MISSISSIPPI LEGISLATURE

**REGULAR SESSION 2018** 

By: Representative Banks

To: Ways and Means

HOUSE BILL NO. 661

AN ACT TO AMEND SECTION 19-5-189, MISSISSIPPI CODE OF 1972, 1 2 TO PROVIDE THAT NO ANNEXED TERRITORY THAT IS ANNEXED BY A 3 MUNICIPALITY AND INCLUDES A FIRE PROTECTION DISTRICT SHALL BE 4 TAXED SIMULTANEOUSLY FOR FIRE PROTECTION SERVICES BY THE BOARD OF 5 SUPERVISORS AND THE GOVERNING AUTHORITIES OF THE MUNICIPALITY; TO 6 PROVIDE THAT IF THERE IS A LOSS OF AD VALOREM TAX REVENUE IN A 7 FIRE PROTECTION DISTRICT DUE TO ANNEXATION BY A MUNICIPALITY THEN THE MUNICIPALITY SHALL REIMBURSE THE DISTRICT FOR A PERIOD OF 8 THREE YEARS FOR THE LOSS; TO AMEND SECTIONS 21-1-27, 21-1-61 AND 9 21-1-29, MISSISSIPPI CODE OF 1972, IN CONFORMITY TO THE PRECEDING 10 11 SECTION; AND FOR RELATED PURPOSES.

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

13 SECTION 1. Section 19-5-189, Mississippi Code of 1972, is

14 amended as follows:

15 19-5-189. (1) (a) Except as otherwise provided in subsection (2) of this section for levies for fire protection 16 purposes and subsection (3) of this section for certain districts 17 18 providing water service, the board of supervisors of the county in which any such district exists may, according to the terms of the 19 20 resolution, levy a special tax, not to exceed four (4) mills annually, on all of the taxable real property in such district, 21 the avails of which shall be paid over to the board of 22

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23 commissioners of the district to be used either for the operation,
24 support and maintenance of the district or for the retirement of
25 any bonds issued by the district, or for both.

(b) The proceeds derived from two (2) mills of the levy authorized herein shall be included in the ten percent (10%) increase limitation under Section 27-39-321, and the proceeds derived from any additional millage levied under this subsection in excess of two (2) mills shall be excluded from such limitation for the first year of such additional levy and shall be included within such limitation in any year thereafter.

33 (2)(a) In respect to fire protection purposes, the board of supervisors of the county in which any such district exists on 34 35 July 1, 1987, may levy a special tax annually, not to exceed the 36 tax levied for such purposes for the 1987 fiscal year on all of 37 the taxable real property in such district, the avails of which 38 shall be paid over to the board of commissioners of the district 39 to be used either for the operation, support and maintenance of the fire protection district or for the retirement of any bonds 40 41 issued by the district for fire protection purposes, or for both. 42 Any such district for which no taxes have been levied for the 1987 43 fiscal year may be treated as having been created after July 1, 44 1987, for the purposes of this subsection.

45 (b) In respect to fire protection purposes, the board 46 of supervisors of the county in which any such district is created 47 after July 1, 1987, may, according to the terms of the resolution

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48 of intent to incorporate the district, levy a special tax not to 49 exceed two (2) mills annually on all of the taxable real property 50 in such district, the avails of which shall be paid over to the board of commissioners of the district to be used either for the 51 52 operation, support and maintenance of the fire protection district 53 or for the retirement of any bonds issued by the district for fire protection purposes, or for both; however, the board of 54 55 supervisors may increase the tax levy under this subsection as 56 provided for in paragraph (c) of this subsection.

