To: Corrections

By: Representatives White, Sykes

HOUSE BILL NO. 877 (As Sent to Governor)

- AN ACT TO REENACT SECTIONS 47-5-701 THROUGH 47-5-729, MISSISSIPPI CODE OF 1972, WHICH ARE THE PRISON OVERCROWDING
- 3 EMERGENCY POWERS ACT; TO AMEND SECTION 47-5-731, MISSISSIPPI CODE
- 4 OF 1972, TO EXTEND THE DATE OF THE REPEALER ON THE PRISON
- 5 OVERCROWDING EMERGENCY POWERS ACT; AND FOR RELATED PURPOSES.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 7 **SECTION 1.** Section 47-5-701, Mississippi Code of 1972, is
- 8 reenacted as follows:
- 9 47-5-701. Sections 47-5-701 through 47-5-729 shall be known
- 10 and may be cited as the "Prison Overcrowding Emergency Powers
- 11 Act."
- 12 **SECTION 2.** Section 47-5-703, Mississippi Code of 1972, is
- 13 reenacted as follows:
- 47-5-703. For the purposes of Sections 47-5-701 through
- 15 47-5-729 the following words shall have the meaning ascribed
- 16 herein unless the context shall otherwise require:
- 17 (a) "Inmate" means every person who at the time of the
- 18 declaration of a prison system overcrowding state of emergency, or
- 19 at any time during the continuation of a state of emergency, is

- 20 incarcerated by the Mississippi Department of Corrections as a
- 21 result of a commitment to the department, including persons
- 22 committed to the department and incarcerated in local or county
- 23 jails or other facilities authorized to house state inmates.
- 24 (b) "Operating capacity" means the total number of
- 25 state inmates which can be safely and reasonably housed in
- 26 facilities operated by the Department of Corrections and in local
- 27 or county jails or other facilities authorized to house state
- 28 inmates as certified by the department, subject to applicable
- 29 federal and state laws and rules and regulations.
- 30 (c) "Parole eligibility date" means the date on which
- 31 an inmate becomes eligible for release by parole under the
- 32 provisions of Section 47-7-3, Mississippi Code of 1972. For the
- 33 purposes of Sections 47-5-701 through 47-5-729, an inmate with a
- 34 sentence of one (1) year shall be deemed to have a parole
- 35 eligibility date which shall be the last day of his sentence.
- 36 (d) "Prison" means any correctional facility operated
- 37 by the Mississippi Department of Corrections.
- 38 (e) "Prison system" means the prisons operated by the
- 39 Mississippi Department of Corrections and those local or county
- 40 jails or other facilities authorized to house state inmates.
- 41 (f) "Prison system population" means the total number
- 42 of state inmates housed in the prisons operated by the Mississippi
- 43 Department of Corrections and in those local or county jails or
- 44 other facilities authorized to house state inmates.

45	(g) "Qualified inmate" means inmates who are not
46	incarcerated for convictions of murder, kidnapping, arson, armed
47	robbery, rape, sexual offenses or any offense involving the use of
48	a deadly weapon and who are within that number of days of their
49	parole eligibility date at the time of the declaration of the
50	state of emergency as is specified to be conditionally advanced
51	under the declaration of the state of emergency. An inmate
52	sentenced as an habitual offender shall not be considered a

- 54 (h) "State of emergency" means a prison system
 55 overcrowding state of emergency as provided in Section 47-5-711.
- SECTION 3. Section 47-5-705, Mississippi Code of 1972, is reenacted as follows:
- 58 47-5-705. The requirements for the declaration of a prison 59 system overcrowding state of emergency are as follows:
- 60 (a) Prison system population in excess of ninety-five 61 percent (95%) of the prison system operating capacity for at least 62 thirty (30) consecutive days immediately preceding the declaration 63 of a state of emergency;
- (b) Full appropriate utilization by the Mississippi

 Department of Corrections of powers which tend either to reduce

 prison system population or expand operating capacity. Such

 powers include, but are not limited to, earned time allowances as

 specified in Sections 47-5-138 and 47-5-139, Mississippi Code of

 1972, review of offenders for purposes of reclassification,

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"qualified inmate."

- 70 reevaluation of persons eligible for consideration for work
- 71 release, supervised earned release or other release programs
- 72 authorized by law and arrangements for housing inmates of the
- 73 Department of Corrections in local or county jails or other
- 74 facilities authorized to house state inmates; and
- 75 (c) Full appropriate utilization by the State Parole
- 76 Board of those powers which tend to reduce the prison system
- 77 population. Such powers include, but are not limited to, parole
- 78 as provided in Section 47-7-3, Mississippi Code of 1972, the
- 79 review of inmates who have had their parole revoked and the
- 80 reevaluation of inmates previously denied parole.
- SECTION 4. Section 47-5-707, Mississippi Code of 1972, is
- 82 reenacted as follows:
- 83 47-5-707. Whenever the prison system population exceeds
- 84 ninety-five percent (95%) of operating capacity, the Commissioner
- 85 of Corrections shall immediately notify the Governor and the State
- 86 Parole Board of this fact. The notice shall include the current
- 87 prison system population and the prison system operating capacity.
- 88 A report must be made within ten (10) days after the thirtieth day
- 89 of operating in excess of ninety-five percent (95%) of operating
- 90 capacity. The report shall include the prison system operating
- 91 capacity, the prison system population during the relevant time
- 92 period, and may include a recommended specific term of advancement
- 93 of the parole eligibility dates.

