MISSISSIPPI LEGISLATURE

18/HR43/R60 PAGE 1 (ENK\EW)

By: Representative Turner

REGULAR SESSION 2018

To: Accountability, Efficiency, Transparency

HOUSE BILL NO. 360

1 AN ACT TO PROHIBIT AN AGENCY OR GOVERNING AUTHORITY FROM 2 DIVIDING A CONTRACT INTO SEPARATE CONTRACTS IN ORDER TO AVOID 3 COMPETITIVE PURCHASING PROCEDURES; TO BRING FORWARD SECTIONS 4 31-7-55 AND 31-7-57, MISSISSIPPI CODE OF 1972, WHICH PROVIDE THE 5 PENALTIES FOR VIOLATING CERTAIN PURCHASING PROCEDURES, FOR THE 6 PURPOSE OF POSSIBLE AMENDMENT; AND FOR RELATED PURPOSES. 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 8 SECTION 1. An agency or governing authority shall not 9 attempt to avoid the competitive purchasing procedures provided in 10 Sections 31-7-13 and 27-104-7 by dividing a contract into several 11 contracts or separate work orders or by any other method. Any 12 violation of this section shall be subject to the penalties 13 provided in Section 31-7-55 and Section 31-7-57. SECTION 2. Section 31-7-55, Mississippi Code of 1972, is 14 15 brought forward as follows: 16 31-7-55. [For penalties applicable to violations occurring between January 1, 1981, and August 15, 1988, the following 17 18 provisions govern.] 19 It is hereby declared to be unlawful and a violation of (1)20 public policy of the State of Mississippi for any elected or H. B. No. 360 ~ OFFICIAL ~ G1/2 21 appointed public officer of the state or the executive head of a 22 state board, commission, department, subdivision of the state government or governing authority to make any purchases without 23 the full compliance with the provisions of Chapter 7, Title 31, 24 Mississippi Code of 1972. Any elected or appointed public officer 25 26 of the state or the executive head of a state board, commission, department, subdivision of the state government or governing 27 28 authority who violates the provisions of Chapter 7, Title 31, 29 Mississippi Code of 1972, shall be deemed guilty of a misdemeanor and, upon conviction therefor, shall be fined not less than One 30 Hundred Dollars (\$100.00) and not more than Five Hundred Dollars 31 (\$500.00) for each separate offense, or sentenced to the county 32 33 jail for not more than six (6) months, or both such fine and imprisonment, and shall be removed from his office or position. 34

(2) 35 Any person diverting the benefits of any article of 36 value tendered or received by any agency or governing authority to 37 his or her personal use, in violation of Section 31-7-23, shall be guilty of a misdemeanor and, upon conviction, shall be punished by 38 39 a fine of not less than One Hundred Dollars (\$100.00) nor more 40 than Five Hundred Dollars (\$500.00), or sentenced to the county 41 jail for not more than six (6) months, or by both such fine and 42 imprisonment, and shall be required to return the money value of the article unlawfully diverted to the agency involved. 43

44 [The following provisions apply to violations which occur on 45 or after August 16, 1988.]

H. B. No. 360	~ OFFICIAL ~
18/HR43/R60	
PAGE 2 (ENK\EW)	

(1) It is hereby declared to be unlawful and a violation of
public policy of the State of Mississippi for any elected or
appointed public officer of an agency or a governing authority, or
the executive head, any employee or agent of an agency or
governing authority to make any purchases without the full
compliance with the provisions of Chapter 7, Title 31, Mississippi
Code of 1972.

Except as otherwise provided in subsection (4) of this 53 (2)54 section, any person who intentionally, willfully and knowingly 55 violates the provisions of Chapter 7, Title 31, Mississippi Code 56 of 1972, shall be deemed quilty of a misdemeanor and, upon 57 conviction thereof, shall be fined not less than One Hundred 58 Dollars (\$100.00) and not more than Five Hundred Dollars (\$500.00) 59 for each separate offense, or sentenced to the county jail for not more than six (6) months, or both such fine and imprisonment, and 60 61 shall be removed from his office or position.

62 Any person who intentionally, willfully and knowingly (3) violates the provisions of subsection (1) of Section 31-7-57 shall 63 64 be guilty of a misdemeanor and, upon conviction thereof, shall be 65 fined not less than One Hundred Dollars (\$100.00) and not more 66 than Five Hundred Dollars (\$500.00), or sentenced to the county 67 jail for not more than six (6) months, or both such fine and imprisonment, and shall be removed from his office or position. 68 69 (4)

69 (4) Any person diverting the benefits of any article of
70 value tendered or received by any agency or governing authority to

71 his or her personal use, in violation of Section 31-7-23, if the 72 value of such article be less than Five Hundred Dollars (\$500.00), 73 shall be quilty of a misdemeanor and, upon conviction, shall be 74 punished by a fine of not less than One Hundred Dollars (\$100.00) 75 nor more than Five Hundred Dollars (\$500.00), or sentenced to the 76 county jail for not more than six (6) months, or by both such fine 77 and imprisonment, shall be removed from his office or position, 78 and shall be required to return the money value of the article 79 unlawfully diverted to the agency or governing authority involved. 80 If the value of the article be Five Hundred Dollars (\$500.00) or 81 more, such person shall be quilty of a felony and, upon conviction, shall be punished by a fine of not less than One 82 83 Thousand Dollars (\$1,000.00) nor more than Five Thousand Dollars (\$5,000.00), or sentenced to the Department of Corrections for not 84 85 less than one (1) year nor more than five (5) years, or by both such fine and imprisonment, shall be removed from his office or 86 87 position, and shall be required to return the money value of the article unlawfully diverted to the agency or governing authority 88 89 involved.

