MISSISSIPPI LEGISLATURE

By: Representatives Bennett, Dixon

To: Education

HOUSE BILL NO. 1036

AN ACT TO AMEND SECTION 37-13-91, MISSISSIPPI CODE OF 1972, TO CLARIFY THAT A STUDENT IS CONSIDERED PRESENT FOR AVERAGE DAILY ATTENDANCE REPORTING PURPOSES WHEN PARTICIPATING IN AUTHORIZED SCHOOL ACTIVITIES APPROVED BY THE SUPERINTENDENT OF THE SCHOOL DISTRICT; TO AMEND SECTION 37-151-5, MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

8 SECTION 1. Section 37-13-91, Mississippi Code of 1972, is

9 amended as follows:

10 37-13-91. (1) This section shall be referred to as the

11 "Mississippi Compulsory School Attendance Law."

12 (2) The following terms as used in this section are defined13 as follows:

(a) "Parent" means the father or mother to whom a child
has been born, or the father or mother by whom a child has been
legally adopted.

17 (b) "Guardian" means a guardian of the person of a 18 child, other than a parent, who is legally appointed by a court of 19 competent jurisdiction.

H. B. No. 1036 G1/2 18/HR26/R992 PAGE 1 (DJ\KW) 20 (c) "Custodian" means any person having the present 21 care or custody of a child, other than a parent or guardian of the 22 child.

(d) "School day" means not less than five and one-half (5-1/2) and not more than eight (8) hours of actual teaching in which both teachers and pupils are in regular attendance for scheduled schoolwork.

(e) "School" means any public school, including a charter school, in this state or any nonpublic school in this state which is in session each school year for at least one hundred eighty (180) school days, except that the "nonpublic" school term shall be the number of days that each school shall require for promotion from grade to grade.

(f) "Compulsory-school-age child" means a child who has attained or will attain the age of six (6) years on or before September 1 of the calendar year and who has not attained the age of seventeen (17) years on or before September 1 of the calendar year; and shall include any child who has attained or will attain the age of five (5) years on or before September 1 and has enrolled in a full-day public school kindergarten program.

40 (g) "School attendance officer" means a person employed
41 by the State Department of Education pursuant to Section 37-13-89.

42 (h) "Appropriate school official" means the
43 superintendent of the school district, or his designee, or, in the
44 case of a nonpublic school, the principal or the headmaster.

H. B. No. 1036	~ OFFICIAL ~
18/HR26/R992	
PAGE 2 (dj\kw)	

(i) "Nonpublic school" means an institution for the
teaching of children, consisting of a physical plant, whether
owned or leased, including a home, instructional staff members and
students, and which is in session each school year. This
definition shall include, but not be limited to, private, church,
parochial and home instruction programs.

(3) A parent, guardian or custodian of a compulsory-school-age child in this state shall cause the child to enroll in and attend a public school or legitimate nonpublic school for the period of time that the child is of compulsory school age, except under the following circumstances:

(a) When a compulsory-school-age child is physically,
mentally or emotionally incapable of attending school as
determined by the appropriate school official based upon
sufficient medical documentation.

60 (b) When a compulsory-school-age child is enrolled in 61 and pursuing a course of special education, remedial education or 62 education for handicapped or physically or mentally disadvantaged 63 children.

64 (c) When a compulsory-school-age child is being
65 educated in a legitimate home instruction program.

The parent, guardian or custodian of a compulsory-school-age child described in this subsection, or the parent, guardian or custodian of a compulsory-school-age child attending any charter school or nonpublic school, or the appropriate school official for

H. B. No. 1036 **~ OFFICIAL ~** 18/HR26/R992 PAGE 3 (DJ\KW) 70 any or all children attending a charter school or nonpublic school 71 shall complete a "certificate of enrollment" in order to 72 facilitate the administration of this section.

The form of the certificate of enrollment shall be prepared by the Office of Compulsory School Attendance Enforcement of the State Department of Education and shall be designed to obtain the following information only:

77 (i) The name, address, telephone number and date78 of birth of the compulsory-school-age child;

(ii) The name, address and telephone number of the parent, guardian or custodian of the compulsory-school-age child; (iii) A simple description of the type of education the compulsory-school-age child is receiving and, if the child is enrolled in a nonpublic school, the name and address of

the school; and

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(iv) The signature of the parent, guardian or custodian of the compulsory-school-age child or, for any or all compulsory-school-age child or children attending a charter school or nonpublic school, the signature of the appropriate school official and the date signed.

