MISSISSIPPI LEGISLATURE

By: Representatives Cockerham, Sykes, To: Judiciary B Mickens

HOUSE BILL NO. 1300 (As Passed the House)

1 AN ACT TO CREATE "THE SEXUAL ASSAULT RESPONSE FOR STUDENTS 2 ACT"; TO DEFINE CERTAIN TERMS FOR THE ACT; TO REQUIRE ALL 3 UNIVERSITIES TO ADOPT A COMPREHENSIVE POLICY CONCERNING SEXUAL 4 ASSAULT, DOMESTIC VIOLENCE, DATING VIOLENCE, AND STALKING 5 CONSISTENT WITH FEDERAL AND STATE LAW REGARDING SUCH; TO LIST THE 6 MINIMUM REQUIREMENTS OF EACH POLICY, WHICH SHALL INCLUDE A 7 DEFINITION OF CONSENT AND A PROHIBITION AGAINST RETALIATION; TO 8 PROVIDE THE MINIMUM REQUIREMENTS FOR SUCH PROCEDURE; TO REQUIRE 9 SUCH INSTITUTIONS TO PROMINENTLY PUBLISH, TIMELY UPDATE, AND HAVE EASILY AVAILABLE ON ITS INTERNET WEBSITE CERTAIN INFORMATION 10 REQUIRED BY THIS ACT; TO REQUIRE SUCH INSTITUTIONS TO PROVIDE AN 11 12 EXPLANATION OF THE SURVIVOR'S RIGHTS AND OPTIONS; TO REQUIRE SUCH 13 INSTITUTIONS TO PROVIDE STUDENTS WITH ACCESS TO CONFIDENTIAL ADVISORS; TO REQUIRE ALL CONFIDENTIAL ADVISORS TO BE GIVEN 14 15 APPROPRIATE TRAINING; TO PRESCRIBE MINIMUM REQUIREMENTS OF A 16 CONFIDENTIAL ADVISOR IN WORKING WITH A SURVIVOR; TO REQUIRE SUCH 17 INSTITUTIONS TO CREATE A COMPLAINT RESOLUTION PROCEDURE IF A 18 STUDENT ALLEGES VIOLATION OF THE COMPREHENSIVE POLICY; TO MAKE AN 19 APPROPRIATION TO THE BOARD OF TRUSTEES OF THE STATE INSTITUTIONS 20 OF HIGHER LEARNING FOR THE PURPOSE OF FUNDING REQUIRED TRAINING; 21 AND FOR RELATED PURPOSES.

22 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

23 SECTION 1. This act shall be known and may be cited as "The

24 Sexual Assault Response for Students Act."

25 SECTION 2. (1) The terms below shall have the following

26 meanings, described herein, unless the context indicates

27 otherwise:

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(a) "Complainant" means a student who alleges to the
higher education institution that he or she has been the victim of
a violation of the comprehensive policy, regardless of whether the
complaint was initially submitted to the higher education
institution by him or her, or by someone else.

33 (b) "Comprehensive policy" means a policy created and 34 implemented by a higher education institution to address student 35 allegations of sexual assault, domestic violence, dating violence, 36 and stalking.

37 (c) "Confidential advisor" means a person who is 38 employed or contracted by a higher education institution to 39 provide support to student survivors, complainants, or respondents 40 in the context of an investigation of alleged violation of the 41 comprehensive policy described herein, or in seeking assistance or 42 accommodations related to such an alleged violation.

43 (d) "Confidential communication" means information 44 exchanged between a survivor, complainant, or respondent and a confidential advisor during the course of the advisor providing 45 46 support and assistance, including all records kept by the advisor 47 concerning the survivor, complainant or respondent and services 48 provided to the survivor, complainant, or respondent, except where 49 failure to disclose the information would violate the law, would result in an imminent threat of physical harm, or would violate a 50 51 professional oath or the requirements of a professional license.

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(e) "Higher education institution" means a public university under the management and control of the Board of Trustees of State Institutions of Higher Learning, and any public community and junior college under the management and control of the Mississippi Community College Board. This phrase does not include and does not mean private colleges and universities.

