MISSISSIPPI LEGISLATURE

By: Representative Weathersby To: Public Property

HOUSE BILL NO. 1109

1 AN ACT TO AUTHORIZE THE DEPARTMENT OF FINANCE AND 2 ADMINISTRATION (DFA), ACTING ON BEHALF OF THE DEPARTMENT OF PUBLIC 3 SAFETY, TO ENTER INTO AN AGREEMENT TO LEASE ALL OR ANY PORTION OF 4 CERTAIN STATE-OWNED REAL PROPERTY IDENTIFIED AS THE MISSISSIPPI 5 DEPARTMENT OF PUBLIC SAFETY HIGHWAY PATROL HEADQUARTERS FACILITY 6 IN JACKSON, HINDS COUNTY, MISSISSIPPI, TO AN ENTITY SELECTED IN 7 THE NEGOTIATION PROCESS BY DFA FOR PURPOSES OF REDEVELOPMENT AND FOR THE CONSTRUCTION OF A NEW MISSISSIPPI DEPARTMENT OF PUBLIC 8 9 SAFETY HIGHWAY PATROL HEADOUARTERS FACILITY IN RANKIN COUNTY, 10 MISSISSIPPI; TO REQUIRE DFA TO CONDUCT A NATIONAL ADVERTISING 11 CAMPAIGN TO SOLICIT REQUESTS FOR PROPOSALS, SUBJECT TO THE 12 AVAILABILITY OF FUNDS, AND TO ESTABLISH A DEADLINE FOR THE RECEIPT 13 OF SUBMITTED PROPOSALS; TO REQUIRE DFA AND THE P3 REVIEW BOARD TO CONDUCT A PREPROPOSAL CONFERENCE; TO ESTABLISH THE MANNER FOR 14 15 WHICH PROPOSALS MUST BE SUBMITTED AND COMPONENTS REQUIRED TO BE 16 INCLUDED IN THE PROPOSALS; TO PRESCRIBE THE MANNER OF REVIEW FOR 17 SUBMITTED PROPOSALS; TO REQUIRE DFA AND THE P3 REVIEW BOARD TO 18 REVIEW AND CONSIDER ALL PROPOSALS; TO REQUIRE THAT CERTAIN PROCEDURES ARE TO BE FOLLOWED IN THE EVALUATION PROCESS; TO 19 20 REOUIRE DFA AND THE P3 REVIEW BOARD TO EVALUATE AND RANK THE 21 PROPOSALS AND MAKE RECOMMENDATIONS BEFORE ENTERING INTO A 22 REDEVELOPMENT AND CONSTRUCTION AGREEMENT WITH A CERTAIN PRIVATE 23 PARTNER, TO REQUIRE DFA AND THE P3 REVIEW BOARD TO SELECT ONE OR 24 MORE PROPOSALS AND TO ENTER INTO NEGOTIATIONS WITH THE PRIVATE 25 PARTNER OF THOSE PROPOSALS FOR THE LEASE AND REDEVELOPMENT OF THE 26 PROPERTY; TO REQUIRE THAT CERTAIN NOTICE BE PROVIDED TO PRIVATE 27 PARTNER CONCERNING THE REJECTION OR ACCEPTANCE OF PROPOSALS; TO 28 REQUIRE THAT NOTIFICATION OF INTENT TO ACCEPT A PROPOSAL BY DFA 29 AND THE P3 REVIEW BOARD BE FILED WITH THE SECRETARY OF STATE; TO 30 REQUIRE DFA, THE P3 REVIEW BOARD AND THE SELECTED PRIVATE PARTNER 31 TO ENTER INTO A MEMORANDUM OF UNDERSTANDING SETTING FORTH THE 32 CONDITIONS TO EXECUTION OF THE AGREEMENT WITHIN A CERTAIN PERIOD 33 OF TIME AFTER BEING FILED; TO PROVIDE THAT THE FAILURE OF A SELECTED PRIVATE PARTNER TO EXECUTE THE MEMORANDUM OF 34

