By: Representative Evans (91st) To: Judiciary B

## HOUSE BILL NO. 1415

AN ACT TO CREATE NEW SECTION 99-18-21, MISSISSIPPI CODE OF 1972, TO ESTABLISH THE PUBLIC DEFENDER OVERSIGHT COUNCIL, PROVIDE FOR THE APPOINTMENT OF MEMBERS AND REIMBURSEMENT OF EXPENSES, AND TO ESTABLISH THE DUTIES AND AUTHORITY OF THE COUNCIL; TO CREATE 5 NEW SECTION 99-18-23, MISSISSIPPI CODE OF 1972, TO ESTABLISH THE INDIGENT APPEALS DIVISION WITHIN THE OFFICE OF THE STATE PUBLIC 7 DEFENDER; TO CREATE NEW SECTION 99-18-25, MISSISSIPPI CODE OF 1972, TO ESTABLISH THE DIVISION OF DISTRICT PUBLIC DEFENDER AND 8 9 PROVIDE FOR PERSONNEL AND FUNDING SOURCES; TO AMEND SECTION 10 99-18-1, MISSISSIPPI CODE OF 1972, TO REVISE THE FUNDING FOR AND 11 DUTIES OF THE OFFICE OF STATE PUBLIC DEFENDER; TO AMEND SECTION 12 99-18-9, MISSISSIPPI CODE OF 1972, TO REVISE THE COMPENSATION OF THE CAPITAL DEFENSE DIRECTOR; TO AMEND SECTION 99-18-13, MISSISSIPPI CODE OF 1972, TO REVISE THE POWERS AND DUTIES OF THE 14 STATE DEFENDER; TO AMEND SECTION 99-18-15, MISSISSIPPI CODE OF 15 1972, TO REVISE THE DUTY OF THE CAPITAL DEFENSE DIRECTOR TO SUBMIT 16 CERTAIN RECORDS; TO AMEND SECTION 99-18-17, MISSISSIPPI CODE OF 17 18 1972, TO CLARIFY THE CIRCUMSTANCES UNDER WHICH PRIVATE COUNSEL 19 WILL UNDERTAKE INDIGENT REPRESENTATION AND TO DELETE REFERENCES TO 20 THE CAPITAL DEFENSE COUNSEL FUND; TO AMEND SECTION 25-32-1, MISSISSIPPI CODE OF 1972, TO PROVIDE FOR THE ESTABLISHMENT OF 21 22 ASSISTANT DISTRICT DEFENDER POSITIONS BY BOARDS OF SUPERVISORS; TO 23 AMEND SECTION 25-32-3, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT 24 ALL ASSISTANT PUBLIC DEFENDERS ARE TO BE APPOINTED BY THE DISTRICT 25 PUBLIC DEFENDER; TO AMEND SECTION 25-32-5, MISSISSIPPI CODE OF 26 1972, TO CLARIFY THE PROHIBITION AGAINST THE PRIVATE PRACTICE OF 27 LAW BY PUBLIC DEFENDERS; TO AMEND SECTION 25-32-7, MISSISSIPPI 28 CODE OF 1972, TO PROVIDE FOR THE PAYMENT OF COMPENSATION AND 29 EXPENSES OF ASSISTANT DISTRICT PUBLIC DEFENDERS; TO AMEND SECTION 30 25-32-9, MISSISSIPPI CODE OF 1972, TO REVISE THE MANNER OF 31 DETERMINATION OF INDIGENCE; TO AMEND SECTION 25-32-15, MISSISSIPPI 32 CODE OF 1972, TO REVISE THE TERMINATION OF COUNTY SUPPORT FOR 33 ASSISTANT PUBLIC DEFENDERS; TO AMEND SECTION 25-32-17, MISSISSIPPI 34 CODE OF 1972, TO CLARIFY THE COMPENSATION AND PAYMENT OF EXPENSES

- 35 OF THE OFFICE OF DISTRICT PUBLIC DEFENDER; TO AMEND SECTION 36 25-32-19, MISSISSIPPI CODE OF 1972, TO CLARIFY THE AUTHORITY OF 37 THE DISTRICT PUBLIC DEFENDER TO OBTAIN FINANCIAL AND OTHER 38 ASSISTANCE IN OPERATION OF THE OFFICE; TO AMEND SECTION 99-39-107, MISSISSIPPI CODE OF 1972, TO ELIMINATE THE NEED FOR THE CHIEF 39 40 JUSTICE TO APPROVE THE TERMINATION OF ATTORNEYS EMPLOYED IN THE 41 OFFICE OF CAPITAL POST-CONVICTION COUNSEL; TO AMEND SECTION 42 99-39-109, MISSISSIPPI CODE OF 1972, TO REVISE THE COMPENSATION OF 43 ATTORNEYS IN THE OFFICE OF POST-CONVICTION COUNSEL; TO AMEND SECTION 99-39-115, MISSISSIPPI CODE OF 1972, TO REVISE THE DUTY OF 44 45 THE DIRECTOR OF THE OFFICE OF POST-CONVICTION COUNSEL TO MAKE 46 CERTAIN REPORTS; TO AMEND SECTION 99-39-117, MISSISSIPPI CODE OF 47 1972, TO CLARIFY THE APPOINTMENT OF PRIVATE COUNSEL AND TO DELETE 48 REFERENCES TO THE CAPITAL POST-CONVICTION COUNSEL FUND; TO AMEND 49 SECTION 99-15-15, MISSISSIPPI CODE OF 1972, TO PROVIDE FOR 50 APPOINTMENT OF COUNSEL TO THOSE CHARGED WITH AN ACT OF DELINQUENCY; TO AMEND SECTION 99-15-17, MISSISSIPPI CODE OF 1972, 51 52 TO REVISE THE COMPENSATION OF COUNSEL FOR INDIGENT DEFENDANTS; TO 53 AMEND SECTION 99-15-19, MISSISSIPPI CODE OF 1972, TO REVISE THE 54 REIMBURSEMENT FOR SOME EXPENSES TO COUNTIES IN WHICH A STATE 55 CORRECTIONAL FACILITY IS LOCATED IN CERTAIN CASES; TO AMEND 56 SECTION 99-15-21, MISSISSIPPI CODE OF 1972, TO PROVIDE FOR 57 RESOLUTION OF DISPUTES OVER COMPENSATION OF COUNSEL FOR INDIGENT 58 DEFENDANTS; TO AMEND SECTION 43-21-201, MISSISSIPPI CODE OF 1972, 59 TO LIMIT A YOUTH'S ABILITY TO WAIVE ASSISTANCE OF COUNSEL; TO 60 AMEND SECTION 43-21-357, MISSISSIPPI CODE OF 1972, TO PROVIDE FOR 61 THE APPOINTMENT OF COUNSEL IN DELINQUENCY AND 62 CHILD-IN-NEED-OF-SUPERVISION CASES; TO REPEAL SECTION 99-40-1, 63 MISSISSIPPI CODE OF 1972, WHICH CREATES THE INDIGENT APPEALS AND 64 PUBLIC DEFENDER TRAINING DIVISIONS AND ESTABLISHES THE PUBLIC 65 DEFENDERS EDUCATION FUND; AND FOR RELATED PURPOSES. 66 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 67 The following shall be codified as Section SECTION 1. 68 99-18-21, Mississippi Code of 1972: 69 99-18-21. Public Defender Oversight Council, created;
- is created the Mississippi Public Defender Oversight Council to be composed of nine (9) members. Other than county supervisor
- 73 members, members of the council must be individuals with