(f) "Respondent" means a student involved in the complaint resolution procedure who has been accused of violating a higher education institution's comprehensive policy.

(g) "Sexual assault" means physical sexual contact
attempted or perpetrated without a person's consent, as defined by
the higher education institution's policy consistent with the
requirements of this act.

(h) "Survivor" means any student who has experienced sexual assault, domestic violence, dating violence, or stalking while enrolled at a higher education institution, irrespective of whether or not he or she seeks disciplinary action under the comprehensive policy, accommodations, or confidential assistance.

70 (2) Nothing in this section shall require any higher 71 education institution to use the particular terminology listed 72 herein in its comprehensive policy, provided that the policy meets 73 the requirements set forth in this act.

74 <u>SECTION 3.</u> (1) On or before August 1, 2019, all higher 75 education institutions shall adopt a comprehensive policy 76 concerning sexual assault, domestic violence, dating violence and

H. B. No. 1300 **~ OFFICIAL ~** 19/HR43/R1830PH PAGE 3 (GT\EW) 77 stalking consistent with federal and state law. The higher 78 education institution's comprehensive policy shall include, at a 79 minimum, all of the following components:

80 (a) A definition of consent that recognizes that (i) 81 consent refers to words or actions that show a voluntary agreement 82 to sexual activity, (ii) a person's lack of verbal or physical resistance or submission resulting from the use or threat of force 83 84 does not constitute consent, (iii) a person's consent to past 85 sexual activity does not constitute consent to future sexual 86 activity, (iv) a person can withdraw consent at any time, and (v) 87 a person cannot consent to sexual activity if that person is unable to understand the nature of the activity due to 88 89 circumstances, including, but not limited to, the following: 90 The person is incapacitated due to the use 1. 91 or influence of alcohol or drugs; 92 2. The person is asleep or unconscious; 93 3. The person is under the applicable age of 94 consent; or 95 4. The person is incapacitated due to a 96 mental disability. 97 (2)Nothing in this section shall prevent any higher 98 education institution from implementing policies that further 99 clarify the definition of consent, or the means by which consent 100 may or may not be obtained, provided such policies are not

101 inconsistent with the requirements in this section.

H. B. No. 1300 **~ OFFICIAL ~** 19/HR43/R1830PH PAGE 4 (GT\EW) (b) Procedures that students of the higher education institution may follow if they choose to report an alleged violation of the comprehensive policy, regardless of where the incident of sexual assault, domestic violence, dating violence, or stalking occurred, including all of the following:

107 (i) All elements of the policy necessary to
108 maintain compliance with applicable federal law, including the
109 Jeanne Clery Act, the VAWA amendments to the Clery Act, and Title
110 IX.

111 (ii) A statement of the higher education 112 institution's obligation to provide amnesty to any student who reports or discloses an alleged violation of the comprehensive 113 114 policy or participates in the complaint resolution procedure, so that the student will not receive a disciplinary sanction by the 115 higher education institution for voluntary personal use of alcohol 116 117 or voluntary personal use of drugs that would otherwise be 118 considered a student conduct violation.

(iii) A statement of the higher education institution's prohibition on retaliation against those who report or disclose an alleged violation of the comprehensive policy, file a complaint, or otherwise participate in the complaint resolution procedure.

(3) On or before August 1, 2019, each higher education
institution shall prominently publish, timely update, and have
easily accessible on its Internet website:

H. B. No. 1300 **~ OFFICIAL ~** 19/HR43/R1830PH PAGE 5 (GT\EW) 127 Names and contact information for the Title IX (a) 128 coordinator(s), campus law enforcement, or security, and local law 129 enforcement.

130 Names, titles, and contact information for (b) 131 confidential advisors and any other confidential resources and a 132 description of what confidential reporting means.

133 Information regarding the various individuals, (C) 134 departments, or organizations to whom a student may report a 135 violation of the comprehensive policy. This information should 136 include an option for students to report to a confidential 137 advisor.

