MISSISSIPPI LEGISLATURE

**REGULAR SESSION 2019** 

By: Representative Rushing

To: Municipalities

HOUSE BILL NO. 569

1 AN ACT TO AMEND SECTIONS 21-27-17, 21-27-23, 21-27-39 AND 2 77-3-1, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT THE PUBLIC 3 SERVICE COMMISSION SHALL DETERMINE THE RATES FOR WATER SERVICE 4 PROVIDED BY A MUNICIPALITY FOR CONSUMERS OUTSIDE OF THE 5 MUNICIPALITY'S CORPORATE BOUNDARIES; TO BRING FORWARD SECTIONS 6 19-5-177 AND 51-8-31, MISSISSIPPI CODE OF 1972, WHICH RELATE TO WATER DISTRICTS, FOR THE PURPOSE OF POSSIBLE AMENDMENT; AND FOR 7 8 RELATED PURPOSES.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
 10 SECTION 1. Section 21-27-17, Mississippi Code of 1972, is
 11 amended as follows:

12 21-27-17. The commission provided for by Section 21-27-13 is 13 authorized to make such bylaws for the holding and conduct of its 14 meetings and such other regulations as it may deem necessary for 15 the safe, economic and efficient management and protection of the 16 system or systems, and such bylaws and regulations shall have the 17 same validity as an ordinance duly passed by the governing 18 authorities of any municipality.

19 It is authorized to elect such officers and appoint such 20 employees as may be necessary to operate the system or systems 21 efficiently, and it shall have the entire control and management

H. B. No. 569 G3/5 19/HR26/R1290 PAGE 1 (MCL\KW) 22 of such system or systems, together with all property connected or 23 appertaining in any manner to such system or systems. The 24 commission shall have the authority to employ a superintendent or 25 manager of the systems, who shall have actual charge of the 26 management and operation thereof and of the enforcement and 27 execution of all the rules, regulations, programs, plans and decisions made and adopted by the commission in making purchases 28 29 for materials and supplies to be used in the operation of the 30 In addition to any other purchasing authority granted by systems. 31 law, the commission may purchase electric transmission line 32 materials, electric distribution system substation equipment, 33 transformer equipment, and all other appliances, apparatus, 34 machinery, equipment and appurtenances necessary for the sale of 35 electricity, such as utility vehicles and fencing, from the 36 surplus inventory of the Tennessee Valley Authority or any other 37 similar agency of the federal government and electric power 38 associations. These purchases shall be exempt from the public bid requirements prescribed in Sections 31-7-12 and 31-7-13. However, 39 40 for all other purchases, the commission shall advertise for 41 competitive bids in the manner and form as is required in 42 accordance with Section 31-7-13. The superintendent or manager 43 shall make and keep full and proper books and records of all purchases and shall submit them to the commission for its approval 44 45 and ratification before payment thereof is authorized to be made. The commission may authorize the superintendent or manager to 46

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47 immediately refund to a customer of the municipally owned utility 48 his or her deposit for municipal utility services after the superintendent or manager has determined that payment for all 49 services and any other obligations which the customer may have 50 51 incurred in regard to the municipal utility has been made. Ιt 52 shall have the right to fix the salaries and term of office of all 53 employees and to direct them in the discharge of their duties. Ιt 54 shall have the right to require good and sufficient bonds from all 55 officers and employees in such amounts as it may deem proper. Ιt 56 shall have the right to discharge employees when found inefficient 57 or for other good cause. It shall have the power to make and 58 collect rates for services and facilities **\* \* \*;** however, the 59 rates for water services and facilities for consumers who reside 60 outside of the municipality's corporate boundaries shall be determined by the Public Service Commission. The commission may 61 62 and appropriate funds for the maintenance and improvements of such 63 It is authorized to borrow from the Mississippi systems. Development Bank in order to fund advance purchases of energy for 64 65 gas producing, generating, transmission or distribution system or 66 its electric generating, transmission or distribution system. Ιt 67 is authorized to insure all property used in the operation of such systems, including buildings, furniture, books and records, 68 against loss by fire and tornado, and to carry sufficient amount 69 70 of employers liability, steam boiler, plate glass and other 71 miscellaneous casualty insurance, as in the discretion of the

