To: Appropriations

By: Representative Read

18/HR31/R1758CS PAGE 1 (RF\JAB)

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1058

1 AN ACT TO ESTABLISH THE OFFICE OF SHARED SERVICES (OSS) 2 WITHIN THE DEPARTMENT OF FINANCE AND ADMINISTRATION TO OPERATE AS THE CENTRAL BUSINESS OFFICE FOR SELECT AGENCIES AND TO PROVIDE SHARED SERVICES TO THOSE SELECT AGENCIES; TO PROVIDE THAT THE OSS 5 AUTHORITY INCLUDES CERTAIN ADMINISTRATIVE FUNCTIONS OF THE SELECT AGENCIES; TO PROVIDE THAT THE OSS SHALL ESTABLISH A FEE STRUCTURE 6 7 THAT WILL ALLOW IT TO RECOVER THE DIRECT AND INDIRECT COSTS OF 8 PROVIDING SHARED SERVICES, WHICH WILL BE PAID BY THE SELECT 9 AGENCIES RECEIVING THE SERVICES; TO PROVIDE THAT THE DEPARTMENT 10 SHALL MAKE A REPORT TO CERTAIN LEGISLATIVE COMMITTEES DURING THE 11 2019 LEGISLATIVE SESSION REGARDING THE OSS; TO SPECIFY THE 12 AGENCIES THAT WILL BE SUBJECT TO THE AUTHORITY OF THE OSS; TO 13 AMEND SECTION 27-104-3, MISSISSIPPI CODE OF 1972, TO CONFORM TO THE PROVISIONS OF THIS ACT; AND FOR RELATED PURPOSES. 14 15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. (1) There is established the Office of Shared 16 17 Services (OSS) within the Department of Finance and Administration 18 to operate as the central business office for select agencies, 19 boards and commissions, to provide shared services to those select agencies, boards and commissions, with the services to be 20 21 phased-in according to a timetable developed by the department. 22 The OSS shall have the authority to analyze the administrative operations of the select agencies, boards and 23 24 commissions that are subject to this process, and develop an ~ OFFICIAL ~ G3/5 H. B. No. 1058

- 25 implementation plan to bring the business services of those select
- 26 agencies, boards and commissions into the OSS in an orderly
- 27 transition, beginning from and after July 1, 2018, with complete
- 28 transition no later than July 1, 2019. The primary intent of this
- 29 section is to increase the accountability and efficiency of those
- 30 select agencies, boards and commissions, and not to usurp the
- 31 regulatory or licensing authority of any agency, board or
- 32 commission.
- 33 (3) The implementation plan shall include titles of agency
- 34 positions whose functions will be eliminated or transferred to
- 35 OSS, and shall include any contracted service that will be
- 36 eliminated or transferred according to the assumption of the
- 37 function by the OSS. The department is authorized to determine
- 38 the methodology for implementing shared services and the
- 39 transition order for select agencies, boards and commission. The
- 40 department may contract with private vendors to develop the
- 41 business case and implementation plan. The department may by rule
- 42 describe the business services to be provided by the OSS and their
- 43 applicability to each select agency, board and commission. The
- 44 administrative head of each select agency, board and commission
- 45 shall comply with the schedule of services developed and issued by
- 46 the OSS and shall not spend appropriated funds to provide or
- 47 contract for services to be provided by the OSS.

48	(4)	The	OSS	authority	shall	include	administrative	functions
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- 49 of the select agencies, boards and commissions including, but not
- 50 limited to:
- 51 (a) Accounting services, which includes general
- 52 accounting services, accounts receivable, accounts payable,
- 53 financial statement preparations, budget preparation, inventory
- 54 and the related;
- (b) Human resource services, which includes transaction
- 56 processing associated with employment activities and the related;
- 57 (c) Information technology services, which includes
- 58 network, desktop, telecommunications, application, and
- 59 infrastructure support and resources to include technology
- 60 procurement and the related;
- 61 (d) Payroll and travel services, which includes
- 62 preparation and distribution of payroll and travel payments and
- 63 the related:
- 64 (e) Purchasing and contracting services, which includes
- 65 all functional steps in the procurement cycle for the acquisition
- of goods and services, from specification development and
- 67 solicitation to contract review and transaction processing, and
- 68 the related;
- 69 (f) Facilities operation and maintenance services,
- 70 which includes the leasing of office, meeting and training space
- 71 or providing same in state-owned buildings and the related; and