members; authority; reimbursement of expenses; duties.

- 74 significant experience working in the criminal justice system or
- 75 who have demonstrated a strong commitment to providing adequate

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- 76 and effective representation of indigent defendants. Except as
- 77 otherwise provided in this section for the initial terms of
- 78 members or for filling a vacancy, members shall serve for a term
- 79 of four (4) years.
- 80 (a) Three (3) members shall be appointed by the
- 81 Mississippi Association of Supervisors, each from a different
- 82 supreme court district of this state. The initial appointments
- 83 shall be for one-, two- and four-year terms, respectively, as
- 84 designated by the Mississippi Association of Supervisors for each
- 85 appointment. A county supervisor council member is eligible to
- 86 serve so long as he or she retains the office by virtue of which
- 87 he or she is serving on the council.
- 88 (b) Two (2) members shall be appointed by the
- 89 Lieutenant Governor. The initial appointments shall be for one
- 90 (1) and four (4) years, respectively, as designated by the
- 91 Lieutenant Governor for each appointment.
- 92 (c) Two (2) members shall be appointed by the Speaker
- 93 of the House of Representatives. The initial appointments shall
- 94 be for one (1) and four (4) years, respectively, as designated by
- 95 the Speaker of the House of Representatives for each appointment.
- 96 (d) Two (2) members shall be appointed by the Chief
- 97 Justice. The initial appointments shall be for two (2) and three
- 98 (3) years, respectively, as designated by the Chief Justice for
- 99 each appointment. At least one (1) of the appointments must be of
- 100 an experienced criminal defense attorney with felony indigent

| 101 | defense | exp | perience | who  | is  | not  | at   | the   | time   | of  | appointm | nent | nor   |
|-----|---------|-----|----------|------|-----|------|------|-------|--------|-----|----------|------|-------|
| 102 | during  | the | appointe | ee's | ter | m pi | rovi | ldino | g publ | Lic | defense  | serv | ices. |

- 103 (e) All initial terms begin on July 1, 2019. A vacancy
  104 in a term is to be filled by the appointing authority, and a
  105 successor appointee shall serve the balance of the vacating
  106 member's unexpired term. A member of the council may be appointed
  107 to successive terms.
- 108 In making the appointments of members of the (f) 109 council who are not county supervisors, the appointing authorities 110 shall seek to identify and appoint persons who represent a 111 diversity of backgrounds and experience and shall solicit suggestions from The Mississippi Bar, the Magnolia Bar, the 112 113 Mississippi Public Defenders Association, the Mississippi Association for Justice, the associations representing the various 114 115 categories of state court judges in Mississippi, and the 116 Mississippi Prosecutors Association, as well as from the public 117 and other interested organizations and individuals within this state. The appointing authorities shall not appoint a prosecuting 118 119 attorney, any employee of a prosecuting attorney's office, an 120 employee or member of the Prosecutors Association, a sitting judge or an attorney or employee of a public defender office or indigent 121 122 defense contractor to serve on the council.
- 123 (2) The council shall elect a chairman and vice chairman 124 from its membership and shall adopt rules for transacting its 125 business and keeping records. Members of the council shall

| 126 receive a per diem in the amount provided in Section 25-3-6 | 3-69 fc | Íζ |
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- 127 each day engaged in the business of the council. Members of the
- 128 council shall receive reimbursement for travel expenses incurred
- 129 while engaged in official business of the council in accordance
- 130 with Section 25-3-41.
- 131 (3) The council shall:
- 132 (a) Establish standards for an effective indigent
- 133 defense system throughout the state, including, but not limited
- 134 to, standards for:
- (i) Determining who qualifies as an indigent
- 136 person;
- 137 (ii) Maximum caseloads for full-time and part-time
- 138 indigent defenders to include a uniform definition of what
- 139 constitutes a case;
- 140 (iii) Compensation of counsel and support services
- 141 for assigned counsel, including contract counsel; however,
- 142 compensation standards for salaries of full-time assistant public
- 143 defenders shall not exceed ninety percent (90%) of the statutory
- 144 maximum for an assistant district attorney of comparable years of
- 145 experience, and salaries of part-time defenders shall not exceed a
- 146 pro rata share of the full-time defender;
- 147 (iv) Minimum education, training and experience of
- 148 attorneys appointed or employed as indigent defenders; and
- 149 (v) Performance of defense counsel in criminal,
- 150 mental health and youth court cases.

