By: Representative Paden

To: Universities and Colleges; Appropriations

HOUSE BILL NO. 72

| 1 | AN ACT TO ESTABLISH THE "MISSISSIPPI PROMISE SCHOLARSHIP ACT |
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| 2 | OF 2019," FOR THE PURPOSE OF CREATING A SCHOLARSHIP AND MENTORING |
| 3 | PROGRAM FOCUSED ON INCREASING THE NUMBER OF STUDENTS THAT ATTEND |
| 4 | COLLEGE IN THE STATE OF MISSISSIPPI; TO PROVIDE STUDENTS WITH A |
| 5 | LAST-DOLLAR SCHOLARSHIP TO COVER THE COST OF TUITION AND MANDATORY |
| 6 | FEES NOT COVERED BY PELL GRANT OR ANY OTHER STATE SCHOLARSHIP OR |
| 7 | STATE STUDENT ASSISTANCE FUNDS; TO PROVIDE FOR THE USE OF A |
| 8 | MISSISSIPPI PROMISE SCHOLARSHIP AT ANY PUBLIC OR PRIVATE |
| 9 | POSTSECONDARY INSTITUTION IN THE STATE OR OTHER ELIGIBLE |
| 10 | INSTITUTION OFFERING AN ASSOCIATE'S DEGREE PROGRAM; TO PROVIDE |
| 11 | THAT THE MISSISSIPPI PROMISE SCHOLARSHIP SHALL BE ADMINISTERED BY |
| 12 | THE MISSISSIPPI COMMUNITY COLLEGE BOARD; TO PROVIDE FOR THE |
| 13 | FUNDING AND CREATION OF THE MISSISSIPPI PROMISE SCHOLARSHIP; TO |
| 14 | PRESCRIBE THE CRITERIA TO BE USED IN DETERMINING THE AMOUNT OF |
| 15 | ASSISTANCE ELIGIBLE STUDENTS MAY RECEIVE UNDER THE MISSISSIPPI |
| 16 | PROMISE SCHOLARSHIP IN ANY GIVEN ACADEMIC YEAR; TO PROVIDE FOR THE |
| 17 | SEVERABILITY OF CONFLICTING PROVISIONS OF THIS ACT WHICH SHALL NOT |
| 18 | RENDER THE ENTIRE ACT NULL AND VOID; TO AMEND SECTION 27-115-85, |
| 19 20 | MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES. |
| 20 | PURPUSES. |
| 21 | WHEREAS, the Legislature has set the goal of making |
| 22 | Mississippi the number one location in the southeast for |
| 23 | high-quality jobs; and |
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| 24 | WHEREAS, high-quality jobs require a workforce that is |
| 25 | equipped with the knowledge and skills provided through |
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26 postsecondary education; and

| 27 | WHEREAS, the Governor and members of the Legislature hear |
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| 28 | continually from Mississippi employers that the demand for skilled |
| 29 | workers exceeds the supply; and |
| 30 | WHEREAS, Mississippi lags behind the national average in |
| 31 | residents with higher education degrees, ranking forty-third in |
| 32 | the percentage of adults with a two-year degree or higher; and |
| 33 | WHEREAS, without intervention, the current higher education |
| 34 | attainment level of thirty-two percent (32%) among Mississippians |
| 35 | is projected to increase to only thirty-nine percent (39%) by |
| 36 | 2030; and |
| 37 | WHEREAS, recognizing these realities, the Legislature is |
| 38 | committed to establishing an initiative with postsecondary |
| 39 | institutions to increase higher education attainment among |
| 40 | Mississippians to fifty-five percent (55%) by 2030, which will |
| 41 | require the awarding of four hundred ninety-four thousand |
| 42 | (494,000) additional postsecondary credentials; and |
| 43 | WHEREAS, these credentials need to be fully aligned with |
| 44 | emerging workforce demand, which will require collaboration across |
| 45 | education and workforce agencies at the state, regional, and local |
| 46 | level; and |
| 47 | WHEREAS, the initiative is comprised of strategies to address |
| 48 | both traditional and nontraditional students; and |
| 49 | WHEREAS, we cannot reach fifty-five percent (55%) without |
| 50 | engaging our adult population that has some college but no degree; |

