MISSISSIPPI LEGISLATURE

REGULAR SESSION 2019

By: Representatives Gunn, Holland, Hughes, To: Public Utilities Miles, Reynolds, Steverson, Beckett, Mickens, Oliver, Tullos, Sanford, Rogers (14th), Chism, Rushing, Mettetal, Turner, Huddleston, Baker, Barnett, Shirley, Hood, Wallace, Boyd, Mangold, Karriem, Bain, Dixon, Holloway, Taylor, Gibbs (72nd), Sykes, Powell, Shanks, Anthony, Carpenter, Arnold, Denton, Burnett, Kinkade, Paden, Ladner

HOUSE BILL NO. 366 (As Passed the House)

1 AN ACT TO CREATE THE MISSISSIPPI BROADBAND ENABLING ACT; TO 2 PROVIDE DEFINITIONS FOR THE ACT; TO PROVIDE FOR OWNERSHIP AND/OR 3 OPERATION OF BROADBAND SYSTEMS BY ELECTRIC COOPERATIVES THROUGH 4 AFFILIATES OR OPERATORS; TO REQUIRE ELECTRIC COOPERATIVES TO 5 CHARGE OR PAY ANY ENTITY THE SAME AMOUNT OF FEES THAT IT CHARGES 6 OR PAYS AN AFFILIATE FOR POLE ATTACHMENT FEES OR OTHER ITEMS; TO 7 REQUIRE AN ELECTRIC COOPERATIVE TO CONDUCT AN ECONOMIC FEASIBILITY 8 STUDY BEFORE BROADBAND SERVICES MAY BE PROVIDED; TO REQUIRE THAT 9 ELECTRIC COOPERATIVES MAINTAIN THE RELIABILITY OF THEIR ELECTRIC 10 SYSTEMS; TO REGULATE EASEMENTS UNDER THIS ACT; TO REQUIRE AN ANNUAL COMPLIANCE AUDIT; TO AMEND SECTIONS 77-5-205 AND 77-5-231, 11 12 MISSISSIPPI CODE OF 1972, TO CONFORM TO THE PROVISIONS OF THIS 13 ACT; AND FOR RELATED PURPOSES.

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

15 <u>SECTION 1.</u> This act shall be known and may be cited as the 16 "Mississippi Broadband Enabling Act."

17 <u>SECTION 2.</u> As used in this act, the following terms shall 18 have the following meanings unless the context clearly indicates

19 otherwise:

20 (a) "Broadband affiliate" or "affiliate" means any

21 entity that is (i) wholly or partially owned by an electric

22 cooperative, and (ii) formed to own or operate a broadband system23 or provide broadband services.

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24 (b) "Broadband service provider" means an entity that 25 provides broadband services to others on a wholesale basis or to 26 end-use customers on a retail basis.

27 "Broadband operator" means a broadband service (C) 28 provider that owns or operates a broadband system on an electric 29 cooperative's electric delivery system with the electric 30 cooperative's consent.

"Broadband services" means any service that 31 (d) 32 consists of or includes the provision of or connectivity to a 33 high-speed, high-capacity transmission medium that can carry 34 signals from or to multiple sources and that either: (i) is used 35 to provide access to the Internet, or (ii) provides computer 36 processing, information storage, information content or protocol 37 conversion, including any service applications or information 38 service provided over such high-speed access service. As used herein, "broadband services" also includes video services, voice 39 40 over Internet protocol services, any wireless services, and Internet protocol-enabled services. 41

42 "Broadband system" means the fiber, cables, (e) 43 materials, equipment and other facilities that are used or useful 44 for the provision of broadband services.

45 "Electric delivery system" means the poles, lines, (f) fiber, cables, broadband system, materials, equipment, easements 46 and other facilities or properties used by an electric cooperative 47

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48 to deliver or facilitate the delivery, sale or use of electric 49 energy.

