To: Technology

By: Representative DeLano

HOUSE BILL NO. 1131 (As Passed the House)

AN ACT TO AMEND SECTION 31-7-13, MISSISSIPPI CODE OF 1972, TO 2 PROVIDE THAT IF AN AGENCY OR GOVERNING AUTHORITY DETERMINES THAT A REVERSE AUCTION WOULD NOT BE IN THE BEST INTEREST OF THE AGENCY OR GOVERNING AUTHORITY, THAT DETERMINATION MUST BE APPROVED BY THE 3 PUBLIC PROCUREMENT REVIEW BOARD FOR AN AGENCY AND BY THE GOVERNING 5 BODY OF THE GOVERNING AUTHORITY FOR A GOVERNING AUTHORITY; TO PROVIDE THAT AN AGENCY SHALL SUBMIT A DETAILED EXPLANATION OF WHY A REVERSE AUCTION WOULD NOT BE IN THE BEST INTEREST OF THE AGENCY 7 8 AND PRESENT AN ALTERNATIVE PROCESS TO BE APPROVED BY THE PUBLIC 9 PROCUREMENT REVIEW BOARD; TO PROVIDE THAT A GOVERNING AUTHORITY SHALL MAKE FINDINGS IN ITS MINUTES OF WHY A REVERSE AUCTION WOULD 10 11 12 NOT BE IN THE BEST INTEREST OF THE GOVERNING AUTHORITY; TO PROVIDE THAT IF AS TO AN AGENCY, THE PUBLIC PROCUREMENT REVIEW BOARD AUTHORIZES THE PURCHASING ENTITY TO SOLICIT BIDS WITH A METHOD OTHER THAN REVERSE AUCTION, OR IF AS TO A GOVERNING AUTHORITY, THE 14 15 GOVERNING BOARD THEREOF AUTHORIZES THE PURCHASING ENTITY TO 16 17 SOLICIT BIDS WITH A METHOD OTHER THAN REVERSE AUCTION, THEN THE 18 PURCHASING ENTITY MAY DESIGNATE THE OTHER METHODS BY WHICH BIDS WILL BE RECEIVED; TO PROVIDE THAT THE PUBLIC PROCUREMENT REVIEW 19 20 BOARD MUST APPROVE ANY CONTRACT THAT AN AGENCY ENTERS INTO BY ALTERNATIVE PROCESS; AND FOR RELATED PURPOSES. 21 22 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 23 **SECTION 1.** Section 31-7-13, Mississippi Code of 1972, is 24 amended as follows: 25 31-7-13. All agencies and governing authorities shall purchase their commodities and printing; contract for garbage 26 collection or disposal; contract for solid waste collection or 27

28 disposal; contract for sewage collection or disposal; contract for

29 public construction; and contract for rentals as herein provided.

30 (a) Bidding procedure for purchases not over \$5,000.00.

31 Purchases which do not involve an expenditure of more than Five

32 Thousand Dollars (\$5,000.00), exclusive of freight or shipping

33 charges, may be made without advertising or otherwise requesting

competitive bids. However, nothing contained in this paragraph

35 (a) shall be construed to prohibit any agency or governing

authority from establishing procedures which require competitive

37 bids on purchases of Five Thousand Dollars (\$5,000.00) or less.

38 (b) Bidding procedure for purchases over \$5,000.00 but

39 **not over \$50,000.00.** Purchases which involve an expenditure of

more than Five Thousand Dollars (\$5,000.00) but not more than

Fifty Thousand Dollars (\$50,000.00), exclusive of freight and

shipping charges, may be made from the lowest and best bidder

43 without publishing or posting advertisement for bids, provided at

44 least two (2) competitive written bids have been obtained. Any

45 state agency or community/junior college purchasing commodities or

46 procuring construction pursuant to this paragraph (b) may

47 authorize its purchasing agent, or his designee, to accept the

48 lowest competitive written bid under Fifty Thousand Dollars

49 (\$50,000.00). Any governing authority purchasing commodities

50 pursuant to this paragraph (b) may authorize its purchasing agent,

51 or his designee, with regard to governing authorities other than

52 counties, or its purchase clerk, or his designee, with regard to

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- 53 counties, to accept the lowest and best competitive written bid.
- 54 Such authorization shall be made in writing by the governing
- 55 authority and shall be maintained on file in the primary office of
- 56 the agency and recorded in the official minutes of the governing
- 57 authority, as appropriate. The purchasing agent or the purchase
- 58 clerk, or their designee, as the case may be, and not the
- 59 governing authority, shall be liable for any penalties and/or
- 60 damages as may be imposed by law for any act or omission of the
- 61 purchasing agent or purchase clerk, or their designee,
- 62 constituting a violation of law in accepting any bid without
- 63 approval by the governing authority. The term "competitive
- 64 written bid" shall mean a bid submitted on a bid form furnished by
- 65 the buying agency or governing authority and signed by authorized
- 66 personnel representing the vendor, or a bid submitted on a
- 67 vendor's letterhead or identifiable bid form and signed by
- 68 authorized personnel representing the vendor. "Competitive" shall
- 69 mean that the bids are developed based upon comparable
- 70 identification of the needs and are developed independently and
- 71 without knowledge of other bids or prospective bids. Any bid item
- 72 for construction in excess of Five Thousand Dollars (\$5,000.00)
- 73 shall be broken down by components to provide detail of component
- 74 description and pricing. These details shall be submitted with
- 75 the written bids and become part of the bid evaluation criteria.
- 76 Bids may be submitted by facsimile, electronic mail or other
- 77 generally accepted method of information distribution. Bids