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and

| 52 | WHEREAS, | reaching | this | goal | will | require | focused | effort | and |
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- 53 coordination across all systems and institutions of Mississippi
- 54 postsecondary education; and
- 55 WHEREAS, a key to the future economic success of Mississippi
- is reaching fifty-five percent (55%) higher education attainment
- 57 by 2030 in order to keep up with projections of the percent of
- 58 Mississippi jobs that will require a postsecondary credential or
- 59 degree; NOW, THEREFORE,
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 61 **SECTION 1.** This act shall be known and may be cited as the
- 62 "Mississippi Promise Scholarship Act of 2019."
- 63 **SECTION 2.** The following terms shall have the meaning
- 64 ascribed in this section, unless the context of use clearly
- 65 requires otherwise:
- 66 (a) "Continuous enrollment" means a student is enrolled
- 67 in the fall and spring semesters of a single academic year.
- 68 Enrollment in summer semester or inter-session terms is not
- 69 required.

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- 70 (b) "Eligible high school" means:
- 71 (i) A Mississippi public secondary school;
- 72 (ii) A private secondary school that is located in
- 73 this state and is accredited by the State Board of Education or
- 74 the Mississippi Association of Independent Schools as a secondary
- 75 school in accordance with the applicable rules and regulations of
- 76 the respective board or association;

| 7.7 | (iii | _) _ | A second | dary sc | hool | operat | ted k | oy the | United |
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- 78 States Department of Defense on a military base that is located,
- 79 in whole or in part, in this state;
- 80 (iv) An out-of-state public secondary school
- 81 located in a county bordering this state that Mississippi
- 82 residents are authorized to attend; or
- 83 (v) An out-of-state boarding school attended by a
- 84 bona fide Mississippi resident that is accredited by:
- 1. A regional accrediting association; or
- 2. A member of the National Association of
- 87 Independent Schools Commission on Accreditation.
- 88 (c) "Eligible postsecondary institution" means an
- 89 institution operated by the Mississippi Community College Board.
- 90 (d) "FAFSA" means the Free Application for Federal
- 91 Student Aid.
- 92 (e) "Full-time equivalent semester" means any semester
- 93 in which a student is enrolled full time and receives a
- 94 Mississippi Promise Scholarship. A semester in which a part-time
- 95 student attempts six (6), seven (7) or eight (8) semester hours
- 96 and receives a Mississippi Promise Scholarship shall be counted as
- 97 one-half (1/2) of a full-time equivalent semester. A semester in
- 98 which a part-time student attempts nine (9), ten (10) or eleven
- 99 (11) semester hours and receives a Mississippi Promise Scholarship
- 100 shall be counted as three-fourths (3/4) of a full-time equivalent
- 101 semester.

| 102 | (f) | "Full-time | student" | means a | student | attending | , an | |
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| 103 | eligible post | secondary ed | ucational | institut | ion and | enrolled | for | at |
| 104 | least twelve | (12) semeste | r hours dı | uring eac | h semest | er of | | |
| 105 | attendance. | | | | | | | |

- 106 (g) "Gift aid" means scholarships and grants from any
 107 source that do not require repayment, including funds provided
 108 through the federal Foster Care Independence Act of 1999 (Public
 109 Law No. 106-169), and other similar programs. Student loans and
 110 work-study awards shall not be considered gift aid.
- 111 (h) "Homeschool student" means a student who completed
 112 high school in a Mississippi homeschool education program. For
 113 one (1) year immediately preceding completion of high school as a
 114 homeschool student, the student shall have been a student in a
 115 homeschool.
- 116 (i) "Resident" means a student as defined by Section 117 37-103-1, et seq.
- SECTION 3. (1) The Mississippi Community College Board
 shall administer the Mississippi Promise Scholarship program for
 Mississippi residents seeking an associate's degree, certificate
 or diploma from an eligible postsecondary institution under the
 following terms and conditions:
- 123 (a) To be eligible for the scholarship a student shall
 124 be admitted to and enrolled full time in an eligible postsecondary
 125 program in the fall term following graduation from an eligible
 126 high school, completion of high school as a Mississippi homeschool

