REGULAR SESSION 2018

By: Senator(s) Hill

To: Public Health and Welfare

SENATE BILL NO. 2903

- AN ACT TO BE KNOWN AS THE GESTATIONAL AGE ACT; TO ENACT DEFINITIONS; TO PROHIBIT ABORTIONS AFTER 15 WEEKS' GESTATION; TO PROVIDE PENALTIES; AND FOR RELATED PURPOSES.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- $\underline{\text{SECTION 1.}}$ (1) This section shall be known and cited as the
- 6 "Gestational Age Act."
- 7 (2) **Legislative findings and purpose.** (a) The Legislature
- 8 makes the following findings of fact and incorporates them herein
- 9 by reference:
- 10 (b) The United States is one (1) of only seven (7)
- 11 nations in the world that permits nontherapeutic or elective
- 12 abortion-on-demand after the twentieth (20th) week of gestation.
- 13 In fact, fully seventy-five percent (75%) of all nations do not
- 14 permit abortion after twelve (12) weeks' gestation, except (in
- 15 most instances) to save the life and to preserve the physical
- 16 health of the mother.
- 17 (c) (i) Medical and other authorities now know more
- 18 about human prenatal development than ever before including that:

- 1. Between five (5) and six (6) weeks'
- 20 gestation, an unborn human being's heart begins beating.
- 2. An unborn human being begins to move about
- 22 in the womb at approximately eight (8) weeks' gestation.
- 3. At nine (9) weeks' gestation, all basic
- 24 physiological functions are present. Teeth and eyes are present,
- 25 as well as external genitalia.
- 4. An unborn human being's vital organs begin
- 27 to function at ten (10) weeks' gestation. Hair, fingernails, and
- 28 toenails also begin to form.
- 5. At eleven (11) weeks' gestation, an unborn
- 30 human being's diaphragm is developing, and he or she may even
- 31 hiccup. He or she is beginning to move about freely in the womb.
- 32 6. At twelve (12) weeks' gestation, an unborn
- 33 human being can open and close his or her fingers, starts to make
- 34 sucking motions, and senses stimulation from the world outside the
- 35 womb. Importantly, he or she has taken on "the human form" in all
- 36 relevant aspects. *Gonzales v. Carhart*, 550 U.S. 124, 160 (2007).
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 7. The Supreme Court has long recognized that
- 38 the State of Mississippi has an "important and legitimate interest
- 39 in protecting the potentiality of human life," Roe v. Wade, 410
- 40 U.S. 113, 162 (1973), and specifically that "the state has an
- 41 interest in protecting the life of the unborn." Planned
- 42 Parenthood of Southeastern Pennsylvania v. Casey, 505 U.S. 833,
- 43 873 (1992).

4	4	8. I	[he	majorit	y of	abortion	procedures
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- 45 performed after fifteen (15) weeks' gestation are dilation and
- 46 evacuation procedures which involve the use of surgical
- 47 instruments to crush and tear the unborn child apart before
- 48 removing the pieces of the dead child from the womb. The
- 49 Legislature finds that the intentional commitment of such acts for
- 50 nontherapeutic or elective reasons is a barbaric practice,
- 51 dangerous for the maternal patient, and demeaning to the medical
- 52 profession.
- 9. Most obstetricians and gynecologists
- 54 practicing in the State of Mississippi do not offer or perform
- 55 non-therapeutic or elective abortions. Even fewer offer or
- 56 perform the dilation and evacuation abortion procedure even though
- 57 it is within their scope of practice.
- 58 (ii) Abortion carries significant physical and
- 59 psychological risks to the maternal patient, and these physical
- 60 and psychological risks increase with gestational age.
- 61 Specifically, in abortions performed after eight (8) weeks'
- 62 gestation, the relative physical and psychological risks escalate
- 63 exponentially as gestational age increases. L. Bartlett et al.,
- 64 Risk factors for legal induced abortion mortality in the United
- 65 States, Obstetrics and Gynecology 103(4):729 (2004).
- 66 (iii) Importantly, as the second trimester
- 67 progresses, in the vast majority of uncomplicated pregnancies, the