| 151 | (b) Review records of the operation of the indigent                |
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| 152 | defender system, including, but not limited to, the following:     |
| 153 | (i) Detailed descriptions of each city, county and                 |
| 154 | district indigent defender system;                                 |
| 155 | (ii) Caseloads of each indigent defender and                       |
| 156 | number of cases assigned to private attorneys;                     |
| 157 | (iii) Expenditures on indigent defense in each                     |
| 158 | city, county and district; and                                     |
| 159 | (iv) Coordinate the collection, analysis and                       |
| 160 | dissemination of data and research pertaining to indigent defense. |
| 161 | (c) Report to the Legislature, the Governor and the                |
| 162 | Chief Justice no later than December 1 of each year: all           |
| 163 | standards approved; an assessment of compliance with the standards |
| 164 | by the Office of the State Public Defender, Office of Capital      |
| 165 | Post-Conviction Counsel and any district, city or county indigent  |
| 166 | defense provider; an accounting of all indigent defense            |
| 167 | expenditures by state or local government; and any recommendations |
| 168 | for the improvement of indigent defense services.                  |
| 169 | (4) The council may pay and disburse salaries, employment          |
| 170 | benefits and charges relating to employment of an executive        |
| 171 | director and any necessary staff as determined by the council and  |
| 172 | approved by the Legislature and to establish their salaries and    |
| 173 | expenses of the office; to incur and pay travel expenses of staff  |
| 174 | necessary for the performance of the duties of the office; to rent |

or lease on such terms as the director may think proper such

176 office space as is necessary in the City of Jackson to accommodate 177 the staff; to enter into and perform contracts and to purchase office supplies and equipment as may be needed for the proper 178 administration of the offices within the funds appropriated for 179 180 such purpose; and to incur and pay such other expenses as are 181 appropriate and customary to the operation of the office, 182 including, but not limited to, expenses associated with capital conflict cases under Sections 99-18-17 and 99-39-117, Mississippi 183 184 Code of 1972. The director is further authorized to solicit and 185 accept monies, gifts, grants or services from any public or 186 private source for the purpose of funding, operating and executing the duties of the office. 187

- 188 The council shall operate a Public Defender Training 189 The division shall be staffed by any necessary personnel as determined and hired by the council. The mission of 190 191 the division is to work closely with the Mississippi Public 192 Defenders Association to provide training and services to public defenders practicing in all state, county and municipal courts. 193 194 These services shall include, but not be limited to, continuing 195 legal education, case updates and legal research. The division 196 shall provide:
- 197 (a) Education and training for public defenders
  198 practicing in all state, county, municipal and youth courts;
- 199 (b) Technical assistance for public defenders
  200 practicing in all state, county, municipal and youth courts; and

| 201 |            | (C)   | Current   | and   | acc  | urate | ini | formati | on for the |            |
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| 202 | Legislatu: | re pe | rtaining  | to 1  | the  | needs | of  | public  | defenders  | practicing |
| 203 | in all sta | ate,  | county, r | nunio | cipa | l and | you | ıth cou | rts.       |            |

- 204 (6) The council, in consultation with the defender selection 205 panel, shall develop a plan for representation in cases that 206 cannot be handled by the District Public Defender due to a 207 conflict of interest or excessive caseload. Those plans may 208 include utilization of contract defenders as an alternative to 209 counsel appointed under Section 99-15-15, but all contracts must 210 comply with indigent defense standards under Section 99-15-17 and 211 standards adopted by the Public Defender Oversight Council.
- 212 (7) The council shall act as an ombudsman to settle disputes 213 between defenders, judges, supervisors or clients concerning 214 standards compliance, contracts, fees or services.
- 215 **SECTION 2.** The following shall be codified as Section 216 99-18-23, Mississippi Code of 1972:
- 217 99-18-23. Indigent Appeals Division created; director and staff; compensation; duties. (1) There is created the Indigent 218 219 Appeals Division within the Office of the State Public Defender. 220 This office shall consist of the Indigent Appeals Director, who 221 must be an attorney in good standing with The Mississippi Bar, and 222 staffed by any necessary personnel as determined and hired by the 223 State Defender. The Indigent Appeals Director shall be appointed 224 by the State Defender. The remaining attorneys and other staff 225 shall be appointed by the State Defender and shall serve at the

| 226 | will and pleasure of the State Defender. Attorneys in the office   |
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| 227 | shall be active members of The Mississippi Bar. The attorneys in   |
| 228 | the office shall practice law exclusively for the office and shall |
| 229 | not engage in any other practice. The office shall not engage in   |
| 230 | any litigation other than that related to the office. The          |
| 231 | Indigent Appeals Director shall be compensated at no more than the |
| 232 | State Defender, and other attorneys in the office shall be         |
| 233 | compensated at no more than the maximum amount allowed by statute  |
| 234 | for an assistant district attorney with comparable years of        |
| 235 | practice experience.   |

- (2) The office shall provide representation on appeal for indigent persons convicted of felonies and indigent juveniles adjudicated delinquent in youth court. The office may provide advice and assistance to attorneys representing persons under felony charges in the trial courts and juveniles in youth court delinquency proceedings.
- SECTION 3. The following shall be codified as Section 99-18-25, Mississippi Code of 1972:
- personnel; funding sources; qualifications, duties and removal of
  district defender; funding of agency expenses. (1) There is
  hereby created in each circuit court district the Division of
  District Public Defender. The Division of District Public
  Defender shall consist of a District Public Defender who shall be
  appointed by the State Defender on recommendation of the District

