To: Appropriations

By: Representative Mangold

## HOUSE BILL NO. 1134

- AN ACT TO AMEND SECTIONS 49-17-14, 49-17-16, 49-17-30 AND 49-17-32, MISSISSIPPI CODE OF 1972, TO REVISE THE AIR OPERATING PERMIT PROGRAM FEE TRUST FUND; TO REVISE THE PURPOSES OF THE ADVISORY COUNCIL; TO REVISE THE TITLE V FEE SYSTEM BY PROVIDING THAT FUNDS ARE COLLECTED THROUGH AN EQUITABLE FEE SYSTEM FOR THE TITLE V PROGRAM; TO PROVIDE THE COMMISSION ON ENVIRONMENTAL QUALITY WITH CERTAIN AUTHORITY AND REQUIREMENTS REGARDING THE SETTING OF FEES; AND FOR RELATED PURPOSES.
- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- SECTION 1. Section 49-17-14, Mississippi Code of 1972, is
- 11 amended as follows:
- 12 49-17-14. (1) "Title V program" means, as used in Sections
- 49-17-1 through 49-17-45, the air operating permit program
- 14 mandated in Title V of the 1990 amendments to the federal Clean
- 15 Air Act, codified in 42 USCS Section 7661, et seq.
- 16 (2) There is created in the State Treasury a fund to be
- 17 designated as the "Air Operating Permit Program Fee Trust Fund,"
- 18 referred to hereinafter as the "fund."
- 19 (3) The fund shall be treated as a special trust fund.

- 20 Interest earned on the principal therein shall be credited by the
- 21 Treasurer to the fund.

22	(4)	The	fund	mav	receive	monies	from	anv	available	public	or
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- 23 private source including, but not limited to, collection of fees,
- 24 interest, grants, taxes, public and private donations and judicial
- 25 actions.
- 26 (5) To facilitate the proper administration of the fund, the
- 27 commission is authorized to promulgate rules and regulations for
- 28 the administration of the fund.
- 29 (6) The commission shall expend or utilize monies in the
- 30 fund by an annual appropriation approved by the Legislature to pay
- 31 all reasonable direct and indirect costs associated with the
- 32 development and administration of the Title V program including,
- 33 but not limited to, the reasonable costs of the following
- 34 activities as they relate to the Title V program:
- 35 (a) Preparing generally applicable regulations or
- 36 guidance regarding the permit program or its implementation or
- 37 enforcement;
- 38 (b) Reviewing and acting on any application for a
- 39 permit, permit modification or permit renewal, including the
- 40 development of an applicable requirement as part of the processing
- 41 of a permit, or permit modification or renewal;
- 42 (c) Administering the permit program, including the
- 43 supporting and tracking of permit applications, compliance
- 44 certification, and related data entry;
- 45 (d) Implementing and enforcing the terms of any Title V
- 46 permit (not including any court costs or other costs associated

47	with	an	enforcement	action),	including	adequate	resources	to

- 48 determine which sources are subject to the program;
- 49 (e) Emissions and ambient monitoring;
- 50 (f) Modeling, analyses, or demonstrations;
- 51 (g) Preparing inventories and tracking emissions;
- 52 (h) Providing direct and indirect support to sources
- 53 under the Small Business Stationary Source Technical and
- 54 Environmental Compliance Assistance Program under Section 507 of
- 55 the federal Clean Air Act in determining and meeting their
- 56 obligations under this section; and
- 57 (i) Providing funding to the Advisory Council created
- in Section 49-17-16 in an amount reasonably sufficient to meet the
- 59 Advisory Council's obligations under Sections 49-17-1 through
- 60 49-17-45.
- 61 (7) Monies in the fund at the end of the fiscal year shall
- 62 be retained in the fund for use in the next succeeding fiscal
- 63 year. \* \* \* If the fund balance at the end of the fiscal year
- 64 exceeds thirty-three percent (33%) of the projected annual costs
- of administering the program, the assessment rates may be adjusted
- 66 to reduce the future projected fund balance. If necessary, the
- 67 assessment rates shall be adjusted during the setting of the next
- 68 fee schedule.
- 69 (8) At no time shall a fee be assessed that results in a
- 70 projected ending fund balance of more than the current annual cost
- 71 of administering the Title V program.