138 The higher education institution's procedure for (d) 139 responding to a report of an alleged incident of sexual assault, domestic violence, dating violence, or stalking, including (i) 140 assisting and interviewing the complainant, (ii) identifying and 141 142 locating witnesses, (iii) contacting and interviewing the 143 respondent, (iv) cooperating with law enforcement, when applicable, and (v) providing information regarding the importance 144 145 of preserving physical evidence of the sexual violence and 146 obtaining a medical forensic examination.

147 (e) The name, address, and telephone number of the medical facility nearest to each campus of the higher education 148 149 institution where a complainant may have a medical forensic 150 examination completed at no cost.

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(f) The name, telephone number, address, and website URL, if available, of community-based, state, and national sexual assault crisis centers.

(4) On or before January 1, <u>2020</u>, the Institutions of Higher Learning (IHL) shall research and disseminate a report addressing best practices for higher education institutions to make information on sexual assault, domestic violence, dating violence and stalking easily accessible to students via their respective websites.

160 <u>SECTION 4.</u> (1) Effective August 1, 2019, upon being 161 notified of an alleged violation of the comprehensive policy by or 162 on behalf of a student, each higher education institution shall 163 provide the complainant, when identified, with information about 164 his or her rights and options, including:

(a) The right to report or not report the alleged
incident to the higher education institution, law enforcement, or
both, including information about the complainant's right to
privacy and which reporting methods are confidential.

(b) The contact information for the higher education institution's Title IX coordinator or coordinators, confidential advisors, a community-based sexual assault crisis center, campus law enforcement, and local law enforcement.

173 (c) The right to request and receive assistance from174 campus authorities in notifying law enforcement.

H. B. No. 1300 **~ OFFICIAL ~** 19/HR43/R1830PH PAGE 7 (GT\EW) (d) The ability to request interim protective measures and accommodations, including academic, living, dining, and transportation accommodations, or a campus-issued no contact order, if such protective measures and accommodations are reasonably available, or an order of protection or no contact order in state court.

(e) The higher education institution's ability to provide assistance, upon the complainant's request, in accessing and navigating campus and local health, mental health, counseling, and advocacy services.

185 (f) A summary of the higher education institution's186 complaint resolution procedures under its comprehensive policy.

(g) A clear statement that the institution will in no way seek to impede any person from reporting an alleged violation of the comprehensive policy to any local or other law enforcement agency, and will cooperate as required by applicable law with any law enforcement investigation of an alleged violation.

192 (2) Nothing in this act shall be construed to affect or
193 restrict other obligations under federal law for a higher
194 education institution to report threats to the community to law
195 enforcement.

196 <u>SECTION 5.</u> (1) Each higher education institution shall 197 provide complainants, respondents, and/or survivors with access to 198 a confidential advisor, whose role is to provide support. 199 Communication with such an advisor shall not constitute reporting

200 an alleged violation to the higher education institution for 201 purposes of triggering the complaint resolution procedure 202 described in this act.

203 Persons designated as confidential advisors, while (2) 204 serving in that capacity, shall not be assigned any job duties 205 that would trigger any requirement to report or disclose any 206 alleged violation of the comprehensive policy under Title IX of 207 the Education Amendments of 1972 or any other law. Nothing in 208 this act shall affect any duty to report or disclose information, 209 or refrain from reporting or disclosing information, arising 210 directly as a result of a professional oath or license. Nothing 211 in this section precludes a higher education institution from 212 partnering with a community-based sexual assault crisis center to 213 provide confidential advisors.

214 All confidential advisors shall receive training on the (3) 215 comprehensive policy, on the rights and options for survivors, 216 complainants, and respondents, on the effects of trauma, and on 217 the appropriate methods to communicate with students subjected to 218 sexual violence, before being designated a confidential advisor. 219 Confidential advisors shall also receive periodic training on 220 campus administrative processes, interim protective measures and 221 accommodations, and complaint resolution procedures.

(4) In the course of working with a survivor or complainant,each confidential advisor shall do all of the following:

(a) Inform the survivor or complainant of his or her
choice of possible next steps regarding reporting options and
possible outcomes, including reporting pursuant to the higher
education institution's comprehensive policy, and notifying law
enforcement.

(b) Notify the survivor or complainant of available
resources and services, which may include, but are not limited to,
student services available on campus, community-based resources,
sexual assault crisis centers, medical treatment facilities,
counseling services, and mental health services.

