REGULAR SESSION 2018

To: Insurance

By: Representative Horan

HOUSE BILL NO. 726

1 AN ACT TO AMEND SECTION 45-11-7, MISSISSIPPI CODE OF 1972, TO 2 PROVIDE THAT AT LEAST TWENTY-FIVE PERCENT OF FIRE PROTECTION FUNDS 3 MAY BE USED BY COUNTIES AND MUNICIPALITIES FOR RECURRING EXPENSES; TO BRING FORWARD SECTIONS 83-1-37 AND 83-1-39, MISSISSIPPI CODE OF 4 5 1972, FOR PURPOSES OF POSSIBLE AMENDMENT; AND FOR RELATED 6 PURPOSES. 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

- 8 SECTION 1. Section 45-11-7, Mississippi Code of 1972, is
- amended as follows: 9
- 10 45-11-7. (1) There is hereby created a State Fire Academy
- for the training and education of persons engaged in municipal, 11
- county and industrial fire protection. The Commissioner of 12
- 13 Insurance shall appoint an Executive Director of the State Fire
- Academy who, along with his employees, shall be designated as a 14
- 15 division of the Insurance Department. The executive director
- shall serve at the pleasure of the Commissioner of Insurance. The 16
- State Fire Academy shall be under the supervision and direction of 17
- 18 the Executive Director of the State Fire Academy. State Fire

- Academy training programs for fire personnel shall be conducted at 19
- 20 the academy with seminars to be conducted in other sections of the

- 21 state as and when the State Fire Academy Advisory Board considers
- 22 it necessary and advisable.
- The Commissioner of Insurance may establish and charge
- 24 reasonable fees for the training programs and other services
- 25 provided by the academy. A record of all funds received pursuant
- 26 to this paragraph shall be maintained as is required for other
- 27 monies pursuant to Section 45-11-5.
- The Executive Director of the State Fire Academy is
- 29 authorized and empowered to purchase, operate and maintain mobile
- 30 firefighting equipment as he may find necessary and proper for the
- 31 operation of the academy subject to approval of the Commissioner
- 32 of Insurance. The equipment may be utilized wherever training
- 33 sessions may be held at the discretion of the State Fire Academy
- 34 Advisory Board.
- 35 (2) The Commissioner of Insurance shall be authorized to
- 36 undertake appropriate action to accomplish and fulfill the
- 37 purposes of the State Fire Academy, including the hiring of
- 38 instructors and personnel, the lease and purchase of appropriate
- 39 training equipment and to lease, purchase or construct suitable
- 40 premises and quarters for conducting annual school and seminars,
- 41 as the State Fire Academy Advisory Board may deem necessary and
- 42 required for such purposes. Any contract entered into under and
- 43 by virtue of the provisions of this section shall first be
- 44 submitted to and approved by the Public Procurement Review Board,

- 45 and construction pursuant to the contract shall be under the
- 46 supervision of the Governor's Office of General Services.
- 47 (3) Vouchers for operating expense for the State Fire
- 48 Academy shall be signed by the Executive Director of the State
- 49 Fire Academy and payment thereof shall be made from such funds to
- 50 be derived from a special allocation from the State Fire Academy
- 51 Fund as provided in Section 45-11-5.
- 52 (4) The State Fire Academy is hereby officially designated
- 53 as the agency of this state to conduct training for fire personnel
- on a statewide basis in which members of all duly constituted fire
- 55 departments may participate. This subsection shall not be
- 56 construed to affect the authority of any fire department to
- 57 conduct training for its own personnel.
- 58 (5) Each state agency, private agency or federal agency
- 59 which provides training for the fire service shall coordinate such
- 60 efforts with the State Fire Academy to prevent duplication of cost
- 61 and to insure standardization of training.
- 62 (6) The State Fire Academy shall present an appropriate
- 63 certificate signifying the successful completion of its prescribed
- 64 courses.
- 65 (7) National firefighter standards approved by the
- 66 Mississippi Fire Personnel Minimum Standards and Certification
- 67 Board shall be used as the basis for classroom instruction at the
- 68 fire academy.

| 69 | (8) The Commissioner of Insurance, Executive Director of the   |
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| 70 | State Fire Academy, and the Mississippi Fire Personnel Minimum |
| 71 | Standards and Certification Board shall coordinate all state   |
| 72 | programs related to fire department operations.                |