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72 commission may be deemed proper, and to pay premiums therefor out 73 of the funds derived from the operation of the systems. It shall 74 report quarterly to the governing authorities of the municipality 75 of all its doings and transactions of every kind whatsoever and 76 shall make a complete statement of the financial condition of the 77 systems at the end of each quarter, and shall annually make a detailed statement covering the entire management and operation of 78 79 the systems, with any recommendations which it may have for the 80 further development of the systems. At any time, the commission, 81 by order or resolution, may authorize the expansion of activities 82 of any component facility to include processing of materials on a custom basis or the processing and marketing of materials acquired 83 84 to fully and efficiently utilize existing plant capacity. Ιt 85 shall also provide copies of all such quarterly and annual reports and statements to the Public Service Commission when so directed 86 87 under Section 77-3-6.

The commission provided for by Section 21-27-13 is also authorized to allow a municipally owned utility to prepay the utility's bills to those electricity suppliers which offer early payment discounts to the municipally owned utility.

92 SECTION 2. Section 21-27-23, Mississippi Code of 1972, is 93 amended as follows:

94 21-27-23. Any municipality may:

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95 (a) Borrow money and issue revenue bonds therefor
96 solely for the purposes specified in this section and by the
97 procedure provided in Sections 21-27-41 through 21-27-69.

98 Money may be borrowed and bonds issued by any municipality of 99 the State of Mississippi, as defined in Section 21-27-11, to 100 acquire or improve any waterworks system, water supply system, 101 sewerage system, sewage disposal system, garbage disposal system, rubbish disposal system or incinerators, gas producing system, gas 102 103 generating system, gas transmission system, or gas distribution 104 system, electric generating, transmission or distribution system, 105 railroad transportation system for passengers and freight, or 106 motor vehicle transportation system, including any combination of 107 any or all of those systems into one (1) system, within or without 108 the corporate limits thereof, for the purpose of supplying the 109 municipality and the persons and corporations, both public and 110 private, whether within or without its corporate limits, with the 111 services and facilities afforded by the system, provided that water, electric energy, or gas afforded by any system or systems 112 113 may be supplied to such ultimate consumers thereof by sale thereof 114 to the owners or operators of a distribution system for resale to 115 the public. Any municipality which shall borrow money and issue 116 revenue bonds to provide funds with which to acquire a gas transmission system, if necessary in order to reach and obtain a 117 118 source of supply of gas for the municipality, may extend or construct its gas transmission line into an adjoining state, and 119

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120 may use and expend part of the proceeds of such issue of revenue 121 bonds for the purpose.

(b) To assume all indebtedness for any system or systems which may be acquired under the provisions of this section as all or part of the consideration for the acquisition of such system or systems and to issue its revenue bonds in exchange for the bonds or notes evidencing the indebtedness.

127 (c) To acquire or improve any system which it is
128 authorized to borrow money and issue revenue bonds under
129 subsection (a) of this section to acquire or improve; and to make
130 contracts in furtherance thereof or in connection therewith.

131 (d) To own, operate and maintain any such system or132 combination of any and all of said systems into one (1) system.

133 To establish, maintain and collect rates for the (e) 134 facilities and services offered by any such system; \* \* \* however, 135 the rates for water facilities and services for consumers outside 136 of the municipality's corporate boundaries shall be determined by the Public Service Commission. If there **\* \* \*** are a combination 137 138 of systems into one or more systems, the municipality establishing 139 the same **\* \* \*** is empowered to establish, maintain and collect 140 rates for any and all of the services or for any combination 141 thereof, and the municipality may discontinue any or all of the 142 services upon any failure to promptly pay the charges fixed for 143 the services. The rates so fixed for services rendered by any system or combination thereof may be charged for all services 144

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145 rendered thereby, regardless of whether the services may have been 146 previously rendered without rates or charges therefor by the previously existing waterworks system, water supply system, 147 sewerage system, sewage disposal system, garbage disposal system, 148 149 rubbish disposal system or incinerators, gas producing system, gas 150 generating system, gas transmission system, or gas distribution 151 system, electric generating, transmission or distribution system, 152 which shall have been merged into the combined system. Any such 153 municipality may pledge for the payment of any bonds issued to 154 acquire or improve any such combined system, or to refund any 155 bonds previously issued to acquire or improve any such combined 156 system or to acquire or improve any system merged with such 157 combined system, the revenues to be derived from the operation of 158 such combined system, including the charges authorized to be 159 imposed by this section.