50 (g) "Electric cooperative" means an electric power
51 association formed or operating under Sections 77-5-201, et seq.

(h) "Internet protocol-enabled services" means any service, capability, functionality or application provided using Internet protocol, or any successor protocol, that enables an end user to send or receive a communication in Internet protocol format, or any successor format, regardless of whether the communications is voice, data or video.

58 (i) "Landowner" includes any person or entity holding59 an interest in real property.

60 "Video services" means video programming services (ij) without regard to delivery technology, including Internet protocol 61 technology ("Internet Protocol television or IPTV") and video 62 63 programming provided as a part of a service that enables users to 64 access content, information, email or other services offered over the public Internet. The term "video programming" means any 65 66 programming generally considered comparable to programming 67 provided by a television broadcast station or others.

(k) "Voice over Internet protocol services" means any service that: (i) enables real-time, two-way voice communications that originate from or terminate to the user's location in Internet protocol or any successor protocol; (ii) uses a broadband connection from the user's location; and (iii) permits users

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76 <u>SECTION 3.</u> (1) Every electric cooperative is authorized to 77 establish, acquire, and wholly or partially own one or more 78 broadband affiliates.

(2) An electric cooperative may allow its broadband affiliate(s) or an unaffiliated broadband operator to own, lease, construct, maintain and operate a broadband system on the electric cooperative's electric delivery system and to provide broadband services to the public utilizing the electric cooperative's broadband system or other parts of its electric delivery system.

85 (3) An electric cooperative is not required to implement a 86 broadband system or allow others to use broadband capacity on the 87 electric cooperative's electric delivery system to provide 88 broadband services.

89 An electric cooperative may determine, in its sole (4) discretion, which broadband operators, if any, may have access to 90 91 broadband capacity on the electric cooperative's broadband system; 92 and it shall be lawful for an electric cooperative to provide an 93 affiliate or other broadband operator exclusive access to 94 broadband capacity on the electric cooperative's broadband system. 95 (5)(a) An electric cooperative may charge an affiliate or

96 an unaffiliated broadband operator for the construction, 97 installation, operation, use, and maintenance of those parts of

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98 its electric delivery system that are used or may be reserved for 99 use by the affiliate or unaffiliated broadband operator for the 100 provision of broadband services. Any lease of facilities by an electric cooperative to a broadband affiliate that includes the 101 102 use of the electric cooperative's poles shall specifically include 103 pole attachment fees to be paid by the broadband affiliate to the 104 electric cooperative equal to pole attachment fees charged by the 105 electric cooperative to like unaffiliated, private entities.

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(b) An electric cooperative shall not:

107 (i) Charge an affiliate under this act an amount 108 less than the electric cooperative charges an unaffiliated entity 109 for the same item or class of items; or

(ii) Pay an affiliate under this act an amount more than the affiliate charges an unaffiliated entity for the same item or class of items.

113 (6) An electric cooperative shall not use its electric energy sales revenues to subsidize the provision by an affiliate 114 or unaffiliated broadband operator of broadband services to the 115 116 public. An electric cooperative may, however, make capital 117 investments in an affiliate, make loans to an affiliate at fair 118 market rate, and enter loan guarantees for the benefit of an 119 affiliate, all of which may be in such amounts and on such terms 120 as the electric cooperative's board of directors determines to be 121 prudent and authorizes.

H. B. No. 366 19/HR31/R1427PH PAGE 5 (CAA\JAB) (7) Electric cooperatives exercising their authority granted by this act shall comply with all financial performance and loan covenant obligations required by the United States Department of Agriculture/Rural Utilities Service and/or National Rural Utility Cooperative Finance Corporation or other like entities.

(8) Before broadband services may be offered under this act,
an electric cooperative must, by resolution of the board of
directors and spread upon its minutes, have an economic
feasibility study conducted and adopt a plan that will provide
service to its entire certificated area. Such feasibility study
shall be made available to electric cooperative members upon
request.