57 (C) The tax levy under this subsection may be increased 58 only when the board of supervisors has determined the need for 59 additional revenues. Prior to levying a tax increase under this 60 paragraph, the board of supervisors shall adopt a resolution declaring its intention to levy the tax. The resolution shall 61 62 describe the amount of the increase in the tax levy and the 63 purposes for which the proceeds of the additional tax will be 64 The board of supervisors shall have a copy of the used. resolution published once a week for three (3) consecutive weeks 65 66 in at least one (1) newspaper published in the county and having a 67 general circulation therein. If no newspaper is published in the 68 county, then notice shall be given by publishing the resolution 69 for the required time in some newspaper having a general 70 circulation in the county. A copy of the resolution shall also be 71 posted at three (3) public places in the county for a period of at 72 least twenty-one (21) days during the time of its publication in a

73 newspaper. If more than twenty percent (20%) of the qualified 74 electors of the district shall file with the clerk of the board of 75 supervisors, within twenty-one (21) days after adoption of the 76 resolution of intent to increase the tax levy, a petition 77 requesting an election on the question of the increase in tax 78 levy, then and in that event such increase shall not be made 79 unless authorized by a majority of the votes cast at an election 80 to be called and held for that purpose within the district. 81 Notice of such election shall be given, the election shall be held and the result thereof determined, as far as is practicable, in 82 83 the same manner as other elections are held in the county. If an 84 election results in favor of the increase in the tax levy or if no 85 election is required, the board of supervisors may increase the 86 tax levy. The board of supervisors, in its discretion, may call an election on such question, in which event it shall not be 87 88 necessary to publish the resolution declaring its intention to 89 have the tax imposed.

90 Notwithstanding any provisions of this subsection (d) 91 to the contrary, in any county bordering on the Gulf of Mexico and 92 the State of Louisiana, the board of supervisors may levy not to 93 exceed four (4) mills annually on all the taxable real property 94 within any fire protection district, the avails of which shall be paid over to the board of commissioners of the district to be used 95 96 either for the operation, support and maintenance of the fire protection district or for the retirement of any bonds issued by 97

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98 the district for fire protection purposes, or for both. Prior to 99 levying the tax under this paragraph, the board of supervisors 100 shall adopt a resolution declaring its intention to levy the tax. 101 The resolution shall describe the amount of the tax levy and the 102 purposes for which the proceeds of the tax will be used. The 103 board of supervisors shall have a copy of the resolution published 104 once a week for three (3) consecutive weeks in at least one (1) 105 newspaper published in the county and having a general circulation 106 If no newspaper is published in the county, then notice therein. 107 shall be given by publishing the resolution for the required time 108 in some newspaper having a general circulation in the county. A 109 copy of the resolution shall also be posted at three (3) public 110 places in the county for a period of at least twenty-one (21) days during the time of its publication in a newspaper. If more than 111 twenty percent (20%) of the qualified electors of the district 112 113 shall file with the clerk of the board of supervisors, within 114 twenty-one (21) days after adoption of the resolution of intent to levy the tax, a petition requesting an election on the question of 115 116 the levy of such tax, then and in that event such tax levy shall 117 not be made unless authorized by a majority of the votes cast at 118 an election to be called and held for that purpose within the district. Notice of such election shall be given, the election 119 120 shall be held and the result thereof determined, as far as is 121 practicable, in the same manner as other elections are held in the 122 county. If an election results in favor of the tax levy or if no

H. B. No. 661 **~ OFFICIAL ~** 18/HR26/R924 PAGE 5 (OM\KW) election is required, the board of supervisors may levy such tax. The board of supervisors, in its discretion, may call an election on such question, in which event it shall not be necessary to publish the resolution declaring its intention to have the tax imposed.

128 (e) Notwithstanding any provisions of this subsection 129 to the contrary, in any county bordering on the Mississippi River in which legal gaming is conducted and in which U.S. Highway 61 130 131 intersects with Highway 4, the board of supervisors may levy a special tax not to exceed five (5) mills annually on all the 132 133 taxable real and personal property within any fire protection 134 district, except for utilities as defined in Section 77-3-3(d)(i) 135 and (iii), the avails of which shall be paid over to the board of 136 commissioners of the district to be used either for the operation, support and maintenance of the fire protection district or for the 137 138 retirement of any bonds issued by the district for fire protection 139 purposes, or for both. Before levying the tax under this paragraph, the board of supervisors shall adopt a resolution 140 141 declaring its intention to levy the tax. The resolution shall 142 describe the amount of the tax levy and the purposes for which the 143 proceeds of the tax will be used. The board of supervisors shall have a copy of the resolution published once a week for three (3) 144 145 consecutive weeks in at least one (1) newspaper published in the 146 county and having a general circulation therein. If no newspaper is published in the county, then notice shall be given by 147

