MISSISSIPPI LEGISLATURE

By: Representative Scott

REGULAR SESSION 2018

To: Corrections; Accountability, Efficiency, Transparency

HOUSE BILL NO. 439

1 AN ACT TO AMEND SECTION 47-5-109.1, MISSISSIPPI CODE OF 1972, 2 TO PROVIDE THAT ANY INTERESTED THIRD PARTY WHO SUBMITS A PROPOSAL 3 TO ADMINISTER INMATE CANTEEN SERVICES FOR THE DEPARTMENT OF 4 CORRECTIONS MUST DESCRIBE FULLY HOW SUCH INMATE CANTEEN SERVICES 5 ARE TO BE PRICED IN ORDER TO HELP ENSURE THAT PRICES CHARGED BY 6 THE CANTEEN ARE REASONABLE AND FAIR TO THOSE PURCHASING THROUGH 7 THE CANTEEN SYSTEM; TO PROVIDE THAT ANY ADJUSTMENTS IN THE PRICING OF INMATE CANTEEN SERVICES MUST EITHER BE APPROVED OR DISAPPROVED 8 9 BY THE COMMISSIONER OF CORRECTIONS; AND FOR RELATED PURPOSES.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

11 SECTION 1. Section 47-5-109.1, Mississippi Code of 1972, is

12 amended as follows:

13 47-5-109.1. (1) The Department of Corrections shall 14 contract for the administration of inmate canteen services to a 15 third party. Such contract shall comply with the procedures set 16 forth in this section:

(a) The Department of Corrections shall cause to be
prepared a request for proposals. This request for proposals
shall be prepared for distribution to any interested third party.
Notice of the department's intention to seek proposals shall be
published in a newspaper of general circulation at least one time

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22 per week for three (3) weeks before closing the period for 23 interested parties to respond. Additional forms of notice may The newspaper notice shall inform the interested 24 also be used. parties of the service to be contracted, existence of a request 25 26 for proposals, how it can be obtained, when a proposal must be 27 submitted, and to whom the proposal must be submitted. All requests for proposals shall describe clearly what service is to 28 29 be contracted, and shall fully explain the criteria upon which an 30 evaluation of proposals shall be based. The criteria to be used for evaluations shall, at a minimum, include: 31

32 (i) Require interested third parties to describe
 33 their qualifications to provide inmate canteen services to
 34 correctional facilities in widely dispersed geographical regions;
 35 and

(ii) Describe the department's expectations with
 regard to commissions, pricing and quality assurance for inmate
 canteen services.

39 In regard to pricing for inmate canteen services, as 40 prescribed under subparagraph (ii) of this paragraph, the request 41 for proposals shall require any interested third party to describe 42 fully their proposed sampling methods for setting prices at inmate 43 canteen services to ensure that prices charged by the canteens are 44 reasonable and fair to those purchasing through the canteen 45 system. If the Department of Corrections allows a comparison of 46 convenience store prices to be the basis for selecting canteen

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47 prices, the request for proposals shall require interested third 48 parties to specify in their proposals the proposed locations, 49 types and number of stores and products to be sampled in order to 50 ensure that sufficient data is collected to determine the 51 variation and central tendency of product prices. In establishing 52 individual product prices, the administrator of inmate canteen 53 services shall select the measure of central tendency that best 54 fits the distribution of sample price data. Should the 55 administrator of inmate canteen services determine that prices 56 should be adjusted, the request for proposals shall require any 57 interested third parties to keep all records pertaining to 58 requested price adjustments, including supporting sample data and 59 calculation of central tendency and corresponding documentation of 60 the commissioner's action, of either approval or disapproval, on 61 the request for the price adjustment. Any approved price 62 adjustment that is an increase for inmate canteen services shall 63 be submitted by the commissioner to the PEER Committee and the Inmate Welfare Fund Committee thirty (30) days before such 64 65 adjustment is implemented. 66 All proposals submitted by interested parties shall (b) 67 be evaluated by the Inmate Welfare Fund Committee, as established in Section 47-5-158, which shall apply the same criteria to all

proposals when conducting an evaluation. The results and 69 70 recommendations of the evaluation shall be presented to the

71 Department of Corrections for review. All evaluations presented

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72 to the department shall be retained by the department for at least 73 three (3) years. The department may accept or reject any 74 recommendation of the committee, or it may conduct further inquiry 75 into the proposals. Any further inquiry shall be clearly 76 documented and all methods and recommendations shall be retained 77 by the department and shall spread upon its minutes its choice of the administrator for inmate canteen services and its reasons for 78 79 making the choice.

80 The department shall be responsible for (C) (i) 81 preparing a contract that shall be in accordance with all 82 provisions of this section and all other provisions of law. The contract shall also include a requirement that the contractor 83 84 shall consent to an evaluation of its performance. Such 85 evaluation shall occur after the first six (6) months of the 86 contract, and shall be reviewed at times the department determines 87 to be necessary. The contract shall clearly describe the 88 standards upon which the contractor shall be evaluated.

(ii) The PEER Committee, at the request of the House or Senate Corrections Committee and with funds specifically appropriated by the Legislature for such purpose, shall contract with an accounting firm or with other professionals to conduct a compliance audit of the services provided by the contractor. Such audit shall review the compliance with the performance standards required for inclusion in the administrator's contract. Such

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96 audit shall be delivered to the Legislature no later than January 97 1.

98 (2) Contracts for the administration of inmate canteen 99 services shall commence at the beginning of the calendar year and 100 shall end on the last day of a calendar year. This shall not 101 apply to contracts provided for in subsection (3) of this section.

102 If the Department of Corrections determines that it is (3) 103 necessary to not renew the contract of an administrator, or finds 104 it necessary to terminate a contract with or without cause as provided for in the contract of the administrator of inmate 105 106 canteen services, the department is authorized to select an 107 administrator for inmate canteen services without complying with the bid requirements in subsections (1) and (2) of this section. 108 109 Such contracts shall be for the balance of the calendar year in which the nonrenewal or termination occurred, and may be for an 110 111 additional calendar year if the department determines that the 112 best interests of the inmates are served by such. Any contract negotiated on an interim basis shall include a detailed transition 113 114 plan which shall ensure the orderly transfer of responsibilities 115 between contractors.

(4) Except for contracts executed under the authority of subsection (3) of this section, the department shall select administrators of inmate canteen services at least six (6) months before the expiration of the current administrator's contract. The period between the selection of the new administrator of

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126 **SECTION 2.** This act shall take effect and be in force from 127 and after July 1, 2018.

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