- 68 maternal health risks of undergoing an abortion are greater than
- 69 the risks of carrying a pregnancy to term.
- 70 (iv) Medical complications from dilation and
- 71 evacuation abortions include, but are not limited to: pelvic
- 72 infection; incomplete abortions (retained tissue); blood clots;
- 73 heavy bleeding or hemorrhage; laceration, tear, or other injury to
- 74 the cervix; puncture, laceration, tear, or other injury to the
- 75 uterus; injury to the bowel or bladder; depression; anxiety;
- 76 substance abuse; and other emotional or psychological problems.
- 77 Further, in abortions performed after fifteen (15) weeks'
- 78 gestation, there is a higher risk of requiring a hysterectomy,
- 79 other reparative surgery, or blood transfusion.
- 80 (v) The State of Mississippi also has "legitimate
- 81 interests from the outset of pregnancy in protecting the health of
- 82 women." Planned Parenthood of Southeastern Pennsylvania v. Casey,
- 83 505 U.S. 833, 847 (1992), as the "medical, emotional, and
- 84 psychological consequences of abortion are serious and can be
- 85 lasting ..." H.L. v. Matheson, 450 U.S. 398, 411 (1981).
- 86 (d) Based on the findings in paragraph (a) of this
- 87 subsection, it is the intent of the Legislature, through this act
- 88 and any regulations and policies promulgated hereunder, to
- 89 restrict the practice of nontherapeutic or elective abortion to
- 90 the period up to the fifteenth (15th) week of gestation.
- 91 (3) **Definitions.** As used in this section:

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92	(a)	"Abortion"	means	the	use	or	prescription	ΟĪ	an

- 93 instrument, medicine, drug, or other substance or device with the
- 94 intent to terminate a clinically diagnosable pregnancy for reasons
- 95 other than to increase the probability of a live birth, to
- 96 preserve the life or health of the unborn human being, to
- 97 terminate an ectopic pregnancy, or to remove a dead unborn human
- 98 being.
- 99 (b) "Attempt to perform or induce an abortion" means to
- 100 do or omit anything that, under the circumstances as the person
- 101 believes them to be, is an act or omission that constitutes a
- 102 substantial step in a course of conduct planned to culminate in
- 103 the performance or induction of an abortion in violation of this
- 104 section.
- 105 (c) "Conception" means the fusion of human spermatozoon
- 106 with a human ovum.
- 107 (d) "Department" means the Mississippi State Department
- 108 of Health.
- 109 (e) "Gestation" means the time that has elapsed since
- 110 the first day of the woman's last menstrual period.
- 111 (f) "Gestational age" or "probable gestation age" means
- 112 the age of an unborn human being as calculated from the first day
- 113 of the last menstrual period of the pregnant woman.
- 114 (g) "Human being" means an individual member of the
- 115 species Homo sapiens, from and after the point of conception.
- (h) "Severe fetal abnormality" means a life-threatening

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- 118 regardless of the provision of life-saving medical treatment, is
- 119 incompatible with life outside the womb.
- 120 (i) "Major bodily function" includes, but is not
- 121 limited to, functions of the immune system, normal cell growth,
- 122 and digestive, bowel, bladder, neurological, brain, respiratory,
- 123 circulatory, endocrine, and reproductive functions.
- 124 (j) "Medical emergency" means a condition in which, on
- 125 the basis of the physician's good faith clinical judgment, an
- 126 abortion is necessary to preserve the life of a pregnant woman
- 127 whose life is endangered by a physical disorder, physical illness,
- 128 or physical injury, including a life-endangering physical
- 129 condition arising from the pregnancy itself, or when the
- 130 continuation of the pregnancy will create a serious risk of
- 131 substantial and irreversible impairment of a major bodily
- 132 function.
- 133 (k) "Physician" or "referring physician" means a person
- 134 licensed to practice medicine in the State of Mississippi.
- 135 (4) Abortion limited to fifteen (15) weeks' gestation except
- 136 in medical emergency and in cases of severe fetal abnormality.
- 137 (a) Except in a medical emergency or in the case of a severe
- 138 fetal abnormality, a person shall not perform, induce, or attempt
- 139 to perform or induce an abortion unless the physician or the
- 140 referring physician has first made a determination of the probable
- 141 gestational age of the unborn human being and documented that