(c) Inform the survivor or complainant of his or her rights and the higher education institution's responsibilities regarding the complaint resolution process, no contact orders, or similar lawful orders issued by the higher education institution or a court.

(d) Maintain the confidential status of communications with the survivor or complainant in all cases except where failure to disclose information would violate the law, likely result in an imminent threat of physical harm, or otherwise violate a professional oath or the requirements of a professional license.

(e) With the survivor or complainant's permission and
as appropriate, liaise with campus officials, community-based
sexual assault crisis centers, or law enforcement and, if
requested, assist the survivor or complainant with contacting and

248 reporting to campus officials, campus law enforcement, or other 249 law enforcement agencies.

(f) Upon the survivor or complainant's request, liaise
with the necessary campus authorities to seek interim measures and accommodations.

(5) In the course of working with a respondent, eachconfidential advisor shall do all of the following:

(a) Notify the respondent of available resources and
services, which may include, but are not limited to, student
services available on campus, community-based resources,
counseling services, and mental health services.

259 (b) Inform the respondent of his or her rights and the 260 higher education institution's responsibilities regarding the 261 complaint resolution process, no contact orders, or similar lawful 262 orders issued by the higher education institution or a court.

(c) Maintain the confidential status of communications with the respondent in all cases except where failure to disclose information would violate the law, likely result in an imminent threat of physical harm, or otherwise violate a professional oath or the requirements of a professional license.

(d) With the respondent's permission and as
appropriate, liaise with campus officials, community-based sexual
assault crisis centers, or law enforcement and, if requested,
assist the respondent with campus law enforcement, or other law
enforcement agencies.

(e) Upon the respondent's request, liaise with the necessary campus authorities to seek interim measures or accommodations.

276 <u>SECTION 6.</u> (1) On or before August 1, 2019, each campus of 277 a higher education institution shall adopt one (1) procedure to 278 resolve complaints of alleged student violations of the 279 comprehensive policy.

(2) For each campus, a higher education institution's
complaint resolution procedure for allegations of student
violation of the comprehensive policy shall provide all of the
following:

(a) Complainants and respondents shall have the
opportunity to request that the complaint resolution procedure
begin promptly and proceed in a timely manner.

287 (b) All employees, officials, or agents of a higher 288 education institution who are involved in the investigation or 289 resolution of alleged violations of the comprehensive policy shall 290 receive training on the policy, on the rights and options for 291 complainants and respondents, on the importance of due process and 292 fairness for all parties, on the effects of trauma, and on the 293 appropriate methods to communicate with students subjected to 294 sexual violence, before participating in these processes. Such 295 employees, officials, or agents shall also receive periodic 296 training on campus administrative processes, interim protective 297 measures and accommodations, and complaint resolution procedures.

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H. B. No. 1300 19/HR43/R1830PH PAGE 12 (GT\EW) The higher education institution shall have a sufficient number of individuals trained to resolve complaints so that (i) a substitution can occur in the case of a conflict of interest or recusal and (ii) an individual or individuals with no prior involvement in the initial determination or finding may hear any appeal brought by a party.

(c) In adjudicating whether an alleged violation of the comprehensive policy occurred, a higher education institution shall employ such standard of proof as may be prescribed by applicable federal laws, regulations, or agency guidance. Where no such law, regulation, or guidance applies, the institution shall employ the same standard of proof it employs in adjudicating other alleged violations of its student conduct policies.

311 The complainant and respondent shall (i) receive (d) 312 notice of the individual or individuals with authority to make a final determination of responsibility or impose a sanction in 313 314 advance of any meeting, hearing, or proceeding before such individuals, and (ii) have reasonable opportunity to request a 315 316 trained substitute if the participation of an individual with 317 authority to make a final determination of responsibility or 318 impose a sanction poses a conflict of interest.

(e) Any meeting, hearing or proceeding held to
 investigate or resolve complaints of alleged student violations of
 the comprehensive policy shall protect the privacy of the
 participating parties and witnesses to the greatest extent

323 feasible while keeping other parties, witnesses and officials 324 apprised of relevant information.

