By: Representatives Baker, Turner, Arnold, To: Judiciary A Willis, Kinkade

HOUSE BILL NO. 1241 (As Passed the House)

1 AN ACT TO PROVIDE THAT THE REGULATION OF THE EMPLOYMENT RELATIONSHIP BETWEEN A NONPUBLIC EMPLOYER AND ITS EMPLOYEES IS A MATTER OF STATE CONCERN AND OUTSIDE THE EXPRESS OR IMPLIED AUTHORITY OF LOCAL GOVERNMENTAL BODIES TO REGULATE, ABSENT EXPRESS 5 DELEGATION OF THAT AUTHORITY TO THE LOCAL GOVERNMENTAL BODY; TO 6 BRING FORWARD SECTION 17-1-51, MISSISSIPPI CODE OF 1972, WHICH PROVIDES THAT NO COUNTY, BOARD OF SUPERVISORS OF A COUNTY, 7 MUNICIPALITY OR GOVERNING AUTHORITY OF A MUNICIPALITY MAY 8 9 ESTABLISH A MANDATORY, MINIMUM LIVING WAGE RATE AND MINIMUM NUMBER 10 OF VACATION OR SICK DAYS, FOR THE PURPOSE OF POSSIBLE AMENDMENT; 11 AND FOR RELATED PURPOSES.

- 12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 13 SECTION 1. (1) The Legislature finds that regulation of the
- 14 employment relationship between a nonpublic employer and its
- 15 employees is a matter of state concern and is outside the express
- 16 or implied authority of local governmental bodies to regulate,
- 17 absent express delegation of that authority to the local
- 18 governmental body.
- 19 The following words and phrases shall have the meanings
- 20 as defined in this subsection unless the context clearly indicates
- 21 otherwise:

22 (a) "Employee"	means a	person	employed	in	this	state	bу
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- 23 an employer.
- 24 (b) "Employer" means a person or entity engaging in or
- 25 intending to engage in a commercial activity, enterprise or
- 26 business in this state, but excludes a local governmental body or
- 27 an educational institution.
- 28 (c) "Local governmental body" means any local
- 29 government or its subdivision, including, but not limited to, a
- 30 city, village, township, county or educational institution; a
- 31 local public authority, agency, board, commission or other local
- 32 governmental, quasi-governmental, or quasi-public body; or a
- 33 public body that acts or purports to act in a commercial,
- 34 business, economic development or similar capacity for a local
- 35 government or its subdivision.
- 36 (d) "Ordinance, local policy or local resolution" does
- 37 not include the terms of an agreement voluntarily offered to a
- 38 local governmental body by an owner, purchaser or developer of
- 39 property.
- 40 (3) A local governmental body shall not adopt, enforce or
- 41 administer an ordinance, local policy or local resolution
- 42 regulating work stoppage or strike activity of employers and their
- 43 employees or the means by which employees may organize.
- 44 (4) A local governmental body shall not adopt, enforce or
- 45 administer an ordinance, local policy or local resolution

- 46 requiring an employer to provide to an employee paid or unpaid
- 47 leave time.
- 48 (5) A local governmental body shall not adopt, enforce or
- 49 administer an ordinance, local policy or local resolution
- 50 regulating hours and scheduling that an employer is required to
- 51 provide to employees. This subsection (5) does not prohibit an
- 52 ordinance, local policy or local resolution that limits the hours
- 53 a business may operate.
- 54 (6) A local governmental body shall not adopt, enforce or
- 55 administer an ordinance, local policy or local resolution
- 56 requiring an employer to provide to an employee any specific
- 57 fringe benefit or any other benefit for which the employer would
- 58 incur an expense.
- 59 (7) A local governmental body shall not adopt, enforce or
- 60 administer an ordinance, local policy or local resolution
- 61 regulating or creating administrative or judicial remedies for
- 62 wage, hour or benefit disputes.
- 63 (8) If any parts of this act are found to be in conflict
- 64 with the Mississippi Constitution, the United States Constitution,
- 65 or federal law, this act shall be implemented to the maximum
- 66 extent that the Mississippi Constitution, the United States
- 67 Constitution, or federal law permit. Any provision held invalid
- 68 or inoperative is severable from the remaining portions of this
- 69 section.