| 127 | student, | or | obtaining | а | GED | diploma; | provided, | that | the | student |
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- 128 obtains the GED diploma before reaching nineteen (19) years of
- 129 age. Exceptions to initial enrollment may be made for extenuating
- 130 circumstances as provided in rules and regulations promulgated by
- 131 the Mississippi Community College Board;
- (b) Students applying for the scholarship shall
- 133 complete the Mississippi Promise Scholarship application in their
- 134 initial year of enrollment. Students shall complete the free
- 135 application for federal student aid (FAFSA) each academic year in
- 136 which they seek to receive the Mississippi Promise Scholarship;
- 137 (c) To continue to receive a Mississippi Promise
- 138 Scholarship, a student shall maintain satisfactory academic
- 139 progress as determined by the rules and regulations promulgated by
- 140 the Mississippi Community College Board;
- 141 (d) Scholarship recipients shall participate in
- 142 mentoring and community service programs under the rules and
- 143 regulations promulgated by the Mississippi Community College
- 144 Board. The Mississippi Community College Board shall develop the
- 145 selection and renewal criteria for students and shall have the
- 146 authority to work with outside organizations to develop the most
- 147 effective means for delivering the scholarships;
- 148 (e) Subject to the amounts appropriated by the
- 149 Legislature, a Mississippi Promise Scholarship shall be the cost
- 150 of tuition and mandatory fees at the eligible postsecondary
- 151 institution attended, less all other gift aid, as defined in

| 152 | Section 2 | of this | act. | . Gift aid | l shall | be | credited | first | to | the |
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| 153 | student's | tuition | and | mandatory | fees; | | | | | |

- A Mississippi Promise Scholarship student who has 154 an approved medical or personal leave of absence from an eligible 155 156 postsecondary institution may continue to receive the scholarship 157 upon resuming the student's education at an eligible postsecondary institution so long as the student continues to meet all 158 159 applicable eligibility requirements. The sum of all approved 160 leaves of absence shall not exceed six (6) months. The student 161 shall be eligible for the scholarship until the occurrence of the 162 first of the following events:
- 163 (i) The student has earned a certificate, diploma
 164 or associate degree; or
- (ii) The sum of the number of years the student attended a postsecondary institution, exclusive of approved leaves of absence, equals two and one-half (2-1/2) years from the date of the student's initial enrollment at an eligible postsecondary institution; and
- 170 (g) Except for a medical or personal leave of absence,
 171 as approved by an eligible postsecondary institution, a
 172 Mississippi Promise Scholarship student shall maintain continuous
 173 enrollment at an eligible postsecondary institution.
- 174 (2) The Mississippi Promise Scholarship program shall be 175 funded under the following terms and conditions:

| 176 | (a) There is established an endowment for the purpose |
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| 177 | of funding the Mississippi Promise Scholarship, which shall be |
| 178 | funded from program-generated revenues of the Mississippi |
| 179 | Community College Board and shall be invested as a part of the |
| 180 | Postsecondary Education Financial Assistance Trust Fund |
| 181 | established under Section 37-106-12; |
| 182 | (b) In addition to the trust fund described in |
| 183 | paragraph (a) of this subsection, there is established an |
| 184 | additional endowment for the purpose of funding the Mississippi |
| 185 | Promise Scholarship, which shall be funded from a portion of the |
| 186 | net proceeds generated by the Alyce G. Clarke Mississippi Lottery |
| 187 | Law. Such endowment shall be established as a separate account in |
| 188 | the State Treasury. Monies in this endowment shall be invested by |
| 189 | the State Treasurer for the sole benefit of that fund; |
| 190 | (c) Beginning in the first fiscal year following the |
| 191 | establishment of the Alyce G. Clarke Mississippi Lottery Law, all |
| 192 | funds deposited into the Lottery Proceeds Fund in excess of Eighty |
| 193 | Million Dollars (\$80,000,000.00) shall be transferred into the |
| 194 | Education Enhancement Fund as provided under Section 27-115-85, |
| 195 | and of the amount, thirty and one-third percent (33.333%) shall be |
| 196 | transferred on a quarterly basis to the Mississippi Promise |
| 197 | Scholarship endowment described in paragraph (b) of this |
| 198 | subsection. Such transfers shall occur after all required |
| 199 | expenditures have been made for Mississippi education lottery |