160 A municipality may authorize a municipally owned utility to 161 make early payment of the utility's bills to its electricity 162 suppliers which offer early payment discounts to the municipally 163 owned utility. The municipality may immediately refund to a 164 customer of the municipally owned utility his or her deposit for 165 municipal utility services after the municipal utility has 166 determined that payment for all services and any other obligations 167 which the customer may have incurred in regard to the municipal 168 utility has been made.

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169 If the revenues of any previously existing system being 170 merged into a combined system are subject to a prior lien, the revenues and the expenses of any previously existing system shall 171 be accounted for separately to the extent necessary to satisfy the 172 173 covenants relating to the prior lien for so long as the 174 indebtedness secured by the revenues shall remain outstanding. Only surplus revenues remaining after the satisfaction of all 175 176 covenants relating to the outstanding indebtedness may be pledged 177 to the retirement of any indebtedness to be secured by the revenues of a combined system. The existence of the outstanding 178 179 indebtedness shall not, in and of itself, prevent the combining of 180 systems as herein provided, so long as the prior lien on the 181 revenues of any previously existing system is fully satisfied from 182 the revenues of the previously existing system.

183 (f) To acquire property, real or personal, which may be 184 necessary to effectuate the powers conferred by this section. The 185 municipality may purchase electric transmission line materials, 186 electric distribution system substation equipment, transformer 187 equipment, and all other appliances, apparatus, machinery, 188 equipment and appurtenances necessary for the sale of electricity, 189 such as utility vehicles and fencing, from the surplus inventory 190 of the Tennessee Valley Authority or any other similar agency of the federal government and electric power associations. 191 These 192 purchases by the municipality shall be exempt from the public bid requirements prescribed in Sections 31-7-12 and 31-7-13. 193 If the

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H. B. No. 569 19/HR26/R1290 PAGE 8 (MCL\KW) 194 power of eminent domain is exercised, it shall be exercised in the 195 manner provided by Sections 11-27-1 through 11-27-51.

196 To enter into contract with the United States of (q) 197 America or any agency thereof, under the provisions of acts of the 198 Congress of the United States, to aid or encourage public works 199 and the regulations made in pursuance thereof, for the sale of 200 bonds issued in accordance with the provisions of Sections 201 21-27-41 through 21-27-69 or for the acceptance of a grant to aid 202 such municipality in acquiring or improving any such system; and the contracts may contain terms and conditions as may be agreed 203 204 upon by and between the municipality and the United States of 205 America or any agency thereof, or any purchaser of the bonds.

(h) To adopt the ordinances and resolutions and to do
all things and perform all acts necessary, proper or desirable to
effectuate the full intent and purpose of Sections 21-27-11
through 21-27-69, including processing, marketing, custom
processing, sale and resale of materials processed through any
facility under its jurisdiction.

(i) To borrow from the Mississippi Development Bank in
order to fund the advance purchase of energy for its gas
producing, generating, transmission or distribution system or its
electric generating, transmission or distribution system.

(j) Enter into an interlocal agreement in accordance with Section 21-27-75.

H. B. No. 569 **~ OFFICIAL ~** 19/HR26/R1290 PAGE 9 (MCL\KW) 218 **SECTION 3.** Section 21-27-39, Mississippi Code of 1972, is 219 amended as follows:

220 21-27-39. All municipalities owning or operating any system 221 or systems may supply consumers residing outside of and within five (5) miles of the corporate limits of the municipality. 222 In 223 any county traversed by two (2) or more natural gas transmission 224 lines and having therein two (2) or more natural gas compressor stations engaged in rendering service in interstate commerce, and 225 226 wherein a natural gas transmission line of a municipality can be laid wholly in alluvial soil, where it is necessary for any 227 228 municipality having a population of less than one thousand 229 (1,000), according to the federal census of 1950, to construct a 230 gas transmission line for a distance of more than five (5) miles 231 but not more than eleven (11) miles from its corporate limits to 232 the nearest point at which an adequate supply of natural gas can 233 be obtained, and where there are not less than two hundred (200) 234 prospective gas customers residing outside the corporate limits of 235 such municipality but along and within one-half (1/2) mile of the 236 gas transmission line so constructed by the municipality, then and 237 in that event, the municipality may supply natural gas to such 238 customers. Any municipality having its own natural gas 239 transmission system in any county bordering the State of Alabama, 240 in which U.S. Highway No. 78 and State Highway No. 25 intersect, 241 and in which there is a publicly supported junior college, may extend its transmission lines and supply customers within the 242

