REGULAR SESSION 2019

To: Judiciary B

By: Representative McNeal

HOUSE BILL NO. 650

- AN ACT TO CREATE THE ADVOCATE CONFIDENTIALITY LAW; TO PROVIDE
- 2 THAT COMMUNICATIONS OF VICTIMS OF DOMESTIC VIOLENCE, SEXUAL
- 3 ASSAULT, STALKING AND HUMAN TRAFFICKING WITH ADVOCATES ARE
- 4 CONFIDENTIAL; TO ESTABLISH PROCEDURES FOR DISCLOSURE IN LIMITED
- 5 CIRCUMSTANCES; TO PROVIDE FOR IN CAMERA REVIEW BEFORE DISCLOSURE;
- 6 TO AMEND SECTION 93-21-109, MISSISSIPPI CODE OF 1972, TO CONFORM;
- 7 AND FOR RELATED PURPOSES.
- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 9 SECTION 1. Communications with advocates deemed
- 10 confidential. (1) Definitions. The following definitions apply
- 11 in this section:
- 12 (a) "Advocate" means an employee, contractor, agent or
- 13 volunteer of a victim service provider whose primary purpose is to
- 14 render services to victims of domestic violence, sexual assault,
- 15 stalking or human trafficking and who has completed a minimum of
- 16 twenty (20) hours of training in the areas of dynamics of
- 17 victimization, substantive laws relating to domestic violence,
- 18 sexual assault, stalking and human trafficking, crisis
- 19 intervention techniques, communications skills, working with
- 20 diverse populations, an overview of the state's criminal and civil

- 21 justice systems, information regarding pertinent hospital
- 22 procedures, victim compensation and information regarding state
- 23 and community resources for victims of domestic violence, sexual
- 24 assault, stalking, human trafficking, or mandatory training
- 25 required by the Office Against Interpersonal Violence, whichever
- 26 is greater. "Advocate" also means a person employed by a victim
- 27 service provider who supervises any employee, contractor, agent or
- 28 volunteer rendering services. The term advocate also means a
- 29 third party (i) present to further the interest of the victim in
- 30 receiving services; (ii) necessary for the transmission of the
- 31 communication; or (iii) to whom disclosure is reasonably necessary
- 32 to accomplish the purposes for the victim who is seeking services.
- 33 (b) "Confidential victim communications" means all
- 34 information, whether written or oral, collected, transmitted or
- 35 shared between a victim and an advocate in the course of that
- 36 relationship and maintained by the victim service program in
- 37 connection with services requested, utilized or denied.
- 38 "Confidential victim communications" includes, but is not limited
- 39 to, information received or given by the advocate in the course of
- 40 the working relationship, advice, records, reports, notes,
- 41 memoranda, working papers, electronic communications, case files,
- 42 history and statistical data that contains personally identifying
- 43 information.
- 44 (c) "Domestic violence" means any alleged misdemeanor
- 45 or felony act of domestic violence as defined by Section 99-3-7,

- 46 knowing violation of a domestic abuse protection order under
- 47 Section 93-21-21, or incidence of abuse as defined by Section
- 48 93-21-3(a), whether or not a civil or criminal action arises as a
- 49 result of the alleged violation. The term "domestic violence"
- 50 also includes any pattern of behavior or coercive control
- 51 resulting in physical, emotional or psychological harm to a victim
- 52 committed by a spouse or former spouse of the victim, a person
- 53 with whom the victim lives or lived as a spouse, a person related
- 54 as parent, child, grandparent, grandchild or someone similarly
- 55 situated to the victim, a person having a child in common with the
- 56 victim, or a person with whom the victim has or had a dating
- 57 relationship.
- 58 (d) "Human Trafficking" means any alleged criminal act
- 59 in violation of Section 97-3-54.1, whether or not a civil or
- 60 criminal action arises as a result of the alleged violation.
- (e) "Personally identifying information" means any
- 62 information for or about an individual including information
- 63 likely to disclose the location or identity of a victim of
- 64 domestic violence, sexual assault, stalking or human trafficking
- 65 including: (i) a first or last name; (ii) a home or other physical
- 66 address; (iii) contact information, including a postal, email or
- 67 internet protocol address; (iv) a social security number; or (v)
- 68 any other information, including but not limited to date of birth,
- 69 racial or ethnic background, marital status, children, disability

- 70 or religious affiliation, that would serve to identify the
- 71 individual.
- 72 (f) "Services" includes, but is not limited to, crisis
- 73 hotlines, operation of safe homes and shelters, assessment and
- 74 intake, case management, advocacy, individual and peer counseling,
- 75 support in medical, legal, administrative, and judicial systems,
- 76 transportation, relocation, and crisis intervention.
- 77 (g) "Sexual assault" means any alleged violation of
- 78 Section 97-3-65, 97-3-95, 97-5-23, 97-5-24, 97-5-41, 97-29-3 or
- 79 97-29-7, whether or not a civil or criminal action arises as a
- 80 result of the alleged violation.
- 81 (h) "Stalking" means any alleged violation of Sections
- 97-3-107 or 97-45-15, whether or not a civil or criminal action
- 83 arises as a result of the alleged violation.
- (i) "Victim" means a person alleging domestic violence,
- 85 sexual assault, stalking or human trafficking, who consults a
- 86 victim advocate for the purpose of obtaining, for the person,
- 87 advice, counseling, or other services concerning mental,
- 88 emotional, or physical injuries suffered as a result of the
- 89 offense, whether or not services are actually received.
- 90 (j) "Victim service provider" means an organization
- 91 whose primary purpose or mission is to provide services to victims
- 92 of domestic violence, sexual assault, stalking or human
- 93 trafficking. This term includes umbrella organizations that have
- 94 specific victim service programs as part of its organization. Any

