MISSISSIPPI LEGISLATURE

## REGULAR SESSION 2019

By: Senator(s) Doty, Dearing, Jackson To: Judiciary, Division A (11th), Hill, McMahan

## SENATE BILL NO. 2525

1 AN ACT TO CREATE THE ADVOCATE CONFIDENTIALITY LAW; TO PROVIDE 2 THAT COMMUNICATIONS OF VICTIMS OF DOMESTIC VIOLENCE, SEXUAL 3 ASSAULT, STALKING AND HUMAN TRAFFICKING WITH ADVOCATES ARE 4 CONFIDENTIAL; TO ESTABLISH PROCEDURES FOR DISCLOSURE IN LIMITED 5 CIRCUMSTANCES; TO PROVIDE FOR IN-CAMERA REVIEW BEFORE DISCLOSURE; 6 TO AMEND SECTION 93-21-109, MISSISSIPPI CODE OF 1972, TO CONFORM; 7 AND FOR RELATED PURPOSES.

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

9 SECTION 1. Communications with advocates deemed

confidential. (1) Definitions. The following definitions apply 10 11 in this section:

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(a) "Advocate" means an employee, contractor, agent or 13 volunteer of a victim service provider whose primary purpose is to 14 render services to victims of domestic violence, sexual assault, 15 stalking, or human trafficking and who has completed a minimum of 16 twenty (20) hours of training in the areas of dynamics of 17 victimization, substantive laws relating to domestic violence, 18 sexual assault, stalking and human trafficking, crisis intervention techniques, communications skills, working with 19 20 diverse populations, an overview of the state's criminal and civil

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21 justice systems, information regarding pertinent hospital 22 procedures, victim compensation, and information regarding state and community resources for victims of domestic violence, sexual 23 assault, stalking, human trafficking, or mandatory training 24 25 required by the Office Against Interpersonal Violence, whichever 26 is greater. "Advocate" also means a person employed by a victim service provider who supervises any employee, contractor, agent or 27 28 volunteer rendering services. The term advocate also means a 29 third party (i) present to further the interest of the victim in 30 receiving services; (ii) necessary for the transmission of the 31 communication; or (iii) to whom disclosure is reasonably necessary 32 to accomplish the purposes for the victim seeking services.

"Confidential victim communications" means all 33 (b) information, whether written or oral, collected, transmitted or 34 shared between a victim and an advocate in the course of that 35 36 relationship and maintained by the victim service program in 37 connection with services requested, utilized or denied. "Confidential victim communications" includes, but is not limited 38 39 to, information received or given by the advocate in the course of 40 the working relationship, advice, records, reports, notes, 41 memoranda, working papers, electronic communications, case files, 42 history, and statistical data that contain personally identifying 43 information.

44 (c) "Domestic violence" means any alleged misdemeanor45 or felony act of domestic violence as defined by Section 99-3-7,

S. B. No. 2525 **~ OFFICIAL ~** 19/SS01/R134 PAGE 2 (tb\rc) 46 knowing violation of a domestic abuse protection order under 47 Section 93-21-21, or incidence of abuse as defined by Section 93-21-3(a), whether or not a civil or criminal action arises as a 48 result of the alleged violation. The term "domestic violence" 49 50 also includes any pattern of behavior or coercive control 51 resulting in physical, emotional or psychological harm to a victim committed by a spouse or former spouse of the victim, a person 52 53 with whom the victim lives or lived as a spouse, a person related 54 as parent, child, grandparent, grandchild, or someone similarly 55 situated to the victim, a person having a child in common with the 56 victim, or a person with whom the victim has or had a dating 57 relationship.

(d) "Human Trafficking" means any alleged criminal act
in violation of Section 97-3-54.1, whether or not a civil or
criminal action arises as a result of the alleged violation.

61 (e) "Personally identifying information" means any 62 information for or about an individual, including information likely to disclose the location or identity of a victim of 63 64 domestic violence, sexual assault, stalking, or human trafficking, 65 including: (i) a first or last name; (ii) a home or other 66 physical address; (iii) contact information, including a postal, 67 email or Internet protocol address; (iv) a social security number; or (v) any other information, including, but not limited to, date 68 69 of birth, racial or ethnic background, marital status, children,

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70 disability, or religious affiliation that would serve to identify 71 the individual.

(f) "Services" includes, but is not limited to, crisis hotlines, operation of safe homes and shelters, assessment and intake, case management, advocacy, individual and peer counseling, support in medical, legal, administrative, and judicial systems, transportation, relocation, and crisis intervention.

(g) "Sexual assault" means any alleged violation of Section 97-3-65, 97-3-95, 97-5-23, 97-5-24, 97-5-41, 97-29-3 or 97-29-7, whether or not a civil or criminal action arises as a result of the alleged violation.

81 (h) "Stalking" means any alleged violation of Section
82 97-3-107 or 97-45-15, whether or not a civil or criminal action
83 arises as a result of the alleged violation.

(i) "Victim" means a person alleging domestic violence,
sexual assault, stalking, or human trafficking, who consults a
victim advocate for the purpose of obtaining, for the person,
advice, counseling, or other services concerning mental,
emotional, or physical injuries suffered as a result of the
offense, whether or not services are actually received.