78	submitted	by	electronic	transmission	shall	not	require	the

- 79 signature of the vendor's representative unless required by
- 80 agencies or governing authorities.
- 81 (c) Bidding procedure for purchases over \$50,000.00.
- 82 (i) Publication requirement.
- 1. Purchases which involve an expenditure of
- 84 more than Fifty Thousand Dollars (\$50,000.00), exclusive of
- 85 freight and shipping charges, may be made from the lowest and best
- 86 bidder after advertising for competitive bids once each week for
- 87 two (2) consecutive weeks in a regular newspaper published in the
- 88 county or municipality in which such agency or governing authority
- 89 is located. However, all American Recovery and Reinvestment Act
- 90 projects in excess of Twenty-five Thousand Dollars (\$25,000.00)
- 91 shall be bid. All references to American Recovery and
- 92 Reinvestment Act projects in this section shall not apply to
- 93 programs identified in Division B of the American Recovery and
- 94 Reinvestment Act.
- 95 2. Reverse auctions shall be the primary
- 96 method for receiving bids during the bidding process. If * * an
- 97 agency or governing authority determines that a reverse auction is
- 98 not in the best interest of the * * * agency or governing
- 99 authority, then with respect to an agency, that determination must
- 100 be approved by the Public Procurement Review Board, and with
- 101 respect to a governing authority, that determination must be
- 102 approved by the governing body of the governing authority. * * *

103	An agency shall submit a detailed explanation of why a reverse
104	auction would not be in the best interest of the * * * $\underline{\text{agency}}$ and
105	present an alternative process to be approved by the Public
106	Procurement Review Board. A governing authority shall make
107	findings in its minutes of why a reverse auction would not be in
108	the best interest of the governing authority. If as to an agency,
109	the Public Procurement Review Board authorizes the purchasing
110	entity to solicit bids with a method other than reverse auction,
111	or if as to a governing authority, the governing board thereof
112	authorizes the purchasing entity to solicit bids with a method
113	other than reverse auction, then the purchasing entity may
114	designate the other methods by which the bids will be received,
115	including, but not limited to, bids sealed in an envelope, bids
116	received electronically in a secure system, or bids received by
117	any other method that promotes open competition and has been
118	approved by the Office of Purchasing and Travel. However, reverse
119	auction shall not be used for any public contract for design or
120	construction of public facilities, including buildings, roads and
121	bridges. * * * As to an agency, the Public Procurement Review
122	Board must approve any contract entered into by alternative
123	process. The provisions of this item 2 shall not apply to the
124	individual state institutions of higher learning.
125	3. The date as published for the bid opening
126	shall not be less than seven (7) working days after the last

published notice; however, if the purchase involves a construction

project in which the estimated cost is in excess of Fifty Thousand
Dollars (\$50,000.00), such bids shall not be opened in less than
fifteen (15) working days after the last notice is published and
the notice for the purchase of such construction shall be
published once each week for two (2) consecutive weeks. However,
all American Recovery and Reinvestment Act projects in excess of
Twenty-five Thousand Dollars (\$25,000.00) shall be bid. For any
projects in excess of Twenty-five Thousand Dollars (\$25,000.00)
under the American Recovery and Reinvestment Act, publication
shall be made one (1) time and the bid opening for construction
projects shall not be less than ten (10) working days after the
date of the published notice. The notice of intention to let
contracts or purchase equipment shall state the time and place at
which bids shall be received, list the contracts to be made or
types of equipment or supplies to be purchased, and, if all plans
and/or specifications are not published, refer to the plans and/or
specifications on file. If there is no newspaper published in the
county or municipality, then such notice shall be given by posting
same at the courthouse, or for municipalities at the city hall,
and at two (2) other public places in the county or municipality,
and also by publication once each week for two (2) consecutive
weeks in some newspaper having a general circulation in the county
or municipality in the above-provided manner. On the same date
that the notice is submitted to the newspaper for publication, the
agency or governing authority involved shall mail written notice

153	to, or provide electronic notification to the main office of the
154	Mississippi Procurement Technical Assistance Program under the
155	Mississippi Development Authority that contains the same
156	information as that in the published notice. Submissions received
157	by the Mississippi Procurement Technical Assistance Program for
158	projects funded by the American Recovery and Reinvestment Act
159	shall be displayed on a separate and unique Internet web page
160	accessible to the public and maintained by the Mississippi
161	Development Authority for the Mississippi Procurement Technical
162	Assistance Program. Those American Recovery and Reinvestment Act
163	related submissions shall be publicly posted within twenty-four
164	(24) hours of receipt by the Mississippi Development Authority and
165	the bid opening shall not occur until the submission has been
166	posted for ten (10) consecutive days. The Department of Finance
167	and Administration shall maintain information regarding contracts
168	and other expenditures from the American Recovery and Reinvestment
169	Act, on a unique Internet web page accessible to the public. The
170	Department of Finance and Administration shall promulgate rules
171	regarding format, content and deadlines, unless otherwise
172	specified by law, of the posting of award notices, contract
173	execution and subsequent amendments, links to the contract
174	documents, expenditures against the awarded contracts and general
175	expenditures of funds from the American Recovery and Reinvestment
176	Act. Within one (1) working day of the contract award, the agency
177	or governing authority shall post to the designated web page

178 maintained by the Department of Finance and Administration, notice 179 of the award, including the award recipient, the contract amount, 180 and a brief summary of the contract in accordance with rules promulgated by the department. Within one (1) working day of the 181 182 contract execution, the agency or governing authority shall post 183 to the designated web page maintained by the Department of Finance 184 and Administration a summary of the executed contract and make a 185 copy of the appropriately redacted contract documents available 186 for linking to the designated web page in accordance with the 187 rules promulgated by the department. The information provided by 188 the agency or governing authority shall be posted to the web page 189 for the duration of the American Recovery and Reinvestment Act 190 funding or until the project is completed, whichever is longer. 191 Bidding process amendment procedure. plans and/or specifications are published in the notification, 192 193 then the plans and/or specifications may not be amended. 194 plans and/or specifications are not published in the notification, then amendments to the plans/specifications, bid opening date, bid 195 196 opening time and place may be made, provided that the agency or 197 governing authority maintains a list of all prospective bidders 198 who are known to have received a copy of the bid documents and all 199 such prospective bidders are sent copies of all amendments. 200 notification of amendments may be made via mail, facsimile, 201 electronic mail or other generally accepted method of information 202 distribution. No addendum to bid specifications may be issued

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within two (2) working days of the time established for the receipt of bids unless such addendum also amends the bid opening to a date not less than five (5) working days after the date of the addendum.