134 <u>SECTION 4.</u> The passage of House Bill No. 366, 2019 Regular 135 Session, does not expand the regulatory authority of any state 136 agency, instrumentality or political subdivision of the State of 137 Mississippi beyond the existing state or federal law and 138 regulations in place at the time of its passage.

139 <u>SECTION 5.</u> (1) An electric cooperative shall not allow the 140 installation or operation of a broadband system on its electric 141 delivery system by an affiliate or other broadband operator to 142 diminish the reliability of the electric delivery system.

143 (2) An electric cooperative shall not require any person to 144 purchase broadband services from an affiliate or other broadband 145 operator as a condition of receiving or continuing to receive 146 electric energy from the electric cooperative.

H. B. No. 366 **~ OFFICIAL ~** 19/HR31/R1427PH PAGE 6 (CAA\JAB) 147 (3) An electric cooperative shall not disconnect, nor 148 threaten to disconnect, its electric service to any customer due 149 to the customer's failure to pay for broadband services provided 150 to the customer by an affiliate or other broadband operator.

151 **SECTION 6.** (1) An electric cooperative may grant permission 152 to an affiliate or other broadband operator to use the electric 153 delivery system of the electric cooperative to provide broadband 154 services. The use of the electric cooperative's electric delivery 155 system for the provision of broadband services by the affiliate or other broadband operator shall not be considered an additional 156 157 burden on the real property upon which the electric cooperative's 158 electric delivery system is located and shall not require the 159 affiliate or other broadband operator to obtain the consent of 160 anyone having an interest in the real property upon which the 161 electric cooperative's electric delivery system is located.

162 (2) If a portion of an electric cooperative's electric 163 delivery system is used by an affiliate or other broadband 164 operator for the provision of broadband services and the landowner 165 of the real property on which such portion is located believes his 166 property has been damaged by such use, the landowner may petition 167 the circuit court of the county in which the property is situated 168 for any damages to which the landowner may be entitled under this 169 subsection.

170 (a) The petition allowed and damages recoverable under171 this subsection (2) shall be the landowner's exclusive remedy, and

172 the landowner shall not be entitled to assert any other theory, 173 claims or causes of action nor recover any other damages, punitive 174 damages, costs, attorneys' fees, or other relief.

(b) The recoverable damages, if any, shall be recoverable only from the affiliate or other broadband operator and not from the electric cooperative.

178 The damages recoverable shall be an amount equal to (C) the difference between (i) the fair market value of the 179 180 landowner's interest in the real property immediately before the electric cooperative's electric delivery system on the owner's 181 182 property was first used by an affiliate or other broadband 183 operator for the provision of broadband services, and (ii) the fair market value of the landowner's interest in the real property 184 185 immediately after the electric cooperative's electric delivery 186 system on the landowner's property was first used by an affiliate 187 or other broadband operator for the provision of broadband 188 services. The before and after values must be established by the testimony of a qualified real estate appraiser. The damages, if 189 190 any, shall be fixed and shall not be deemed to continue, 191 accumulate, or accrue. The court shall as part of its judgment 192 vest a permanent easement in favor of the affiliate or other 193 broadband operator and their respective successors and assigns for 194 the placement or use of a broadband system on or as part of the 195 electric delivery system. The judgment will have the same effect of a conveyance executed in due form of law and shall run with the 196

H. B. No. 366 19/HR31/R1427PH PAGE 8 (CAA\JAB) 197 land; and a certified copy of said judgment may be filed by the 198 affiliate or other broadband operator in the land records of the 199 county in which the subject property is located.

(d) Evidence of past, current or future revenues or
profits derived or to be derived by an affiliate or other
broadband operator from providing broadband services is not
admissible for any purpose in any such proceeding.

(e) The landowner shall not be entitled to any damages
or other relief relating to any broadband system or portion
thereof that is located on the landowner's property and is used or
could be used by the electric cooperative for its own operations.