142	gestational	age	in the	maternal	patient's	chart a	and.	if	required.
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- 143 in a report to be filed with the department as set forth in
- 144 paragraph (c) of this subsection. The determination of probable
- 145 gestational age shall be made according to standard medical
- 146 practices and techniques used in the community.
- 147 (b) Except in a medical emergency or in the case of a
- 148 severe fetal abnormality, a person shall not intentionally or
- 149 knowingly perform, induce, or attempt to perform or induce an
- 150 abortion of an unborn human being if the probable gestational age
- of the unborn human being has been determined to be greater than
- 152 fifteen (15) weeks.
- 153 (c) In every case in which a physician performs or
- 154 induces an abortion on an unborn human being whose gestational age
- 155 is greater than fifteen (15) weeks, the physician shall within
- 156 fifteen (15) days of the abortion cause to be filed with the
- 157 department, on a form supplied by the department, a report
- 158 containing the following information:
- 159 (i) Date the abortion was performed;
- 160 (ii) Specific method of abortion used;
- 161 (iii) The probable gestational age of the unborn
- 162 human being and the method used to calculate gestational age;
- 163 (iv) A statement declaring that the abortion was
- 164 necessary to preserve the life or physical health of the maternal
- 165 patient;



166			(V)	Specific	medical	indications	supporting	the
167	abortion;	and						

- 168 (vi) Probable health consequences of the abortion 169 and specific abortion method used.
- 170 The physician shall sign the form as his or her attestation under oath that the information stated thereon is true and correct 171 to the best of his or her knowledge. 172
- Reports required and submitted under subsection (4) 173 174 of this section shall not contain the name of the maternal patient upon whom the abortion was performed or any other information or 175 176 identifiers that would make it possible to identify, in any manner 177 or under any circumstances, a woman who obtained or sought to 178 obtain an abortion.
 - The Department shall create the forms Reporting forms. required by this section within thirty (30) days after the effective date of this act. No provision of this section requiring the reporting of information on forms published by the department shall be applicable until ten (10) days after the requisite forms have been made available or the effective date of this act, whichever is later.
- 186 (6) Criminal Penalties. (a) Any person who intentionally 187 or knowingly violates the prohibition in subsection (4) of this section shall be quilty of a felony and shall, upon conviction, be 188 imprisoned in the custody of the Department of Corrections not 189 less than one (1) nor more than ten (10) years. 190

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191	(b) A woman upon whom an abortion is performed,
192	induced, or attempted in violation of this section may not be
193	prosecuted for conspiracy to commit any violation of this section.

- 194 (7) Professional sanctions and civil penalties. (a) A 195 physician who intentionally or knowingly violates the prohibition 196 in subsection (4) of this section commits an act of unprofessional conduct and his or her license to practice medicine in the State 197 198 of Mississippi shall be suspended or revoked pursuant to action by 199 the Mississippi State Board of Medical Licensure.
- 200 A physician who knowingly or intentionally delivers 201 to the department any report required by subsection 4(c) of this 202 section and known by him or her to be false shall be subject to a 203 civil penalty or fine up to Five Hundred Dollars (\$500.00) per 204 violation imposed by the department.
 - Additional Enforcement. The Attorney General shall have authority to bring an action in law or equity to enforce the provisions of this section on behalf of the Director of the Mississippi State Department of Health or the Mississippi State Board of Medical Licensure. The Mississippi State Board of Medical Licensure shall also have authority to bring such action on its own behalf.
- 212 (9) Construction. Nothing in this section shall be construed as creating or recognizing a right to abortion or as 213 214 altering generally accepted medical standards. It is not the intention of this section to make lawful an abortion that is 215

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216 otherwise unlawful. An abortion that complies with this section,

217 but violates any other state law, is unlawful. An abortion that

218 complies with another state law, but violates this section is

219 unlawful.