(iii) Filing requirement. In all cases involving governing authorities, before the notice shall be published or posted, the plans or specifications for the construction or equipment being sought shall be filed with the clerk of the board of the governing authority. In addition to these requirements, a bid file shall be established which shall indicate those vendors to whom such solicitations and specifications were issued, and such file shall also contain such information as is pertinent to the bid.

(iv) Specification restrictions.

1. Specifications pertinent to such bidding shall be written so as not to exclude comparable equipment of domestic manufacture. However, if valid justification is presented, the Department of Finance and Administration or the board of a governing authority may approve a request for specific equipment necessary to perform a specific job. Further, such justification, when placed on the minutes of the board of a governing authority, may serve as authority for that governing authority to write specifications to require a specific item of equipment needed to perform a specific job. In addition to these requirements, from and after July 1, 1990, vendors of relocatable

228 classrooms and the specifications for the purchase of such

229 relocatable classrooms published by local school boards shall meet

230 all pertinent regulations of the State Board of Education,

231 including prior approval of such bid by the State Department of

232 Education.

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233 2. Specifications for construction projects

234 may include an allowance for commodities, equipment, furniture,

235 construction materials or systems in which prospective bidders are

236 instructed to include in their bids specified amounts for such

237 items so long as the allowance items are acquired by the vendor in

238 a commercially reasonable manner and approved by the

239 agency/governing authority. Such acquisitions shall not be made

240 to circumvent the public purchasing laws.

241 (v) **Electronic bids.** Agencies and governing

authorities shall provide a secure electronic interactive system

for the submittal of bids requiring competitive bidding that shall

244 be an additional bidding option for those bidders who choose to

245 submit their bids electronically. The Department of Finance and

246 Administration shall provide, by regulation, the standards that

247 agencies must follow when receiving electronic bids. Agencies and

248 governing authorities shall make the appropriate provisions

249 necessary to accept electronic bids from those bidders who choose

250 to submit their bids electronically for all purchases requiring

251 competitive bidding under this section. Any special condition or

252 requirement for the electronic bid submission shall be specified

253 in the advertisement for bids required by this section. Agencies 254 or governing authorities that are currently without available high 255 speed Internet access shall be exempt from the requirement of this 256 subparagraph (v) until such time that high speed Internet access 257 becomes available. Any county having a population of less than 258 twenty thousand (20,000) shall be exempt from the provisions of 259 this subparagraph (v). Any municipality having a population of 260 less than ten thousand (10,000) shall be exempt from the 261 provisions of this subparagraph (v). The provisions of this 262 subparagraph (v) shall not require any bidder to submit bids 263 electronically. When construction bids are submitted 264 electronically, the requirement for including a certificate of 265 responsibility, or a statement that the bid enclosed does not 266 exceed Fifty Thousand Dollars (\$50,000.00), on the exterior of the 267 bid envelope as indicated in Section 31-3-21(1) and (2) shall be 268 deemed in compliance with by including same as an attachment with 269 the electronic bid submittal.

(d) Lowest and best bid decision procedure.

271 (i) **Decision procedure**. Purchases may be made
272 from the lowest and best bidder. In determining the lowest and
273 best bid, freight and shipping charges shall be included.
274 Life-cycle costing, total cost bids, warranties, guaranteed
275 buy-back provisions and other relevant provisions may be included
276 in the best bid calculation. All best bid procedures for state
277 agencies must be in compliance with regulations established by the

278 Department of Finance and Administration. If any governing 279 authority accepts a bid other than the lowest bid actually 280 submitted, it shall place on its minutes detailed calculations and 281 narrative summary showing that the accepted bid was determined to 282 be the lowest and best bid, including the dollar amount of the 283 accepted bid and the dollar amount of the lowest bid. No agency 284 or governing authority shall accept a bid based on items not 285 included in the specifications.

(ii) Decision procedure for Certified Purchasing Offices. In addition to the decision procedure set forth in subparagraph (i) of this paragraph (d), Certified Purchasing Offices may also use the following procedure: Purchases may be made from the bidder offering the best value. In determining the best value bid, freight and shipping charges shall be included. Life-cycle costing, total cost bids, warranties, quaranteed buy-back provisions, documented previous experience, training costs and other relevant provisions, including, but not limited to, a bidder having a local office and inventory located within the jurisdiction of the governing authority, may be included in the best value calculation. This provision shall authorize Certified Purchasing Offices to utilize a Request For Proposals (RFP) process when purchasing commodities. All best value procedures for state agencies must be in compliance with regulations established by the Department of Finance and

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303	bid based on items or criteria not included in the specifications.
304	(iii) Decision procedure for Mississippi
305	Landmarks. In addition to the decision procedure set forth in
306	subparagraph (i) of this paragraph (d), where purchase involves
307	renovation, restoration, or both, of the State Capitol Building or
308	any other historical building designated for at least five (5)
309	years as a Mississippi Landmark by the Board of Trustees of the
310	Department of Archives and History under the authority of Sections
311	39-7-7 and 39-7-11, the agency or governing authority may use the
312	following procedure: Purchases may be made from the lowest and
313	best prequalified bidder. Prequalification of bidders shall be
314	determined not less than fifteen (15) working days before the
315	first published notice of bid opening. Prequalification criteria
316	shall be limited to bidder's knowledge and experience in
317	historical restoration, preservation and renovation. In
318	determining the lowest and best bid, freight and shipping charges
319	shall be included. Life-cycle costing, total cost bids,
320	warranties, guaranteed buy-back provisions and other relevant
321	provisions may be included in the best bid calculation. All best
322	bid and prequalification procedures for state agencies must be in
323	compliance with regulations established by the Department of
324	Finance and Administration. If any governing authority accepts a
325	bid other than the lowest bid actually submitted, it shall place
326	on its minutes detailed calculations and narrative summary showing

Administration. No agency or governing authority shall accept a

327	that the accepted bid was determined to be the lowest and best
328	bid, including the dollar amount of the accepted bid and the
329	dollar amount of the lowest bid. No agency or governing authority
330	shall accept a bid based on items not included in the
331	specifications.
332	(iv) Construction project negotiations authority.

