MISSISSIPPI LEGISLATURE

By: Senator(s) Parks

REGULAR SESSION 2019

To: Business and Financial Institutions

## SENATE BILL NO. 2441

1 AN ACT TO REENACT SECTIONS 81-22-1 THROUGH 81-22-28, 2 MISSISSIPPI CODE OF 1972, WHICH ARE THE MISSISSIPPI DEBT 3 MANAGEMENT SERVICES ACT; TO AMEND SECTION 81-22-31, MISSISSIPPI CODE OF 1972, TO EXTEND THE REPEALER ON THE MISSISSIPPI DEBT 4 MANAGEMENT SERVICES ACT; AND FOR RELATED PURPOSES. 5 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 7 SECTION 1. Section 81-22-1, Mississippi Code of 1972, is reenacted as follows: 8 81-22-1. This chapter may be known and cited as the 9 10 "Mississippi Debt Management Services Act." 11 SECTION 2. Section 81-22-3, Mississippi Code of 1972, is reenacted as follows: 12 13 81-22-3. As used in this chapter, unless the context 14 otherwise indicates, the following terms have the following 15 meanings: (a) "Commissioner" means the Commissioner of Banking 16 17 and Consumer Finance of the State of Mississippi. 18 (b) "Debt management service" means:

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(i) The receiving of money from a consumer for the purpose of distributing one or more payments to or among one or more creditors of the consumer in full or partial payment of the consumer's obligation;

(ii) Arranging or assisting a consumer to arrange for the distribution of one or more payments to or among one or more creditors of the consumer in full or partial payment of the consumer's obligation;

(iii) Exercising control, directly or indirectly,
or arranging for the exercise of control over funds of the
consumer for the purpose of distributing payments to or among one
or more creditors of the consumer;

(iv) Acting or offering to act as an intermediary between a consumer and one or more creditors of the consumer for the purpose of adjusting, compromising, negotiating, settling, discharging or otherwise deferring, reducing or altering the terms of payment of the consumer's obligation; or

36 (v) Improving or offering to improve a consumer's37 credit record, history or rating.

38 (c) "Debt management service provider" means a person 39 that provides or offers to provide to a consumer in this state any 40 debt management services, in return for a fee or other 41 consideration. "Debt management service provider" does not 42 include:

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43 (i) Those situations involving debt adjusting incurred incidentally in the lawful practice of law in this state; 44 Those situations involving credit report 45 (ii) error correction services and situations covered under paragraph 46 47 (b) (v) of this section when performed in the lawful practice of 48 law in this state; 49 Title insurers who adjust debts out of (iii) 50 escrow funds only incidentally in the regular course of their 51 principal business; 52 (iv) Judicial officers or others acting under 53 court orders; 54 Those situations involving debt adjusting (V) 55 incurred incidentally in connection with the lawful practice as a 56 certified public accountant; 57 (vi) Bona fide trade or mercantile associations in 58 the course of arranging adjustment of debts with business 59 establishments; 60 Employers who adjust debts for their (vii) 61 employees; 62 (viii) Any person who, at the request of a debtor, 63 makes a loan to the debtor, and who, at the authorization of the 64 debtor, acts as an adjuster of the debtor's debts solely in the disbursement of the proceeds of the loan, without compensation for 65 66 the services rendered in adjusting the debts;

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67 (ix) Any institution that is regulated, supervised
68 or licensed by the department or any out-of-state institution that
69 is insured by the Federal Deposit Insurance Corporation or the
70 National Credit Union Administration;

71 (x) Licensed attorneys engaged in the lawful72 practice of law; or

73 (xi) For-profit debt management service providers 74 who do not receive or hold consumer funds, who do not receive a 75 fee until a settlement is approved by the consumer and who are 76 regulated by the Federal Trade Commission.

77 (d) "Department" means the Department of Banking and78 Consumer Finance of the State of Mississippi.

(e) "Fair share contribution" means voluntary
contributions paid to the licensee by the creditor for collecting
funds from clients pursuant to debt management services.

82 (f) "Licensee" means a person or entity who is required 83 to be licensed as a debt management service provider.

84 "Person" means an individual or an organization. (a) 85 (h) "Records" or "documents" means any item in hard 86 copy or produced in a format of storage commonly described as 87 electronic, imaged, magnetic, microphotographic or otherwise, and any reproduction so made shall have the same force and effect as 88 the original thereof and be admitted in evidence equally with the 89 90 original.

