability, Efficiency, Transparency

## SENATE BILL NO. 2609

- AN ACT TO AMEND SECTION 71-11-3, MISSISSIPPI CODE OF 1972, TO PROVIDE FOR RETENTION OF E-VERIFY CONFIRMATIONS FOR AT LEAST THREE
- 3 YEARS, REVISE AND CLARIFY ENFORCEMENT AND PENALTIES UNDER THE
- 4 MISSISSIPPI EMPLOYMENT PROTECTION ACT, REVISE DEFINITIONS, AND
- 5 PROVIDE FOR EXPEDITING TRIAL OF VIOLATIONS; AND FOR RELATED
- 6 PURPOSES.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 8 **SECTION 1.** Section 71-11-3, Mississippi Code of 1972, is
- 9 amended as follows:
- 71-11-3. (1) This chapter shall be known as the
- 11 "Mississippi Employment Protection Act."
- 12 (2) The provisions of this section shall be enforced without
- 13 regard to race, gender, religion, ethnicity or national origin.
- 14 (3) For the purpose of this section only, the following
- 15 words shall have the meanings ascribed herein unless the content
- 16 clearly states otherwise:
- 17 (a) "Employer" is any person or business that is
- 18 required by federal or state law to issue a United States Internal
- 19 Revenue Service Form W-2 or Form 1099 to report income paid to
- 20 employed or contracted personnel in Mississippi.

21	(b)	"Employee"	is	anv	person	or	entity	that	is	hired	to
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- 22 perform work within the State of Mississippi and to whom a United
- 23 States Internal Revenue Service Form W-2 or Form 1099 must be
- 24 issued.
- 25 (c) "Third-party employer" is any person or company
- 26 that provides workers for another person or company. This
- 27 includes, but is not limited to, leasing companies and contract
- 28 employers.
- 29 (d) "Status verification system" means the electronic
- 30 verification of work authorization program of the Illegal
- 31 Immigration Reform and Immigration Responsibility Act of 1996,
- 32 Public Law 104-208, Division C, Section 403(a); 8 USC, Section
- 33 1324a, and operated by the United States Department of Homeland
- 34 Security, known as the E-Verify Program.
- 35 (e) "Unauthorized alien" means an alien as defined in
- 36 Section 1324a(h)(3) of Title 8 of the United States Code.
- 37 (f) "Legal alien" means an individual who was lawfully
- 38 present in the United States at the time of employment and for the
- 39 duration of employment, or who was permanently residing in the
- 40 United States under color of law at the time of employment and for
- 41 the duration of employment.
- 42 (\*\*\*g) "Public employer" means every department,
- 43 agency or instrumentality of the state or a political subdivision
- 44 of the state.

45	( * * * $\underline{h}$ ) "Subcontractor" means a subcontractor,
46	contract employee, staffing agency or any contractor regardless of
47	its tier.
48	(i) "Solicit" means communication, whether verbally or
49	nonverbally, or by a gesture or a nod, that would indicate to a
50	reasonable person that a person is willing to be employed.
51	(4) (a) Employers in the State of Mississippi shall only
52	hire employees who are legal citizens of the United States of
53	America or are legal aliens. * * * An employer that knowingly or
54	intentionally uses a third-party employer to obtain the labor of
55	an unauthorized alien in this state violates this subsection.
56	(b) (i) The Attorney General shall prescribe a
57	complaint form for a person to allege a violation of paragraph (a)
58	of this subsection (4). The complainant shall not be required to
59	list the complainant's social security number on the complaint
60	form or to make the complaint under oath. On receipt of a
61	complaint on a prescribed complaint form that an employer
62	allegedly knowingly or intentionally employs an unauthorized
63	alien, the Attorney General or district attorney shall investigate
64	whether the employer has violated paragraph (a) of this subsection
65	(4). If a complaint is received but is not submitted on a
66	prescribed complaint form, the Attorney General or district
67	attorney may investigate whether the employer has violated
68	paragraph (a) of this subsection (4). This subsection (4)(b)

shall not be construed to prohibit the filing of anonymous

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70	complaints	that	are	not	submitted	on	а	prescribed	complaint	form.
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- 71 The Attorney General or district attorney shall not investigate
- 72 complaints that are based solely on race, color or national
- 73 origin. A complaint that is submitted to a district attorney
- 74 shall be submitted to the district attorney in the county in which
- 75 the alleged unauthorized alien is or was employed by the employer.
- 76 The county sheriff or any other local law enforcement agency may
- 77 assist in investigating a complaint. When investigating a
- 78 complaint, the Attorney General or district attorney shall verify
- 79 the work authorization of the alleged unauthorized alien with the
- 80 federal government pursuant to 8 USC Section 1373(c). A state,
- 81 county or local official shall not attempt to independently make a
- 82 final determination on whether an alien is authorized to work in
- 83 the United States. An alien's immigration status or work
- 84 authorization status shall be verified with the federal government
- 85 pursuant to 8 USC Section 1373(c).
- 86 (ii) A person who knowingly files a false or
- 87 frivolous complaint under this subsection is guilty of a
- 88 misdemeanor.
- 89 (c) If, after an investigation, the Attorney General or
- 90 district attorney determines that the complaint is not false or
- 91 frivolous:
- 92 (i) The Attorney General or district attorney
- 93 shall notify the United States Immigration and Customs Enforcement
- 94 of the unauthorized alien.