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35 UNDERSTANDING WITHIN THE SPECIFIED TIME PERIOD CONSTITUTES A 36 DEFAULT AND NULLIFIES ANY RIGHTS OF THE PRIVATE PARTNER IN THE 37 PROPOSAL; TO INDEMNIFY CERTAIN OFFICIALS, EMPLOYEES OR MEMBERS OF THE GOVERNING BODY OF THE DEPARTMENT, THE P3 REVIEW BOARD OR THE 38 STATE FROM PERSONAL LIABILITY FOR ANY DEFAULT OR BREACH BY THE 39 40 STATE; TO REQUIRE ANY AGREEMENT ENTERED INTO TO COMPLY WITH STATE 41 PUBLIC PURCHASING AND CONTRACTING LAWS; TO AUTHORIZE AN INSPECTION 42 OF THE PROPERTY BY PRIVATE PARTNER BEFORE THE SUBMISSION OF THEIR 43 PROPOSALS; AND FOR RELATED PURPOSES.

44 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 45 <u>SECTION 1.</u> For purposes of this act, the following words 46 shall have the meaning ascribed to them in this section, unless 47 the context requires otherwise:

(a) "Agreement" means the agreement between the State
of Mississippi and a selected private entity that provides for the
construction of a new Mississippi Department of Public Safety
Highway Patrol State Headquarters Facility in Rankin County,
Mississippi, and the redevelopment of the Mississippi Department
of Public Safety Highway Patrol Headquarters Facility in Jackson,
Hinds County, Mississippi, for mixed-use purposes.

(b) "Board" means the P3 Review Board established under Section 31-33-7 as established under House Bill No 794, 2018 Regular Session, to review and approve public-private partnership agreements and administer the Mississippi Public-Private Partnership Act of 2018 through the promulgation of guidelines for the governance of such agreements.

61 (c) "Department" means the Department of Finance and 62 Administration (DFA).

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63 (d) "Property" means the Mississippi Department of
64 Public Safety Highway Patrol Headquarters Facility in Jackson,
65 Hinds County, Mississippi.

(e) "Proposal" means the document submitted to the
department detailing the projected plans for the construction of a
new Mississippi Department of Public Safety Highway Patrol State
Headquarters Facility in Rankin County, Mississippi, and the
redevelopment of the Mississippi Department of Public Safety
Highway Patrol Headquarters Facility in Jackson, Hinds County,
Mississippi, for mixed-use purposes.

(f) "Private Partner" means any natural person, corporation, general partnership, limited liability company, limited partnership, joint venture, business trust, public benefit corporation, nonprofit entity, other private business entity or any combination thereof submitting the proposal for construction and redevelopment to the department for selection.

79 "State" means the State of Mississippi. (q) (1) Acting on behalf of the Department of Public 80 SECTION 2. 81 Safety, the Department of Finance and Administration, with the 82 approval of the P3 Review Board, is authorized to enter into an 83 agreement to lease of all or any portion of certain state-owned 84 real property identified as the Mississippi Department of Public 85 Safety Highway Patrol Headquarters Facility in Jackson, Hinds 86 County, Mississippi, to an entity selected in the negotiation process by DFA for purposes of redevelopment for a term to be 87

88 determined by parties to the agreement. The property shall be 89 more particularly described in the lease agreement.

90 The property described in subsection (1) of this (2)(a) section shall be leased for private redevelopment in compliance 91 92 with the provisions of this act to result in the highest and best 93 use as determined by the Department of Finance and Administration 94 and to ensure that the property is used in a manner that will not 95 interfere with the operation of the University of Mississippi 96 Medical Center or the G.V. (Sonny) Montgomery VA Medical Center.

97 It is the intent of the Legislature that the (b) property will be leased to a private developer selected by the 98 99 Department of Finance and Administration and the P3 Review Board 100 through the process prescribed by this act, for a term not to 101 exceed fifty (50) years, unless by mutual agreement by the 102 department and the board to approve a lease for a term not to 103 exceed seventy (70) years, for the benefit of creating value by 104 promoting economic growth in the area, and from which the revenue 105 generated from the tenants occupying the redeveloped property 106 shall be used to finance the construction of a new Mississippi 107 Department of Public Safety Highway Patrol State Headquarters 108 Facility in Rankin County, Mississippi.

109 (c) At the expiration of any lease term established by 110 the department and the board, the property described in subsection 111 (1) of this section shall revert to the state, which shall also 112 maintain all mineral rights in the property during the lease term.