- 95 provisions regarding confidentiality only extend to the specific
- 96 program providing victim services and not to the entire
- 97 organization.
- 98 (2) Confidential victim communications protected from
- 99 disclosure. (a) No advocate shall disclose any confidential
- 100 victim communication or personally identifying information of a
- 101 victim or be compelled to testify to or surrender any confidential
- 102 victim communications or personally identifying information in any
- 103 civil or criminal proceeding or in any legislative or
- 104 administrative proceeding, without the prior informed, written and
- 105 time-limited consent of the victim, except in the following
- 106 circumstances: (i) where disclosure is mandated under Section
- 107 43-21-353, Section 43-47-7, Section 43-47-37, Section
- 108 97-3-54.1(4), Section 97-5-51, Section 97-29-49, or any other
- 109 applicable provision of state or federal law; (ii) where failure
- 110 to disclose is likely to result in imminent risk of serious bodily
- 111 harm or death of the victim or another person, or when the victim
- 112 dies or is incapable of giving consent and disclosure is required
- 113 for an official law enforcement investigation or criminal
- 114 proceedings regarding the cause of the victim's death or
- 115 incapacitation; or (iii) where disclosure is required pursuant to
- 116 a valid court order.
- 117 (b) Upon motion of a party in a civil action or of the
- 118 defendant in a criminal action, the court may compel disclosure of
- 119 certain confidential victim communications or personally

120 identifying information, if the court determines, after in camera 121 review, that all of the following conditions are met: (i) the 122 information sought is relevant and material evidence of the facts 123 and circumstances involved in an alleged criminal act which is the 124 subject of a criminal proceeding; (ii) the probative value of the 125 information outweighs the harmful effect, if any, of disclosure on 126 the victim, the advocacy relationship and provision and receipt of services; and (iii) the information cannot be obtained by 127 128 reasonable means from any other source.

The court shall document its determination to compel disclosure in writing or place its findings into the record of the proceeding. This proceeding does not entitle the requesting party to examine the records unless those records are made available by the court. The proceeding set in this paragraph (b) shall not supersede the provisions of Section 99-43-25 with regard to the protection of facts that could divulge the identity, residence, or place of employment of a victim.

(c) A release of information without the consent of the victim shall be limited in scope to the minimum amount necessary to comply with any mandated disclosure. The advocate or victim service provider must make reasonable attempts to notify the victim of the disclosure, to whom the disclosure was made, and for what purpose.

143 (d) A victim service program may not require consent to 144 release of information as a condition of service to a victim.

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145	(e) A legal guardian, guardian ad litem or parent may
146	consent to release of confidential information for a victim who,
147	due to incompetency, incapacity or minority, is incapable of
148	consenting, except that no person who has committed or is alleged
149	to have committed a crime against the victim shall be granted this
150	authority.

- 151 (3) Under no circumstances shall the location of a shelter,
 152 safe house or transitional housing for victims of domestic
 153 violence, sexual assault, stalking or human trafficking be
 154 disclosed in any civil or criminal proceeding.
- 155 (4) A communication remains confidential for purposes of
 156 this section if made in the presence of or communicated to third
 157 parties: (a) present to further the interest of the victim in
 158 receiving services; (b) necessary for the transmission of the
 159 communication; or (c) to whom disclosure is reasonably necessary
 160 to accomplish the purposes for the victim who is seeking services.
 - (5) Nonpersonally identifying information or data in the aggregate regarding services to clients and nonpersonally identifying demographic information may be disclosed by victim service providers for purposes of submitting reports, obtaining funding, conducting evaluation or complying with data collection requirements.
- 167 (6) An advocate or victim service provider who makes any
 168 disclosure in violation of this section shall be civilly liable to
 169 the person whose personal information was disclosed in the amount

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- of Ten Thousand Dollars (\$10,000.00), plus any compensatory
- 171 damages that the individual may have suffered as the result of the
- 172 disclosure.
- 173 (7) Nothing in this section shall affect any confidentiality
- 174 or privilege provisions established by law or court rule.
- 175 (8) Nothing in this section shall prevent the sharing of law
- 176 enforcement or court-generated information gathered in furtherance
- 177 of an investigation or prosecution of a crime.
- 178 **SECTION 2.** Section 93-21-109, Mississippi Code of 1972, is
- 179 amended as follows:
- 180 93-21-109. * * * Records maintained by domestic violence
- 181 shelters, except the official minutes of the board of directors of
- 182 the shelter, and financial reports filed as required by statute
- 183 with the board of supervisors or municipal authorities or any
- 184 other agency of government, shall be withheld from public
- 185 disclosure under the provisions of the Mississippi Public Records
- 186 Act of 1983.
- 187 * * *
- 188 **SECTION 3.** This act shall take effect and be in force from
- 189 and after July 1, 2019.