- 70 **SECTION 2.** Section 17-1-51, Mississippi Code of 1972, is
- 71 brought forward as follows:
- 72 17-1-51. (1) No county, board of supervisors of a county,
- 73 municipality or governing authority of a municipality is
- 74 authorized to establish a mandatory, minimum living wage rate,
- 75 minimum number of vacation or sick days, whether paid or unpaid,
- 76 that would regulate how a private employer pays its employees.
- 77 Each county, board of supervisors of a county, municipality or
- 78 governing authority of a municipality shall be prohibited from
- 79 establishing a mandatory, minimum living wage rate, minimum number
- 80 of vacation or sick days, whether paid or unpaid, that would
- 81 regulate how a private employer pays its employees.
- 82 (2) The Legislature finds that the prohibitions of
- 83 subsection (1) of this section are necessary to ensure an economic
- 84 climate conducive to new business development and job growth in
- 85 the State of Mississippi. We believe that inconsistent
- 86 application of wage and benefit laws from city to city or county
- 87 to county must be avoided. While not suggesting a state minimum
- 88 wage or minimum benefit package, any debate and subsequent action
- 89 on these matters should be assigned to the Mississippi Legislature
- 90 as provided in Section 25-3-40, and not local counties or

- 91 municipalities.
- 92 (3) The Legislature further finds that wages and employee
- 93 benefits comprise the most significant expense of operating a
- 94 business. It also recognizes that neither potential employees or

95 business patrons are likely to restrict themselves to employment 96 opportunities or goods and services in any particular county or 97 municipality. Consequently, local variations in legally required minimum wage rates or mandatory minimum number of vacation or sick 98 99 leave days would threaten many businesses with a loss of employees 100 to local governments which require a higher minimum wage rate and 101 many other businesses with the loss of patrons to areas which 102 allow for a lower wage rate and more or less vacation or sick 103 days. The net effect of this situation would be detrimental to 104 the business environment of the state and to the citizens, 105 businesses and governments of the local jurisdictions as well as 106 the local labor markets.

(4) The Legislature concludes from these findings that, in order for a business to remain competitive and yet attract and retain the highest possible caliber of employees, and thereby remain sound, an enterprise must work in a uniform environment with respect to minimum wage rates, and mandatory minimum number of vacation or sick leave days. The net impact of local variations in mandated wages and mandatory minimum number of vacation or sick leave days would be economically unstable and create a decline and decrease in the standard of living for the citizens of the state. Consequently, decisions regarding minimum wage, living wage and other employee benefit policies must be made by the state as provided in Section 25-3-40, so that consistency in the wage market is preserved.

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120	SECTION 3. (1) (a) No employer having employees subject to
121	any provisions of the Equal Pay Act of 1963, 29 USC Section
122	206(d), except as to those exemptions set forth in 29 USC Section
123	213 shall discriminate, within any establishment in which such
124	employees are employed, between employees on the basis of sex by
125	paying wages to employees in such establishment at a rate less
126	than the rate at which he pays wages to employees of the opposite
127	sex in such establishment for equal work on jobs the performance
128	of which requires equal skill, effort, and responsibility, and
129	which are performed under similar working conditions, except where
130	such payment is made pursuant to (i) a seniority system; (ii) a
131	merit system; (iii) a system which measures earnings by quantity
132	or quality of production; or (iv) a differential based on any
133	other factor other than sex: provided, that an employer who is
134	paying a wage rate differential in violation of this subsection
135	shall not, in order to comply with the provisions of this
136	subsection, reduce the wage rate of any employee.

- 137 (b) No labor organization, or its agents, representing 138 employees of an employer having employees subject to any 139 provisions of this section shall cause or attempt to cause such an 140 employer to discriminate against an employee in violation of 141 paragraph (a) of this subsection.
- 142 (c) For purposes of administration and enforcement, any 143 amounts owing to any employee which have been withheld in

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- violation of this subsection shall be deemed to be unpaid minimum wages or unpaid overtime compensation.
- (d) As used in this subsection (1), the term "labor organization" means any organization of any kind, or any agency or employee representation committee or plan, in which employees participate and which exists for the purpose, in whole or in part, of dealing with employers concerning grievances, labor disputes, wages, rates of pay, hours of employment, or conditions of work.
- 152 (2) Subsection (1) of this section creates an actionable
 153 right in Mississippi for any person who is an employee and who
 154 believes that such person's employer has violated the provisions
 155 of subsection (1) of this section. Any employee who is aggrieved
 156 under subsection (1) of this section may file a complaint in the
 157 circuit court in Mississippi having jurisdiction in accordance
 158 with Section 11-11-1 et seq.
 - Subject to the provisions herein, if an employer is found to have violated the provisions of subsection (1) of this section, the employee shall be entitled to seek remedies, damages, attorney's fees and costs, as provided by federal law for such violations, including, but not limited to, the Equal Pay Act of 1963, Title VII of the Civil Rights Act of 1964, the Age Discrimination in Employment Act of 1967, 42 USC Section 1981, 42

USC Section 1983, the Americans with Disabilities Act of 1990, and

the Lilly Ledbetter Fair Pay Act of 2009, as applicable.

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168	(3) Claims asserted against a governmental entity by a
169	public employee under subsection (1) of this section, shall be
170	subject to the provisions of the Mississippi Tort Claims Act as
171	provided in Section 11-46-1 et seq.

172 **SECTION** $\underline{\underline{4}}$. This act shall take effect and be in force from 173 and after June 30, 2018.