MISSISSIPPI LEGISLATURE

By: Representative Lamar

REGULAR SESSION 2018

To: Universities and Colleges

HOUSE BILL NO. 841

1 AN ACT TO CREATE "THE NATIONAL COLLEGIATE ATHLETIC 2 ASSOCIATION (NCAA) FAIRNESS IN F.A.C.T. INVESTIGATIONS ACT OF 3 2018," TO PRESCRIBE GUIDELINES TO BE USED BY THE NCAA WHEN 4 CARRYING OUT INVESTIGATIONS OF ASSOCIATION RULES AND REGULATIONS BY PUBLIC MEMBER INSTITUTIONS IN THE STATE OF MISSISSIPPI; TO 5 6 PROVIDE THE LEGISLATIVE PURPOSE AND INTENT OF THIS ACT; TO DEFINE 7 TERMS USED IN THIS ACT; TO PROVIDE THAT THE NCAA ENFORCEMENT STAFF AND ITS COMMITTEE ON INFRACTIONS SHALL HAVE NINE MONTHS TO 8 9 COMPLETE THE INVESTIGATION AND ISSUE ITS RULING; TO REOUIRE ANY 10 APPELLATE ACTION TO BE CONCLUDED WITHIN SIX MONTHS OF THE 11 COMMITTEE ON INFRACTION FINAL DECISION ON THE INVESTIGATION; TO 12 STIPULATE THE INFORMATION THAT SHOULD BE INCLUDED IN THE LETTERS 13 OF PRELIMINARY AND OFFICIAL INQUIRY; TO PROVIDE THAT THE LETTER OF OFFICIAL INQUIRY SHALL SERVE AS NOTICE OF INVESTIGATION AND 14 COMMENCE THE TOLL TO RUN TO COMPLETE THE INVESTIGATION AND RULING; 15 16 TO REQUIRE THE MEMBER INSTITUTION TO PROVIDE NOTICE TO THE BOARD 17 OF TRUSTEES OF STATE INSTITUTIONS OF HIGHER LEARNING AT THE END OF 18 THE THREE-MONTH PERIOD TO RESPOND TO THE ALLEGATIONS IN THE LETTER 19 OF OFFICIAL INQUIRY; TO PROVIDE ALL NOTICES AND RULINGS SHALL BE 20 DOCUMENTS SUBJECT TO ACCESS UNDER THE MISSISSIPPI PUBLIC RECORDS ACT OF 1983; TO PROVIDE PENALTIES TO BE IMPOSED UPON THE NCAA FOR 21 EACH DAY THE INVESTIGATION EXTENDS THE REQUIRED APPLICABLE PERIOD 22 23 FOR THE INVESTIGATION, RULING AND APPEAL; AND FOR RELATED 24 PURPOSES.

25 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

26 SECTION 1. This act shall be known and may be cited as the

27 "National Collegiate Athletic Association (NCAA) Fairness in

28 F.A.C.T. Investigations Act of 2018."

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29 SECTION 2. The purpose of this act is to reduce the amount 30 of uncertainty experienced by state institutions of higher learning which are subjected to the investigative process of the 31 32 National Collegiate Athletic Association (NCAA) for alleged 33 violations of association rules and regulations enacted through 34 NCAA legislation. It is not the intent of the Legislature to interfere with the merits of any NCAA investigation or 35 36 deliberation arising from institutional infractions. The intent 37 of the Legislature is to establish the time frames by which the NCAA shall adhere in order to ensure that an efficient, timely and 38 39 transparent procedure of due process is provided to athletic programs of member institutions within the State of Mississippi 40 41 and to limit any unnecessary harm that could be suffered by those programs and their individual student-athletes. 42

43 <u>SECTION 3.</u> As used in this act, the following words shall 44 have the meanings ascribed to them in this section, unless context 45 clearly requires otherwise:

(a) "F.A.C.T. Investigation" means the process used by the
National Collegiate Athletic Association enforcement program staff
to conduct fair, accurate, collaborative and timely investigation
of violations of NCAA legislation by member institutions to
determine and impose appropriate penalties if violations occurred.
(b) "Member institution" means a public four-year

52 institution of higher learning under the purview of the Board of 53 Trustees of State Institutions of Higher Learning and accredited

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54 by an appropriate regional accrediting agency, which is a member 55 of the association of colleges and universities which make up the 56 NCAA and create legislation for governance of participating 57 members.

58 (C) "National Collegiate Athletic Association (NCAA)" means 59 the one thousand one hundred twenty-one (1,121) colleges and 60 universities which make up the member-led organization dedicated 61 to the well-being and lifelong success of college athletes, which 62 shares a belief in and commitment to:

63 (i) The collegiate model of athletics in which students 64 participate as an avocation, balancing their academic, social and athletics experiences; 65

66 The highest levels of integrity and sportsmanship; (ii) 67 The pursuit of excellence in both academics and (iii) 68 athletics:

69 (iv) The supporting role that intercollegiate athletics 70 plays in the higher education mission and in enhancing the sense 71 of community and strengthening the identity of member 72 institutions;

73 An inclusive culture that fosters equitable (V) 74 participation for student-athletes and career opportunities for 75 coaches and administrators from diverse backgrounds;

76 Respect for institutional autonomy and (vi) 77 philosophical differences; and

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78 (vii) Presidential leadership of intercollegiate79 athletics at the campus, conference and national levels.

80 (d) "NCAA enforcement staff" means those persons tasked with 81 the mission of acting as a means of accountability for member 82 institutions by seeking out and processing information relating to 83 possible violations of NCAA legislation in accordance with the 84 policies and procedures enacted by the NCAA membership.