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- Public Defender Selection Panel established under this section and staffed by any necessary personnel as determined and hired by the District Public Defender in compliance with standards established by the Public Defender Oversight Council.
- The District Public Defender must be a duly licensed 255 (2) 256 attorney admitted to the practice of law in this state, have 257 practiced in the area of criminal law for at least five (5) years 258 and shall meet all qualifications to serve as trial counsel in 259 death penalty cases as may be set by the Supreme Court of 260 Mississippi. The District Public Defender shall be familiar with 261 and integrate into his other practice standards promulgated by the 262 Public Defender Oversight Council. The salary of the District 263 Public Defender shall be no more than ninety percent (90%) of the 264 salary of the State Defender.
  - (3) The District Public Defender may be removed by the State Defender upon finding that the District Public Defender is not qualified under law, has failed to perform the duties of the office, has failed to substantially comply with standards promulgated by the Public Defender Oversight Council or has acted beyond the scope of the authority granted by law for the office.
  - (4) The District Public Defender shall be responsible for oversight of the indigent defense delivery system in the district, including collection of data as requested by the State Defender and the Public Defender Oversight Council, evaluation of the performance of attorneys providing indigent defense and other

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276 standards-compliance matters. The District Public Defender shall

277 handle a caseload that accounts for the administrative

278 responsibilities of the position as approved by the State

279 Defender. The counties must provide the District Public Defender

280 with office space, administrative assistance, and all reasonable

expenses of operating the office on a per capita basis at least

equal to a pro rata share of the district attorney based on the

283 number of authorized staff.

284 (5) The District Public Defender, subject to approval of the

State Defender, may employ assistant public defenders on a

286 full-time or part-time basis as well as investigators, paralegals

and social service providers to the extent funds are provided by a

county or otherwise available as provided for in Sections 25-32-1

through 25-32-19, Section 99-18-13, or by appropriation of the

290 Legislature.

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291 (6) There shall be a District Public Defender Selection

292 Panel in each circuit court district. All members of the

293 selection panel must reside in the district. The panel shall

294 consist of three (3) members, at least two (2) of whom shall be

295 experienced criminal defense attorneys with felony indigent

296 defense experience. The panel members may not at the time of

297 appointment or during their terms of service serve on the panel

298 providing public defense services in the district. One (1) member

299 shall be appointed by the Senior Circuit Judge, one (1) by the

300 President of The Mississippi Bar, and one (1) by the President of

the Magnolia Bar. If a vacancy occurs in the position of District Public Defender, the panel shall be convened by the State Defender

303 to evaluate and recommend a new District Public Defender. The

304 panel shall also consult with the Public Defender Oversight

305 Council to develop plans for representation in cases not handled

306 by the district public defender office due to conflict of interest

307 or excessive caseload.

308 **SECTION 4.** Section 99-18-1, Mississippi Code of 1972, is 309 amended as follows:

310 99-18-1. (1) There is hereby created the Office of State
311 Public Defender. The Office of State Public Defender shall
312 consist of a State Defender who shall be appointed by the Governor
313 with the advice and consent of the Senate for a term of four (4)
314 years and staffed by any necessary personnel as determined and
315 hired by the State Defender.

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upon finding that the State Defender is not qualified under law,

326 has failed to perform the duties of the office, or has acted

327 beyond the scope of the authority granted by law for the office.

328 ( \* \* \*4) The Office of State Public Defender shall be

329 responsible for the administration, budget and finances of the

330 Divisions of Capital Defense Counsel, Indigent Appeals and Public

331 Defender Training, which shall be divisions of the Office of State

332 Public Defender.

333 (  $\star$   $\star$   $\star$ 5) The State Defender may simultaneously serve as

334 State Defender and as director of one or more divisions but shall

335 receive no additional compensation for doing so. Nothing in this

336 chapter shall prohibit the State Defender from directly

337 representing clients of the office. Nothing in this chapter shall

338 be construed to prevent an employee of one (1) division of the

339 Office of the State Public Defender from working, in whole or in

340 part, for another division.

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(\*\*\*6) From and after July 1, 2016, the expenses of this

agency shall be defrayed by appropriation from the State General

Fund and all user charges and fees authorized under this section

shall be deposited into the State General Fund as authorized by

346 law.

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(\*\*\*7) From and after July 1, 2016, no state agency shall

348 charge another state agency a fee, assessment, rent or other

349 charge for services or resources received by authority of this

350 section.

| 351 | SECTION 5.       | Section | 99-18-9, | Mississippi | Code | of | 1972, | is |
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| 352 | amended as follo | MS •    |          |             |      |    |       |    |

353 99-18-9. The Capital Defense Director appointed under this
354 chapter shall be compensated at no more than the maximum amount
355 allowed by statute for a district attorney, and other attorneys in
356 the office shall be compensated at no more than the maximum amount
357 allowed by statute for an assistant district attorney with
358 comparable years of practice experience.

**SECTION 6.** Section 99-18-13, Mississippi Code of 1972, is 360 amended as follows:

99-18-13. (1) The State Defender is hereby empowered to pay and disburse salaries, employment benefits and charges relating to employment of division staff and to establish their salaries and expenses of the office; to incur and pay travel expenses of staff necessary for the performance of the duties of the office; to rent or lease on such terms as he may think proper such office space as is necessary in the City of Jackson to accommodate the staff; to enter into and perform contracts and to purchase such necessary office supplies and equipment as may be needed for the proper administration of said offices within the funds appropriated for such purpose; and to incur and pay such other expenses as are appropriate and customary to the operation of the office. The State Defender is further authorized to solicit and accept monies, gifts, grants or services from any public or private source for

| 375 | the purpose | e of | funding, | operating | and | executing | the | duties | of | the |
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|     |             | •    |          |           | •   |           |     |        |    |     |
| 376 | office.     |      |          |           |     |           |     |        |    |     |

- The State Defender may provide representation to parents 377 (2) or quardians who have been determined by the youth court judge to 378 379 be indigent and in need of representation in an abuse, neglect or 380 termination of parental rights proceeding or appeal therefrom. 381 Representation may be provided by staff or contract counsel including, but not limited to, by contract with legal services 382 383 organizations or by a district public defender office.
- 384 SECTION 7. Section 99-18-15, Mississippi Code of 1972, is 385 amended as follows:
  - The Capital Defense Director shall keep a docket 99-18-15. of all indicted death-eligible cases originating in the courts of Mississippi which must, at all reasonable times, be open to inspection by the public and must show the county, district and court in which the cause is pending. The director shall prepare and maintain a roster of all death penalty cases in the courts of Mississippi indicating the current status of each case and submit this report to the Governor, Chief Justice of the Supreme Court and the Administrative Office of Courts monthly. The director shall also report \* \* \* to the \* \* \* Public Defender Oversight Council in a form, manner and on a schedule prescribed by the council the activities, receipts and expenditures of the office.
- 398 SECTION 8. Section 99-18-17, Mississippi Code of 1972, is amended as follows: 399