The certificate of enrollment shall be returned to the school attendance officer where the child resides on or before September 15 of each year. Any parent, guardian or custodian found by the school attendance officer to be in noncompliance with this section shall comply, after written notice of the noncompliance by the

H. B. No. 1036 **~ OFFICIAL ~** 18/HR26/R992 PAGE 4 (DJ\KW)

95 school attendance officer, with this subsection within ten (10) 96 days after the notice or be in violation of this section. 97 However, in the event the child has been enrolled in a public school within fifteen (15) calendar days after the first day of 98 99 the school year as required in subsection (6), the parent or 100 custodian may, at a later date, enroll the child in a legitimate 101 nonpublic school or legitimate home instruction program and send 102 the certificate of enrollment to the school attendance officer and 103 be in compliance with this subsection.

For the purposes of this subsection, a legitimate nonpublic school or legitimate home instruction program shall be those not operated or instituted for the purpose of avoiding or circumventing the compulsory attendance law.

108 An "unlawful absence" is an absence for an entire school (4) day or during part of a school day by a compulsory-school-age 109 110 child, which absence is not due to a valid excuse for temporary 111 nonattendance. For purposes of reporting absenteeism under subsection (6) of this section, if a compulsory-school-age child 112 113 has an absence that is more than * * * fifty percent (50%) of the 114 instructional day, as fixed by the school board for the school at 115 which the compulsory-school-age child is enrolled, the child must 116 be considered absent the entire school day. Days missed from school due to disciplinary suspension shall not be considered an 117 118 "excused" absence under this section. This subsection shall not apply to children enrolled in a nonpublic school. 119

120 If a compulsory-school-age child is participating in an 121 authorized school activity with the prior approval of the 122 superintendent of the school district, or his/her designee, the 123 student is considered present for average daily attendance 124 reporting purposes. The activities may include, but are not 125 limited to: field trips, athletic contest, student conventions, 126 musical festivals, 4-H or Future Farmers of America (FFA). The 127 excuse for the 4-H or FFA event must be provided in writing to the 128 appropriate school superintendent by the Extension Agent or High 129 School Agricultural Instructor/FFA Advisor.

Each of the following shall constitute a valid excuse for temporary nonattendance of a compulsory-school-age child enrolled in a noncharter public school, provided satisfactory evidence of the excuse is provided to the superintendent of the school district, or his designee:

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136 (***<u>a</u>) An absence is excused when the absence 137 results from illness or injury which prevents the 138 compulsory-school-age child from being physically able to attend 139 school.

140 (***<u>b</u>) An absence is excused when isolation of a 141 compulsory-school-age child is ordered by the county health 142 officer, by the State Board of Health or appropriate school 143 official.

~ OFFICIAL ~

H. B. No. 1036 18/HR26/R992 PAGE 6 (DJ\KW) 144 (***<u>c</u>) An absence is excused when it results from 145 the death or serious illness of a member of the immediate family 146 of a compulsory-school-age child. The immediate family members of 147 a compulsory-school-age child shall include children, spouse, 148 grandparents, parents, brothers and sisters, including 149 stepbrothers and stepsisters.

150 (***<u>d</u>) An absence is excused when it results from a 151 medical or dental appointment of a compulsory-school-age child. 152 (***<u>e</u>) An absence is excused when it results from 153 the attendance of a compulsory-school-age child at the proceedings 154 of a court or an administrative tribunal if the child is a party 155 to the action or under subpoena as a witness.

156 (***<u>f</u>) An absence may be excused if the religion to 157 which the compulsory-school-age child or the child's parents 158 adheres, requires or suggests the observance of a religious event. 159 The approval of the absence is within the discretion of the 160 superintendent of the school district, or his designee, but 161 approval should be granted unless the religion's observance is of 162 such duration as to interfere with the education of the child.

163 (***g) An absence may be excused when it is 164 demonstrated to the satisfaction of the superintendent of the 165 school district, or his designee, that the purpose of the absence 166 is to take advantage of a valid educational opportunity such as 167 travel, including vacations or other family travel. Approval of 168 the absence must be gained from the superintendent of the school

~ OFFICIAL ~

H. B. No. 1036 18/HR26/R992 PAGE 7 (DJ\KW) 169 district, or his designee, before the absence, but the approval 170 shall not be unreasonably withheld.

171 (* * *h) An absence may be excused when it is 172 demonstrated to the satisfaction of the superintendent of the 173 school district, or his designee, that conditions are sufficient 174 to warrant the compulsory-school-age child's nonattendance. However, no absences shall be excused by the school district 175 176 superintendent, or his designee, when any student suspensions or 177 expulsions circumvent the intent and spirit of the compulsory 178 attendance law.