333 If the lowest and best bid is not more than ten percent (10%)

334 above the amount of funds allocated for a public construction or

335 renovation project, then the agency or governing authority shall

336 be permitted to negotiate with the lowest bidder in order to enter

337 into a contract for an amount not to exceed the funds allocated.

(e) Lease-purchase authorization. For the purposes of this section, the term "equipment" shall mean equipment, furniture and, if applicable, associated software and other applicable direct costs associated with the acquisition. Any lease-purchase of equipment which an agency is not required to lease-purchase under the master lease-purchase program pursuant to Section 31-7-10 and any lease-purchase of equipment which a governing authority elects to lease-purchase may be acquired by a lease-purchase agreement under this paragraph (e). Lease-purchase financing may also be obtained from the vendor or from a

third-party source after having solicited and obtained at least

two (2) written competitive bids, as defined in paragraph (b) of

Solicitation for the bids for financing may occur before or

this section, for such financing without advertising for such

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352	after acceptance of bids for the purchase of such equipment or,
353	where no such bids for purchase are required, at any time before
354	the purchase thereof. No such lease-purchase agreement shall be
355	for an annual rate of interest which is greater than the overall
356	maximum interest rate to maturity on general obligation
357	indebtedness permitted under Section 75-17-101, and the term of
358	such lease-purchase agreement shall not exceed the useful life of
359	equipment covered thereby as determined according to the upper
360	limit of the asset depreciation range (ADR) guidelines for the
361	Class Life Asset Depreciation Range System established by the
362	Internal Revenue Service pursuant to the United States Internal
363	Revenue Code and regulations thereunder as in effect on December
364	31, 1980, or comparable depreciation guidelines with respect to
365	any equipment not covered by ADR guidelines. Any lease-purchase
366	agreement entered into pursuant to this paragraph (e) may contain
367	any of the terms and conditions which a master lease-purchase
368	agreement may contain under the provisions of Section 31-7-10(5),
369	and shall contain an annual allocation dependency clause
370	substantially similar to that set forth in Section $31-7-10(8)$.
371	Each agency or governing authority entering into a lease-purchase
372	transaction pursuant to this paragraph (e) shall maintain with
373	respect to each such lease-purchase transaction the same
374	information as required to be maintained by the Department of
375	Finance and Administration pursuant to Section 31-7-10(13).
376	However, nothing contained in this section shall be construed to

- 377 permit agencies to acquire items of equipment with a total 378 acquisition cost in the aggregate of less than Ten Thousand 379 Dollars (\$10,000.00) by a single lease-purchase transaction. All 380 equipment, and the purchase thereof by any lessor, acquired by 381 lease-purchase under this paragraph and all lease-purchase 382 payments with respect thereto shall be exempt from all Mississippi 383 sales, use and ad valorem taxes. Interest paid on any 384 lease-purchase agreement under this section shall be exempt from 385 State of Mississippi income taxation.
- 386 (f) Alternate bid authorization. When necessary to 387 ensure ready availability of commodities for public works and the 388 timely completion of public projects, no more than two (2) 389 alternate bids may be accepted by a governing authority for 390 commodities. No purchases may be made through use of such 391 alternate bids procedure unless the lowest and best bidder cannot 392 deliver the commodities contained in his bid. In that event, 393 purchases of such commodities may be made from one (1) of the 394 bidders whose bid was accepted as an alternate.
 - event a determination is made by an agency or governing authority after a construction contract is let that changes or modifications to the original contract are necessary or would better serve the purpose of the agency or the governing authority, such agency or governing authority may, in its discretion, order such changes pertaining to the construction that are necessary under the

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402 circumstances without the necessity of further public bids; 403 provided that such change shall be made in a commercially 404 reasonable manner and shall not be made to circumvent the public 405 purchasing statutes. In addition to any other authorized person, 406 the architect or engineer hired by an agency or governing 407 authority with respect to any public construction contract shall 408 have the authority, when granted by an agency or governing 409 authority, to authorize changes or modifications to the original 410 contract without the necessity of prior approval of the agency or 411 governing authority when any such change or modification is less 412 than one percent (1%) of the total contract amount. The agency or 413 governing authority may limit the number, manner or frequency of 414 such emergency changes or modifications.

(h) Petroleum purchase alternative. In addition to other methods of purchasing authorized in this chapter, when any agency or governing authority shall have a need for gas, diesel fuel, oils and/or other petroleum products in excess of the amount set forth in paragraph (a) of this section, such agency or governing authority may purchase the commodity after having solicited and obtained at least two (2) competitive written bids, as defined in paragraph (b) of this section. If two (2) competitive written bids are not obtained, the entity shall comply with the procedures set forth in paragraph (c) of this section. In the event any agency or governing authority shall have advertised for bids for the purchase of gas, diesel fuel, oils and

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other petroleum products and coal and no acceptable bids can be obtained, such agency or governing authority is authorized and directed to enter into any negotiations necessary to secure the lowest and best contract available for the purchase of such commodities.

(i) Road construction petroleum products price adjustment clause authorization. Any agency or governing authority authorized to enter into contracts for the construction, maintenance, surfacing or repair of highways, roads or streets, may include in its bid proposal and contract documents a price adjustment clause with relation to the cost to the contractor, including taxes, based upon an industry-wide cost index, of petroleum products including asphalt used in the performance or execution of the contract or in the production or manufacture of materials for use in such performance. Such industry-wide index shall be established and published monthly by the Mississippi Department of Transportation with a copy thereof to be mailed, upon request, to the clerks of the governing authority of each municipality and the clerks of each board of supervisors throughout the state. The price adjustment clause shall be based on the cost of such petroleum products only and shall not include any additional profit or overhead as part of the adjustment. The bid proposals or document contract shall contain the basis and methods of adjusting unit prices for the change in the cost of such petroleum products.