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400 99-18-17. \* \* \* If at any time during the representation of 401 two (2) or more defendants, the State Defender determines that the 402 interests of those persons are so adverse or hostile they cannot 403 all be represented by the staff of the \* \* \* office without 404 conflict of interest, or if the State Defender determines that the 405 volume or number of representations shall so require, the State 406 Defender, in his sole discretion, notwithstanding any statute or 407 regulation to the contrary, shall be authorized to refer the case 408 to the Public Defender Oversight Council which may employ qualified private counsel. Fees and expenses approved by order of 409 410 the \* \* \* Public Defender Oversight Council, including 411 investigative and expert witness expenses of such private counsel, 412 shall be paid by funds appropriated to the Capital Defense Counsel 413 Fund for this purpose. 414

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415 SECTION 9. Section 25-32-1, Mississippi Code of 1972, is 416 amended as follows:

Should the board of supervisors of any county or 25-32-1. the boards of supervisors of two (2) or more counties in the same circuit court district determine by order spread upon their minutes that the county or counties have a sufficient number of indigent defendant cases \* \* \*, the board of supervisors or boards of supervisors are authorized and empowered, in their discretion, to \* \* \* fund assistant public defender positions, provide office space, personnel and funding for the office, and to perform any

- 425 and all functions necessary for the efficient operation of such an
- 426 office to the end that adequate legal defense for indigent persons
- 427 accused of crime shall be provided at every critical stage of
- 428 their cases as an alternative to court appointed counsel. Said
- 429 order shall specify whether the assistant public defender shall be
- 430 full-time or part-time. Assistant public defenders funded under
- 431 this section shall be county employees.
- 432 **SECTION 10.** Section 25-32-3, Mississippi Code of 1972, is
- 433 amended as follows:
- 434 25-32-3. \* \* \* The District Public Defender shall appoint
- 435 all assistant public defenders. An assistant public defender may
- 436 be removed by the District Public Defender upon finding that the
- 437 assistant public defender is not qualified under law, has failed
- 438 to perform the duties of the office, or has acted beyond the scope
- 439 of the authority granted by law for the office. Such assistant
- 440 public defenders may be compensated in such an amount as may be
- 441 authorized by the respective board of supervisors in compliance
- 442 with standards set by the Public Defender Oversight Council; \* \* \*
- 443 however, \* \* \* the assistant public defenders may not receive
- 444 compensation in an amount greater than that received by the public
- 445 defender.
- 446 **SECTION 11.** Section 25-32-5, Mississippi Code of 1972, is
- 447 amended as follows:
- 448 25-32-5. \* \* \* No full-time public defender or full-time

449 assistant public defenders shall engage nor be associated with any

- 450 person in the private practice of law. Part-time public defenders
- 451 or part-time assistant public defenders may engage in the private
- 452 practice of the law as long as such practice does not relate to
- 453 the prosecution of criminal matters.
- 454 **SECTION 12.** Section 25-32-7, Mississippi Code of 1972, is
- 455 amended as follows:
- 456 25-32-7. (1) \* \* \* Each assistant district public defender
- 457 shall be provided with office space, secretarial assistance, and
- 458 all reasonable expenses of operating the office, at least equal
- 459 to \* \* \* the amount provided to the district attorney \* \* \* for an
- 460 assistant district attorney. The compensation and expenses of the
- 461 district public defender's office not covered by the budget of the
- 462 State Defender shall be paid by the county or counties if two (2)
- 463 or more counties are acting jointly. The funds shall be paid upon
- 464 allowance by the board of supervisors by order spread upon the
- 465 minutes of the board.
- 466 (2) The district public defender is authorized to assign the
- 467 duties of and exercise supervision over all employees of the
- 468 office without regard to the source of funding for those
- 469 employees.
- 470 **SECTION 13.** Section 25-32-9, Mississippi Code of 1972, is
- 471 amended as follows:
- 472 25-32-9. (1) When \* \* \* a person \* \* \* is arrested and
- 473 charged with a felony \* \* \* or a misdemeanor \* \* \*, then the
- 474 arresting authority shall afford \* \* \* the person an opportunity

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to sign an affidavit stating that * * * the person is an indigent
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     and unable to employ counsel. Upon the signing of * * * an
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     affidavit by * * * the person, the district public defender shall
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     represent * * * the person unless the person waives the right to
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     counsel * * *. * * A statement * * * must be executed by the
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     alleged indigent, under oath, listing all assets available to the
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     indigent for the payment of attorney's fees, including the
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     ownership of any property, real or personal, and setting out
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     therein the alleged indigent's employment status, number of
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     dependents, income from any source, * * * and any other
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     information which might prove or disprove a finding of indigency.
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     The affidavit and statement shall be * * * filed under seal in the
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     case and shall be subject to review by the appropriate court.
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     Based on review of the affidavit, statement or other appropriate
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     evidence, if the appropriate court finds that the defendant is not
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     indigent, * * * the court shall terminate the representation of
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     the defendant by the public defender.
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          When * * * a person * * * is arrested and charged with a
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     misdemeanor, the presiding judge or justice, upon determination
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     that the person is indigent as provided in this section, and that
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     representation of the indigent is required, shall appoint the
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     public defender whose duty it shall be to provide such
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     representation. No person determined to be an indigent as
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     provided in this section shall be imprisoned as a result of a
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- misdemeanor conviction unless he was represented by the public defender or waived the right to counsel.
- 501 (2) The accused shall have such representation available at every critical stage of the proceedings against him where a substantial right may be affected.
- of mental treatment, as provided under \* \* \* Section 41-21-61 et seq. The chancery court may tax costs as provided in Sections