H. B. No. 661 **~ OFFICIAL ~** 18/HR26/R924 PAGE 6 (OM\KW) 148 publishing the resolution for the required time in some newspaper 149 having general circulation in the county. A copy of the 150 resolution shall also be posted at three (3) public places in the 151 county for a period of at least twenty-one (21) days during the 152 time of its publication in a newspaper. If more than twenty 153 percent (20%) of the qualified electors of the district shall file 154 with the clerk of the board of supervisors, within twenty-one (21) 155 days after adoption of the resolution of intent to levy the tax, a 156 petition requesting an election of the questions of the levy of 157 such tax, then and in that event such tax levy shall not be made 158 unless authorized by a majority of the votes cast at an election 159 to be called and held for that purpose within the district. 160 Notice of such election shall be given, the election shall be held 161 and the result thereof determined, as far as is practicable, in 162 the same manner as other elections are held in the county. If an 163 election results in favor of the tax levy or if no election is 164 required, the board of supervisors may levy such tax. The board of supervisors, in its discretion, may call an election on such 165 166 question, in which event it shall not be necessary to publish the 167 resolution declaring its intention to have the tax imposed.

(f) Any taxes levied under this subsection shall be excluded from the ten percent (10%) increase limitation under Section 27-39-321.

171 (g) Notwithstanding any provisions of this subsection,
172 if taxable real or personal property within a fire protection

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173 district is annexed by a municipality then the board of

174 supervisors shall not continue to levy a special tax, and the

175 municipality shall primarily be responsible for fire protection

176 services. In addition, if a fire protection district sustains a

177 loss in ad valorem tax revenue because of the annexation, then the

178 municipality shall reimburse the fire protection district for the

179 amount of such loss for a period of three (3) years. At no time

180 shall a tax be levied for fire protection services on the annexed

181 territory simultaneously by the board of supervisors and the

182 governing authorities of a municipality.

183 (3) For any district authorized under Section 19-5-151(2),
184 the board of supervisors shall not levy the special tax authorized
185 in this section.

186 SECTION 2. Section 21-1-27, Mississippi Code of 1972, is 187 amended as follows:

188 21 - 1 - 27. (1) The limits and boundaries of existing cities, 189 towns and villages shall remain as now established until altered in the manner \* \* \* provided in this chapter. When any 190 191 municipality \* \* \* desires to enlarge or contract \* \* \* its 192 boundaries **\* \* \*** by adding **\* \* \*** adjacent unincorporated territory 193 or excluding **\* \* \*** any part of the incorporated territory of such 194 municipality, the governing authorities of **\* \* \*** the municipality 195 shall pass an ordinance defining with certainty the territory 196 proposed to be included in or excluded from the corporate limits, and also defining the entire boundary as changed. \* \* \* If the 197

H. B. No. 661 **~ OFFICIAL ~** 18/HR26/R924 PAGE 8 (OM\KW) 198 municipality desires to enlarge \* \* \* its boundaries, \* \* \* the 199 ordinance shall in general terms describe the proposed 200 improvements to be made in the annexed territory, the manner and 201 extent of such improvements, and the approximate time within which 202 such improvements are to be made \* \* \*. The ordinance shall also 203 contain a statement of the municipal or public services 204 which **\* \* \*** the municipality proposes to render in such annexed 205 territory. \* \* \* If the municipality \* \* \* desires to contract 206 its boundaries, \* \* \* the ordinance shall contain a statement of 207 the reasons for such contraction and a statement showing \* \* \* 208 that the public convenience and necessity would be served thereby. 209 If a municipality desires to annex territory in a fire 210 protection district, as created in Section 21-25-21, the ordinance shall also state that the municipality shall primarily be 211 212 responsible for fire protection services within the fire 213 protection district. The ordinance shall also state that if a 214 fire protection district sustains a loss in ad valorem tax revenue because of the annexation, then the municipality shall reimburse 215 216 the fire protection district for the amount of such loss for a period of three (3) years. At no time shall a tax be levied for 217 218 fire protection services on the annexed territory simultaneously 219 by the board of supervisors and the governing authorities of the 220 municipality. 221 (2)When any municipality having a population in excess (a)

