MISSISSIPPI LEGISLATURE

By: Representative Turner

REGULAR SESSION 2018

To: Accountability, Efficiency, Transparency

HOUSE BILL NO. 1184

1 AN ACT TO CREATE THE "AGENCY ACCOUNTABILITY REVIEW ACT OF 2 2018"; TO REQUIRE THE MISSISSIPPI JOINT COMMITTEE ON PERFORMANCE 3 EVALUATION AND EXPENDITURE REVIEW (PEER) TO ESTABLISH AN 4 ACCOUNTABILITY REVIEW SCHEDULE OF ALL STATE AGENCIES; TO ESTABLISH 5 CRITERIA FOR PEER'S REVIEW OF STATE AGENCIES; TO REQUIRE THE 6 AGENCY UNDER REVIEW TO SUBMIT CERTAIN INFORMATION TO PEER; TO 7 EXEMPT CERTAIN AGENCIES FROM REVIEW UNDER THIS ACT; TO AMEND SECTION 5-3-57, MISSISSIPPI CODE OF 1972, TO CONFORM TO THE 8 9 PROVISIONS OF THIS ACT; AND FOR RELATED PURPOSES.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

11 <u>SECTION 1.</u> This act is known and may be cited as the "Agency 12 Accountability Review Act of 2018."

13 SECTION 2. It is the policy of the State of Mississippi to 14 provide accountability to the taxpayers by prioritizing core functions of government and doing away with that which is not a 15 core function. To that end, the Agency Accountability Review Act 16 17 of 2018 requires the Mississippi Joint Committee on Performance 18 Evaluation and Expenditure Review (PEER) to conduct a thorough and 19 regular review of agencies as a mechanism to help evaluate 20 agencies and to determine whether they are still relevant and 21 fulfilling a necessary function of government.

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22 <u>SECTION 3.</u> As used in Sections 1 through 7 of this act, the 23 following words and phrases have the meanings ascribed in this 24 section unless the context clearly indicates otherwise:

(a) "Agency" means state agencies, boards, commissions,
advisory committees and task forces created by statute or
administrative regulation. The term does not include any agency,
board, commission, advisory committee or task force created by
executive order.

30 (b) "PEER" means the Mississippi Joint Committee on
31 Performance Evaluation and Expenditure Review.

32 (c) "Report" means the comprehensive written document 33 published yearly which details the review of the designated 34 agencies for that year and addresses the review criteria outlined 35 in Section 5 of this act.

36 <u>SECTION 4.</u> (1) Before October 1, 2018, PEER shall establish 37 an accountability review schedule designating three (3) to five 38 (5) agencies to be reviewed every year beginning in 2019.

39 (2) On January 1, 2019, PEER shall begin conducting an 40 accountability review of the designated agencies for that year and 41 continue thereafter to review agencies according to the review 42 schedule.

(3) Before December 15 of each year, PEER shall conclude the review of the agencies designated for that year and publish the report of the review. The report shall be a public record and subject to the Mississippi Public Records Act of 1983.

47 (4) The report must be delivered to members of the
48 Legislature, the Lieutenant Governor and the Governor on December
49 15 of each year and made public on December 31 of each year.
50 <u>SECTION 5.</u> (1) PEER's review of a designated agency and

51 subsequent report must consider and address the following 52 criteria:

53 (a) The efficiency and effectiveness with which the54 agency operates;

(b) An identification of the mission, goals and objectives intended for the agency and of the problem or need that the agency was intended to address and the extent to which the mission, goals and objectives have been achieved and the problem or need has been addressed;

60 (c) An identification of any activities of the agency 61 in addition to those granted by statute and of the authority for 62 those activities and the extent to which those activities are 63 needed;

(d) The extent to which the jurisdiction of the agency
and the programs administered by the agency overlap or duplicate
those of other agencies, the extent to which the agency
coordinates with those agencies, and the extent to which the
programs administered by the agency can be consolidated with the
programs of other state agencies;

70 (e) The promptness and effectiveness with which the71 agency addresses complaints concerning entities or other persons

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(f) An assessment of the agency's rulemaking process and the extent to which the agency has encouraged participation by the public in making its rules and decisions and the extent to which the public participation has resulted in rules that benefit the public;

(g) The extent to which the agency has complied with: (i) Federal and state laws and applicable rules regarding equality of employment opportunity and the rights and privacy of individuals; and

83 (ii) State law and applicable rules of any state
84 agency regarding purchasing guidelines and programs for
85 historically underutilized businesses;

86 (h) The extent to which the agency issues and enforces
87 rules relating to potential conflicts of interest of its
88 employees;

89 (i) The extent to which the agency complies with public90 records requests and responds to such requests efficiently;

91 (j) The effect of federal intervention or loss of92 federal funds if the agency is abolished; and

93 (k) The extent to which the purpose and effectiveness 94 of reporting requirements imposed on the agency justifies the 95 continuation of the requirement.