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220 (10) **Severability.** (a) It is the intent of the Legislature

221 that every provision of this Section shall operate with equal

222 force and shall be severable one from the other and that, in the

223 event that any provision of this section shall be held invalid or

224 unenforceable by a court of competent jurisdiction, said provision

shall be deemed severable and the remaining provisions of this act

226 deemed fully enforceable.

227 (b) In the event that any provision of this section

shall be held invalid or unenforceable by a court of competent

229 jurisdiction, Sections 41-41-131 through 41-41-145 shall remain in

230 effect. If some or all of the provisions of this section are ever

231 temporarily or permanently restrained or enjoined by judicial

232 order, all other provisions of Mississippi law regulating or

233 restricting abortion shall be enforced as though the restrained or

234 enjoined provisions had not been adopted; however, whenever the

235 temporary or permanent restraining order or injunction is stayed

236 or dissolved, or otherwise ceases to have effect, the provisions

237 of this section shall have full force and effect.

238 (c) Mindful of Leavitt v. Jane L., 518 U.S. 137 (1996),

239 regarding the context of determining the severability of a state

240 section of law regulating abortion, the U.S. Supreme Court held

241	that an explicit statement of legislative intent is controlling.
242	Accordingly, it is the intent of the Legislature that every
243	provision, section, subsection, paragraph, sentence, clause,
244	phrase or word in this section and every application of the
245	provisions in this section is severable from each other. If any
246	application of any provision in this section to any person, group
247	of persons, or circumstances is found by a competent court to be
248	invalid, the remaining applications of that provision to all other
249	persons and circumstances shall be severed and may not be
250	affected. All constitutionally valid applications of this section
251	shall be severed from any applications that a court finds to be
252	invalid, leaving the valid applications in force, because it is
253	the Legislature's intent and priority that the valid applications
254	be allowed to stand alone. Even if a reviewing court finds a
255	provision of this statue to impose an undue burden in a large or
256	substantial fraction of relevant cases, the applications that do
257	not represent an undue burden shall be severed from the remaining
258	provisions and shall remain in force, and shall be treated as if
259	the Legislature had enacted a section limited to the persons,
260	group of persons, or circumstances for which the section's
261	application does not present an undue burden. The Legislature
262	further declares that it would have passed this section and each
263	provision, section, subsection, paragraph, sentence, clause,
264	phrase or word, and all constitutional applications of this
265	section, without regard to the fact that any provision, section,

266	subsection, paragraph, sentence, clause, phrase or word, or
267	applications of this section, were to be declared unconstitutional
268	or to represent an undue burden.

- 269 (d) If this section is found by any competent court to
 270 be invalid or to impose an undue burden as applied to any person,
 271 group of persons, or circumstances, the prohibition shall apply to
 272 that person or group of persons or circumstances on the earliest
 273 date on which this section can be constitutionally applied.
- (e) If any provisions of this section are found by a competent court to be unconstitutionally vague, then the applications of the provision that do not present constitutional vagueness problems shall be severed and remain in force.
 - (11) Right of Intervention. The Legislature, through one or more sponsors of this act duly appointed by resolution of their respective chamber, may intervene as a matter of right in any case in which the constitutionality of this section is challenged. The Governor may also intervene as a matter of right in any case in which the constitutionality of this section is challenged.
- SECTION 2. This act shall take effect and be in force from and after its passage.

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