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of forty thousand (40,000) wherein is located a state-supported

223 university and in which U.S. Highways 49 and 11 intersect and 224 which has boundaries that lie within two (2) counties desires to 225 enlarge its boundaries by adding adjacent unincorporated territory 226 after January 1, 2016, the governing authorities of the 227 municipality shall pass, in addition to the requirements provided 228 in subsection (1), an ordinance:

(i) Certifying that more than fifty percent (50%)
of the people who reside in the unincorporated area of the census
block within the territory proposed to be annexed shall be
included in the proposed annexation; or

233 (ii) Certifying that upon approval of the 234 annexation, the municipality shall cede any authority to provide 235 zoning and subdivision regulation to the board of supervisors of 236 the county in which the territory is located, if fifty percent 237 (50%) or fewer people who reside in the unincorporated area of the 238 census block within such territory is included in the proposed 239 annexation. If such authority is ceded, as provided under this subparagraph, then the governing authorities of the 240 241 municipality \* \* \* are authorized to advise the board of 242 supervisors of the county concerning such regulation; however, the 243 ultimate authority regarding the regulation shall lie with the 244 board of supervisors of the county.

This subsection (2) shall stand repealed from and after July 1, 2019.

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(3) For the purposes of this section, "census block" refers
to certain geographic areas as designated by the latest federal
decennial census preceding any annexation under this section.

250 This subsection (3) shall stand repealed from and after July 251 1, 2019.

252 SECTION 3. Section 21-1-61, Mississippi Code of 1972, is 253 amended as follows:

254 21-1-61. In all cases where a municipality is created or the 255 limits of an existing municipality are enlarged under the 256 provisions of this chapter, the property included within the 257 municipal boundaries by such creation or enlargement shall become 258 liable for and subject to municipal ad valorem taxation on the tax 259 lien date next succeeding the effective date of the decree 260 creating or enlarging such municipality.

261 In all cases where the limits of an existing municipality are 262 enlarged through annexation and the annexation includes a fire 263 protection district, as created in Section 21-25-21, the 264 municipality shall primarily be responsible for fire protection 265 services within the fire protection district. In addition, if a 266 fire protection district sustains a loss in ad valorem tax revenue 267 because of the annexation, then the municipality shall reimburse the fire protection district for the amount of such loss for a 268 269 period of three (3) years. At no time shall a tax be levied for 270 fire protection services on the annexed territory simultaneously

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271 by the board of supervisors and the governing authorities of the 272 municipality.

273 **SECTION 4.** Section 21-1-29, Mississippi Code of 1972, is 274 amended as follows:

21-1-29. When any such ordinance \* \* \* described in Section 275 276 21-1-27 is passed by the municipal authorities, **\* \* \*** the 277 municipal authorities shall file a petition in the chancery court of the county in which such municipality is located; however, when 278 279 a municipality wishes to annex or extend its boundaries across and into an adjoining county such municipal authorities shall file a 280 petition in the chancery court of the county in which \* \* \* the 281 282 territory is located. The petition shall recite the fact of the 283 adoption of such ordinance and shall pray that the enlargement or 284 contraction of the municipal boundaries, as the case may be, shall 285 be ratified, approved and confirmed by the court. If a 286 municipality desires to annex territory in a fire protection 287 district, as created in Section 21-25-21, the petition shall also 288 state that the municipality shall primarily be responsible for 289 fire protection services within the fire protection district. The 290 petition shall also state that if a fire protection district 291 sustains a loss in ad valorem tax revenue because of the 292 annexation, then the municipality shall reimburse the fire 293 protection district for the amount of such loss for a period of 294 three (3) years. At no time shall a tax be levied for fire protection services on the annexed territory simultaneously by the 295

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296 board of supervisors and the governing authorities of the

297 <u>municipality.</u> There shall be attached to such petition, as 298 exhibits \* \* \*, a certified copy of the ordinance adopted by the 299 municipal authorities and a map or plat of the municipal 300 boundaries as they will exist in event such enlargement or 301 contraction becomes effective.

302 SECTION 5. This act shall take effect and be in force from 303 and after July 1, 2018.

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