(e) "NCAA legislation" means the policies and regulations
adopted by member institutions which govern the eligibility,
participation, violations, investigation and penalties imposed
upon those member institutions.

89 When reasonably reliable information has SECTION 4. (1) 90 been obtained the National Collegiate Athletic Association 91 enforcement staff indicating that: (i) violation of NCAA legislation has occurred; (ii) a significant competitive or 92 93 recruiting advantage may have been gained; or (iii) false or 94 misleading information may have been reported to the institution or to the enforcement staff by a member institution, the NCAA 95 96 enforcement staff shall undertake a review of the information in 97 order to determine its credibility. From the time that the notice 98 of violation is communicated in the form of a letter of official 99 inquiry to the member institution subject to the impending investigation until the time that a final ruling on the imposition 100 101 of penalties for the violations or its dismissal, as specified in this act, shall not exceed the period of one (1) year. 102

H. B. No. 841 **~ OFFICIAL ~** 18/HR31/R1556 PAGE 4 (DJ\JAB) 103 (2)(a) At the time that the involved NCAA member 104 institution is informed of the NCAA's inquiry by a letter of preliminary inquiry to the institution's president or chancellor, 105 106 the institution shall be considered to be on notice of possible 107 investigation by the NCAA. The preliminary letter shall indicate 108 the nature of the potential violations, including: 109 The involved sport; (i) 110 (ii) The approximate time period in which the 111 alleged violations occurred; The identities of the involved individuals; 112 (iii) 113 and 114 (iv) The approximate time frame for the 115 investigation. 116 During the period of the preliminary inquiry, if (b) the enforcement staff fails to make sufficient findings of fact to 117 118 warrant the issuance of a letter of official inquiry within six 119 (6) months of the date that the initial notice was provided

120 through the preliminary letter of inquiry, the NCAA Committee on 121 Infractions shall dismiss any preliminary investigation finding 122 and enjoin the enforcement staff from conducting further 123 investigative processes on the potential violations identified in 124 the letter of preliminary inquiry.

(c) The enforcement staff shall conduct the preliminary
inquiry for any such reasonable period of time as it deems
necessary in accordance with paragraph (b) of this subsection to

H. B. No. 841 **~ OFFICIAL ~** 18/HR31/R1556 PAGE 5 (DJ\JAB) 128 determine whether adequate information exists indicating that 129 violations of NCAA legislation occurred by the member institution 130 sufficient enough to warrant a full investigation. The preliminary investigation period shall not result in any punitive 131 132 action being taken against any membership institution, team, 133 student-athlete or any other individual of the membership 134 institution until a letter of official inquiry is communicated to 135 the president or chancellor of the member institution, at which 136 time the institution may impose its own sanctions upon the team, student-athletes and/or any other individuals who are subject to 137 138 the formal investigation. The letter of official inquiry shall 139 notify the institution and all involved parties of all alleged 140 violations of NCAA legislation discovered during the preliminary inquiry period, and must contain specific allegations against the 141 institution, including: 142 143 (i) The involved sport; 144 (ii) The NCAA legislative rule violated and the manner in which the alleged violation occurred; 145 146 The time period in which the alleged (iii) 147 violations occurred; 148 (iv) The identities of the involved individuals; 149 and 150 An indication that other facts may be (V) 151 developed during the course of the investigation that may relate to additional violations, if applicable. 152

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153 SECTION 5. The receipt of the letter of official inquiry by 154 the member institution shall start the tolling period to run by 155 which the National Collegiate Athletic Association shall have to 156 conclude it's formal investigation and enter a ruling on its 157 findings, either imposing penalties for any violations or 158 dismissal of the investigation. The institution shall have three 159 (3) months to respond to the allegations. At the conclusion of 160 the allotted three-month response period the member institution 161 shall provide notice of the investigation and the institution's official response to the Board of Trustees of State Institutions 162 163 of Higher Learning, which such documentation shall become a matter 164 of public record under the provisions of the Mississippi Public Records Access Act of 1983, and provided under Chapter 61, Title 165 166 25, Mississippi Code of 1972.

167 <u>SECTION 6.</u> (1) The National Collegiate Athletic Association 168 shall have nine (9) months from the date of the member 169 institution's response to the letter of official inquiry to 170 complete its investigation, present findings to the NCAA Committee 171 on Infractions and to render its final decision either imposing 172 penalties for the violations proven in the investigation process 173 or dismissal of the allegations.

174 (2) At such time that the NCAA Committee on Infractions 175 renders its final decision on the record of violations either 176 imposing penalties for the violations proven in the investigation 177 process or dismissal of the allegations, the committee shall

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(3) Any appeal from the final decision of the NCAA Committee
on Infractions shall be prosecuted and finally concluded within
six (6) months from the date of the committee's final decision.

188 SECTION 7. If the National Collegiate Athletic Association 189 fails to complete its investigation and render its final decision 190 on the alleged violations of the rules and regulations enacted 191 through NCAA legislation within the time period allotted under this act from the time of its notice to the member institution in 192 193 the form of a letter of official inquiry, investigation, hearing, 194 ruling and any appellate process, the NCAA shall be fined Ten Thousand Dollars (\$10,000.00) for each day the process exceeds the 195 196 applicable time period, which such fine shall be payable to the 197 member institution subject to the investigation and actionable 198 through the Circuit Courts of the State of Mississippi.

199 SECTION 8. This act shall take effect and be in force from 200 and after July 1, 2018.

H. B. No. 841 18/HR31/R1556 PAGE 8 (DJ\JAB) The functional Collegiate Athletic Association Fairness in F.A.C.T. Investigation Act of 2018; create.