- 72 (\* \* \*9) No such fees shall be utilized by the Department
- 73 of Environmental Quality or any other person for any purpose or
- 74 purposes other than those purposes required by Sections 49-17-1
- 75 through 49-17-45, as they relate to the Title V program.
- 76 **SECTION 2.** Section 49-17-16, Mississippi Code of 1972, is
- 77 amended as follows:
- 78 49-17-16. (1) (a) An Advisory Council, hereinafter
- 79 referred to as "Advisory Council," is created to conduct an
- 80 independent study of the costs for the development and
- 81 administration of the Title V program within the Department of
- 82 Environmental Quality and to conduct an annual review of the costs
- 83 of administering such programs.
- 84 (b) The costs to be included within the study for the
- 85 Title V program shall be those costs set forth in Section
- 86 49-17-14. \* \* \* After completing a study of the program needs and
- 87 costs, the Advisory Council shall recommend an equitable fee
- 88 system for the Title V program. The annual review of the Title V
- 89 program shall determine if the fee system is collecting sufficient
- 90 funds to meet the program needs. The Advisory Council shall
- 91 recommend an appropriate fee schedule for the upcoming fee year
- 92 and, if necessary, recommend changes to the existing fee system so
- 93 that sufficient funds are collected through an equitable fee
- 94 system. Each annual review report shall be due January 1 of each
- 95 year to the commission and the Executive Director of the
- 96 <u>Department of Environmental Quality</u>.

- 97 (2) \* \* \* The Department of Environmental Quality shall
- 98 assist the Advisory Council by providing any information the
- 99 Advisory Council may require to perform its duties under Sections
- 100 49-17-1 through 49-17-45.
- 101 (3) The Advisory Council shall be composed of the following
- 102 seven (7) persons appointed as follows: three (3) representatives
- 103 of \* \* \* industries that qualify for inclusion under the Title V
- 104 program, that are required to pay the \* \* \* program fee \* \* \*,
- 105 with one (1) such representative to be appointed by the Governor,
- 106 one (1) by the Lieutenant Governor and one (1) by the Speaker of
- 107 the House of Representatives; the Executive Director of the \* \* \*
- 108 Mississippi Development Authority; the President of the
- 109 Mississippi Manufacturers Association; the President of the
- 110 Mississippi Farm Bureau Federation; and the Chairman of the
- 111 Mississippi Small Business Compliance Advisory Panel.
- 112 Nonappointed members of the Advisory Council may designate an
- 113 alternate member to act in their stead in performing any function
- 114 of the Advisory Council. The length of term for each member of
- 115 the Advisory Council shall be four (4) years. Members of the
- 116 Advisory Council may serve successive and multiple terms.
- **117** \* \* \*
- 118 (4) \* \* \* Vacancies on the Advisory Council shall be filled
- 119 by appointment in the same manner as the original
- 120 appointments. \* \* \*

121	(5) The Advisory Council shall select from their membership
122	a chairperson to preside over meetings and a vice chairperson to
123	preside in the absence of the chairperson or when the chairperson
124	shall be excused. The Advisory Council shall adopt procedures
125	governing the manner of conducting its business. A majority of

- 126 the members shall constitute a quorum to do business.
- 127 (6) Members of the Advisory Council shall serve without
  128 salary. The members of the Advisory Council shall be entitled to
  129 receive reimbursement of their actual travel and hotel expenses as
  130 provided in Section 25-3-41, incurred while in the performance of
  131 their duties as members of the Advisory Council to be paid on an
  132 itemized statement approved by the State Fiscal Officer. Expenses
  133 shall be paid from fees collected in accordance with Section
- 134 49-17-30.
- 135 (7) The Executive Director of the Department of
  136 Environmental Quality shall provide technical, clerical and other
  137 support services, including services by contract, as the Advisory
- 138 Council determines that it requires in the performance of its
- 139 functions.
- SECTION 3. Section 49-17-30, Mississippi Code of 1972, is
- 141 amended as follows:
- 142 49-17-30. (1) As a condition of \* \* \* Title V of the
- 143 federal Clean Air Act, the owner or operator of any stationary
- 144 source required to obtain an air operating permit under the Title