  41-21-79 and 41-21-85.
- 508 (4) The District Public Defender is authorized to represent 509 persons charged with commission of an act of delinquency.
- SECTION 14. Section 25-32-15, Mississippi Code of 1972, is amended as follows:
- 25-32-15. The \* \* \* county support for assistant public

  defenders authorized under Section 25-32-1 may be terminated, in

  the discretion of the board of supervisors, by entering an order

  upon the minutes of the board of supervisors at least six (6)

  months \* \* \* before the expiration of the term of the district

  public defender \* \* \*, and the termination \* \* \* is effective at

  the end of the term of the public defender.
- SECTION 15. Section 25-32-17, Mississippi Code of 1972, is amended as follows:
- 521 25-32-17. The compensation, administrative staff, office 522 space and secretarial assistance shall not be reduced or

- diminished but may be increased during the term of the <u>district</u> public defender.
- 525 **SECTION 16.** Section 25-32-19, Mississippi Code of 1972, is 526 amended as follows:
- 527 The District Public Defender and the board of 528 supervisors may cooperate with any individual or public agency, 529 whether state or federal, or with any institution of higher 530 learning of the State of Mississippi, to obtain by gift, grant or 531 otherwise any financial, professional, investigatory or research 532 or other assistance; provided, however, that any grants or any 533 financial assistance whatever for the purpose herein set out shall 534 be paid over to the board of supervisors and administered by it for the purposes herein set forth. The board shall have the 535 536 authority to use any financial assistance or grants to extend and 537 expand the facilities of the office.
- SECTION 17. Section 99-39-107, Mississippi Code of 1972, is amended as follows:
- 540 99-39-107. The Office of Capital Post-Conviction Counsel 541 shall limit its activities to the representation of inmates under 542 sentence of death in post-conviction proceedings and ancillary 543 matters related directly to post-conviction review of their 544 convictions and sentences and other activities explicitly 545 authorized in statute. Representation by the office or by private 546 counsel under appointment by the office will end upon the filing of proceeding for federal habeas corpus review or for appointment 547

| 548 | of counsel to represent the defendant in federal habeas corpus     |
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| 549 | proceedings. However, the office may continue representation if    |
| 550 | the office or a staff attorney employed by the office shall be     |
| 551 | appointed by a federal court to represent the inmate in federal    |
| 552 | habeas corpus proceedings. In such event, the office or the        |
| 553 | employee attorney shall apply to the federal court for             |
| 554 | compensation and expenses and shall upon receipt of payments by    |
| 555 | the federal court pay all sums received over to the office for     |
| 556 | deposit in the Special Capital Post-Conviction Counsel Fund as     |
| 557 | provided in Section 99-39-117, from which all expenses for         |
| 558 | investigation and litigation shall be disbursed. Representation    |
| 559 | in post-conviction proceedings shall further include               |
| 560 | representation of the inmate from the exhaustion of all state and  |
| 561 | federal post-conviction litigation until execution of the sentence |
| 562 | or an adjudication resulting in either a new trial or a vacation   |
| 563 | of the death sentence. The attorneys appointed to serve in the     |
| 564 | Office of Capital Post-Conviction Counsel shall devote their       |
| 565 | entire time to the duties of the office, shall not represent any   |
| 566 | persons in other litigation, civil or criminal, nor in any other   |
| 567 | way engage in the practice of law, and shall in no manner,         |
| 568 | directly or indirectly, participate in the trial of any person     |
| 569 | charged with capital murder or direct appeal of any person under   |
| 570 | sentence of death in the state, nor engage in lobbying activities  |
| 571 | for or against the death penalty. Any violation of this provision  |
| 572 | shall be grounds for termination from employment, in the case of   |

- 573 the director, by the Governor, and in the case of other attorneys,
- 574 by the director  $\star$   $\star$ .
- 575 **SECTION 18.** Section 99-39-109, Mississippi Code of 1972, is
- 576 amended as follows:
- 577 99-39-109. The director appointed under this article shall
- 578 be compensated at no more than the maximum amount allowed by
- 579 statute for a district attorney, and other attorneys in the office
- 580 shall be compensated at no more than the maximum amount allowed by
- 581 statute for an assistant district attorney with comparable years
- 582 of practice experience.
- 583 **SECTION 19.** Section 99-39-115, Mississippi Code of 1972, is
- 584 amended as follows:
- 585 99-39-115. The director shall keep a docket of all death
- 586 penalty cases originating in the courts of Mississippi, which must
- 587 at all reasonable times be open to the inspection of the public
- 588 and must show the county, district and court in which the causes
- 589 have been instituted. The director shall prepare and maintain a
- 590 roster of all death penalty cases originating in the courts of
- 591 Mississippi and pending in state and federal courts indicating the
- 592 current status of each such case, and a history of those death
- 593 penalty cases filed since 1976. Copies of such dockets and
- 594 rosters shall be submitted to the Governor, Chief Justice of the
- 595 Supreme Court and the Administrative Office of Courts \* \* \* as
- 596 requested. The director shall also report \* \* \* to the \* \* \*
- 597 Public Defender Oversight Council in the form and manner and on a

- 598 <u>schedule prescribed by the council</u> the activities, receipts and expenditures of the office.
- SECTION 20. Section 99-39-117, Mississippi Code of 1972, is amended as follows:
- 602 99-39-117. \* \* \* If at any time during the representation of
- 603 two (2) or more defendants, the director determines that the
- 604 interest of those persons are so adverse or hostile that they
- 605 cannot all be represented by the director or his staff without
- 606 conflict of interest, or if the director \* \* \* determines that the
- 607 volume or number of representations shall so require, the
- 608 director, in his sole discretion, notwithstanding any statute or
- 609 regulation to the contrary,  $\star$   $\star$  is authorized to refer the case
- 610 to the Public Defender Oversight Council, which may employ
- 611 qualified private counsel. Fees and expenses, approved by \* \* \*
- 612 the Public Defender Oversight Council, including investigative and
- 613 expert witness expenses of such private counsel shall be paid from
- funds appropriated \* \* \* for this purpose.
- 615 \* \* \*
- 616 **SECTION 21.** Section 99-15-15, Mississippi Code of 1972, is
- amended as follows:
- 618 99-15-15. When any person  $\star$   $\star$  is charged with a
- 619 felony \* \* \* or misdemeanor punishable by confinement \* \* \*, the
- 620 court or the judge in vacation, being satisfied that such person
- 621 is an indigent person and is unable to employ counsel, \* \* \* shall
- 622 appoint counsel to defend him.