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243 county for a distance of fifteen (15) miles from the corporate 244 Any municipality having a population of less than one limits. 245 thousand (1,000) people, according to the federal census of 1960, and being located in the county in which U.S. Highway 51 and U.S. 246 247 Highway 82 intersect, and in the county where the main line of 248 Illinois Central Railroad and Columbus and Greenville Railroad 249 intersect, may construct a gas transmission line and supply 250 customers within a four-county area for a distance of forty-five 251 (45) miles from the corporate limits of the municipality. Any 252 municipality having its own water distribution system, the 253 construction or expansion of which has been financed in whole or 254 in part by an agency of the United States government, and having a 255 population of less than five hundred (500) persons, and located in 256 a county in which Mississippi State Highways Number 12 and Number 257 429 intersect, may construct, expand and operate its water 258 distribution system within the county or adjoining counties for a 259 distance of fifteen (15) miles from the corporate limits. Any 260 municipality having its own water distribution system, the 261 construction or expansion of which has been financed in whole or 262 in part by an agency of the United States government, and having a 263 population of less than fifteen hundred (1500) persons, and 264 located in a county in which Highway 15 and Highway 32 intersect 265 and has a national forest, may construct, expand and operate its 266 water distribution system within the county or adjoining counties 267 for a distance of fifteen (15) miles from the corporate limits.

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268 Any municipality having its own water distribution system and 269 located in a county having two (2) judicial districts, and in 270 which Mississippi Highways 17 and 35 intersect, may construct, 271 expand and operate its water distribution system within the county 272 or adjoining counties for a distance of fifteen (15) miles from 273 the corporate limits. Any municipality having its own water 274 distribution system, wherein U.S. Highway 51 and Mississippi Highway 35 intersect, and located in a county in which U.S. 275 276 Highway 82 and Mississippi Highway 17 intersect, may construct, 277 expand and operate its water distribution system within the county or adjoining counties for a distance of fifteen (15) miles from 278 279 the corporate limits. Whenever such service shall be furnished to 280 any consumer residing outside the corporate limits thereof, such 281 consumer may not be charged at a rate greater than twice the rate charged for such services within the municipality. 282

283 <u>The rates for water services provided by a municipality to a</u> 284 <u>consumer who resides outside of the municipality's corporate</u> 285 boundaries shall be determined by the Public Service Commission.

Any municipality located within a county bordering the Mississippi River and in which Highways 49 and 61 intersect may acquire, construct, expand and operate its railroad transportation system for the transportation of passengers and freight for more than five (5) miles outside its corporate limits and outside the boundaries of the county in which it is located. Any municipality having a population of more than forty-five thousand (45,000) but

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H. B. No. 569 19/HR26/R1290 PAGE 12 (MCL\KW) 293 less than forty-five thousand one hundred (45,100) according to 294 the 1970 federal decennial census, may expand its motor vehicle 295 transportation system for the transportation of passengers for 296 more than five (5) miles outside its corporate limits.

297 Any municipality having a population of less than five 298 hundred (500) according to the 1980 federal decennial census, 299 being located north of U.S. Highway 82 in a county in which is 300 located a United States Air Force base and a state-supported 301 institution of higher learning established primarily for women, 302 which criteria the Legislature finds to be conducive to the 303 expansion of natural gas service to support contiguous areas of 304 such Air Force base, may construct, own and/or operate a public 305 utility or natural gas system and supply customers within the 306 county for a distance of eleven (11) miles from the corporate 307 limits.

308 **SECTION 4.** Section 77-3-1, Mississippi Code of 1972, is 309 amended as follows:

310 77-3-1. Except as otherwise provided in Section 77-3-6 and 311 Section 21-27-39, any public utility as defined in paragraph (d) 312 of Section 77-3-3, owned or operated by a municipality shall not 313 be subject to the provisions of this article, except as to 314 extension of utilities \* \* \* outside <u>of its</u> corporate 315 boundaries \* \* \*.