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453	governing board or the executive head, or his designees, of any
454	agency of the state shall determine that an emergency exists in
455	regard to the purchase of any commodities or repair contracts, so
456	that the delay incident to giving opportunity for competitive
457	bidding would be detrimental to the interests of the state, then
458	the head of such agency, or his designees, shall file with the
459	Department of Finance and Administration (i) a statement
460	explaining the conditions and circumstances of the emergency,
461	which shall include a detailed description of the events leading
462	up to the situation and the negative impact to the entity if the
463	purchase is made following the statutory requirements set forth in
464	paragraph (a), (b) or (c) of this section, and (ii) a certified
465	copy of the appropriate minutes of the board of such agency
466	requesting the emergency purchase, if applicable. Upon receipt of
467	the statement and applicable board certification, the State Fiscal
468	Officer, or his designees, may, in writing, authorize the purchase
469	or repair without having to comply with competitive bidding
470	requirements.
471	If the governing board or the executive head, or his
472	designees, of any agency determines that an emergency exists in

State agency emergency purchase procedure. If the

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this section for competitive bidding shall not apply, and any
officer or agent of the agency having general or specific
authority for making the purchase or repair contract shall approve
the bill presented for payment, and he shall certify in writing
from whom the purchase was made, or with whom the repair contract
was made.

Total purchases made under this paragraph (j) shall only be for the purpose of meeting needs created by the emergency situation. Following the emergency purchase, documentation of the purchase, including a description of the commodity purchased, the purchase price thereof and the nature of the emergency shall be filed with the Department of Finance and Administration. Any contract awarded pursuant to this paragraph (j) shall not exceed a term of one (1) year.

491 (k) Governing authority emergency purchase procedure.

If the governing authority, or the governing authority acting through its designee, shall determine that an emergency exists in regard to the purchase of any commodities or repair contracts, so that the delay incident to giving opportunity for competitive bidding would be detrimental to the interest of the governing authority, then the provisions herein for competitive bidding shall not apply and any officer or agent of such governing authority having general or special authority therefor in making such purchase or repair shall approve the bill presented therefor, and he shall certify in writing thereon from whom such purchase

502	was made, or with whom such a repair contract was made. At the
503	board meeting next following the emergency purchase or repair
504	contract, documentation of the purchase or repair contract,
505	including a description of the commodity purchased, the price
506	thereof and the nature of the emergency shall be presented to the
507	board and shall be placed on the minutes of the board of such
508	governing authority.

(1) Hospital purchase, lease-purchase and lease authorization.

- (i) The commissioners or board of trustees of any public hospital may contract with such lowest and best bidder for the purchase or lease-purchase of any commodity under a contract of purchase or lease-purchase agreement whose obligatory payment terms do not exceed five (5) years.
- 516 In addition to the authority granted in (ii) subparagraph (i) of this paragraph (l), the commissioners or board 517 518 of trustees is authorized to enter into contracts for the lease of equipment or services, or both, which it considers necessary for 519 520 the proper care of patients if, in its opinion, it is not 521 financially feasible to purchase the necessary equipment or 522 services. Any such contract for the lease of equipment or 523 services executed by the commissioners or board shall not exceed a 524 maximum of five (5) years' duration and shall include a 525 cancellation clause based on unavailability of funds. If such 526 cancellation clause is exercised, there shall be no further

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527 liability on the part of the lessee. Any such contract for †

- 528 lease of equipment or services executed on behalf of the
- 529 commissioners or board that complies with the provisions of this
- 530 subparagraph (ii) shall be excepted from the bid requirements set
- 531 forth in this section.
- 532 (m) **Exceptions from bidding requirements.** Excepted
- 533 from bid requirements are:
- 534 (i) Purchasing agreements approved by department.
- 535 Purchasing agreements, contracts and maximum price regulations
- 536 executed or approved by the Department of Finance and
- 537 Administration.
- 538 (ii) **Outside equipment repairs.** Repairs to
- 539 equipment, when such repairs are made by repair facilities in the
- 540 private sector; however, engines, transmissions, rear axles and/or
- 541 other such components shall not be included in this exemption when
- 542 replaced as a complete unit instead of being repaired and the need
- 543 for such total component replacement is known before disassembly
- 544 of the component; however, invoices identifying the equipment,
- 545 specific repairs made, parts identified by number and name,
- 546 supplies used in such repairs, and the number of hours of labor
- 547 and costs therefor shall be required for the payment for such
- 548 repairs.
- 549 (iii) **In-house equipment repairs.** Purchases of
- 550 parts for repairs to equipment, when such repairs are made by
- 551 personnel of the agency or governing authority; however, entire

552	assemblies,	such	as engines	3 or	trans	smissior	ns, shall	not	: be
553	included in	this	exemption	when	the	entire	assembly	is	being

554 replaced instead of being repaired.