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113 SECTION 3. (1)The Department of Finance and Administration 114 shall advertise the availability of the Mississippi Department of Public Safety Highway Patrol Headquarters Facility and property in 115 Jackson, Hinds County, Mississippi, described in Section 2 of this 116 117 act for lease and redevelopment. Subject to the availability of 118 funds, the department is authorized to implement and conduct a national advertising campaign to solicit requests for proposals 119 120 for the lease and redevelopment of the property.

121 (2) The department and the P3 Review Board shall establish a122 deadline to receive proposals submitted by interested parties.

123 SECTION 4. (1) Proposals to lease and redevelop all or any 124 part of the property described in Section 2 of this act must be 125 considered by the department and the P3 Review Board. A party 126 shall submit a lease proposal on the applicable redevelopment 127 proposal form furnished by the department, accompanied by any 128 appendices, exhibits, or other materials as the private partner 129 desires, including the private partner's cost of projections for 130 the construction of a new Mississippi Department of Public Safety 131 Highway Patrol State Headquarters Facility in Rankin County, 132 Mississippi, consistent with the construction documents 133 commissioned for such project by the department. Proposals shall 134 be subject to the requirements of each of the documents required 135 by the department and the board on the forms developed for 136 proposals.

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137 (2)The department and the board shall conduct a preproposal 138 conference at a time, date and location as agreed upon by both to be appropriate. Persons desiring notice if the preproposal 139 conference will be held at a time other than the originally 140 141 designated time, date and location, may submit a written request 142 to receive notice to the department. The preproposal conference 143 will be a forum to answer questions from potential respondents to 144 the requests for proposals in a fair and open setting. The 145 department may schedule one or more additional preproposal conferences. Parties desiring notice of any additional 146 147 preproposal conferences may submit a written request to receive 148 notice to the department.

Each private partner shall submit ten (10) copies of its 149 (3) 150 proposal to the department no later than 5:00 p.m. on the date of 151 the deadline established by the department and the board. All 152 copies shall be in an eight and one-half (8-1/2) inches by eleven 153 (11) inches format, with graphics not exceeding eleven (11) inches 154 by seventeen (17) inches. Nine (9) of the ten (10) copies shall 155 be bound and one (1) of the copies shall remain unbound. All 156 proposals shall be in an envelope plainly marked "Department of 157 Public Safety Redevelopment and New Construction Proposal." All 158 proposals must be received by the department by the deadline set 159 for receipt of proposals.

160 (4) Each proposal to purchase all or a portion of the 161 property shall include:

162 (a) A statement that the proposal is to lease and163 redevelop all or a portion of the property;

(b) A statement indicating whether the proposal is to lease all or a portion of the property, and if the proposal is with respect to a portion of the property, a statement identifying the portion of the property with respect to which the proposal is made;

(c) The lease price and/or other considerations offered for the property or applicable portion thereof, or the proposed method for determining the lease terms. Any proposal contingent upon the department's financing all or part of the lease must include detailed information concerning the proposed financing terms and any collateral which will secure such financing.

(d) A description of any variations from the form for
the public-private partnership agreement for the lease and
redevelopment of the Mississippi Department of Public Safety
Highway Patrol State Headquarters Facility in Jackson, Hinds
County, Mississippi, which the private partner will request; and

(e) A statement evidencing the private partner's agreement that, if the department and the board determine that it is in the best interest of the public to accept the proposal, the private partner will enter into a memorandum of understanding with the department under which, subject to satisfaction of conditions set forth in the agreement within time periods specified in the agreement, the department and the private partner will agree to

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H. B. No. 1109 18/HR43/R1690 PAGE 7 (DJ\EW) 187 enter into an agreement. The agreement shall be in substantially 188 the form set forth by the department and the board, with any 189 modifications, additions and changes that are specifically set 190 forth in the proposal or that are mutually acceptable to the 191 private partner and the department.