316 **SECTION 5.** Section 19-5-177, Mississippi Code of 1972, is 317 brought forward as follows:

H. B. No. 569 **~ OFFICIAL ~** 19/HR26/R1290 PAGE 13 (MCL\KW) 318 19-5-177. (1) Any district created under Sections 19-5-151 319 through 19-5-207, acting by and through the board of commissioners 320 of such district as its governing authority, shall have the 321 following, among other, powers:

322

(a) To sue and be sued;

323 (b) To acquire by purchase, gift, devise and lease or 324 any other mode of acquisition, other than by eminent domain, hold 325 and dispose of real and personal property of every kind within or 326 without the district;

327 (c) To make and enter into contracts, conveyances,
328 mortgages, deeds of trust, bonds, leases or contracts for
329 financial advisory services;

(d) To incur debts, to borrow money, to issue
negotiable bonds, and to provide for the rights of the holders
thereof;

333 (e) To fix, maintain, collect and revise rates and 334 charges for services rendered by or through the facilities of such 335 district, which rates and charges shall not be subject to review 336 or regulation by the Mississippi Public Service Commission except 337 in those instances where a city operating similar services would 338 be subject to regulation and review; however, the district may 339 furnish services, including connection to the facilities of the 340 district, free of charge to the county or any agency or department 341 of the county and to volunteer fire departments located within the service area of the district. The district shall obtain a 342

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H. B. No. 569 19/HR26/R1290 PAGE 14 (MCL\KW) 343 certificate of convenience and necessity from the Mississippi 344 Public Service Commission for operating of water and/or sewer 345 systems;

346 (f) To pledge all or any part of its revenues to the 347 payment of its obligations;

To make such covenants in connection with the 348 (q) 349 issuance of bonds or to secure the payment of bonds that a private 350 business corporation can make under the general laws of the state; 351 To use any right-of-way, public right-of-way, (h) 352 easement, or other similar property or property rights necessary 353 or convenient in connection with the acquisition, improvement, 354 operation or maintenance of the facilities of such district held 355 by the state or any political subdivision thereof; however, the 356 governing body of such political subdivision shall consent to such 357 use;

358 (i) To enter into agreements with state and federal
359 agencies for loans, grants, grants-in-aid, and other forms of
360 assistance including, but not limited to, participation in the
361 sale and purchase of bonds;

(j) To acquire by purchase any existing works and facilities providing services for which it was created, and any lands, rights, easements, franchises and other property, real and personal necessary to the completion and operation of such system upon such terms and conditions as may be agreed upon, and if

H. B. No. 569 19/HR26/R1290 PAGE 15 (MCL\KW) 367 necessary as part of the purchase price to assume the payment of 368 outstanding notes, bonds or other obligations upon such system;

369 To extend its services to areas beyond but within (k) 370 one (1) mile of the boundaries of such district; however, no such 371 extension shall be made to areas already occupied by another 372 corporate agency rendering the same service so long as such 373 corporate agency desires to continue to serve such areas. Areas 374 outside of the district desiring to be served which are beyond the 375 one (1) mile limit must be brought into the district by annexation 376 proceedings;

377 (1) To be deemed to have the same status as counties 378 and municipalities with respect to payment of sales taxes on 379 purchases made by such districts;

380 (m) To borrow funds for interim financing subject to 381 receipt of funds as outlined in Section 19-5-181;

382 (n) To provide group life insurance coverage for all or 383 specified groups of employees of the district and group 384 hospitalization benefits for those employees and their dependents, 385 and to pay the total cost of these benefits. For purposes of this 386 paragraph, the term "employees" does not include any person who is 387 a commissioner of a district created under Sections 19-5-151 388 through 19-5-207, and such commissioners are not eligible to 389 receive any insurance coverage or benefits made available to 390 district employees under this paragraph.

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391 (2)Any district which is incorporated under Sections 392 19-5-151 through 19-5-207 to provide sewer services may install or 393 provide for the installation of sewage holding tanks at 394 residential properties within the district, if funding for 395 municipal or community sewers has been awarded to the district. 396 The district shall maintain or provide for the maintenance of the 397 sewage holding tank systems. The district may assess and collect 398 from each resident using a sewage holding tank a fee covering the 399 costs of providing the services authorized under this section. 400 When municipal or community sewers are available and ready for 401 use, residences with sewage holding tanks shall be connected to 402 the sewer system.