(f) The landowner shall not be entitled to any relief or damages if an easement has been granted to the affiliate or other broadband operator or if the landowner has, either directly or through his membership in the electric cooperative, authorized the electric cooperative to use or allow others to use its electric delivery system for the provision of broadband services.

214 <u>SECTION 7.</u> This act is to be liberally construed, and the 215 enumeration of any object, power, manner, method or thing shall 216 not be deemed to exclude like or similar objects, purposes, 217 powers, manners, methods or things. <u>Nothing in this act shall be</u> 218 <u>interpreted or construed to infringe upon nor otherwise encumber</u> 219 <u>the property or property interests used by any investor-owned</u> 220 <u>electric public utility to provide electric service to its</u>

221 <u>customers.</u>

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222	SECTION 8. Every electric cooperative shall conduct an
223	annual audit of compliance with this act, which shall be made
224	publicly available. <u>Any electric cooperative electing to operate</u>
225	under the provisions of this act must send notice by mail to its
226	members of its elections for board of directors separately from
227	any bill, and must send notice by mail to its members of (i)
228	application for candidacy to the board of directors, and (ii)
229	annual meetings at least ninety (90) days before an election or
230	annual meeting. Any electric cooperative electing to operate
231	under the provisions of this act must publish, by paid
232	advertisement in a newspaper or newspapers of general circulation
233	in the electric cooperative's certificated area, results of its
234	elections to each member.
235	SECTION 9. Section 77-5-205, Mississippi Code of 1972, is
236	amended as follows:
237	77-5-205. Three (3) or more natural persons may, by
238	executing, filing and recording a certificate as hereafter
239	provided in this article, form a corporation not organized for
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240	pecuniary profit for the purpose of promoting and encouraging the
240	fullest possible use of electric energy by making electric energy
241	fullest possible use of electric energy by making electric energy
241 242	fullest possible use of electric energy by making electric energy available at the lowest cost consistent with sound economy and

H. B. No. 366 **~ OFFICIAL ~** 19/HR31/R1427PH PAGE 10 (CAA\JAB) 246 **SECTION 10.** Section 77-5-231, Mississippi Code of 1972, is 247 amended as follows:

248 77-5-231. (1) A corporation shall have power to do any and 249 all acts or things necessary or convenient for carrying out the 250 purposes for which it was formed, including, but not limited to: 251 (a) To sue and be sued.

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(b) To have a seal and alter the same at pleasure.

(c) To acquire, hold and dispose of property, real and personal, tangible and intangible, or interests therein and to pay therefor in cash or property or on credit, and to secure and procure payment of all or any part of the purchase price thereof on such terms and conditions as the board shall determine.

(d) To render service and to acquire, own, operate,
maintain and improve a system or systems within the state and in
counties adjacent thereto.

(e) To pledge all or any part of its revenues and to
mortgage or otherwise incumber all or any part of its property for
the purpose of securing the payment of the principal of and
interest on any of its bonds or other obligations.

(f) To use any right-of-way, easement or other similar property right necessary or convenient in connection with the acquisition, improvement, operation or maintenance of a system, granted by the state or any political subdivision thereof, provided that the governing body of such political subdivision shall consent to such use, and to have and exercise the power of

19/HR31/R1427PH PAGE 11 (CAA\JAB) eminent domain in the manner provided by the condemnation laws of this state for acquiring private property for public use, such right to be paramount except as to the property of the state or of any political subdivision thereof.

(g) To accept gifts or grants of money, property, real or personal, from any person, municipality or federal agency and to accept voluntary and uncompensated services.

278 To make any and all contracts necessary or (h) 279 convenient for the full exercise of the powers in this article 280 granted, including, but not limited to, contracts with any person, 281 federal agency, state agency or municipality for the purchase, 282 transfer or sale of energy and/or the acquisition of all or any 283 part of any system, and in connection with any such contract to 284 stipulate and agree to such covenants, terms and conditions as the 285 board may deem appropriate, including covenants, terms and 286 conditions with respect to the resale rates, financial and 287 accounting methods, services, operation and maintenance practices 288 and the manner of disposing of the revenues of the system operated 289 and maintained by the corporation.