- 73 (9) The Commissioner of Insurance is hereby authorized and 74 empowered to establish standard quidelines for the use of, and 75 accountability for, municipal and county fire protection funds distributed pursuant to the provisions of Sections 83-1-37 and 76 77 83-1-39, Mississippi Code of 1972. Such guidelines shall 78 authorize counties and municipalities to use at least twenty-five 79 percent (25%) of the funds for recurring expenses rather than 80 capital expenditures. Such guidelines shall include requirements 81 for the establishment of record keeping and reports to the 82 Commissioner of Insurance by municipalities and counties relating to the receipt and expenditure of fire protection funds, the 83 84 training of fire department personnel and the submission to the 85 Commissioner of Insurance of other data reasonably related to local fire protection responsibilities which the Commissioner of 86 87 Insurance deems necessary for the performance of the duties of the 88 State Fire Academy Advisory Board.
  - (10) In order that the Commissioner of Insurance may more effectively execute the duties imposed upon him by subsection (9) of this section, there is hereby created within the State Fire Academy a Division of Fire Services Development. The division shall be staffed by a Fire Services Development Coordinator,

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| 94  | appointed by the executive director of the academy from his         |
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| 95  | current staff and by such other personnel as deemed by the          |
| 96  | Commissioner of Insurance. The division shall work with municipal   |
| 97  | and county fire coordinators to ensure effective implementation of  |
| 98  | guidelines established pursuant to subsection (9) of this section   |
| 99  | and shall serve in an advisory capacity for all aspects of fire     |
| 100 | service improvement. The Fire Service Coordinator shall annually    |
| 101 | notify the Department of Finance and Administration of those        |
| 102 | municipalities and counties which are not eligible to receive a     |
| 103 | portion of fire protection fund distributions because of failure    |
| 104 | to comply with requirements imposed in Sections 83-1-37 and         |
| 105 | 83-1-39 as a prerequisite to receipt of such funds.                 |
| 106 | (11) There is created in the State Treasury a separate              |
| 107 | account to be known as the "State Fire Academy Construction Fund."  |
| 108 | The State Treasurer shall transfer on July 1, 1997, the sum of Six  |
| 109 | Hundred Seventy-five Thousand Dollars (\$675,000.00) and on July 1, |
| 110 | 1998, the sum of Six Hundred Seventy-five Thousand Dollars          |
| 111 | (\$675,000.00) from the State Fire Academy Fund 3502 into the       |
| 112 | separate account created in this subsection. Monies in such         |
| 113 | account shall be expended solely, upon legislative appropriations,  |
| 114 | to defray expenses related to the construction of capital           |
| 115 | improvements project known as "Fire Safety and Education Building"  |
| 116 | and parking areas at the State Fire Academy by the Bureau of        |
| 117 | Building, Grounds and Real Property Management of the Office of     |
| 118 | General Services and to pay any indebtedness incurred to            |

- 119 accomplish such construction. Funds not used after the completion
- 120 of this capital improvements project shall be transferred back
- 121 into State Fund 3502.
- 122 (12) From and after July 1, 2016, the expenses of this
- 123 agency shall be defrayed by appropriation from the State General
- 124 Fund and all user charges and fees authorized under this section
- 125 shall be deposited into the State General Fund as authorized by
- 126 law.
- 127 (13) From and after July 1, 2016, no state agency shall
- 128 charge another state agency a fee, assessment, rent or other
- 129 charge for services or resources received by authority of this
- 130 section.
- SECTION 2. Section 83-1-37, Mississippi Code of 1972, is
- 132 brought forward as follows:
- 133 83-1-37. (1) The Department of Revenue shall pay for credit
- 134 to a fund known as the "Municipal Fire Protection Fund," the sum
- 135 of Four Million Eight Hundred Fifty Thousand Dollars
- 136 (\$4,850,000.00) annually out of the insurance premium tax
- 137 collected annually from the taxes levied on the gross premiums on
- 138 fire insurance policies written on properties in this state, under
- 139 Sections 27-15-103 through 27-15-127. The State Treasurer shall
- 140 credit this amount to the Municipal Fire Protection Fund. This
- 141 fund shall be set aside and earmarked for payment to
- 142 municipalities in this state, as hereinafter provided.

| 143 | (2) Using 1990 as a base year, the Department of Revenue           |
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| 144 | shall pay over annually to the State Treasurer, for credit to the  |
| 145 | "Municipal Fire Protection Fund," an amount representing one-half  |
| 146 | of ten percent (1/2 of 10%) of any growth after 1990 of the        |
| 147 | insurance premium tax collected annually from the taxes levied on  |
| 148 | the gross premium on fire insurance policies written on properties |
| 149 | in this state, under Sections 27-15-103 through 27-15-127.         |

- (3) The fund hereby created and denominated "Municipal Fire Protection Fund" shall be apportioned and paid over by the Department of Insurance to the incorporated municipalities certified as eligible to participate in the fund by the Commissioner of Insurance, and shall be distributed once each year on a population basis, to be determined by the most recent federal census, except as provided in subsection (4) of this section.