403 **SECTION 6.** Section 51-8-31, Mississippi Code of 1972, is 404 brought forward as follows:

405 51-8-31. Any district created pursuant to the provisions of 406 this chapter, acting by and through the board of commissioners of 407 such district as its governing authority, shall have, among 408 others, the following powers:

409

(a) To sue and be sued;

(b) To acquire by purchase, gift, devise, lease or any other mode of acquisition, and to hold or dispose of, real and personal property of every kind within or without the district;

(c) To make and enter into contracts, conveyances, mortgages, deeds of trust, bonds, leases or contracts for financial advisory services;

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(d) To incur debts, to borrow money, to issue
negotiable bonds, and to provide for the rights of the holders
thereof;

419 To fix, maintain, collect and revise rates and (e) 420 charges for services rendered by or through the facilities of such 421 district, which rates and charges shall not be subject to review 422 or regulation by the Mississippi Public Service Commission except 423 in those instances where a city operating similar services would 424 be subject to regulation and review; however, said district shall 425 obtain a certificate of convenience and necessity from the 426 Mississippi Public Service Commission for operating water and/or 427 sewer systems;

428 (f) To pledge all or any part of its revenues to the 429 payment of its obligations;

(g) To make such covenants in connection with the
issuance of bonds or to secure the payment of bonds that a private
business corporation can make under the general laws of the state;

(h) To use any right-of-way, public right-of-way, easement, or other similar property or property rights necessary or convenient in connection with the acquisition, improvement, operation or maintenance of the facilities of such district held by the state or any political subdivision thereof; however, the governing body of such political subdivision shall consent to such use;

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(i) To enter into agreements with state and federal agencies for loans, grants, grants-in-aid, and other forms of assistance, including, but not limited to, participation in the sale and purchase of bonds;

444 To acquire by purchase, lease, gift, or otherwise, (j) 445 any existing works and facilities providing services for which it 446 was created, and any lands, rights, easements, franchises and 447 other property, real and personal, necessary to the completion and 448 operation of such system upon such terms and conditions as may be 449 agreed upon, and, if necessary as part of the acquisition price, 450 to assume the payment of outstanding notes, bonds or other 451 obligations upon such system; however, if any corporate agency 452 owning such facilities desires to continue providing such 453 services, the corporate agency shall so notify the district not 454 later than ninety (90) days after the effective date of the creation of the district, and the district shall thereupon 455 456 relinquish its right to provide such services until and unless the 457 corporate agency elects otherwise or fails to adequately provide 458 such services;

(k) To extend its services to areas beyond but within one (1) mile of the boundaries of such district; however, no such extension shall be made to areas already occupied by another corporate agency rendering the same service so long as such corporate agency desires to continue to serve such areas. Areas outside of the district desiring to be served which are beyond the

465 one-mile limit must be brought into the district by annexation 466 proceedings;

467 (1) To be deemed to have the same status as counties
468 and municipalities with respect to payment of sales taxes on
469 purchases made by such districts;

470 (m) To borrow funds for interim financing subject to
471 receipt of funds as outlined in Section 51-8-35;

472 (n) To choose a location within the district as the473 central office of the district;

474 (o) To adopt a plan for management of the water
475 resources of the district, provided that such plan first be
476 submitted to and approved by the Commission on Natural Resources
477 as consistent with the state water management plan or objectives;

(p) To hire such personnel and contract for such legal, technical, or other services as the board of commissioners deems necessary for the operation of the district and fulfillment of its water management objectives; and

(q) To secure connection to or participation in the services provided by the district, including the power to obtain mandatory or prohibitory injunctive relief; provided, however, that the authority of the board of commissioners shall not be exercised in conflict with the regulatory and enforcement authority of the Commission on Natural Resources.

488 **SECTION 7.** This act shall take effect and be in force from 489 and after July 1, 2019.

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19/HR26/R1290	ST: Water service rates; Public Service	
PAGE 20 (MCL\KW)	Commission shall determine for service provide	
	by a municipality for consumers outside of the	Э