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180 (***<u>i</u>) An absence is excused when it results from 181 the compulsory-school-age child officially being employed to serve 182 as a page at the State Capitol for the Mississippi House of 183 Representatives or Senate.

184 (5) Any parent, guardian or custodian of a 185 compulsory-school-age child subject to this section who refuses or 186 willfully fails to perform any of the duties imposed upon him or 187 her under this section or who intentionally falsifies any 188 information required to be contained in a certificate of 189 enrollment, shall be quilty of contributing to the neglect of a 190 child and, upon conviction, shall be punished in accordance with 191 Section 97-5-39.

192 Upon prosecution of a parent, guardian or custodian of a 193 compulsory-school-age child for violation of this section, the

H. B. No. 1036 **~ OFFICIAL ~** 18/HR26/R992 PAGE 8 (DJ\KW) 194 presentation of evidence by the prosecutor that shows that the 195 child has not been enrolled in school within eighteen (18) 196 calendar days after the first day of the school year of the public 197 school which the child is eligible to attend, or that the child 198 has accumulated twelve (12) unlawful absences during the school 199 year at the public school in which the child has been enrolled, 200 shall establish a prima facie case that the child's parent, 201 guardian or custodian is responsible for the absences and has 202 refused or willfully failed to perform the duties imposed upon him 203 or her under this section. However, no proceedings under this 204 section shall be brought against a parent, guardian or custodian 205 of a compulsory-school-age child unless the school attendance 206 officer has contacted promptly the home of the child and has 207 provided written notice to the parent, guardian or custodian of the requirement for the child's enrollment or attendance. 208

209 (6) If a compulsory-school-age child has not been enrolled 210 in a school within fifteen (15) calendar days after the first day of the school year of the school which the child is eligible to 211 212 attend or the child has accumulated five (5) unlawful absences 213 during the school year of the public school in which the child is 214 enrolled, the school district superintendent, or his designee, 215 shall report, within two (2) school days or within five (5) calendar days, whichever is less, the absences to the school 216 217 attendance officer. The State Department of Education shall prescribe a uniform method for schools to utilize in reporting the 218

H. B. No. 1036 **~ OFFICIAL ~** 18/HR26/R992 PAGE 9 (DJ\KW) 219 unlawful absences to the school attendance officer. The 220 superintendent, or his designee, also shall report any student 221 suspensions or student expulsions to the school attendance officer 222 when they occur.

223 When a school attendance officer has made all attempts (7) 224 to secure enrollment and/or attendance of a compulsory-school-age 225 child and is unable to effect the enrollment and/or attendance, 226 the attendance officer shall file a petition with the youth court 227 under Section 43-21-451 or shall file a petition in a court of 228 competent jurisdiction as it pertains to parent or child. 229 Sheriffs, deputy sheriffs and municipal law enforcement officers 230 shall be fully authorized to investigate all cases of 231 nonattendance and unlawful absences by compulsory-school-age 232 children, and shall be authorized to file a petition with the 233 youth court under Section 43-21-451 or file a petition or 234 information in the court of competent jurisdiction as it pertains 235 to parent or child for violation of this section. The youth court 236 shall expedite a hearing to make an appropriate adjudication and a 237 disposition to ensure compliance with the Compulsory School 238 Attendance Law, and may order the child to enroll or re-enroll in 239 school. The superintendent of the school district to which the 240 child is ordered may assign, in his discretion, the child to the 241 alternative school program of the school established pursuant to 242 Section 37-13-92.

H. B. No. 1036 18/HR26/R992 PAGE 10 (DJ\KW) (8) The State Board of Education shall adopt rules and
regulations for the purpose of reprimanding any school
superintendents who fail to timely report unexcused absences under
the provisions of this section.

247 Notwithstanding any provision or implication herein to (9) 248 the contrary, it is not the intention of this section to impair 249 the primary right and the obligation of the parent or parents, or person or persons in loco parentis to a child, to choose the 250 251 proper education and training for such child, and nothing in this 252 section shall ever be construed to grant, by implication or 253 otherwise, to the State of Mississippi, any of its officers, 254 agencies or subdivisions any right or authority to control, 255 manage, supervise or make any suggestion as to the control, 256 management or supervision of any private or parochial school or 257 institution for the education or training of children, of any kind 258 whatsoever that is not a public school according to the laws of 259 this state; and this section shall never be construed so as to grant, by implication or otherwise, any right or authority to any 260 261 state agency or other entity to control, manage, supervise, 262 provide for or affect the operation, management, program, curriculum, admissions policy or discipline of any such school or 263 264 home instruction program.