  Municipalities receiving these funds shall earmark such monies for
- (4) Two Hundred Fifty Thousand Dollars (\$250,000.00) from the Municipal Fire Protection Fund shall be annually designated from that fund for the training of municipal personnel as needed for the adoption of and compliance with the minimum building codes as established and promulgated by the Mississippi Building Codes Council or for windstorm mitigation programs as approved by the Commissioner of Insurance. These monies shall be apportioned and distributed amongst qualifying municipalities. Any monies that are designated under this subsection (4) that are not expended

fire protection services.

- annually shall be returned to the Municipal Fire Protection Fund to be distributed for fire protection services.
- 170 (5) The amount paid under subsections (1) and (2) of this
  171 section to a municipality shall be used and expended in accordance
  172 with the guidelines established by the Commissioner of Insurance
  173 authorized by Section 45-11-7, and for the training of municipal
  174 personnel as needed for the adoption of and compliance with the
  175 minimum building codes as established and promulgated by the
  176 Mississippi Building Codes Council, or for windstorm mitigation
- (6) Each municipality shall levy a tax of not less than
  one-fourth (1/4) mill on all property of the municipality or
  appropriate the avails of not less than one-fourth (1/4) mill from
  the municipality's general fund for fire protection purposes.

Municipalities may allow such millage to be collected by the

programs as approved by the Commissioner of Insurance.

- county. Each municipality shall annually provide the Commissioner of Insurance and the State Fire Coordinator on a form provided by the State Fire Coordinator a report stating whether the municipality is levied the one-fourth (1/4) mill hereby required or in lieu thereof is allowing such millage to be collected by the county.
- SECTION 3. Section 83-1-39, Mississippi Code of 1972, is brought forward as follows:
- 191 83-1-39. (1) The Department of Revenue shall pay over to 192 the State Treasurer, to be credited to a fund entitled "County

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193 Volunteer Fire Department Fund," the sum of Four Million Eight 194 Hundred Fifty Thousand Dollars (\$4,850,000.00) annually out of the 195 insurance premium tax in addition to the amount collected by it 196 under the provisions of Section 27-15-103 et seq. Such funds, 197 hereinafter referred to as insurance rebate monies, are hereby 198 earmarked for payment to the various counties of the state and 199 shall be paid over to the counties by the Department of Insurance 200 on the basis of the population of each county as it compares to 201 the population of participating counties, not counting residents 202 of any municipality. Such insurance rebate monies shall only be 203 distributed to those counties which are in compliance with 204 subsections (5) and (6) of this section. Of these monies, Two 205 Hundred Fifty Thousand Dollars (\$250,000.00) shall be designated 206 for the purposes prescribed in subsection (3)(f) of this section.

- (2) Using 1990 as a base year, the Department of Revenue shall pay to the State Treasurer, to be credited to the "County Volunteer Fire Department Fund," an amount representing one-half of ten percent (1/2 of 10%) of any growth after 1990 of the insurance premium tax collected annually from the taxes levied on the gross premium on fire insurance policies written on properties in this state, in addition to the amount collected by it under Section 27-15-103 et seq.
- 215 (3) Insurance rebate monies shall be expended by the board 216 of supervisors for fire protection purposes of each county for the 217 following categories:

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| 218 | a | ) For | trainino | expenses; |
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- 219 (b) Purchase of equipment, purchase of fire trucks,
  220 repair and refurbishing of fire trucks and firefighting equipment,
  221 and capital construction anywhere in the county or pledging as
  222 security for a period of not more than ten (10) years for such
  223 purchases;
- (c) Purchase of insurance on county-owned firefighting equipment;
- 226 (d) Fire protection service contracts, including, but
  227 not limited to, municipalities, legal fire protection districts,
  228 and nonprofit corporations providing or coordinating fire service
  229 in or out of the county;
- 230 (e) Appropriations to legal fire protection districts
  231 located in counties subject to all restrictions applicable to the
  232 use of insurance rebate monies; or
  - (f) Training of any county personnel as needed for the adoption of and compliance with the codes established and promulgated by the Mississippi Building Codes Council or for windstorm mitigation programs as approved by the Commissioner of Insurance. These monies shall be apportioned and distributed amongst qualifying counties. Any monies designated under this paragraph (f) that are not expended annually shall be returned to the County Volunteer Fire Protection Fund to be distributed for fire protection services.