192 (5) In addition to the requirements of subsection (4) of 193 this section, each proposal shall also include, at a minimum, the 194 following:

195 (a) A description of the development team, including,196 as applicable:

197 (i) A description of the primary respondent and198 related principals;

(ii) A description of team members, including architects, consultants, contractors and major sub-contractors to be used for both the redevelopment of the current facilities in Jackson, Hinds County, Mississippi, and for the new headquarter facilities in Rankin County, Mississippi;

(iii) A description of development and redevelopment experience of team members and status of current projects including experiences related to the design, construction, leasing and management of urban real estate projects;

(iv) A description of similar experiences of team members in developing and redeveloping properties acquired from public owners through the public process;

H. B. No. 1109 **~ OFFICIAL ~** 18/HR43/R1690 PAGE 8 (DJ\EW) (v) The ability to assemble additional property to increase the magnitude and impact of the proposed project if applicable; and

(vi) A statement showing the private partner's qualifications and financial responsibility on a form supplied by the department, which has been approved by the board;

(b) Details of the proposed redevelopment of the property or applicable portion thereof, including information addressing, without limitation:

221 (i) The project vision;

(ii) A development concept including narrative description and visual depictions;

224 (iii) A proposed redevelopment plan;
225 (iv) The anticipated types of uses;

(v) The approximate quantities and square footage
for each use;

(vi) A development timeline from execution of a memorandum of understanding to completion of redevelopment; and (vii) The preliminary project budget and

231 fifteen-year cash-flow proforma;

(c) A comprehensive description of any governmental
assistance or governmental participation in the proposed project
which the private partner will request or require;

(d) A comprehensive description of all conditions uponthe private partner's commitment to carry out redevelopment of the

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237 property or applicable portion thereof in accordance with the 238 proposal;

(e) A comprehensive description of all conditions upon
the private partner's commitment to carry out construction of a
New Department of Public Safety Headquarters Facility in Rankin
County, Mississippi, in accordance with the proposal; and

(f) Any other information as the private partner may determine to be appropriate to permit the department to determine the qualifications, experience and abilities of the private partner and to gain a complete understanding of the private partner's vision for the property.

248 <u>SECTION 5.</u> (1) In reviewing submitted proposals, the 249 evaluation team selected by the department and the P3 Review Board 250 shall consider proposals that are contingent upon the Department 251 of Finance and Administration financing all or part of the lease 252 price.

(2) The department and the board shall review and consider all proposals in light of all factors deemed relevant, including, without limiting the generality of its consideration, the following:

(a) The overall qualifications, financial stability,
experience and past performance of the private partner;
(b) The experience of the private partner with respect
to activities comparable to those covered by the proposal;

(c) The overall qualifications, financial stability, experience and past performance of the other members of the development team;

264 (d) The qualification and experience of staff to be265 assigned to the project;

(e) The proven ability of team members to successfully
design and redevelop high quality, high-density projects in an
urban setting;

269 (f) The legal ability of the private partner to carry 270 out its proposal;

(g) The private partner's ability to secure or provide sufficient equity and construction and permanent financing for the proposed undertaking;

(h) The proposed use or uses of the property orapplicable portion thereof;

(i) The cost, scope and scale of the proposed
redevelopment and the amount of the investment to be made by the
private partner;

(j) The projected impact of the proposed redevelopment on the University of Mississippi Medical Center and the G.V. (Sonny) Montgomery VA Medical Center, and the likelihood that the proposed redevelopment will be a catalyst for additional development and redevelopment;

(k) The overall financial attractiveness of theproposal, and the anticipated net economic effect to the state by

H. B. No. 1109 **~ OFFICIAL ~** 18/HR43/R1690 PAGE 11 (DJ\EW) 286 the department's acceptance of the proposal, including, but not 287 limited to:

(i) The proposed lease price or rental payments;
(ii) The projected tax revenues to be generated by
and as a result of the proposed redevelopment; and

(iii) Any public assistance or incentives whichthe private partner intends to request.

(1) The projected timetable for the redevelopment;
(m) Any other specific terms or conditions required or
requested in the proposal.

(3) (a) Representatives of the department and the board may
commence review of a proposal at any time after its receipt;

298 At any time after receipt of a proposal, (b) 299 representatives of the department and the board may request any 300 additional information from the private partner as may be 301 necessary to fully evaluate the proposal and the private partner's 302 ability to carry out the proposal, including information 303 concerning a private partner's qualifications or financial 304 responsibility, and may discuss possible modifications to the 305 proposal;

306 (c) At any time after receipt of a proposal, the
307 private partner may be invited to make an oral presentation to,
308 and to respond to questions from the department or the board; and
309 (d) At any time after the submission deadline,
310 representatives of the department may negotiate with any or all

311 parties submitting proposals concerning modifications to 312 proposals.