265 SECTION 2. Section 37-151-5, Mississippi Code of 1972, is 266 amended as follows:

267 37-151-5. As used in Sections 37-151-5 and 37-151-7:

H. B. No. 1036 **~ OFFICIAL ~** 18/HR26/R992 PAGE 11 (DJ\KW) (a) "Adequate program" or "adequate education program"
or "Mississippi Adequate Education Program (MAEP)" shall mean the
program to establish adequate current operation funding levels
necessary for the programs of such school district to meet at
least a successful Level III rating of the accreditation system as
established by the State Board of Education using current
statistically relevant state assessment data.

(b) "Educational programs or elements of programs not included in the adequate education program calculations, but which may be included in appropriations and transfers to school districts" shall mean:

(i) "Capital outlay" shall mean those funds used for the constructing, improving, equipping, renovating or major repairing of school buildings or other school facilities, or the cost of acquisition of land whereon to construct or establish such school facilities.

(ii) "Pilot programs" shall mean programs of a
pilot or experimental nature usually designed for special purposes
and for a specified period of time other than those included in
the adequate education program.

(iii) "Adult education" shall mean public education dealing primarily with students above eighteen (18) years of age not enrolled as full-time public school students and not classified as students of technical schools, colleges or universities of the state.

293 (iv) "Food service programs" shall mean those 294 programs dealing directly with the nutritional welfare of the 295 student, such as the school lunch and school breakfast programs. 296 "Base student" shall mean that student (C)297 classification that represents the most economically educated 298 pupil in a school system meeting the definition of successful, as 299 determined by the State Board of Education.

300 (d) "Base student cost" shall mean the funding level 301 necessary for providing an adequate education program for one (1) 302 base student, subject to any minimum amounts prescribed in Section 303 37-151-7(1).

304 (e) "Add-on program costs" shall mean those items which 305 are included in the adequate education program appropriations and 306 are outside of the program calculations:

307 (i) "Transportation" shall mean transportation to
308 and from public schools for the students of Mississippi's public
309 schools provided for under law and funded from state funds.

(ii) "Vocational or technical education program" shall mean a secondary vocational or technical program approved by the State Department of Education and provided for from state funds.

(iii) "Special education program" shall mean a program for exceptional children as defined and authorized by Sections 37-23-1 through 37-23-9, and approved by the State Department of Education and provided from state funds.

H. B. No. 1036 **~ OFFICIAL ~** 18/HR26/R992 PAGE 13 (DJ\KW) (iv) "Gifted education program" shall mean those programs for the instruction of intellectually or academically gifted children as defined and provided for in Section 37-23-175 et seq.

322 (v) "Alternative school program" shall mean those 323 programs for certain compulsory-school-age students as defined and 324 provided for in Sections 37-13-92 and 37-19-22.

325 (vi) "Extended school year programs" shall mean 326 those programs authorized by law which extend beyond the normal 327 school year.

328 (vii) "University-based programs" shall mean those 329 university-based programs for handicapped children as defined and 330 provided for in Section 37-23-131 et seq.

331 (viii) "Bus driver training" programs shall mean332 those driver training programs as provided for in Section 37-41-1.

(f) "Teacher" shall include any employee of a local school who is required by law to obtain a teacher's license from the State Board of Education and who is assigned to an instructional area of work as defined by the State Department of Education.

338 (g) "Principal" shall mean the head of an attendance 339 center or division thereof.

340 (h) "Superintendent" shall mean the head of a school341 district.

H. B. No. 1036 18/HR26/R992 PAGE 14 (DJ\KW) ~ OFFICIAL ~

(i) "School district" shall mean any type of school
district in the State of Mississippi, and shall include
agricultural high schools.

345 "Minimum school term" shall mean a term of at least (†) 346 one hundred eighty (180) days of school in which both teachers and 347 pupils are in regular attendance for scheduled classroom 348 instruction for not less than * * * fifty percent (50%) of the 349 instructional day, as fixed by the local school board for each 350 school in the school district. It is the intent of the 351 Legislature that any tax levies generated to produce additional 352 local funds required by any school district to operate school 353 terms in excess of one hundred seventy-five (175) days shall not 354 be construed to constitute a new program for the purposes of 355 exemption from the limitation on tax revenues as allowed under 356 Sections 27-39-321 and 37-57-107 for new programs mandated by the 357 Legislature.

358 (k) The term "transportation density" shall mean the 359 number of transported children in average daily attendance per 360 square mile of area served in a school district, as determined by 361 the State Department of Education.