| 623 | Such appointed counsel shall have free access to the accused                           |
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| 624 | who shall have process to compel the attendance of witnesses in                        |
| 625 | his favor.   |
| 626 | The accused shall have such representation available at every                          |
| 627 | critical stage of the proceeding against him where a substantial                       |
| 628 | right may be affected.   |
| 629 | When a person is charged with commission of an act of                                  |
| 630 | delinquency, counsel shall be appointed under Section 43-21-201.                       |
| 631 | SECTION 22. Section 99-15-17, Mississippi Code of 1972, is                             |
| 632 | amended as follows:  |
| 633 | 99-15-17. The compensation for counsel for indigents                                   |
| 634 | appointed as provided in Section 99-15-15, shall be approved and                       |
| 635 | allowed by the appropriate judge and in any one (1) case may not                       |
| 636 | exceed One Thousand Dollars ( $\$1_{\underline{\prime}}$ 000.00) for representation in |
| 637 | circuit court whether on appeal or originating in said                                 |
| 638 | court. * * * If * * * the case is not appealed to or does not                          |
| 639 | originate in a court of record, the maximum compensation shall not                     |
| 640 | exceed Two Hundred Dollars (\$200.00) for any one (1) case, the                        |
| 641 | amount of $\star$ $\star$ compensation to be approved by a judge of the                |
| 642 | chancery court, county court or circuit court in the county where                      |
| 643 | the case arises. * * * In a capital case two (2) attorneys may be                      |
| 644 | appointed, and the compensation may not exceed Two Thousand                            |
| 645 | Dollars (\$2,000.00) per case. If the case is appealed to the                          |
| 646 | state supreme court by counsel appointed by the judge, the                             |

allowable fee for services on appeal shall not exceed One Thousand

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| 548 | Dollars (\$1,000.00) per case. <u>These fee caps may be exceeded, in</u>                     |
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| 549 | the discretion of the presiding judge, after finding extraordinary                           |
| 550 | circumstances. The attorney shall be paid a reasonable hourly                                |
| 551 | rate consistent with standards adopted by the Public Defender                                |
| 552 | Oversight Council which shall be inclusive of all regular expenses                           |
| 553 | of operating a law office. In addition, the judge shall allow                                |
| 554 | reimbursement of * * * expenses for expert and investigative                                 |
| 555 | services on prior approval of the court. The attorney or                                     |
| 556 | attorneys so appointed shall itemize the time spent in defending                             |
| 557 | said indigents together with an itemized statement of expenses of                            |
| 558 | such defense, and shall present same to the appropriate judge.                               |
| 559 | The fees and expenses as allowed by the appropriate judge shall be                           |
| 560 | paid by the county treasurer out of the general fund of the county                           |
| 561 | in which the prosecution was commenced.  |
| 662 | SECTION 23. Section 99-15-19, Mississippi Code of 1972, is                                   |
| 563 | amended as follows:  |
| 564 | 99-15-19. Any county paying counsel fees and expenses  |
| 665 | incurred on appeal to the Supreme Court or by virtue of any                                  |
| 566 | prosecution charging the commission of a crime on * * * $\underline{a}$ premises             |
| 667 | of * * * $\underline{a}$ Mississippi state * * * $\underline{correctional\ facility}$ or the |
| 568 | commission of a crime by any escapee therefrom, may request                                  |

reimbursement of all such payments from the State Treasurer. The

State Auditor shall issue his warrant, based upon a voucher sent

together with a certification that such sums have been allowed and

by the Treasurer of any county entitled to such reimbursement

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- 673 paid. The State Treasurer shall pay the amount of any such
- 674 reimbursement out of any funds in the State Treasury appropriated
- 675 for such purpose.
- 676 **SECTION 24.** Section 99-15-21, Mississippi Code of 1972, is
- 677 amended as follows:
- 678 99-15-21. All compensation and reimbursements allowed by the
- 679 judge shall be made on the basis of an itemized statement as to
- 680 time and nature of work and the expense incurred by the appointed
- 681 counsel. The \* \* \* Public Defender Oversight Council shall
- 682 prepare and make available the proper form for the itemized
- 683 statement which is to be submitted to the appropriate judge by the
- 684 attorney or attorneys. Compensation and reimbursements authorized
- 685 by Sections 99-15-15 through 99-15-21 shall be allowed only in
- 686 cases in which the appointment is made \* \* \* after January 1,
- 687 2020. In all cases in which counsel have been appointed \* \* \*
- 688 before that date, compensation shall be allowed in the same manner
- 689 and to the same extent as provided by law at the time \* \* \* the
- 690 appointment was made. If an attorney or a county board of
- 691 supervisors disagrees with the judge's decision on compensation,
- 692 either may petition the Public Defender Oversight Council for an
- 693 increase or decrease in the amount. The council shall promulgate
- 694 rules to govern this procedure.
- 695 **SECTION 25.** Section 43-21-201, Mississippi Code of 1972, is
- 696 amended as follows:



| 697 | 43-21-201. (1) Each party shall have the right to be               |
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| 698 | represented by counsel at all stages of the proceedings including, |
| 699 | but not limited to, detention, adjudicatory and disposition        |
| 700 | hearings and parole or probation revocation proceedings. In        |
| 701 | delinquency matters the court shall appoint legal defense counsel  |
| 702 | who is not also a guardian ad litem for the same child. If the     |
| 703 | party is a child, the child shall be represented by counsel at all |
| 704 | critical stages: detention, adjudicatory and disposition           |
| 705 | hearings; parole or probation revocation proceedings; and          |
| 706 | post-disposition matters. * * * No child shall be allowed to       |
| 707 | waive the right to the assistance of counsel except a child who    |
| 708 | indicates a desire to waive the right to counsel in the presence   |
| 709 | of counsel after consultation with counsel, and then only if the   |
| 710 | court determines that the waiver is knowing and voluntary.         |