95	(ii) The Attorney General or district attorney
96	shall notify the local law enforcement agency of the unauthorized
97	alien.
98	(iii) The Attorney General shall notify the
99	appropriate district attorney to bring an action pursuant to
100	paragraph (d) of this subsection (4) if the complaint was
101	originally filed with the Attorney General.
102	(d) An action for a violation of paragraph (a) of this
103	subsection (4) shall be brought against the employer by the
104	district attorney in the county where the unauthorized alien
105	employee is or was employed by the employer. A second violation
106	of this section shall be based only on employment of an
107	unauthorized alien who is or was employed by the employer after an
108	action has been brought for a first violation of paragraph (a) of
109	this subsection (4).
110	(e) For any action under this subsection (4), the court
111	shall expedite the action, including assigning the hearing at the
112	earliest practicable date.
113	(f) On a finding of a violation of paragraph (a) of
114	this subsection (4).
115	(i) For a first violation as defined in this
116	section, the court:
117	1. Shall order the employer to terminate the
118	employment of all unauthorized aliens.

119	2. Shall order the employer to be subject to
120	a three-year probationary period for the business location where
121	the unauthorized alien performed work.
122	3. Shall order the appropriate agencies to
123	suspend all licenses described in subsection (7) of this section
124	that are held by the employer for a period not less than ten (10)
125	business days, subject to item 4 of this paragraph (f)(i). The
126	court shall base its decision whether to suspend under this item 3
127	on any evidence or information submitted to it during the action
128	for a violation of this subsection (4) and may consider the
129	following factors, if relevant: the number of unauthorized aliens
130	employed by the employer; any prior misconduct by the employer;
131	the degree of harm resulting from the violation; whether the
132	employer made good-faith efforts to comply with any applicable
133	requirements; the duration of the violation; the role of the
134	directors, officers or principals of the employer in the
135	violation; and any other factors the court deems appropriate.
136	4. May order the minimum ten-day suspension
137	under item 3 of this paragraph (f)(i) to occur at the completion
138	of construction if the suspension would interrupt progress on a
139	state, local government or federal construction project.
140	5. Shall send a copy of the court's order to
141	the Attorney General.

143 section, the court shall order the appropriate agencie	
section, the court shall older the appropriate agencies	es to
144 permanently revoke all licenses that are held by the $\epsilon$	employer.
(g) The Attorney General shall maintain cop	pies of court
orders that are received pursuant to paragraph (f) of	this
147 <u>subsection (4) and shall maintain a database of the en</u>	mployers and
148 business locations that have a first violation of para	agraph (a) of
this subsection (4) and make the court orders availabl	le on the
150 Attorney General's website.	
(h) On determining whether an employee is a	an_
unauthorized alien, the court shall consider only the	federal
153 government's determination pursuant to 8 USC Section 1	1373(c). The
154 <u>federal government's determination creates a rebuttabl</u>	<u>le</u>
155 presumption of the employee's lawful status. The cour	rt may take
156 judicial notice of the federal government's determinat	tion and may
request the federal government to provide automated or	r testimonial
verification pursuant to 8 USC Section 1373(c).	
(i) For the purposes of this section, proof	f of
verifying the employment authorization of an employee	through the
161 status verification program creates a rebuttable presu	umption that
162 an employer did not knowingly employ an unauthorized a	alien.
163 <u>(j) (i)</u> Every employer shall register with	n and utilize
$164$ the status verification system to verify the federal $\epsilon$	employment
165 authorization status of all newly hired employees <u>and</u> ,	, from and
after July 1, 2019, shall keep a record of the verific	cation for

- the duration of the employee's employment or three (3) years,
- 168 whichever is longer.
- 169 (ii) No contractor or subcontractor shall hire any
- 170 employee unless the contractor or subcontractor registers and
- 171 participates in the status verification system to verify the work
- 172 eligibility status of all newly hired employees.
- 173 (iii) No contractor or subcontractor who enters
- 174 into a contract with a public employer shall enter into such a
- 175 contract or subcontract unless the contractor or subcontractor
- 176 registers and participates in the status verification system to
- 177 verify information of all newly hired employees.
- 178 (  $\star$   $\star$ k) The provisions of this section shall not
- apply to any contracts entered into on or before July 1, 2008.
- 180 (\* \* \*1) (i) It shall be a discriminatory practice
- 181 for an employer to discharge an employee working in Mississippi
- 182 who is a United States citizen or permanent resident alien while
- 183 retaining an employee who the employing entity knows, or
- 184 reasonably should have known, is an unauthorized alien hired after
- 185 July 1, 2008, and who is working in Mississippi in a job category
- 186 that requires equal skill, effort and responsibility, and which is
- 187 performed under similar working conditions, as defined by 29 USC,
- 188 Section 206(d)(1), as the job category held by the discharged