(f) The complainant and the respondent shall have the opportunity to present arguments, information, evidence, and/or witnesses on their behalf during the complaint resolution procedure, and to respond to any argument, information, evidence, and/or testimony that is introduced against them.

330 In any hearing or proceeding on an alleged (q) 331 violation of the comprehensive policy, an institution may, at its discretion, limit or prohibit direct cross-examination of the 332 333 complainant and respondent. Any such limitation or prohibition 334 must apply equally to both the complainant and the respondent, and 335 the institution must provide some alternative means, such as the 336 submission of written questions, by which the complainant and 337 respondent may pose questions to one another.

338 (h) Prior to any hearing or proceeding to determine 339 whether a violation of the comprehensive policy has occurred and/or to impose sanctions for such a violation, the complainant 340 341 and the respondent shall be notified of the date, time, and 342 location of the hearing or proceeding, the specific charge to be 343 considered, the identity of any witness whose statement or 344 testimony may be introduced, and shall be notified of and afforded a reasonable opportunity to review any evidence that may be 345 346 introduced. This notification shall be provided at least three

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347 (3) business days prior to any such hearing or proceeding, or 348 farther in advance if required by applicable law.

349 Both parties may request and must be allowed to (i) 350 have an advisor of their choice accompany them to any meeting, 351 hearing, or proceeding related to an alleged violation of the 352 comprehensive policy, provided that the involvement of the advisor 353 does not result in undue delay of the meeting, hearing, or 354 proceeding. The advisor must comply with any rules in the higher 355 education institution's complaint resolution procedure regarding 356 the advisor's role. If the advisor violates the rules or engages 357 in behavior or advocacy that harasses, abuses, or intimidates 358 either party, a witness, or an individual resolving the complaint, 359 that advisor may be prohibited from further participation.

(j) Neither the complainant nor the respondent will be compelled to testify in person. Upon request, the institution of higher education shall make available a means to testify remotely, such that the testimony can be heard by all parties involved.

364 (k) The complainant and the respondent are entitled to 365 simultaneous, written notification of the results of the complaint 366 resolution procedure, including information regarding appeal 367 rights, within seven (7) business days of a decision or sooner if 368 required by applicable law.

369 (1) The complainant and the respondent shall have the
370 right to timely appeal the complaint resolution procedure's
371 findings or imposed sanctions if the party asserts (i) a

372 procedural error occurred or (ii) new information exists that was 373 not reasonably available at the time of the resolution, and that 374 the error or omission would substantially change the outcome. 375 Nothing in this section shall prohibit any higher education 376 institution from providing additional grounds for appeal. The 377 individual or individuals reviewing the findings or imposed 378 sanctions shall not have participated previously in the complaint 379 investigation or resolution procedure and shall not have a 380 conflict of interest with respect to either party. The complainant and the respondent shall receive the appeal decision 381 382 in writing after the conclusion of the review of findings or 383 sanctions.

(m) The higher education institution shall not disclose the identity of the complainant or the respondent without said party's express permission, except as necessary to investigate or resolve the complaint or to implement interim protective measures and accommodations or when provided by state or federal law.

389 <u>SECTION 7.</u> The provisions of this act shall apply only to 390 the extent they are not preempted by, or in conflict with, federal 391 statutes, regulations or agency guidance. Each provision of this 392 act is declared to be severable from the remainder of the act. If 393 any provision of this act or any application thereof is held to be 394 preempted or otherwise invalid, the preemption or invalidity shall 395 not affect the other provisions or applications of the act that

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396 can be given effect without the preempted or invalid provision or 397 application.

398 **SECTION 8.** Nothing in this act is intended to be construed 399 to create a private right of action against any institution of 400 higher education, nor any official, employee, or agent thereof.

401 <u>SECTION 9.</u> Nothing in this act shall be construed to 402 prohibit any higher education institution from instituting any 403 rules or regulations to comply with Title IX, nor authorize any 404 higher education institution to create any policies or procedures 405 that conflict with Title IX rules or regulations.

406 **SECTION 10.** This act shall take effect and be in force from 407 and after July 1, 2019.