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"Third-party payment processor" means any entity 91 (i) 92 that holds, or has access to, or can effectuate possession of, by any means, the monies of a licensee's debtors, or distributes, or 93 is in the chain or distribution of such monies, to the creditors 94 95 of such debtors, pursuant to an agreement or contract with the 96 licensee. This term shall not include entities that solely 97 provide the electronic routing and settlement of financial 98 transactions and their sponsoring banks.

99 SECTION 3. Section 81-22-5, Mississippi Code of 1972, is 100 reenacted as follows:

101 81-22-5. (1) Licensure and relicensure. No person or 102 entity may act as a debt management service provider with respect 103 to consumers who are residents of this state without a license 104 issued under this chapter. The license application must be in a form prescribed by the commissioner. The commissioner may refuse 105 106 the application if it contains erroneous or incomplete 107 information. A license may not be issued unless the commissioner, upon investigation, finds that the financial soundness and 108 109 responsibility, insurance coverage, consumer education programs 110 and services component, character and fitness of the applicant and, when applicable, its partners, officers or directors, warrant 111 112 belief that the business will be operated honestly and fairly within the purposes of this chapter. Each license shall remain in 113 114 full force and effect until relinquished, suspended, revoked or expired. With each initial application for a license, the 115

S. B. No. 2441 **~ OFFICIAL ~** 19/SS36/R161 PAGE 5 (tb\rc) 116 applicant shall pay to the commissioner a license fee of Seven Hundred Fifty Dollars (\$750.00), and on or before December 31 of 117 each year thereafter, an annual renewal fee of Four Hundred 118 Seventy-five Dollars (\$475.00). If the annual renewal fee remains 119 120 unpaid after December 31, the license shall expire. If any person 121 engages in business as provided for in this chapter without paying 122 the license fee provided for in this subsection before beginning 123 business or before the expiration of the person's current license, 124 as the case may be, then the person shall be liable for the full amount of the license fee, plus a penalty in an amount not to 125 126 exceed Twenty-five Dollars (\$25.00) for each day that the person 127 has engaged in such business without a license or after the 128 expiration of a license. All licensing fees and penalties shall 129 be paid into the Consumer Finance Fund of the department.

(2) 130 Action on registration application. The commissioner 131 shall take action on an application within thirty (30) days after 132 the commissioner has accepted the application as complete. Upon written request, the applicant is entitled to a hearing on the 133 134 question of the applicant's qualifications for license if the 135 commissioner has notified the applicant in writing that the 136 application has been denied or the commissioner has not issued a 137 license within thirty (30) days after the application for the license was accepted as complete by the commissioner. A request 138 139 for a hearing may not be made more than sixty (60) days after the application was accepted as complete or the commissioner has 140

S. B. No. 2441 **~ OFFICIAL ~** 19/SS36/R161 PAGE 6 (tb\rc) 141 mailed a written notice to the applicant stating that the 142 application has been denied and stating the reasons for the denial 143 of the application.

144 SECTION 4. Section 81-22-7, Mississippi Code of 1972, is 145 reenacted as follows:

146 81-22-7. To be eligible for a license, an applicant shall file with the commissioner a bond with good security in the penal 147 148 sum of Fifty Thousand Dollars (\$50,000.00), payable to the State 149 of Mississippi for the faithful performance by the licensee of the 150 duties and obligations pertaining to the business so licensed and 151 the prompt payment of any judgment that may be recovered against 152 the licensee on account of charges or other claims arising 153 directly or collectively from any violation of the provisions of 154 this chapter. The applicant may file, in lieu of the bond, cash, 155 a certificate of deposit or government bonds in the amount of 156 Fifty Thousand Dollars (\$50,000.00). Those deposits shall be 157 filed with the commissioner and are subject to the same terms and conditions as are provided for in the surety bond required in this 158 159 paragraph. Any interest or earnings on those deposits are payable 160 to the depositor.

161 SECTION 5. Section 81-22-9, Mississippi Code of 1972, is 162 reenacted as follows:

163 81-22-9. (1) Funds deposited in escrow account. The debt 164 management service provider shall deposit, within two (2) business 165 days of receipt, all funds received from or on behalf of a

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166 consumer for payment to a creditor or creditors in a federally 167 insured escrow account for the benefit of the consumer in a 168 supervised financial organization. Any escrow account established 169 to receive consumer funds is free from trustee process and 170 unavailable to creditors of the debt management service provider.

171 (2) Requirements for handling of funds. The debt management
172 service provider shall:

173 (a) Maintain separate records of account for each174 consumer receiving debt management services;

(b) Remit funds received from or on behalf of a consumer to the consumer's creditor or creditors within fifteen (15) business days of receipt of the funds; and

(c) Correct or remedy any misdirected payments
resulting from an error by the debt management service provider
and reimburse the consumer for any actual costs or fees imposed by
a creditor as a result of such misdirection.