(4) Following receipt and review of all proposals and all discussions and presentations, the department and the board shall evaluate and rank the proposals and, unless it recommends rejection of all proposals, may enter into a redevelopment agreement with the private partner receiving the highest evaluation or ranking.

319 The department and the board shall select, unless it is (5) 320 determined to reject all proposals, one or more proposals and 321 shall enter into negotiations with the party or parties submitting 322 the proposal or proposals. At that time, all private partners 323 shall be advised of the party or parties with whom negotiations 324 are entered. If the department and the board determine to negotiate with more than one (1) party, the determination as to 325 326 whether the redevelopment agreement will be entered into shall be made on the basis of the factors set forth above. 327

328 (6) If the department and the board determine not to accept 329 any of the proposals, all private partners must be advised of that 330 determination.

331 (7) The department and the board reserve the right:
332 (a) To reject any and all proposals;
333 (b) To waive any and all informalities and

334 irregularities;

H. B. No. 1109 18/HR43/R1690 PAGE 13 (DJ\EW) 335 (c) To negotiate with any person or persons for 336 proposals; and

(d)

338 If the department and the board determine that it is in (8) 339 the best interest of the public to accept a proposal, a 340 notification of intent to accept the proposal shall be filed with the Secretary of State. At that time, a copy of the notification 341 342 of intent shall also be delivered to the private partner 343 designated as the "selected private partner." The department 344 shall determine whether it is in the best interest of the public to accept a proposal and which proposal, if any, to accept within 345 346 ninety (90) days of the submission deadline.

To waive clarifications and exceptions.

(9) Not less than thirty (30) days, and not more than ninety 347 (90) days, after the date on which the notification of intent is 348 filed, the department and the selected private partner shall enter 349 350 into a memorandum of understanding setting forth the conditions to 351 execution of a redevelopment and construction agreement, and the 352 time schedule for determining whether those conditions can be met. 353 (10)The failure of the selected private partner to execute 354 the memorandum of understanding within the prescribed time period, 355 or within any extension as may be granted, based upon reasons 356 determined sufficient by the department and the board, shall 357 constitute a default, and the selected private partner shall have 358 no further rights with respect to the proposal.

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359 (11)For any selected proposal for the redevelopment-new 360 development project, the department and the board shall obtain an 361 independent audit of the proposal, including an assessment of 362 projected usage and public costs, before the agreement is 363 executed. The analysis shall be disclosed to the public prior to 364 execution of a redevelopment-new development agreement. In 365 addition to disclosing the independent audit to the public, the 366 responsible public entity shall provide the audit to the chairmen 367 of the House of Representatives Public Property, Ways and Means 368 and Appropriations Committees, and to the chairmen of the Senate 369 Public Property, Finance and Appropriation committees prior to the 370 execution of an agreement.

371 SECTION 6. If one or more proposals are received and (1) 372 reviewed before the submission deadline, every reasonable effort 373 will be made to assure the confidentiality of information included 374 in the proposal or proposals until the submission deadline. 375 Neither the Department of Finance and Administration, the P3 376 Review Board, nor any director, employee, agent, attorney or other 377 representative of either shall be liable for disclosure of any 378 such information. Records of negotiation are exempt from 379 disclosure under the Mississippi Public Records Act of 1983. 380 Other information such as originality of design may only be 381 protected under this section until a public-private partnership 382 agreement is reached. Projects under federal jurisdiction or using federal funds must conform to federal regulations under the 383

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H. B. No. 1109 18/HR43/R1690 PAGE 15 (DJ\EW) 384 Freedom of Information Act. Subject to the foregoing 385 requirements, the department and the board shall determine what is 386 exempt from disclosure and shall otherwise comply with the 387 Mississippi Public Records Act of 1983.

388 (2)If the department and the board and the selected private 389 partner have not executed a memorandum of understanding within the 390 time period established by subsection (9) of Section 5 of this 391 act, or have not entered into a redevelopment and construction 392 agreement within the time period specified in an executed memorandum of understanding, the department may undertake 393 394 discussions and/or negotiations with one or more other parties 395 that submitted proposals, with or without terminating any existing 396 memorandum of understanding. In that event, if the department 397 determines that it is in the best interest of the public to accept a different proposal, the department shall proceed with the 398 399 actions described in subsections (8), (9), (10) and (11) of 400 Section 5 of this act with respect to the other proposal.