- 189 employee.
- 190 ( \* \* \*ii) An employing entity which, on the date
- 191 of the discharge in question, was enrolled in and used the status

- 192 verification system to verify the employment eligibility of its
- 193 employees in Mississippi hired after July 1, 2008, shall be exempt
- 194 from liability, investigation or suit arising from any action
- 195 under this section.
- 196 ( \* \* \*iii) No cause of action for a violation of
- 197 this section shall lie under any other Mississippi law but shall
- 198 arise solely from the provisions of this section.
- 199 (5) Any employer that complies with the requirements of this
- 200 section shall be held harmless by the Mississippi Department of
- 201 Employment Security, provided the employer is not directly
- 202 involved in the creation of any false documents, and provided that
- 203 the employer did not knowingly and willfully accept false
- 204 documents from the employee.
- 205 (6) (a) All third-party employers that conduct business in
- 206 Mississippi shall register to do business in Mississippi with the
- 207 Mississippi Department of Employment Security before placing
- 208 employees into the workforce in Mississippi.
- 209 (b) Third-party employers shall provide proof of
- 210 registration and any participation in the status verification
- 211 system to any Mississippi employer with whom they do business.
- 212 (7) (a) State of Mississippi agencies and political
- 213 subdivisions, public contractors and public subcontractors and
- 214 private employers with two hundred fifty (250) or more employees
- 215 shall meet verification requirements not later than July 1, 2008.

- 216 (b) Employers with at least one hundred (100) but less 217 than two hundred fifty (250) employees shall meet verification
- 218 requirements not later than July 1, 2009.
- 219 (c) Employers with at least thirty (30) but less than
- 220 one hundred (100) employees shall meet verification requirements
- 221 not later than July 1, 2010.
- 222 (d) All employers shall meet verification requirements
- 223 not later than July 1, 2011.
- (e) (i) Any employer violating the provisions of this
- 225 section shall be subject to the cancellation of any state or
- 226 public contract, resulting in ineligibility for any state or
- 227 public contract for up to three (3) years, the loss of any
- 228 license, permit, certificate or other document granted to the
- 229 employer by any agency, department or government entity in the
- 230 State of Mississippi for the right to do business in Mississippi
- 231 for up to one (1) year, or both.
- 232 (ii) The contractor or employer shall be liable
- 233 for any additional costs incurred by the agencies and institutions
- 234 of the State of Mississippi, or any of its political subdivisions,
- 235 because of the cancellation of the contract or the loss of any
- 236 license or permit to do business in the state.
- 237 (iii) Any person or entity penalized under
- 238 this \* \* \* paragraph shall have the right to appeal to the
- 239 appropriate entity \* \* \* imposing sanctions or to the circuit
- 240 court of competent jurisdiction.

241 (f)	The	Department	of Empi	loyment	Security,	* :	* :	*
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- 242 Department of Revenue, Secretary of State, Department of Human
- 243 Services \* \* \*, Board of Public Contractors, the Attorney General,
- 244 and any other agency, department or government entity shall have
- 245 the authority to impose sanctions or seek penalties authorized
- 246 under this section \* \* \*.
- 247 (8) (a) There shall be no liability under this section in
- 248 the following circumstances:
- 249 (i) An employer who hires an employee through a
- 250 state or federal work program that requires verification of the
- 251 employee's social security number and provides for verification of
- 252 the employee's lawful presence in the United States in an
- 253 employment-authorized immigration status;
- 254 (ii) Any candidate for employment referred by the
- 255 Mississippi Department of Employment Security, if the Mississippi
- 256 Department of Employment Security has verified the social security
- 257 number and provides for verification of the candidate's lawful
- 258 presence in the United States in an employment-authorized
- 259 immigration status; or
- 260 (iii) Individual homeowners who hire workers on
- 261 their private property for noncommercial purposes, unless required
- 262 by federal law to do so.
- 263 (b) (i) Compliance with the sections of this statute
- 264 shall not exempt the employer from regulations and requirements
- 265 related to any federal laws or procedures related to employers.

266			(ii)	This	section	shall	not	be	construed	as	an
267	attempt	to	preempt	federal	law.						

- 268 It shall be a felony for any person to accept (i) or perform employment for compensation knowing or in reckless 269 disregard that the person is an unauthorized alien with respect to 270 271 employment during the period in which the unauthorized employment 272 occurred. Upon conviction, a violator shall be subject to imprisonment in the custody of the Department of Corrections for 273 274 not less than one (1) year nor more than five (5) years, a fine of 275 not less than One Thousand Dollars (\$1,000.00) nor more than Ten 276 Thousand Dollars (\$10,000.00), or both.
- (ii) For purposes of determining bail for persons
  who are charged under this section, it shall be a rebuttable
  presumption that a defendant who has entered and remains in the
  United States unlawfully is deemed at risk of flight for purposes
  of bail determination.
- 282 (d) It is a misdemeanor for a person who is unlawfully
  283 present in the United States and who is an unauthorized alien to
  284 knowingly apply for work or solicit work in a public place in this
  285 state.
- 286 **SECTION 2.** This act shall take effect and be in force from 287 and after July 1, 2019.