(3) Commingling of funds. The debt management service
provider may not commingle escrow accounts established for the
benefit of consumers with any operating accounts of the debt
management service provider.

186 SECTION 6. Section 81-22-11, Mississippi Code of 1972, is 187 reenacted as follows:

188 81-22-11. (1) Written agreement. A debt management service 189 provider may not perform debt management services for a consumer 190 unless the consumer and the debt management service provider first

S. B. No. 2441 **~ OFFICIAL ~** 19/SS36/R161 PAGE 8 (tb\rc) 191 have executed a written agreement with regard to the debt 192 management services to be provided. A copy of the completed 193 agreement must be given to the consumer.

194 (2) Required provisions. Each agreement between a consumer
195 and a debt management service provider must be dated and signed by
196 the consumer and must include the following:

197 (a) The name and address of the consumer and the debt198 management service provider;

(b) A full description of the services to be performed
for the consumer, any fees to be charged to the consumer for those
services and any contributions, fees or charges the consumer has
agreed to make or pay to the debt management service provider;

(c) Disclosure of the existence of the surety bond on file with the commissioner under Section 81-22-7 and a notice that the consumer may contact the Department of Banking and Consumer Finance at P.O. Box 23729, Jackson, MS 39225-3729 or 1-800-844-2499 with any questions or complaints regarding the debt

208 management service provider;

(d) The identification of the federally insured institution where funds remitted by a consumer for payment to one or more creditors will be held;

(e) The right of a party to cancel the agreement byproviding a written notice of cancellation to the other party;

S. B. No. 2441 19/SS36/R161 PAGE 9 (tb\rc) (f) A complete list of the consumer's obligations that are subject to the agreement and the names and addresses of the creditors holding those obligations;

(g) A full description and schedule of the periodic amounts to be remitted to the debt management service provider for payment to the consumer's creditor or creditors and the amounts to be remitted to each creditor;

(h) A notice to the consumer that by executing the agreement the consumer authorizes the federally insured institution to disclose financial records relating to the escrow account in which the consumer's funds are held under Section 81-22-9 to the commissioner during the course of any examination of the debt management service provider by the commissioner; and

227

(i) The following notice:

228 **NOTICE TO CONSUMER:** Do not sign this agreement before you 229 read it. You must be given a copy of this agreement.

230 SECTION 7. Section 81-22-13, Mississippi Code of 1972, is
231 reenacted as follows:

81-22-13. A debt service management provider may only charge
a consumer the following fees for providing debt management
services:

(a) A maintenance fee not to exceed Thirty Dollars
(\$30.00) per month after a consumer has received a free initial
counseling session;

S. B. No. 2441 **~ OFFICIAL ~** 19/SS36/R161 PAGE 10 (tb\rc) 238 (b) A one-time setup fee not to exceed Seventy-five 239 Dollars (\$75.00);

(c) A fee for obtaining the consumer's credit report not to exceed Fifteen Dollars (\$15.00) for an individual report or Twenty-five Dollars (\$25.00) for a joint report;

243 (d) A fee not to exceed Fifty Dollars (\$50.00) for 244 educational courses/products that will assist the consumer in 245 achieving financial stability. Products shall be educational in 246 nature and may include, but not be limited to, the following 247 topics: Home Buyer Education, Financial Literacy Education, and 248 Credit Report Review. However, the consumer must be informed that 249 those courses and products are not a mandatory condition to 250 receive debt management services; and

(e) A bankruptcy consultation fee, not to exceed Fifty
 Dollars (\$50.00) per consumer, may be charged by nonprofit credit
 counseling agencies approved by the U.S. Trustees pursuant to 11
 USC Section 111.

255 **SECTION 8.** Section 81-22-15, Mississippi Code of 1972, is 256 reenacted as follows:

257 81-22-15. (1) Written reports to consumers. A debt 258 management service provider shall provide to each consumer 259 receiving debt management services periodic written reports 260 accounting for funds received from the consumer for payment to the 261 consumer's creditor or creditors whose obligations are listed in 262 the consumer's agreement with the debt management service provider

S. B. No. 2441 **~ OFFICIAL ~** 19/SS36/R161 PAGE 11 (tb\rc) and disbursements made to each such creditor on the consumer's behalf since the last report. The debt management service provider shall provide those reports to the consumer not less than once each calendar quarter.