| 200 | scholarship progra | ms, Mi | ssissippi | student | assistance | awards | and |
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| 201 | administrative exp | enses; | and | | | | |

- Funds appropriated for the Mississippi Promise Scholarship program, including matching funds or other 203 204 appropriations made by the Legislature, may be placed in an 205 endowment fund created solely for the program, the interest income 206 from which shall be used to provide scholarships under this 207 The corpus of each endowment established under this 208 section shall not be expended. Unexpended funds remaining in each 209 endowment in any fiscal year shall not revert to the General Fund, but shall remain available in the Mississippi Promise Scholarship program for scholarship expenditures in subsequent fiscal years.
 - SECTION 4. The Mississippi Community College Board is authorized to promulgate rules to effectuate the purposes of Sections 1 through 3 of this act. All such rules shall be promulgated in accordance with Mississippi Administrative Procedures Law, Chapter 43, Title 25, Mississippi Code of 1972.
- 217 (1) A student may receive a Mississippi Promise SECTION 5. 218 Scholarship until the first of the following events:
 - The student has earned a baccalaureate degree; or (a)
- 220 (b) Five (5) years have passed from the date of the 221 student's initial enrollment at any postsecondary institution.
- 222 Notwithstanding the provisions of subsection (1) to the 223 contrary, and except as set forth in subsections (3) and (4), a 224 student who first receives a Mississippi Promise Scholarship, may

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| 225 | continue | to | receive | the | scholarship | until | the | first | of | the |
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| 226 | following | g ev | zents occ | cur: | | | | | | |

- 227 (a) The student has earned an associate's degree;
- (b) Five (5) years have passed from the date of the
- 229 student's initial enrollment at any eligible postsecondary
- 230 institution; or
- (c) The student has attempted a total of ninety (90)
- 232 semester hours or has received the Mississippi Promise Scholarship
- 233 for eight (8) semesters at any eligible postsecondary institution,
- 234 whichever occurs later.
- 235 (3) A student who first receives a Mississippi Promise
- 236 Scholarship who is enrolled in an associate degree program
- 237 required to be more than ninety (90) semester hours in length may
- 238 receive a Mississippi Promise Scholarship until the first of the
- 239 following events:
- 240 (a) The student has earned an associate's degree;
- (b) Five (5) years have passed from the date of the
- 242 student's initial enrollment at any eligible postsecondary
- 243 institution; or
- (c) The latter of the following events has occurred:
- 245 (i) The student has attempted the number of
- 246 semester hours required to earn the associate's degree or a total
- 247 of one hundred (100) semester hours at any eligible postsecondary
- 248 institution, whichever is less; or