401 SECTION 7. The selected private partner shall represent, 402 warrant and covenant that no official, employee or member of a 403 governing body of the State of Mississippi, the Department of 404 Finance and Administration or the P3 Review Board, and no person 405 who has been a member of a governing body of the state, the 406 department or the board during the preceding one-year period, has 407 or had any personal interest, direct or indirect, in any agreement entered into under the request for redevelopment proposals or the 408

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H. B. No. 1109 18/HR43/R1690 PAGE 16 (DJ\EW) 409 selected private partner. No official, employee or member of the 410 governing body of the department, the board or the state shall be personally liable to the selected private partner or any successor 411 412 in interest in the event of any default or breach by the 413 department or for any amount which may become due to the selected 414 private partner or successor in interest or on any obligations 415 under the terms of any agreement entered into under the request 416 for redevelopment proposals.

417 SECTION 8. The State of Mississippi is committed to the principle of nondiscrimination in public purchasing and 418 419 contracting and the ideals of equal business opportunities for all 420 persons in undertakings in which the state, its agencies and political subdivisions are involved. Any redevelopment and 421 422 construction agreement must include provisions designed to assure 423 substantive participation by minority business enterprises in the 424 redevelopment of the property or applicable portion thereof, 425 consistent with the goals and objectives of the state's public 426 purchasing and contracting under Chapter 7, Title 31, Mississippi 427 Code of 1972.

428 <u>SECTION 9.</u> Each private partner may inspect the property 429 before submitting a proposal. Arrangements to enter the property 430 should be made by contacting the offices of the Department of 431 Finance and Administration and the P3 Review Board. Upon request, 432 representatives of the department and the board shall meet with 433 and make available any information concerning the property to any

H. B. No. 1109 **~ OFFICIAL ~** 18/HR43/R1690 PAGE 17 (DJ\EW) 434 party who demonstrates an interest in submitting a proposal; 435 however, no private partner shall rely upon any oral 436 interpretation of this request for redevelopment and construction 437 proposals.

438 SECTION 10. The Department of Finance and Administration may 439 modify the documents in any respect at any time before the 440 submission deadline, including, but not limited to, modifications 441 to extend the submission deadline at any time either before or 442 after the initial submission deadline. Every modification must be 443 in the form of addenda to the documents. All addenda must be 444 mailed to each person who received documents from the department 445 and requested notices of addenda, but it shall be the private 446 partner's responsibility to make inquiry as to the addenda issued. 447 All such addenda shall become part of the documents and all 448 private partners shall be bound by the addenda, whether or not 449 received by the private partner, provided that no private partner 450 shall be bound by an addendum, except one extending the submission 451 deadline, which was not issued and placed on file in the office of 452 the department at least five (5) days before the submission 453 deadline, unless the private partner received notice of the 454 addendum before the submission deadline. Any private partner that 455 has submitted a proposal before the issuance of an addendum shall 456 be promptly notified of the addendum and offered an opportunity to 457 make any modifications to the proposal as deemed reasonably 458 necessary to address the provisions of the addendum. All

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H. B. No. 1109 18/HR43/R1690 PAGE 18 (DJ\EW) 459 modifications shall be submitted to the department before the 460 submission deadline.

461 <u>SECTION 11.</u> (1) Before entering into an agreement, the 462 Department of Finance and Administration, as the responsible 463 public entity, shall notify affected jurisdictions of such 464 proposal by furnishing a copy of the proposal to each affected 465 jurisdiction.

466 (2) Each affected jurisdiction may, within sixty (60) days 467 after receiving the notice, submit in writing any comments to the 468 department and the P3 Review Board on the project's potential 469 impact and compatibility with local and regional budgets and 470 infrastructure plans.

(3) The department and the board shall consider the comments of the affected jurisdiction before entering into an agreement with a private partner for the redevelopment and new development of the properties described in Section 2 of this act.

475 **SECTION 12.** This act shall take effect and be in force from 476 and after July 1, 2018.