267 (2) Maintenance of records. Any person required to be 268 licensed under this chapter shall maintain in its offices, or such 269 other location as the department permits, the books, accounts and 270 records necessary for the department to determine whether or not 271 the person is complying with the provisions of this chapter and 272 the rules and regulations adopted by the department under this 273 chapter. These books, accounts and records shall be maintained 274 apart and separate from any other business in which the person is 275 involved. A debt management service provider shall maintain books 276 and records for each consumer for whom it provides debt management services for six (6) years following the final transaction with 277 278 the consumer.

279 (3) Verification of payments to creditors. Licensees that participate in fair share contributions with creditors shall 280 281 maintain records that reflect client accounts were credited for 282 the full amount of any payments due and not the net amount as a 283 result of a fair share contribution. Such records may consist of 284 either a copy of the client's statement from the creditor or the 285 licensee may send a monthly or quarterly statement to clients that 286 reflect payments remitted to creditors.

S. B. No. 2441 19/SS36/R161 PAGE 12 (tb\rc) (4) Within fifteen (15) days of the occurrence of any of the following events, a licensee shall file a written report with the commissioner describing the event and its expected impact on the activities on the licensee's business in this state:

(a) The filing for bankruptcy or reorganization by thelicensee;

(b) The institution of revocation or suspension
proceedings against the licensee by any state or governmental
authority; or

(c) Any felony indictment or conviction of the licenseeor any of its directors or principal officers.

298 SECTION 9. Section 81-22-17, Mississippi Code of 1972, is 299 reenacted as follows:

300 81-22-17. The commissioner may exercise the following powers 301 and functions:

302 (a) Complaint investigation. The commissioner may
 303 receive and act on complaints, take action to obtain voluntary
 304 compliance with this chapter or refer cases to the Attorney
 305 General, who shall appear for and represent the commissioner in
 306 court.

307 (b) **Rules**. The commissioner may adopt reasonable 308 administrative regulations, not inconsistent with law, for the 309 enforcement of this chapter.

310 (c) Examination of licensees. To assure compliance311 with the provisions of this chapter, the department may examine

S. B. No. 2441 **~ OFFICIAL ~** 19/SS36/R161 PAGE 13 (tb\rc) 312 the books and records of any licensee without notice during normal 313 business hours. The commissioner shall charge the licensee an examination fee in an amount not less than Three Hundred Dollars 314 315 (\$300.00) nor more than Six Hundred Dollars (\$600.00) for each 316 office or location within the State of Mississippi, plus any 317 actual expenses incurred while examining the licensee's records or books that are located outside the State of Mississippi. However, 318 in no event shall a licensee be examined more than once in a 319 320 two-year period unless for cause shown based upon consumer 321 complaint and/or other exigent reasons as determined by the 322 commissioner.

Examination of nonlicensees. The department, its 323 (d) 324 designated officers and employees, or its duly authorized 325 representatives, for the purposes of discovering violations of 326 this chapter and for the purpose of determining whether any person 327 or individual reasonably suspected by the commissioner of 328 conducting business that requires a license under this chapter, 329 may investigate those persons and individuals and examine all 330 relevant books, records and papers employed by those persons or 331 individuals in the transaction of business, and may summon 332 witnesses and examine them under oath concerning matters as to the 333 business of those persons, or other such matters as may be 334 relevant to the discovery of violations of this chapter, 335 including, without limitation, the conduct of business without a license as required under this chapter. 336

S. B. No. 2441 **~ OFFICIAL ~** 19/SS36/R161 PAGE 14 (tb\rc) 337 SECTION 10. Section 81-22-19, Mississippi Code of 1972, is
338 reenacted as follows:

339 81-22-19. A debt management service provider may not:

340 (a) **Purchase debt.** Purchase any debt or obligation of341 a consumer;

342 (b) Lend money. Lend money or provide credit to any343 consumer;

344 (c) Mortgage interest. Obtain a mortgage or other
345 security interest in property of a consumer;

346 (d) Debt collector. Operate as a debt collector in347 this state; or

(e) Negative amortization. Structure an agreement for the consumer that, at the conclusion of the projected term for the consumer's participation in the debt management service agreement, would result in negative amortization of any of the consumer's obligations to creditors.

353 SECTION 11. Section 81-22-21, Mississippi Code of 1972, is 354 reenacted as follows:

355 81-22-21. (1) False advertising. A debt management service 356 provider may not engage in this state in false or misleading 357 advertising concerning the terms and conditions of any services or 358 assistance offered.