- (iv) Raw gravel or dirt. Raw unprocessed deposits
 of gravel or fill dirt which are to be removed and transported by
 the purchaser.
- 558 Governmental equipment auctions. (∇) 559 vehicles or other equipment purchased from a federal agency or 560 authority, another governing authority or state agency of the 561 State of Mississippi, or any governing authority or state agency 562 of another state at a public auction held for the purpose of 563 disposing of such vehicles or other equipment. Any purchase by a 564 governing authority under the exemption authorized by this 565 subparagraph (v) shall require advance authorization spread upon 566 the minutes of the governing authority to include the listing of 567 the item or items authorized to be purchased and the maximum bid 568 authorized to be paid for each item or items.
- 569 (vi) Intergovernmental sales and transfers.
- 570 Purchases, sales, transfers or trades by governing authorities or
- 571 state agencies when such purchases, sales, transfers or trades are
- 572 made by a private treaty agreement or through means of
- 573 negotiation, from any federal agency or authority, another
- 574 governing authority or state agency of the State of Mississippi,
- 575 or any state agency or governing authority of another state.
- 576 Nothing in this section shall permit such purchases through public

577 auction except as provided for in subparagraph (v) of this 578 paragraph (m). It is the intent of this section to allow 579 governmental entities to dispose of and/or purchase commodities 580 from other governmental entities at a price that is agreed to by 581 both parties. This shall allow for purchases and/or sales at 582 prices which may be determined to be below the market value if the 583 selling entity determines that the sale at below market value is 584 in the best interest of the taxpayers of the state. Governing 585 authorities shall place the terms of the agreement and any justification on the minutes, and state agencies shall obtain 586 587 approval from the Department of Finance and Administration, prior 588 to releasing or taking possession of the commodities.

(vii) **Perishable supplies or food.** Perishable supplies or food purchased for use in connection with hospitals, the school lunch programs, homemaking programs and for the feeding of county or municipal prisoners.

(viii) Single source items. Noncompetitive items available from one (1) source only. In connection with the purchase of noncompetitive items only available from one (1) source, a certification of the conditions and circumstances requiring the purchase shall be filed by the agency with the Department of Finance and Administration and by the governing authority with the board of the governing authority. Upon receipt of that certification the Department of Finance and Administration or the board of the governing authority, as the case may be, may,

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602	in writing, authorize the purchase, which authority shall be noted
603	on the minutes of the body at the next regular meeting thereafter.
604	In those situations, a governing authority is not required to
605	obtain the approval of the Department of Finance and
606	Administration. Following the purchase, the executive head of the
607	state agency, or his designees, shall file with the Department of
608	Finance and Administration, documentation of the purchase,
609	including a description of the commodity purchased, the purchase
610	price thereof and the source from whom it was purchased.
611	(ix) Waste disposal facility construction
612	contracts. Construction of incinerators and other facilities for
613	disposal of solid wastes in which products either generated
614	therein, such as steam, or recovered therefrom, such as materials
615	for recycling, are to be sold or otherwise disposed of; however,
616	in constructing such facilities, a governing authority or agency
617	shall publicly issue requests for proposals, advertised for in the
618	same manner as provided herein for seeking bids for public
619	construction projects, concerning the design, construction,
620	ownership, operation and/or maintenance of such facilities,
621	wherein such requests for proposals when issued shall contain
622	terms and conditions relating to price, financial responsibility,
623	technology, environmental compatibility, legal responsibilities
624	and such other matters as are determined by the governing
625	authority or agency to be appropriate for inclusion; and after
626	responses to the request for proposals have been duly received,

627	the governing authority or agency may select the most qualified
628	proposal or proposals on the basis of price, technology and other
629	relevant factors and from such proposals, but not limited to the
630	terms thereof, negotiate and enter contracts with one or more of
631	the persons or firms submitting proposals.
632	(x) Hospital group purchase contracts. Supplies,
633	commodities and equipment purchased by hospitals through group
634	purchase programs pursuant to Section 31-7-38.
635	(xi) Information technology products. Purchases
636	of information technology products made by governing authorities
637	under the provisions of purchase schedules, or contracts executed
638	or approved by the Mississippi Department of Information
639	Technology Services and designated for use by governing
640	authorities.
641	(Xii) Energy efficiency services and equipment.
642	Energy efficiency services and equipment acquired by school
643	districts, community and junior colleges, institutions of higher
644	learning and state agencies or other applicable governmental
645	entities on a shared-savings, lease or lease-purchase basis
646	pursuant to Section 31-7-14.
647	(xiii) Municipal electrical utility system fuel.
648	Purchases of coal and/or natural gas by municipally owned electric
649	power generating systems that have the capacity to use both coal

and natural gas for the generation of electric power.

651	(xiv) Library books and other reference materials.
652	Purchases by libraries or for libraries of books and periodicals;
653	processed film, videocassette tapes, filmstrips and slides;
654	recorded audiotapes, cassettes and diskettes; and any such items
655	as would be used for teaching, research or other information
656	distribution; however, equipment such as projectors, recorders,
657	audio or video equipment, and monitor televisions are not exempt
658	under this subparagraph.
659	(xv) Unmarked vehicles. Purchases of unmarked
660	vehicles when such purchases are made in accordance with
661	purchasing regulations adopted by the Department of Finance and
662	Administration pursuant to Section 31-7-9(2).
663	(xvi) Election ballots. Purchases of ballots
664	printed pursuant to Section 23-15-351.
665	(xvii) Multichannel interactive video systems.
666	From and after July 1, 1990, contracts by Mississippi Authority
667	for Educational Television with any private educational
668	institution or private nonprofit organization whose purposes are
669	educational in regard to the construction, purchase, lease or
670	lease-purchase of facilities and equipment and the employment of
671	personnel for providing multichannel interactive video systems
672	(ITSF) in the school districts of this state.
673	(xviii) Purchases of prison industry products by
674	the Department of Corrections, regional correctional facilities or
675	privately owned prisons. Purchases made by the Mississippi

6/6	Department of Corrections, regional correctional facilities or
677	privately owned prisons involving any item that is manufactured,
678	processed, grown or produced from the state's prison industries.
679	(xix) Undercover operations equipment. Purchases
680	of surveillance equipment or any other high-tech equipment to be
681	used by law enforcement agents in undercover operations, provided
682	that any such purchase shall be in compliance with regulations
683	established by the Department of Finance and Administration.
684	(xx) Junior college books for rent. Purchases by
685	community or junior colleges of textbooks which are obtained for
686	the purpose of renting such books to students as part of a book
687	service system.
688	(xxi) Certain school district purchases.
689	Purchases of commodities made by school districts from vendors
690	with which any levying authority of the school district, as
691	defined in Section 37-57-1, has contracted through competitive
692	bidding procedures for purchases of the same commodities.
693	(xxii) Garbage, solid waste and sewage contracts.
694	Contracts for garbage collection or disposal, contracts for solid
695	waste collection or disposal and contracts for sewage collection
696	or disposal.
697	(xxiii) Municipal water tank maintenance
698	contracts. Professional maintenance program contracts for the
699	repair or maintenance of municipal water tanks, which provide
700	nrofessional services needed to maintain municipal water storage