96 (2) The report also must address and make recommendations:

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98 consolidation of each affected state agency and on the need for
99 the performance of the functions of the agency;

(b) To improve the operations of the agency, its policy body and its advisory committees, including management recommendations that do not require a change in the agency's enabling statute; and

104 (c) On the continuation or abolition of each reporting 105 requirement imposed on the agency by law.

106 (3) If possible, the report must include the estimated 107 fiscal impact of its recommendations and may recommend 108 appropriation levels for certain programs to improve the 109 operations of the state agency.

(4) If the report cannot sufficiently address any of the criteria outlined in subsections (1) through (3) of this section, the report should note why it does not address the criteria.

113 **SECTION 6.** (1) On December 1 before the year during which 114 an agency is subject to review, the agency may submit to PEER:

(a) Information related to and addressing the criteria outlined in Section 5 of this act which PEER is required to consider in its review; and

(b) Any other information that the agency considers appropriate.

120 (2) On December 1 before the year during which an agency is121 subject to review, the agency shall submit to PEER:

H. B. No. 1184 **~ OFFICIAL ~** 18/HR26/R133.1 PAGE 5 (RKM\KW) 122 (a) A list of all reports that the agency is required123 by statute to prepare; and

(b) An evaluation of the need for each report listed in paragraph (a) of this subsection based on whether factors or conditions have changed since the date the statutory requirement to prepare the report was enacted.

128 **SECTION 7.** Certain agencies may be exempt from review under 129 this act under the following conditions:

(a) In any time during the two (2) calendar years
before PEER is to begin review of a particular agency, the
Legislature passes legislation exempting an agency for a
particular year's review; or

(b) PEER may exempt an agency that has been: (i)
inactive for two (2) calendar years before PEER is to begin review
of that particular agency; or (ii) rendered inactive by an action
of the Legislature.

138 SECTION 8. Section 5-3-57, Mississippi Code of 1972, is 139 amended as follows:

140 5-3-57. The committee shall have the following powers:
141 (a) To conduct, in any manner and at any time deemed
142 appropriate, a performance evaluation of all agencies. It may
143 examine or investigate the budget, files, financial statements,
144 records, documents or other papers of the agency deemed necessary
145 by the committee.

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146 (b) To conduct, in any manner and at any time deemed appropriate, a review of the budget, files, financial statements, 147 records, documents or other papers, as deemed necessary by the 148 committee, of any agency; to make selected review of any funds 149 150 expended and programs previously projected by such agency; to 151 investigate any and all salaries, fees, obligations, loans, 152 contracts, or other agreements or other fiscal function or 153 activity of any official or employee thereof (including 154 independent contractors where necessary); and to do any and all 155 things necessary and incidental to the purposes specifically set 156 forth in this section.

157 To conduct an investigation of all agencies which (C) 158 are, in whole or in part, operated or supported by any appropriation or grant of state funds, or which are, in whole or 159 160 in part, supported or operated by any funds derived from any 161 statewide tax, license fee, or permit fee or which collects or 162 administers any statewide tax, license fee, or permit fee by whatever name called; such committee shall also have full and 163 164 complete authority to investigate all laws administered and 165 enforced by any such offices, departments, agencies, institutions 166 and instrumentalities, and the manner and method of the 167 administration and enforcement of such laws; to investigate any evasion of any statewide tax, privilege fee or license fee; to 168 169 investigate all disbursements of public funds by any office, agency, department, institution or instrumentality specified 170

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171 herein; to study the present laws relative to such agencies, 172 offices, departments, institutions and instrumentalities, and the 173 laws providing for the levying or imposition and collection of any state tax, privilege fee or license fee; to make recommendations 174 175 to the Legislature as to the correction of any imperfections, 176 inequalities or injustices found to exist in any of such laws, and to do any and all things necessary and incidental to the purposes 177 178 herein specifically set forth. \* \* \* The committee shall, upon 179 petition by one-half (1/2) the elected membership of either the 180 Senate or House of Representatives, perform a complete investigation and audit of any agency, entity or group subject to 181 182 investigation or audit by passage of Sections 5-3-51 through 183 5-3-69.

184 The committee, in its discretion, if it determines (d) 185 that such action is necessary to carry out the responsibilities of 186 Sections 5-3-51 through 5-3-69, may employ an attorney or 187 attorneys to file or assist the Attorney General's office in filing actions for the recovery of any funds discovered to have 188 189 been misused or misappropriated and to prosecute or assist in 190 prosecution of criminal violations, if any, revealed or discovered 191 in the discharging of their duties and responsibilities.

192

(e) To carry out the provisions of the Agency

193 Accountability Review Act of 2018.

194 **SECTION 9.** This act shall take effect and be in force from 195 and after July 1, 2018.

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