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| 242 | (g)            | Any county-  | owned equipmer | nt or other | property, at     |
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| 243 | the option of  | the board of | supervisors,   | may be use  | d by any legally |
| 244 | created fire o | department   |                |             |                  |

- 245 (4) Insurance rebate monies not expended in a given fiscal
  246 year for fire protection purposes shall be placed in a special
  247 fund with a written plan approved by the Commissioner of Insurance
  248 for disposition and expenditure of such monies. After the
  249 contracts for fire protection services have been approved and
  250 accepted by the board of supervisors, the monies shall be released
  251 to be expended in such manner as provided by this section.
- 252 (5) No county shall receive payments pursuant to this 253 section after July 1, 1988, unless such county:
- 254 (a) Designates a county fire service coordinator who is 255 responsible for seeing that standard guidelines established by the 256 Commissioner of Insurance pursuant to Section 45-11-7(9), 257 Mississippi Code of 1972, are followed. The county fire 258 coordinator must demonstrate that he possesses fire-related 259 knowledge and experience;
- department to be the county fire investigator and, from and after
  July 1, 2008, requires the designated member of the sheriff's
  department to attend the State Fire Academy to be trained in arson
  investigation; however, in the event of a loss of the county fire
  investigator due to illness, death, resignation, discharge or
  other legitimate cause, notice shall be immediately given to the

| 267 | Commissio | ner  | of | Insurar | nce | and | the | С | ounty  | may   | cont | inue  | to   | rec | eive |
|-----|-----------|------|----|---------|-----|-----|-----|---|--------|-------|------|-------|------|-----|------|
| 268 | payments  | on a | an | interim | bas | sis | for | a | period | l not | . to | excee | ed o | one | (1)  |
| 269 | year;     |      |    |         |     |     |     |   |        |       |      |       |      |     |      |

- 270 Adheres to the standard guidelines established by (C) 271 the Commissioner of Insurance pursuant to Section 45-11-7(9); and 272 Counties shall levy a tax of not less than
- 273 one-fourth (1/4) mill on all property of the county or appropriate avails of not less than one-fourth (1/4) mill from the county's 274 275 general fund for fire protection purposes. Municipalities making 276 a written declaration to the county that they fund and provide 277 their own fire services shall be exempted from this levy. 278 levy shall be used for fire protection purposes which include, but are not limited to, contracting with any provider of fire
- 279 280 protection services.
- 281 No funds shall be paid by the county to any 282 provider of fire protection services except in accordance with a 283 written contract entered into in accordance with guidelines 284 established by the Commissioner of Insurance and properly approved 285 by the board of supervisors and Commissioner of Insurance. No 286 county shall distribute funds to any fire service provider which 287 has not met the reporting requirements required by the 288 Commissioner of Insurance. At such time that a fire protection 289 services provider, particularly a county volunteer fire 290 department, a municipality or a fire protection district, has

fulfilled the obligations of the written contract and has met the

292 reporting requirements provided for in this subsection and the

293 board of supervisors has received the insurance rebate monies, the

294 board of supervisors shall disburse the appropriate amount to the

295 fire protection services provider within a reasonable time, not to

296 exceed six (6) weeks, from the time such requirements are met.

297 Insurance rebate monies used for the purposes of contracting shall

298 be expended by the fire service provider for capital construction,

299 training expenses, purchase of firefighting equipment, including

300 payments on any loans made for the purpose of purchasing

301 firefighting equipment, and purchase of insurance for any fire

302 equipment owned or operated by the provider.

303 (b) If the Commissioner of Insurance believes that a

county is using the funds in a manner not consistent with

305 subsections (5) and (6) of this section, the commissioner shall

306 request the State Auditor to conduct an investigation pursuant to

307 Section 7-7-211(e).

308 (7) The board of supervisors of any county may contribute

309 funds directly to any provider of fire protection services serving

such county. Such contributions must be used for fire protection

purposes as may be reasonably established by the Commissioner of

312 Insurance.

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313 (8) Any municipal, county or local water association or

314 other utility district supplying water may, upon adoption of a

315 resolution authorizing such action, contribute free of charge to a

316 volunteer fire department or fire protection district serving such

- local government, political subdivision or utility district such water as is necessary for firefighting or training activities of such volunteer fire department or fire protection district.
- 320 The board of supervisors of any county may, in its 321 discretion, grade, gravel, shell and/or maintain real property of 322 a county volunteer fire department, including roads or driveways 323 thereof, as necessary for the effective and safe operation of such 324 county volunteer fire department. Any action taken by the board 325 of supervisors under the authority of this subsection shall be 326 spread upon the minutes of the board of supervisors when the work 327 is authorized.
- 328 (10) For the purpose of this section, "fire protection
  329 district" means a district organized under Section 19-5-151 et
  330 seq., or pursuant to any other code section or by any local and
  331 private act authorizing the establishment of a fire protection
  332 district, unless the context clearly requires otherwise.
- 333 **SECTION 4.** This act shall take effect and be in force from and after July 1, 2018.