| 249 | (ii) The student has completed eight (8) full-time |
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| 250 | equivalent semesters. |
| 251 | (4) Notwithstanding the provisions of subsections (2) and |
| 252 | (3) to the contrary, the five-year, total full-time equivalent |
| 253 | semester, and total semester hour limitations for a student who |
| 254 | first receives a Mississippi Promise Scholarship for |
| 255 | nontraditional students shall be based on the sum of years, total |
| 256 | full-time equivalent semesters, or total semester hours attempted |
| 257 | while receiving the Mississippi Promise Scholarship or the |
| 258 | Mississippi Promise Scholarship for nontraditional students. |
| 259 | SECTION 6. (1) Subject to the amounts appropriated by the |
| 260 | Legislature and any provision of law relating to a shortfall in |
| 261 | funds available for postsecondary financial assistance from the |
| 262 | proceeds of the Alyce G. Clarke Mississippi Lottery Law, as |
| 263 | allocated in accordance with Section 27-115-85, the amount of a |
| 264 | Mississippi Promise Scholarship and Mississippi Promise |
| 265 | Scholarship for nontraditional students awarded to a student |
| 266 | attending an eligible four-year postsecondary institution shall be |
| 267 | One Thousand Five Hundred Dollars (\$1,500.00) for full-time |
| 268 | attendance for each semester. This award amount shall apply to |
| 269 | each entering freshman in the fall term of each academic year, and |
| 270 | shall continue through the final semester of such student's |
| 271 | sophomore year. The determination of a student's status as a |
| 272 | freshman or sophomore shall be made by the postsecondary |

institution attended.

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| 2/4 | (2) Subject to the amounts appropriated by the Legislature |
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| 275 | and any provision of law relating to a shortfall in funds |
| 276 | available for postsecondary financial assistance from the proceeds |
| 277 | of the Alyce G. Clarke Mississippi Lottery Law, as allocated in |
| 278 | accordance with Section 27-115-85, for a student described in |
| 279 | subsection (1) of this section, the award amount shall increase to |
| 280 | Two Thousand Five Hundred Dollars (\$2,500.00) per semester |
| 281 | beginning in the student's junior year, as determined by the |
| 282 | postsecondary institution attended, and shall continue until the |
| 283 | student is no longer eligible for a Mississippi Promise |
| 284 | Scholarship under Section 5(2) and (3). |

- 285 Subject to the amounts appropriated by the Legislature 286 and any provision of law relating to a shortfall in funds 287 available for postsecondary financial assistance from the proceeds 288 of the Alyce G. Clarke Mississippi Lottery Law, as allocated in 289 accordance with Section 27-115-85, a Mississippi Promise 290 Scholarship and Mississippi Promise Scholarship for nontraditional 291 students awarded to a student attending an eligible two-year 292 postsecondary institution shall be One Thousand Five Hundred 293 Dollars (\$1,500.00) for full-time attendance for each semester. This award amount shall apply to the initial entering freshman 294 295 class beginning in the fall term of each academic year.
- 296 (4) A student who first received the Mississippi Promise
 297 Scholarship or Mississippi Promise Scholarship for nontraditional
 298 students may receive such scholarship in the summer semester of an

- academic year in addition to the receipt of the scholarship in the 300 fall and spring semesters of an academic year.
- 301 (5) The amount of a Mississippi Promise Scholarship awarded 302 to a student attending an eligible two-year postsecondary 303 institution that provides on-campus housing shall be the same as 304 the amount provided in subsection (3).
- 305 Subject to the amounts appropriated by the Legislature 306 and any law relating to a shortfall in funds available for 307 postsecondary financial assistance from the proceeds of the Alyce 308 G. Clarke Mississippi Lottery Law, as allocated in accordance with 309 Section 27-115-85, the amount of a Mississippi Promise Scholarship 310 and Mississippi Promise Scholarship for nontraditional students, 311 who enroll in an eligible postsecondary institution shall be set 312 in the general appropriations bill.
- **SECTION 7.** (1) A Mississippi Promise Scholarship student 313 314 who has an approved medical or personal leave of absence from an 315 eligible postsecondary institution may continue to receive the scholarship upon resuming the student's education at an eligible 316 317 postsecondary institution so long as the student continues to meet 318 all applicable eligibility requirements. The student shall be 319 eligible for the scholarship until the first of the following 320 events:
 - (a) The student has earned an associate's degree; or
- 322 (b) The sum of the number of years the student attended 323 a postsecondary institution prior to the leave of absence and the