359 (2) Required words. A debt management service provider may
 360 not advertise its services in Mississippi in any media

S. B. No. 2441 **~ OFFICIAL ~** 19/SS36/R161 PAGE 15 (tb\rc) 361 disseminated primarily in this state, whether print or electronic, 362 without the words "Licensed Debt Management Service Provider."

363 (3) Dissemination; no liability. This section does not 364 impose liability on the owner or personnel of any medium in which 365 an advertisement appears or through which an advertisement is 366 disseminated.

367 SECTION 12. Section 81-22-23, Mississippi Code of 1972, is
368 reenacted as follows:

369 81-22-23. (1) Violations; unfair, unconscionable or 370 deceptive practices. A debt management service provider that 371 violates any provision of this chapter or any rule adopted by the 372 commissioner, or that through any unfair, unconscionable or 373 deceptive practice causes actual damage to a consumer is subject 374 to enforcement action under subsection (2) of this section.

375 (2) Enforcement actions. The following enforcement actions 376 may be taken by the commissioner or an aggrieved consumer against 377 a debt management service provider for violations of any provision 378 of this chapter or any rule adopted under this chapter, or for 379 unfair, unconscionable or deceptive practices that cause actual 380 damage to a consumer:

(a) When the commissioner has reasonable cause to
believe that a person is violating any provision of this chapter,
the commissioner, in addition to and without prejudice to the
authority provided elsewhere in this chapter, may enter an order
requiring the person to stop or to refrain from the violation.

S. B. No. 2441 **~ OFFICIAL ~** 19/SS36/R161 PAGE 16 (tb\rc) 386 The commissioner may sue in any chancery court of the state having 387 jurisdiction and venue to enjoin the person from engaging in or 388 continuing the violation or from doing any act in furtherance of 389 the violation. In such an action, the court may enter an order or 390 judgment awarding a preliminary or permanent injunction;

391 (b) The commissioner may, after notice and hearing, 392 impose a civil penalty against any licensee if the licensee, 393 individual required to be registered, or employee is adjudged by 394 the commissioner to be in violation of the provisions of this The civil penalty shall not exceed Five Hundred Dollars 395 chapter. 396 (\$500.00) per violation and shall be deposited into the Consumer 397 Finance Fund of the department;

398 (c) The state may enforce its rights under the surety 399 bond as required in Section 81-22-7 as an available remedy for the 400 collection of any civil penalties, criminal fines or costs of 401 investigation and/or prosecution incurred;

(d) A civil action by an aggrieved consumer in which that consumer has the right to recover actual damages from the debt management service provider in an amount determined by the court plus costs of the action together with reasonable attorney's fees; or

407 (e) Revocation, suspension or nonrenewal of the debt408 management service provider's license under Section 81-22-25.

409 SECTION 13. Section 81-22-25, Mississippi Code of 1972, is 410 reenacted as follows:

S. B. No. 2441 **~ OFFICIAL ~** 19/SS36/R161 PAGE 17 (tb\rc) 411 81-22-25. (1) **Suspension or revocation**. After notice and 412 hearing, the commissioner may suspend or revoke a debt management 413 service provider's license if the commissioner finds that one of 414 the conditions of subsection (2) of this section is met.

415 (2) Conditions for suspension or revocation. The following
416 conditions are grounds for suspension or revocation of a
417 registration:

(a) A fact or condition exists that, if it had existed
at the time when the licensee applied for a license, would have
been grounds for denying the application;

(b) The licensee knowingly violates a material
provision of this chapter or rule or order validly adopted by the
commissioner under authority of this chapter;

424 (c) The licensee is insolvent;

425 (d) The licensee refuses to permit the commissioner to426 make an examination authorized by this chapter; or

427 (e) The licensee fails to respond within a reasonable
428 time and in an appropriate manner to communications from the
429 commissioner.

430 SECTION 14. Section 81-22-27, Mississippi Code of 1972, is 431 reenacted as follows:

432 81-22-27. The commissioner may employ the necessary
433 full-time employees above the number of permanent full-time
434 employees authorized for the department for the fiscal year 2003,
435 to carry out and enforce the provisions of this chapter. The

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436 commissioner also may expend the necessary funds and equip and 437 provide necessary travel expenses for those employees.

438 SECTION 15. Section 81-22-31, Mississippi Code of 1972, is 439 amended as follows:

440 81-22-31. Sections 81-22-1 through 81-22-28, Mississippi
441 Code of 1972, shall stand repealed on July 1, \* \* \* 2022.

442 **SECTION 16.** This act shall take effect and be in force from 443 and after July 1, 2019.