90 (5) The provisions of this section are supplemental to any 91 other criminal statutes of this state.

92 SECTION 3. Section 31-7-57, Mississippi Code of 1972, is
93 brought forward as follows:

31-7-57. (1) Any elected or appointed public officer of an
agency or a governing authority, or the executive head, any

H. B. No. 360 **~ OFFICIAL ~** 18/HR43/R60 PAGE 4 (ENK\EW)

96 employee or agent of an agency or governing authority, who 97 appropriates or authorizes the expenditure of any money to an object not authorized by law, shall be liable personally for up to 98 99 the full amount of the appropriation or expenditure as will fully 100 and completely compensate and repay such public funds for any 101 actual loss caused by such appropriation or expenditure, to be 102 recovered by suit in the name of the governmental entity involved, 103 or in the name of any person who is a taxpayer suing for the use 104 of the governmental entity involved, and such taxpayer shall be 105 liable for costs in such case. In the case of a governing board 106 of an agency or governing authority, only the individual members 107 of the governing board who voted for the appropriation or 108 authorization for expenditure shall be liable under this 109 subsection.

(2) No individual member, officer, employee or agent of any 110 111 agency or board of a governing authority shall let contracts or 112 purchase commodities or equipment except in the manner provided by law, including the provisions of Section 25-9-120(3), Mississippi 113 114 Code of 1972, relating to personal and professional service 115 contracts by state agencies; nor shall any such agency or board of 116 a governing authority ratify any such contract or purchase made by 117 any individual member, officer, employee or agent thereof, or pay for the same out of public funds unless such contract or purchase 118 119 was made in the manner provided by law; provided, however, that any vendor who, in good faith, delivers commodities or printing or 120

H. B. No. 360 **~ OFFICIAL ~** 18/HR43/R60 PAGE 5 (ENK\EW) 121 performs any services under a contract to or for the agency or 122 governing authority, shall be entitled to recover the fair market 123 value of such commodities, printing or services, notwithstanding 124 some error or failure by the agency or governing authority to 125 follow the law, if the contract was for an object authorized by 126 law and the vendor had no control of, participation in, or actual 127 knowledge of the error or failure by the agency or governing 128 authority.

129 The individual members, officers, employees or agents of (3) any agency or governing authority as defined in Section 31-7-1 130 131 causing any public funds to be expended, any contract made or let, 132 any payment made on any contract or any purchase made, or any payment made, in any manner whatsoever, contrary to or without 133 134 complying with any statute of the State of Mississippi, regulating 135 or prescribing the manner in which such contracts shall be let, 136 payment on any contract made, purchase made, or any other payment 137 or expenditure made, shall be liable, individually, and upon their official bond, for compensatory damages, in such sum up to the 138 139 full amount of such contract, purchase, expenditure or payment as 140 will fully and completely compensate and repay such public funds 141 for any actual loss caused by such unlawful expenditure.

(4) In addition to the foregoing provision, for any
violation of any statute of the State of Mississippi prescribing
the manner in which contracts shall be let, purchases made,
expenditure or payment made, any individual member, officer,

H. B. No. 360 **~ OFFICIAL ~** 18/HR43/R60 PAGE 6 (ENK\EW) 146 employee or agent of any agency or governing authority who shall 147 substantially depart from the statutory method of letting contracts, making payments thereon, making purchases or expending 148 public funds shall be liable, individually and on his official 149 150 bond, for penal damages in such amount as may be assessed by any 151 court of competent jurisdiction, up to three (3) times the amount 152 of the contract, purchase, expenditure or payment. The person so 153 charged may offer mitigating circumstances to be considered by the 154 court in the assessment of any penal damages.

(5) Any sum recovered under the provisions hereof shall be credited to the account from which such unlawful expenditure was made.

(6) Except as otherwise provided in subsection (1) of this section, any individual member of an agency or governing authority as defined in Section 31-7-1 shall not be individually liable under this section if he voted against payment for contracts let or purchases made contrary to law and had his vote recorded in the official minutes of the board or governing authority at the time of such vote, or was absent at the time of such vote.

165 SECTION 4. Section 1 of this act shall be codified as a new 166 section in Chapter 7, Title 31, Mississippi Code of 1972.

167 **SECTION 5.** This act shall take effect and be in force from 168 and after July 1, 2018.

H. B. No. 360~ OFFICIAL ~18/HR43/R60ST: Contracts; prohibit dividing of to avoid
certain competitive purchasing procedures.