- 324 number of years of attendance after the leave of absence equals
- 325 five (5) years.
- 326 (2) Notwithstanding the provisions of subsection (1) to the
- 327 contrary, a student who first receives a Mississippi Promise
- 328 Scholarship in the fall semester of his or her freshman year or
- 329 later, may receive the scholarship until the first of the
- 330 terminating events described in Section 5(2) and (3).
- 331 (3) Notwithstanding subsection (1), a student who first
- 332 receives a Mississippi Promise Scholarship in the fall semester of
- 333 2020 or later, may receive the scholarship until the first of the
- 334 terminating events described in Section 5(2) and (3).
- 335 (4) Except for approved medical or personal leaves of
- 336 absence, a Mississippi Promise Scholarship student, including a
- 337 part-time student, shall be enrolled continuously as a student at
- 338 an eligible postsecondary institution.
- 339 (5) The Mississippi Community College Board shall promulgate
- 340 rules and regulations for approval of medical or personal leave
- 341 and the grounds for which the leave may be granted. The rules and
- 342 regulations shall be promulgated in accordance with the
- 343 Mississippi Administrative Procedures Law, Chapter 43, Title 25,
- 344 Mississippi Code of 1972.
- 345 **SECTION 8.** If the sum of all financial aid, including a
- 346 Mississippi Promise Scholarship, for which a student qualifies,
- 347 exceeds the institutionally defined total cost of attendance at
- 348 the eliqible postsecondary institution the scholarship or grant

| 349 | recipient is attending, then the student's financial assistance |
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| 350 | provided shall be reduced so that the financial aid actually |
| 351 | received by the student does not exceed the institutionally |
| 352 | defined total cost of attendance. |

- 353 **SECTION 9.** The provisions of this act shall not be construed 354 to be an appropriation of funds and no funds shall be obligated or 355 expended pursuant to this act unless such funds are specifically 356 appropriated by the general appropriations bill.
- 357 **SECTION 10.** If any provision of this act or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to that end the provisions of this act are declared to be severable.
- 363 **SECTION 11.** Section 27-115-85, Mississippi Code of 1972, is amended as follows:
- 365 27-115-85. Until June 30, 2028, net proceeds generated by the Alyce G. Clarke Mississippi Lottery Law, created pursuant to 366 367 this chapter and deposited into the Lottery Proceeds Fund under 368 Section 27-115-51(2), except as otherwise provided in this 369 section, shall be paid into the State Highway Fund by warrant 370 issued by the State Fiscal Officer upon requisition of the State Transportation Commission as needed to provide funds to repair, 371 372 renovate and maintain highways and bridges of the state; however, funds paid into the State Highway Fund under this section shall be 373

| 374 | first used for matching federal funds authorized to the state |
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| 375 | pursuant to any federal highway infrastructure program implemented |
| 376 | after September 1, 2018. However, all such monies deposited into |
| 377 | the Lottery Proceeds Fund over Eighty Million Dollars |
| 378 | (\$80,000,000.00) in a fiscal year shall be transferred into the |
| 379 | Education Enhancement Fund for the purposes of funding the Early |
| 380 | Childhood Learning Collaborative, the Classroom Supply Fund and/or |
| 381 | other educational purposes, and of that amount thirty-three and |
| 382 | one-third percent (33.333%) shall be transferred into the |
| 383 | Mississippi Promise Scholarship endowment for the purpose of |
| 384 | funding last-dollar scholarship assistant to certain eligible |
| 385 | college attendees, as authorized under Sections 1 through 10 of |
| 386 | this act. From and after July 1, 2028, the net proceeds shall be |
| 387 | deposited into the Lottery Proceeds Fund and shall be * * * |
| 388 | transferred to the State General Fund, except for the amounts over |
| 389 | Eighty Million Dollars (\$80,000,000.00) which shall continue to be |
| 390 | deposited in the Education Enhancement Fund as provided above. |
| 391 | SECTION 12. For the purposes of promulgation of the rules |
| 392 | and for fund transfers made pursuant to Sections 1 through 3 of |
| 393 | this act, this act shall take effect upon passage. For all other |
| 394 | purposes, this act shall take effect and be in force from and |
| 395 | after July 1, 2019. |