90 (j) "Victim service provider" means an organization
91 whose primary purpose or mission is to provide services to victims
92 of domestic violence, sexual assault, stalking, or human
93 trafficking. This term includes umbrella organizations that have
94 specific victim service programs as part of its organization. Any

S. B. No. 2525 **~ OFFICIAL ~** 19/SS01/R134 PAGE 4 (tb\rc) 95 provisions regarding confidentiality only extend to the specific 96 program providing victim services and not to the entire 97 organization.

Confidential victim communications protected from 98 (2)99 disclosure. (a) No advocate shall disclose any confidential 100 victim communication or personally identifying information of a victim or be compelled to testify to or surrender any confidential 101 102 victim communications or personally identifying information in any 103 civil or criminal proceeding or in any legislative or administrative proceeding, without the prior informed, written and 104 105 time-limited consent of the victim, except in the following 106 circumstances: (i) where disclosure is mandated under Section 107 43-21-353, Section 43-47-7, Section 43-47-37, Section 108 97-3-54.1(4), Section 97-5-51, Section 97-29-49, or any other applicable provision of state or federal law; (ii) where failure 109 110 to disclose is likely to result in imminent risk of serious bodily 111 harm or death of the victim or another person, or when the victim dies or is incapable of giving consent and disclosure is required 112 113 for an official law enforcement investigation or criminal 114 proceedings regarding the cause of the victim's death or 115 incapacitation; or (iii) where disclosure is required pursuant to 116 a valid court order.

(b) Upon motion of a party in a civil action or of the defendant in a criminal action, the court may compel disclosure of certain confidential victim communications or personally

S. B. No. 2525 19/SS01/R134 PAGE 5 (tb\rc) 120 identifying information, if the court determines, after in-camera 121 review, that all of the following conditions are met: (i) the 122 information sought is relevant and material evidence of the facts 123 and circumstances involved in an alleged criminal act which is the 124 subject of a criminal proceeding; (ii) the probative value of the 125 information outweighs the harmful effect, if any, of disclosure on 126 the victim, the advocacy relationship and provision and receipt of services; and (iii) the information cannot be obtained by 127 128 reasonable means from any other source.

The court shall document its determination to compel 129 130 disclosure in writing or place its findings into the record of the proceeding. This proceeding does not entitle the requesting party 131 132 to examine the records unless those records are made available by 133 the court. The proceeding set in this paragraph (b) shall not supersede the provisions of Section 99-43-25 with regard to the 134 135 protection of facts that could divulge the identity, residence, or 136 place of employment of a victim.

(c) A release of information without the consent of the victim shall be limited in scope to the minimum amount necessary to comply with any mandated disclosure. The advocate or victim service provider must make reasonable attempts to notify the victim of the disclosure, to whom the disclosure was made, and for what purpose.

143 (d) A victim service program may not require consent to144 release of information as a condition of service to a victim.

S. B. No. 2525 **~ OFFICIAL ~** 19/SS01/R134 PAGE 6 (tb\rc) 145 A legal guardian, guardian ad litem or parent may (e) 146 consent to release of confidential information for a victim who, due to incompetency, incapacity or minority, is incapable of 147 consenting, except that no person who has committed or is alleged 148 149 to have committed a crime against the victim shall be granted this 150 authority.

151 (3) Under no circumstances shall the location of a shelter, 152 safe house or transitional housing for victims of domestic 153 violence, sexual assault, stalking, or human trafficking be disclosed in any civil or criminal proceeding. 154

155 A communication remains confidential for purposes of (4) 156 this section if made in the presence of or communicated to third 157 (a) present to further the interest of the victim in parties: 158 receiving services; (b) necessary for the transmission of the 159 communication; or (c) to whom disclosure is reasonably necessary 160 to accomplish the purposes for the victim is seeking services.

161 Nonpersonally identifying information or data in the (5) aggregate regarding services to clients and nonpersonally 162 163 identifying demographic information may be disclosed by victim 164 service providers for purposes of submitting reports, obtaining 165 funding, conducting evaluation or complying with data collection 166 requirements.

167 An advocate or victim service provider who makes any (6) 168 disclosure in violation of this section shall be civilly liable to the person whose personal information was disclosed in the amount 169

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of Ten Thousand Dollars (\$10,000.00), plus any compensatory damages that the individual may have suffered as the result of the disclosure.

173 (7) Nothing in this section shall affect any confidentiality174 or privilege provisions established by law or court rule.

175 (8) Nothing in this section shall prevent the sharing of law
176 enforcement or court-generated information gathered in furtherance
177 of an investigation or prosecution of a crime.

SECTION 2. Section 93-21-109, Mississippi Code of 1972, is amended as follows:

180 93-21-109. \* \* \* Records maintained by domestic violence 181 shelters, except the official minutes of the board of directors of 182 the shelter, and financial reports filed as required by statute 183 with the board of supervisors or municipal authorities or any 184 other agency of government, shall be withheld from public 185 disclosure under the provisions of the Mississippi Public Records 186 Act of 1983.

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188 SECTION 3. This act shall take effect and be in force from 189 and after July 1, 2019.

S. B. No. 2525 19/SS01/R134 PAGE 8 (tb\rc) ST: Advocate confidentiality law; protect certain information held by rape crisis and domestic violence programs.