145	V	program,	hereinafter	referred	to	as	а	"Title	V	permit,"	shall

- 146 pay to the Department of Environmental Quality an annual fee.
- 147 (2) To facilitate the proper administration of the Title V
- 148 program, the commission is authorized to assess and collect fees
- 149 from \* \* \* any stationary source subject to the Title V program.
- 150 The commission shall establish the amount of each fee to cover the
- 151 costs of the Title V program as provided in Section 49-17-14. The
- 152 commission is further authorized to promulgate such rules and
- 153 regulations as are necessary for the development and
- 154 administration of the Title V program and the assessment and
- 155 collection of the Title V program fees.
- 156 \* \* \*
- 157 (3) (a) \* \* \* The fee schedule for Title V program fees
- 158 shall be set annually by order of the commission in an amount
- 159 sufficient to cover the reasonable costs of development and
- 160 administration of the Title V program. The commission's order
- 161 shall follow:
- 162 (i) Receipt of the report and recommendations of
- 163 the Advisory Council, if timely received; and
- 164 (ii) A public hearing to be held not earlier than
- 165 thirty (30) days following receipt by the commission of the report
- 166 and recommendations of the Advisory Council. \* \* \*.
- 167 (b) \* \* \* The commission may proceed with entry of the
- 168 order on fees if the Advisory Council fails to submit its report
- 169 in a timely manner.

(c) The order of the commission may be appealed in the
manner set forth in Section 49-17-41.
(d) The determination of the fee set by order of the
commission shall not be considered the promulgation of a
regulation by the commission.
(e) The record of the public hearing shall be included
in the record upon which the order is based and shall become a
part of the appellate records for all appeals taken from the order
of the commission establishing or modifying Title V program fees.
Any undisputed amount due from an appellant must be paid according
to the appellant's payment schedule during the pendency of the
appeal.
(4) Any person required to pay the Title V * * * $program$ fee
set forth under this chapter who disagrees with the calculation or
applicability of the person's fee may petition the commission in
writing for a hearing in accordance with Section 49-17-35. Such
hearing shall be in accordance with Section 49-17-33. Any
disputed portion of the fee for which a hearing has been requested
will not incur any penalty or interest from and after the receipt
by the commission of the hearing petition. The decision of the
commission may be appealed in the manner set forth in Section
49-17-41.
(5) All fees collected pursuant to this section shall be

deposited into the "Air Operating Permit Program Fee Trust Fund"

established in Section 49-17-14.

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195	SECTION 4.	Section	49-17-32,	Mississippi	Code	of	1972,	is
196	amended as follo	ws:						

- 197 49-17-32. (1) The commission may delegate to the Department 198 of Environmental Quality the responsibility for the collection of 199 the Title V program fees.
- 200 (2) \* \* \* The Title V program fee shall be due September 1

  201 of each year. Each owner or operator may elect a quarterly

  202 payment method of four (4) equal payments with the payments due

  203 September 1, December 1, March 1 and June 1. The owner or

  204 operator shall notify the Department of Environmental Quality that

  205 the quarterly payment method will be used by September 1.
  - (3) If any part of the \* \* \* Title V program fee imposed is not paid within thirty (30) days after the due date, a penalty of ten percent (10%) of the amount due shall at once accrue and be added thereto, unless the permittee demonstrates to the commission that the failure to make timely payment was unavoidable due to financial hardship or otherwise beyond the permittee's control. If the fee is not paid in full, including any penalty within sixty (60) days of the due date, the Environmental Quality Permit Board may revoke the permit upon proper notice and hearing as required by law. Any penalty collected under this section shall be deposited into the "Air Operating Permit Program Fee Trust Fund."
- 217 (4) Any owner or operator that fails to properly identify
  218 themselves subject to the Title V program may be subject to fees
  219 and penalties as determined by the commission.

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220	( * * $\star$ 5) It is the intent of the Legislature that fees
221	collected pursuant to Sections 49-17-1 through 49-17-45 shall not
222	supplant or reduce in any way the General Fund appropriation to
223	the Department of Environmental Quality.

224 **SECTION 5.** This act shall take effect and be in force from 225 and after July 1, 2018.