- (2) When a party first appears before the youth court, the judge shall ascertain whether he is represented by counsel and, if not, inform him of his rights, including his right to counsel. If the court determines that a parent or guardian who is a party in an abuse, neglect or termination of parental rights proceeding is indigent, the youth court judge may appoint counsel to represent the indigent parent or guardian in the proceeding.
- 718 (3) An attorney appointed to represent a delinquent child 719 shall be required to complete annual juvenile justice training 720 that is approved by the Mississippi Office of State Public 721 Defender and the Mississippi Commission on Continuing Legal

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723 guardian in an abuse, neglect or termination of parental rights 724 proceeding shall be required to complete annual training that is 725 approved by the Office of State Public Defender and the 726 Mississippi Commission on Continuing Legal Education. 727 Mississippi Office of State Public Defender and the Mississippi 728 Commission on Continuing Legal Education shall determine the 729 amount of juvenile justice training and continuing education 730 required to fulfill the requirements of this subsection. 731 State Public Defender shall maintain a roll of attorneys who have 732 complied with the training requirements and shall enforce the 733 provisions of this subsection. Should an attorney fail to 734 complete the annual training requirement or fail to attend the 735 required training within six (6) months of being appointed to a 736 youth court case, the attorney shall be disqualified to serve and 737 the youth court shall immediately terminate the representation and 738 appoint another attorney. Attorneys appointed by a youth court to 739 five (5) or fewer cases a year are exempt from the requirements of 740 this subsection.

Education. An attorney appointed to represent a parent or

- 741 (4) The child's attorney shall owe the same duties of 742 undivided loyalty, confidentiality and competent representation to 743 the child or minor as is due an adult client pursuant to the 744 Mississippi Rules of Professional Conduct.
- 745 (5) An attorney shall enter his appearance on behalf of a 746 party in the proceeding by filing a written notice of appearance

- 747 with the youth court, by filing a pleading, notice or motion 748 signed by counsel or by appearing in open court and advising the 749 youth court that he is representing a party. After counsel has 750 entered his appearance, he shall be served with copies of all 751 subsequent pleadings, motions and notices required to be served on 752 the party he represents. An attorney who has entered his 753 appearance shall not be permitted to withdraw from the case until 754 a timely appeal, if any, has been decided, except by leave of the 755 court then exercising jurisdiction of the cause after notice of 756 his intended withdrawal is served by him on the party he 757 represents.
- 758 (6) Each designee appointed by a youth court judge shall be 759 subject to the Code of Judicial Conduct and shall govern himself 760 or herself accordingly.
- 761 **SECTION 26.** Section 43-21-357, Mississippi Code of 1972, is amended as follows:
- 763 43-21-357. (1) After receiving a report, the youth court 764 intake unit shall promptly make a preliminary inquiry to determine 765 whether the interest of the child, other children in the same 766 environment or the public requires the youth court to take further 767 As part of the preliminary inquiry, the youth court 768 intake unit may request or the youth court may order the 769 Department of Human Services, the Department of Youth Services, 770 any successor agency or any other qualified public employee to make an investigation or report concerning the child and any other 771

- 772 children in the same environment, and present the findings thereof
- 773 to the youth court intake unit. If the youth court intake unit
- 774 receives a neglect or abuse report, the youth court intake unit
- 775 shall immediately forward the complaint to the Department of Human
- 776 Services to promptly make an investigation or report concerning
- 777 the child and any other children in the same environment and
- 778 promptly present the findings thereof to the youth court intake
- 779 unit. If it appears from the preliminary inquiry that the child
- 780 or other children in the same environment are within the
- 781 jurisdiction of the court, the youth court intake unit shall
- 782 recommend to the youth court:
- 783 (a) That the youth court take no action;
- 784 (b) That an informal adjustment be made;
- 785 (c) That the Department of Human Services, Division of
- 786 Family and Children Services, monitor the child, family and other
- 787 children in the same environment;
- 788 (d) That the child is warned or counseled informally;
- 789 (e) That the child be referred to the youth court drug
- 790 court; or
- 791 (f) That a petition be filed.
- 792 (2) The youth court shall then, without a hearing:
- 793 (a) Order that no action be taken;
- 794 (b) Order that an informal adjustment be made;

| 795 (c) | Order | that | the | Department | of | Human | Services, |
|---------|-------|------|-----|------------|----|-------|-----------|
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- 796 Division of Family and Children Services, monitor the child,
- 797 family and other children in the same environment;
- 798 (d) Order that the child is warned or counseled
- 799 informally;
- 800 (e) That the child be referred to the youth court drug
- 801 court; or
- (f) Order that a petition be filed.
- 803 (3) If the preliminary inquiry discloses that a child needs
- 804 emergency medical treatment, the judge may order the necessary
- 805 treatment.
- 806 (4) If the intake unit recommends any action under
- 807 subsection (1) of this section in delinquency or
- 808 child-in-need-of-supervision proceedings, the unit must notify the
- 809 public defender who would represent the child. If there is no
- 810 public defender available, the intake unit shall recommend to the
- 811 youth court that qualified counsel be appointed, and the youth
- 812 court must appoint counsel under Section 43-21-201.
- SECTION 27. Section 99-40-1, Mississippi Code of 1972, which
- 814 creates the Indigent Appeals and Public Defender Training
- 815 Divisions and establishes the Public Defenders Education Fund, is
- 816 repealed.
- SECTION 28. Section 1, Sections 4 through 8, and Section 26
- 818 of this act shall take effect and be in force from and after July

1, 2019, and the remainder of this act shall take effect and be in force from and after January 1, 2020.