- 94 **SECTION 5.** Section 47-5-709, Mississippi Code of 1972, is
- 95 reenacted as follows:
- 96 47-5-709. If the prison system population exceeds
- 97 ninety-five percent (95%) of operating capacity for thirty (30)
- 98 consecutive days, the State Parole Board shall meet to determine
- 99 whether there has been full appropriate exercise of the powers of
- 100 the State Parole Board which tend to reduce the prison system
- 101 population. The State Parole Board shall report its findings to
- 102 the Governor within ten (10) days after the thirtieth day of
- 103 operating in excess of ninety-five percent (95%) of prison
- 104 operating capacity. The report shall include the determination of
- 105 the State Parole Board regarding its utilization of powers
- 106 described in paragraph (c) of Section 47-5-705.
- 107 **SECTION 6.** Section 47-5-711, Mississippi Code of 1972, is
- 108 reenacted as follows:
- 109 47-5-711. Upon receipt of the report from the Commissioner
- 110 of Corrections and the report of the State Parole Board, the
- 111 Governor has the power to:
- 112 (a) Determine to be in error the determination that
- 113 there had been full appropriate exercise of powers which tends to
- 114 reduce prison population, in which case no state of emergency
- 115 shall commence;
- 116 (b) Determine that commencement of a state of emergency
- 117 would be injurious to the public good, or raises the potential of
- 118 threatening the safety of the public in the state as a whole or in

119	а	particular	community,	in	which	case	no	state	of	emergency	shall
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- 120 commence; or
- 121 (c) Determine that the reports establish the existence
- 122 of the conditions for a declaration of a prison system
- 123 overcrowding state of emergency as described in Section 47-5-705
- 124 and declare a state of emergency, specifying an amount of
- 125 advancement of parole eligibility dates from thirty (30) to ninety
- 126 (90) days.
- 127 If fourteen (14) days after the receipt of the reports to the
- 128 Governor pursuant to Sections 47-5-707 and 47-5-709 the Governor
- 129 has not exercised any of the powers specified in paragraphs (a),
- 130 (b) and (c) of this section, action under Sections 47-5-701
- 131 through 47-5-729 is considered terminated.
- 132 If the Governor exercises a power under paragraph (a) or (b)
- 133 of this section, he shall state the reasons for the exercise of
- 134 such power in the notification of his action to the Commissioner
- 135 of Corrections and the State Parole Board.
- 136 **SECTION 7.** Section 47-5-713, Mississippi Code of 1972, is
- 137 reenacted as follows:
- 138 47-5-713. Upon the declaration of a state of emergency, the
- 139 parole eligibility dates of qualified inmates shall be
- 140 conditionally advanced. The amount of advancement of parole
- 141 eligibility dates must be specified in the declaration by the
- 142 Governor. When the state of emergency has been terminated, the
- 143 parole eligibility dates which were conditionally advanced shall

- 144 be reset to the parole eligibility date set prior to the emergency
- 145 for those inmates who were not released on parole under the
- 146 provisions of Sections 47-5-701 through 47-5-729.
- SECTION 8. Section 47-5-715, Mississippi Code of 1972, is
- 148 reenacted as follows:
- 149 47-5-715. During the continuation of a state of emergency,
- 150 the Commissioner of the Department of Corrections shall weekly
- 151 certify to the Governor the prison system population for each day
- 152 of the preceding week. The Governor shall declare the state of
- 153 emergency terminated upon notification that the prison system
- 154 population has been at or below ninety-five percent (95%) of
- 155 operating capacity for seven (7) consecutive days.
- 156 If no declaration of termination is issued within seven (7)
- 157 days after the certification of conditions for termination of the
- 158 state of emergency, the state of emergency is considered
- 159 terminated as of the seventh day after the certification.
- 160 **SECTION 9.** Section 47-5-717, Mississippi Code of 1972, is
- 161 reenacted as follows:
- 162 47-5-717. If sixty (60) days after the declaration of a
- 163 prison system overcrowding state of emergency or of an additional
- 164 advancement of the parole eligibility dates the prison system
- 165 population continues to be in excess of ninety-five percent (95%)
- of operating capacity, the Commissioner of Corrections shall
- 167 report to the Governor indicating whether an additional
- 168 advancement of the parole eligibility dates is necessary in order