701	tanks	for	а	fixed	annual	fee	for	а	duration	of	two	(2)	or	more
702	years													

- 703 (xxiv) Purchases of Mississippi Industries for the
 704 Blind products. Purchases made by state agencies or governing
 705 authorities involving any item that is manufactured, processed or
 706 produced by the Mississippi Industries for the Blind.
- 707 (xxv) **Purchases of state-adopted textbooks.**
- 708 Purchases of state-adopted textbooks by public school districts.
- 709 (xxvi) Certain purchases under the Mississippi
- 710 Major Economic Impact Act. Contracts entered into pursuant to the
- 711 provisions of Section 57-75-9(2), (3) and (4).
- 712 (xxvii) Used heavy or specialized machinery or
- 713 equipment for installation of soil and water conservation
- 714 practices purchased at auction. Used heavy or specialized
- 715 machinery or equipment used for the installation and
- 716 implementation of soil and water conservation practices or
- 717 measures purchased subject to the restrictions provided in
- 718 Sections 69-27-331 through 69-27-341. Any purchase by the State
- 719 Soil and Water Conservation Commission under the exemption
- 720 authorized by this subparagraph shall require advance
- 721 authorization spread upon the minutes of the commission to include
- 722 the listing of the item or items authorized to be purchased and
- 723 the maximum bid authorized to be paid for each item or items.

725	Leases by hospitals of equipment or services if the leases are in
726	compliance with paragraph (1)(ii).
727	(xxix) Purchases made pursuant to qualified
728	cooperative purchasing agreements. Purchases made by certified
729	purchasing offices of state agencies or governing authorities
730	under cooperative purchasing agreements previously approved by the
731	Office of Purchasing and Travel and established by or for any
732	municipality, county, parish or state government or the federal
733	government, provided that the notification to potential
734	contractors includes a clause that sets forth the availability of
735	the cooperative purchasing agreement to other governmental
736	entities. Such purchases shall only be made if the use of the
737	cooperative purchasing agreements is determined to be in the best
738	interest of the governmental entity.
739	(xxx) School yearbooks. Purchases of school
740	yearbooks by state agencies or governing authorities; provided,
741	however, that state agencies and governing authorities shall use
742	for these purchases the RFP process as set forth in the
743	Mississippi Procurement Manual adopted by the Office of Purchasing
744	and Travel.
745	(xxxi) Design-build method and dual-phase
746	design-build method of contracting. Contracts entered into under
747	the provisions of Section 31-7-13.1, 37-101-44 or 65-1-85.

(xxviii) Hospital lease of equipment or services.

748 (2	xxxii)	Toll	roads	and	bridge	construction
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- 749 **projects.** Contracts entered into under the provisions of Section
- 750 65-43-1 or 65-43-3.
- 751 (xxxiii) Certain purchases under Section 57-1-221.
- 752 Contracts entered into pursuant to the provisions of Section
- 753 57-1-221.
- 754 (xxxiv) Certain transfers made pursuant to the
- 755 **provisions of Section 57-105-1(7).** Transfers of public property
- 756 or facilities under Section 57-105-1(7) and construction related
- 757 to such public property or facilities.
- 758 (xxxv) Certain purchases or transfers entered into
- 759 with local electrical power associations. Contracts or agreements
- 760 entered into under the provisions of Section 55-3-33.
- 761 (xxxvi) Certain purchases by an academic medical
- 762 center or health sciences school. Purchases by an academic
- 763 medical center or health sciences school, as defined in Section
- 764 37-115-50, of commodities that are used for clinical purposes and
- 765 1. intended for use in the diagnosis of disease or other
- 766 conditions or in the cure, mitigation, treatment or prevention of
- 767 disease, and 2. medical devices, biological, drugs and
- 768 radiation-emitting devices as defined by the United States Food
- 769 and Drug Administration.
- 770 (n) **Term contract authorization.** All contracts for the
- 771 purchase of:

772	(i) All contracts for the purchase of commodities,
773	equipment and public construction (including, but not limited to,
774	repair and maintenance), may be let for periods of not more than
775	sixty (60) months in advance, subject to applicable statutory
776	provisions prohibiting the letting of contracts during specified
777	periods near the end of terms of office. Term contracts for a
778	period exceeding twenty-four (24) months shall also be subject to
779	ratification or cancellation by governing authority boards taking
780	office subsequent to the governing authority board entering the
781	contract.

- (ii) Bid proposals and contracts may include price adjustment clauses with relation to the cost to the contractor based upon a nationally published industry-wide or nationally published and recognized cost index. The cost index used in a price adjustment clause shall be determined by the Department of Finance and Administration for the state agencies and by the governing board for governing authorities. The bid proposal and contract documents utilizing a price adjustment clause shall contain the basis and method of adjusting unit prices for the change in the cost of such commodities, equipment and public construction.
- 793 (o) Purchase law violation prohibition and vendor
 794 penalty. No contract or purchase as herein authorized shall be
 795 made for the purpose of circumventing the provisions of this
 796 section requiring competitive bids, nor shall it be lawful for any

797 person or concern to submit individual invoices for amounts within 798 those authorized for a contract or purchase where the actual value 799 of the contract or commodity purchased exceeds the authorized 800 amount and the invoices therefor are split so as to appear to be 801 authorized as purchases for which competitive bids are not 802 required. Submission of such invoices shall constitute a 803 misdemeanor punishable by a fine of not less than Five Hundred 804 Dollars (\$500.00) nor more than One Thousand Dollars (\$1,000.00), 805 or by imprisonment for thirty (30) days in the county jail, or 806 both such fine and imprisonment. In addition, the claim or claims 807 submitted shall be forfeited.