(1) The term "transported children" shall mean children
being transported to school who live within legal limits for
transportation and who are otherwise qualified for being
transported to school at public expense as fixed by Mississippi
state law.

H. B. No. 1036 *** OFFICIAL ~** 18/HR26/R992 PAGE 15 (DJ\KW) 367 (m) The term "year of teaching experience" shall mean 368 nine (9) months of actual teaching in the public or private 369 elementary and secondary schools and shall also include nine (9) 370 months of actual teaching at postsecondary institutions accredited 371 by the Southern Association of Colleges and Schools (SACS) or 372 equivalent regional accrediting body for degree-granting 373 postsecondary institutions. In no case shall more than one (1) 374 year of teaching experience be given for all services in one (1) 375 calendar or school year. In determining a teacher's experience, 376 no deduction shall be made because of the temporary absence of the 377 teacher because of illness or other good cause, and the teacher 378 shall be given credit therefor. Beginning with the 2003-2004 379 school year, the State Board of Education shall fix a number of 380 days, not to exceed forty-five (45) consecutive school days, 381 during which a teacher may not be under contract of employment 382 during any school year and still be considered to have been in 383 full-time employment for a regular scholastic term. If a teacher 384 exceeds the number of days established by the State Board of 385 Education that a teacher may not be under contract but may still 386 be employed, that teacher shall not be credited with a year of 387 teaching experience. In determining the experience of school 388 librarians, each complete year of continuous, full-time employment 389 as a professional librarian in a public library in this or some 390 other state shall be considered a year of teaching experience. Ιf 391 a full-time school administrator returns to actual teaching in the

H. B. No. 1036 18/HR26/R992 PAGE 16 (DJ\KW) ~ OFFICIAL ~

392 public schools, the term "year of teaching experience" shall 393 include the period of time he or she served as a school 394 administrator. In determining the salaries of teachers who have 395 experience in any branch of the military, the term "year of 396 teaching experience" shall include each complete year of actual 397 classroom instruction while serving in the military. In 398 determining the experience of speech-language pathologists and 399 audiologists, each complete year of continuous full-time post 400 master's degree employment in an educational setting in this or some other state shall be considered a year of teaching 401 402 experience. Provided, however, that school districts are 403 authorized, in their discretion, to negotiate the salary levels 404 applicable to certificated employees employed after July 1, 2009, 405 who are receiving retirement benefits from the retirement system 406 of another state, and the annual experience increment provided in 407 Section 37-19-7 shall not be applicable to any such retired 408 certificated employee.

(n) * * * The term "average daily attendance" shall be 409 410 the figure which results when the total aggregate full-day 411 attendance during the period or months counted is divided by the 412 number of days during the period or months counted upon which both 413 teachers and pupils are in regular attendance for scheduled classroom instruction, * * * less the average daily attendance for 414 415 self-contained special education classes. For purposes of determining and reporting attendance, a pupil must be present for 416

H. B. No. 1036 18/HR26/R992 PAGE 17 (DJ\KW) 417 at least * * <u>fifty percent (50%)</u> of the instructional day, as 418 fixed by the local school board for each school in the school 419 district, in order to be considered in full-day attendance. Prior 420 to full implementation of the adequate education program the 421 department shall deduct the average daily attendance for the 422 alternative school program provided for in Section 37-19-22.

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424 (o) The term "local supplement" shall mean the amount
425 paid to an individual teacher over and above the adequate
426 education program salary schedule for regular teaching duties.

427 (p) The term "aggregate amount of support from ad
428 valorem taxation" shall mean the amounts produced by the
429 district's total tax levies for operations.

(q) The term "adequate education program funds" shall
mean all funds, both state and local, constituting the
requirements for meeting the cost of the adequate program as
provided for in Section 37-151-7.

434 (r) "Department" shall mean the State Department of435 Education.

436 (s) "Commission" shall mean the Mississippi Commission437 on School Accreditation created under Section 37-17-3.

(t) The term "successful school district" shall mean a Level III school district as designated by the State Board of Education using current statistically relevant state assessment data.

H. B. No. 1036 **~ OFFICIAL ~** 18/HR26/R992 PAGE 18 (DJ\KW) (u) "Dual enrollment-dual credit programs" shall mean programs for potential or recent high school student dropouts to dually enroll in their home high school and a local community college in a dual credit program consisting of high school completion coursework and a credential, certificate or degree program at the community college, as provided in Section 37-15-38(19).

(v) "Charter school" means a public school that is
established and operating under the terms of a charter contract
between the school's governing board and the Mississippi Charter
School Authorizer Board.

453 **SECTION 3.** This act shall take effect and be in force from 454 and after July 1, 2018.