- 72 (g) Administrative services, which includes staffing of 73 reception, switchboard and the related.
- 74 (5) The OSS shall establish a fee structure as part of the 75 implementation plan that will allow OSS to recover the direct and 76 indirect costs of providing shared services, to be paid by the 77 select agencies, boards and commissions receiving the services.
- 78 (6) The department is authorized and empowered to adopt 79 rules and establish guidelines to implement this section.
- 80 (7) The department shall make a report to the
- 81 Accountability, Efficiency and Transparency Committees and the
- 82 Appropriations Committees of the House of Representatives and the
- 83 Senate during the 2019 legislative session regarding the
- 84 implementation plan and any related costs to establish the OSS or
- 85 projected savings from the implementation of this section. The
- 86 report shall also include any technical legislative or
- 87 administrative recommendation for further consideration, including
- 88 but not limited to funding-out language for existing contracts.
- 89 If it is determined after analyzing the operations of these select
- 90 agencies, boards and commissions that it is not practicable or
- 91 advantageous to the state for OSS to assume the responsibility of
- 92 certain functions, the reasons for such a decision shall be
- 93 included in the report.
- 94 (8) The following agencies, boards and commissions shall be
- 95 subject to the authority of the OSS: Athletic Commission,
- 96 Mississippi Auctioneer Commission, State Board of Chiropractic

- 97 Examiners, State Board of Cosmetology, State Board of Registration
- 98 for Foresters, State Board of Funeral Services, Board of
- 99 Registered Professional Geologists, State Board of Massage
- 100 Therapy, Mississippi Motor Vehicle Commission, Mississippi Board
- 101 of Nursing Home Administrators, State Board of Physical Therapy,
- 102 State Board of Examiners for Licensed Professional Counselors and
- 103 Mississippi Board of Psychology.
- SECTION 2. Section 27-104-3, Mississippi Code of 1972, is
- 105 amended as follows:
- 106 27-104-3. In addition to other powers and duties prescribed
- 107 by statute, the Department of Finance and Administration shall
- 108 have the following powers and duties, with regard to fiscal
- 109 management:
- 110 (a) Provide direct technical assistance and training to
- 111 state agencies and departments in implementing generally accepted
- 112 accounting principles, in preparing financial statements as
- 113 required by law, and in management and executive development.
- 114 (b) Provide temporary administrative services in
- 115 financial accounting and public administration to any state
- 116 agency, department or institution upon request of the governing
- 117 board of the state agency, department or institution.
- 118 (c) Prepare and issue a comprehensive reference manual
- 119 or manuals of policies and procedures for each state agency and
- 120 department to use, which may include chapters on purchasing,
- 121 personnel, payroll, travel, chart of accounts, fund

- 122 classifications, receipts, warrants, expenditures, fixed assets,
- 123 property inventory, and maintaining financial records and
- 124 preparing financial reports as required and prescribed by law.
- 125 The manual shall be revised on a continuing basis. The manual
- 126 shall be prepared and revised in consultation with the State
- 127 Auditor's office.
- 128 (d) Provide assistance to any state agency, department
- 129 or institution in collecting a fee or other valid obligation that
- 130 another agency, department or institution has failed to pay to it.
- 131 For purposes of this paragraph, the agency, department or
- 132 institution seeking to collect the funds shall be referred to as
- 133 the "creditor agency," and the agency, department or institution
- 134 that has not paid the creditor agency shall be referred to as the
- 135 "delinquent agency." A valid obligation may be evidenced by an
- 136 invoice or any other documentation as may be required by the
- 137 Department of Finance and Administration, hereinafter referred to
- 138 as the department. A creditor agency may request assistance from
- 139 the department, and the department may require the creditor agency
- 140 to furnish detailed information regarding the obligation. Upon
- 141 determining that the delinquent agency owes the creditor agency a
- 142 specific amount, the State Fiscal Officer shall pay to the
- 143 creditor agency that amount out of any funds in the State Treasury
- 144 to the credit of the delinquent agency. The State Fiscal Officer
- 145 shall notify the creditor agency and the delinquent agency of the
- 146 total amount of funds transferred. Either agency may appeal the

147	transfer of funds or the failure to transfer funds, under rules
148	and regulations promulgated by the department and approved by the
149	Office of the State Auditor. The Department of Finance and
150	Administration shall report any actions taken under this paragraph
151	(d) to the Chairmen of the Appropriations Committees of the House
152	of Representatives and the Senate on a quarterly basis.

- 153 To issue a request for an ACA-compliant health 154 insurance policy, or policies, to offer health insurance coverage 155 to the full-time equivalent employees not otherwise eligible to 156 participate in the State and School Employees' Health Insurance 157 Plan; and to issue a request for administrative support in order 158 to meet reporting requirements under Internal Revenue Code Section 6056 and to comply with the Patient Protection and Affordable Care 159 160 Act of 2010.
- (f) To establish an Office of Shared Services to

 operate as a central business office for select boards and

 commissions as provided in Section 1 of this act.
- SECTION 3. This act shall take effect and be in force from and after July 1, 2018.