- purchase procedure. When in response to a proper advertisement therefor, no bid firm as to price is submitted to an electric utility for power transformers, distribution transformers, power breakers, reclosers or other articles containing a petroleum product, the electric utility may accept the lowest and best bid therefor although the price is not firm.
- governing authority or agency of the state shall, before

 contracting for the services and products of a fuel management or

 fuel access system, enter into negotiations with not fewer than

 two (2) sellers of fuel management or fuel access systems for

 competitive written bids to provide the services and products for

 the systems. In the event that the governing authority or agency

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822 cannot locate two (2) sellers of such systems or cannot obtain 823 bids from two (2) sellers of such systems, it shall show proof 824 that it made a diligent, good-faith effort to locate and negotiate 825 with two (2) sellers of such systems. Such proof shall include, 826 but not be limited to, publications of a request for proposals and 827 letters soliciting negotiations and bids. For purposes of this 828 paragraph (q), a fuel management or fuel access system is an 829 automated system of acquiring fuel for vehicles as well as 830 management reports detailing fuel use by vehicles and drivers, and the term "competitive written bid" shall have the meaning as 831 832 defined in paragraph (b) of this section. Governing authorities 833 and agencies shall be exempt from this process when contracting 834 for the services and products of fuel management or fuel access 835 systems under the terms of a state contract established by the 836 Office of Purchasing and Travel.

entering into any contract for garbage collection or disposal, contract for solid waste collection or disposal or contract for sewage collection or disposal, which involves an expenditure of more than Fifty Thousand Dollars (\$50,000.00), a governing authority or agency shall issue publicly a request for proposals concerning the specifications for such services which shall be advertised for in the same manner as provided in this section for seeking bids for purchases which involve an expenditure of more than the amount provided in paragraph (c) of this section. Any

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847	request for proposals when issued shall contain terms and
848	conditions relating to price, financial responsibility,
849	technology, legal responsibilities and other relevant factors as
850	are determined by the governing authority or agency to be
851	appropriate for inclusion; all factors determined relevant by the
852	governing authority or agency or required by this paragraph (r)
853	shall be duly included in the advertisement to elicit proposals.
854	After responses to the request for proposals have been duly
855	received, the governing authority or agency shall select the most
856	qualified proposal or proposals on the basis of price, technology
857	and other relevant factors and from such proposals, but not
858	limited to the terms thereof, negotiate and enter into contracts
859	with one or more of the persons or firms submitting proposals. If
860	the governing authority or agency deems none of the proposals to
861	be qualified or otherwise acceptable, the request for proposals
862	process may be reinitiated. Notwithstanding any other provisions
863	of this paragraph, where a county with at least thirty-five
864	thousand (35,000) nor more than forty thousand (40,000)
865	population, according to the 1990 federal decennial census, owns
866	or operates a solid waste landfill, the governing authorities of
867	any other county or municipality may contract with the governing
868	authorities of the county owning or operating the landfill,
869	pursuant to a resolution duly adopted and spread upon the minutes
870	of each governing authority involved, for garbage or solid waste
871	collection or disposal services through contract negotiations.

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873	any provision of this section to the contrary, any agency or
874	governing authority, by order placed on its minutes, may, in its
875	discretion, set aside not more than twenty percent (20%) of its
876	anticipated annual expenditures for the purchase of commodities
877	from minority businesses; however, all such set-aside purchases
878	shall comply with all purchasing regulations promulgated by the
879	Department of Finance and Administration and shall be subject to
880	bid requirements under this section. Set-aside purchases for
881	which competitive bids are required shall be made from the lowest
882	and best minority business bidder. For the purposes of this
883	paragraph, the term "minority business" means a business which is
884	owned by a majority of persons who are United States citizens or
885	permanent resident aliens (as defined by the Immigration and
886	Naturalization Service) of the United States, and who are Asian,
887	Black, Hispanic or Native American, according to the following
888	definitions:

Minority set-aside authorization. Notwithstanding

- (i) "Asian" means persons having origins in any of the original people of the Far East, Southeast Asia, the Indian subcontinent, or the Pacific Islands.
- 892 (ii) "Black" means persons having origins in any 893 black racial group of Africa.
- (iii) "Hispanic" means persons of Spanish or 895 Portuguese culture with origins in Mexico, South or Central 896 America, or the Caribbean Islands, regardless of race.

897		(iv)	"Native American" means persons having
898	origins in any	of the	e original people of North America, including
899	American India	ns. Es	skimos and Aleuts.

- (t) Construction punch list restriction. architect, engineer or other representative designated by the agency or governing authority that is contracting for public construction or renovation may prepare and submit to the contractor only one (1) preliminary punch list of items that do not meet the contract requirements at the time of substantial completion and one (1) final list immediately before final completion and final payment.
 - institutions of higher learning. Contracts for privately financed construction of auxiliary facilities on the campus of a state institution of higher learning may be awarded by the Board of Trustees of State Institutions of Higher Learning to the lowest and best bidder, where sealed bids are solicited, or to the offeror whose proposal is determined to represent the best value to the citizens of the State of Mississippi, where requests for proposals are solicited.
 - other public contracts. In any solicitation for bids to perform public construction or other public construction or other public contracts to which this section applies including, but not limited to, contracts for repair and maintenance, for which the contract will require

922	insurance coverage in an amount of not less than One Million
923	Dollars (\$1,000,000.00), bidders shall be permitted to either
924	submit proof of current insurance coverage in the specified amount
925	or demonstrate ability to obtain the required coverage amount of
926	insurance if the contract is awarded to the bidder. Proof of
927	insurance coverage shall be submitted within five (5) business
928	days from bid acceptance.

- 929 (w) **Purchase authorization clarification.** Nothing in 930 this section shall be construed as authorizing any purchase not 931 authorized by law.
- 932 <u>SECTION 2.</u> This act shall take effect and be in force from 933 and after July 1, 2018.