(i) To sell, lease, or otherwise dispose of all or any
part of its property, subject however to the provisions of Section
77-5-237.

(j) To contract debts, borrow money and to issue, assume or indorse the payment of bonds or other evidences of indebtedness.

H. B. No. 366 **~ OFFICIAL ~** 19/HR31/R1427PH PAGE 12 (CAA\JAB) (k) To fix, maintain and collect fees, rents, tolls andother charges for services rendered.

298 To acquire and to sell, lease, distribute and (1)299 generally to deal in electrical and plumbing appliances, 300 apparatus, machinery and equipment for the purpose of and in 301 connection with the promotion of the sale of electric energy to 302 its customers; to assist its customers to purchase or otherwise 303 obtain such appliances, apparatus, machinery and equipment; to 304 assist its customers to wire their premises and to install therein 305 such appliances, apparatus, machinery and equipment; to acquire 306 and to indorse, sell, pledge, hypothecate and dispose of notes, 307 bonds and other obligations of its customers in carrying out the 308 purposes expressed in this paragraph.

(m) To maintain, in any reasonable manner and in its discretion, its easements and rights-of-way and adjacent property within a reasonable or necessary distance of its energy facilities free of vegetation, trees, limbs or other impediments in order to foster the integrity and reliability of the corporation's electric energy system or the safety of the public or its members, agents or employees.

(n) To condemn any land, easements, or rights-of-way, either on, under, or above the ground, as the association may deem necessary for any purposes mentioned in this article other than the purposes described in subsection (2) of this section, and such property or interest in such property may be so acquired whether

H. B. No. 366 **~ OFFICIAL ~** 19/HR31/R1427PH PAGE 13 (CAA\JAB) 321 or not the same is owned or held for public use by corporations, 322 associations or persons having the power of eminent domain, or otherwise held or used for public purposes. Such power of 323 324 condemnation may be exercised in the mode or method of procedure 325 prescribed by Chapter 27, Title 11, Mississippi Code of 1972, or 326 in the mode or method of procedure prescribed by any other 327 applicable statutory provisions now in force or hereafter enacted 328 for the exercise of the power of eminent domain. Where 329 condemnation proceedings become necessary, the judge of the 330 circuit court or the judge of the county court in counties where 331 the county court exists, in which such proceedings are filed, 332 shall, upon application of the authority, and upon the deposit in 333 court, to the use of the person or persons lawfully entitled 334 thereto, of such amount as the judge may deem necessary to assure 335 just compensation, order that the right of possession shall issue 336 immediately or as soon and upon such terms as the judge, in his 337 discretion, may deem just and proper. Upon application of the parties in interest other than the corporation, the judge may 338 339 order that the money deposited in the court, or any part thereof, 340 be paid forthwith for or on account of the just compensation to be 341 awarded in said proceedings.

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(o) To operate across state lines.

343 (p) To perform any and all of the foregoing acts and to 344 do any and all of the foregoing things under, through or by means

345 of its own officers, agents and employees, or by contracts with 346 any person, federal agency or municipality.

347 (q) To perform as provided under the Mississippi
348 Broadband Enabling Act.

349 (2) Any generation and transmission electric corporation 350 created under this article may undertake economic development 351 activities, whether directly, indirectly, or in conjunction with 352 other entities, including activities such as providing capital, or 353 investment in or acquisition and development of business or 354 industrial sites and the necessary infrastructure or services 355 needed to attract new or existing businesses or industry, to 356 create or maintain employment opportunities, or otherwise to 357 positively impact its service territory or in some manner promote 358 the sale of electric energy.

359 SECTION 11. This act shall take effect and be in force from 360 and after its passage.