- 169 to reduce the prison system population to ninety-five percent 170 (95%) of operating capacity and indicating the amount of any 171 recommended additional advancement of the parole eligibility 172 The recommended amount must be no less than thirty (30) 173 days nor more than ninety (90) days. The report shall include 174 those factors which would tend to indicate that the prison system population is likely to increase above operating capacity within 175 176 ninety (90) days. The report shall discuss the availability of 177 field supervisors, the currently existing supervision case loads, and the measures that could be taken and the resources that would 178 179 be needed to provide appropriate supervision of persons released 180 early as a result of an additional advancement of the parole 181 eligibility dates.
- SECTION 10. Section 47-5-719, Mississippi Code of 1972, is reenacted as follows:
- 47-5-719. Upon receipt of the report from the Commissioner of Corrections as provided in Section 47-5-717, the Governor has the power to:
- (a) Determine to be in error any conclusion of the
 Commissioner of Corrections that an additional advancement of the
 parole eligibility dates is necessary in order for the prison
 system population to be reduced to ninety-five percent (95%) of
 operating capacity, in which case no additional advancements of
 the parole eligibility dates shall occur;

193	(b) Determine that the ordering of additional
194	advancements of the parole eligibility dates would be injurious to
195	the public good or raises the potential of threatening the safety
196	of the public in the state as a whole or in a particular
197	community, in which case no additional advancement of parole
198	eligibility dates shall occur; or

(c) Determine that an additional advancement of the parole eligibility dates is necessary in order for the prison system population to be reduced to ninety-five percent (95%) of operating capacity and order additional advancements specifying the amount of additional advancements, which shall be at least thirty (30) and not more than ninety (90) days.

If fourteen (14) days after the receipt of the report to the Governor pursuant to Section 47-5-717 including a determination of the Commissioner of Corrections that an additional advancement of the parole eligibility dates is not necessary in order for the prison system population to be reduced to ninety-five percent (95%) of operating capacity the Governor has not exercised the power provided in paragraph (c) of this section, action initiated under Section 47-5-717 is considered terminated.

If the Governor exercises a power provided under paragraph
(a) or (b) of this section, he shall state the reasons for the
exercise of such power in the notification of his action to the
Commissioner of Corrections and the State Parole Board.

- 217 If the Governor orders additional advancements of the parole 218 eligibility dates under this section, the amount of advancement of 219 the parole eligibility dates must be as ordered by the Governor.
- 220 **SECTION 11.** Section 47-5-721, Mississippi Code of 1972, is 221 reenacted as follows:
- 47-5-721. If at any time during a state of emergency the
 Governor determines that the continuation of the state of
 emergency is injurious to the public good or raises the potential
 of threatening the safety of the public in the state as a whole or
 in a particular community, he may order the state of emergency
 terminated.
- SECTION 12. Section 47-5-723, Mississippi Code of 1972, is reenacted as follows:
- 230 47-5-723. Revocation of the conditional advancement of the 231 parole eligibility date is a permissible prison disciplinary 232 action according to the same procedures governing the forfeiture 233 of earned time allowances as a prison disciplinary action.
- 234 **SECTION 13.** Section 47-5-725, Mississippi Code of 1972, is 235 reenacted as follows:
- of advancement of the parole Board shall prescribe conditions of advancement of the parole eligibility date applicable prior to an inmate's release. The State Parole Board shall prescribe conditions of supervision consistent with existing regulations applicable after release on parole. When an inmate is released under the provisions of Sections 47-5-701 through 47-5-729 he

- 242 shall be considered to be in the legal custody of the Department
- 243 of Corrections.
- **SECTION 14.** Section 47-5-727, Mississippi Code of 1972, is
- 245 reenacted as follows:
- 246 47-5-727. Advancement of parole eligibility dates under
- 247 Sections 47-5-701 through 47-5-729 shall occur independently of
- 248 all other adjustments of the parole eligibility dates, such as
- 249 advancing the parole eligibility dates as a result of receiving
- 250 earned time allowances.
- 251 **SECTION 15.** Section 47-5-729, Mississippi Code of 1972, is
- 252 reenacted as follows:
- 253 47-5-729. The Commissioner of Corrections shall within
- 254 thirty (30) days after April 10, 1985, establish the operating
- 255 capacities of the prison system, and shall at least quarterly
- 256 certify existing operating capacities or establish changed or new
- 257 operating capacities.
- 258 **SECTION 16.** Section 47-5-731, Mississippi Code of 1972, is
- 259 amended as follows:
- 260 47-5-731. Sections 47-5-701 through 47-5-729, Mississippi
- 261 Code of 1972, which create the Prison Overcrowding Emergency
- 262 Powers Act, shall stand repealed from and after July 1, * * \star
- 263 2022.
- 264 **SECTION 17.** This act shall take effect and be in force from
- 265 and after July 1, 2018.