MISSISSIPPI LEGISLATURE

**REGULAR SESSION 2018** 

By: Representative Clark

To: Corrections

HOUSE BILL NO. 308

1 AN ACT TO CREATE A SECTION TO PROHIBIT THE COMMISSIONER OF 2 THE DEPARTMENT OF CORRECTIONS FROM HOUSING OFFENDERS IN PRIVATE 3 CORRECTIONAL FACILITIES UNLESS THE COMMISSIONER ALLOWS A CERTAIN NUMBER OF INMATES TO PARTICIPATE IN JOINT STATE-COUNTY WORK 4 PROGRAMS; TO AMEND SECTIONS 47-4-1, 47-4-11, 47-5-941, 47-5-943 5 6 AND 47-5-1211, MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; 7 AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 8 9 SECTION 1. From the effective date of this act, the 10 Commissioner of Corrections is prohibited from housing offenders 11 in private correctional facilities unless the commissioner utilizes a minimum of ten percent (10%) of its eligible 12 13 incarcerated offenders in joint state-county work programs that 14 the Department of Corrections has agreed to provide offenders for 15 such work programs. 16 SECTION 2. Section 47-4-1, Mississippi Code of 1972, is 17 amended as follows: 18 47-4-1. (1) It is lawful for there to be located within 19 Wilkinson County and Leflore County a correctional facility 20 operated entirely by a private entity pursuant to a contractual

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21 agreement between such private entity and the federal government, 22 any state, or a political subdivision of any state to provide correctional services to any such public entity for the 23 confinement of inmates subject to the jurisdiction of such public 24 25 entity. Any person confined in such a facility pursuant to the 26 laws of the jurisdiction from which he is sent shall be considered 27 lawfully confined within this state. The private entity shall assume complete responsibility for the inmates and shall be liable 28 29 to the State of Mississippi for any illegal or tortious actions of 30 such inmates.

(2) The Department of Corrections shall contract with the
Board of Supervisors of Leflore County for the private
incarceration of not more than one thousand (1,000) state inmates
at a facility in Leflore County. Any contract must comply with
the requirements of Section 47-5-1211 through Section 47-5-1227.

36 (3) It is lawful for any county to contract with a private 37 entity for the purpose of providing correctional services for the confinement of federal inmates subject to the jurisdiction of the 38 39 United States. Any person confined in such a facility pursuant to 40 the laws of the United States shall be considered lawfully 41 confined within this state. The private entity shall assume 42 complete responsibility for the inmates and shall be liable to the 43 county or the State of Mississippi, as the case may be, for any illegal or tortious actions of the inmates. 44

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45 (4) It is lawful for there to be located within any county a 46 correctional facility operated entirely by a private entity and the federal government to provide correctional services to the 47 United States for the confinement of federal inmates subject to 48 49 the jurisdiction of the United States. Any person confined in a 50 facility pursuant to the laws of the United States shall be considered lawfully confined within this state. The private 51 52 entity shall assume complete responsibility for the inmates and 53 shall be liable to the State of Mississippi for any illegal or 54 tortious actions of the inmates.

A person convicted of simple assault on an employee of a private correctional facility while such employee is acting within the scope of his or her duty or employment shall be punished by a fine of not more than One Thousand Dollars (\$1,000.00) or by imprisonment for not more than five (5) years, or both.

A person convicted of aggravated assault on an employee of a private correctional facility while such employee is acting within the scope of his or her duty or employment shall be punished by a fine of not more than Five Thousand Dollars (\$5,000.00) or by imprisonment for not more than thirty (30) years, or both.

(5) The Department of Corrections may contract with the Tallahatchie County Correctional Facility authorized in Chapter 904, Local and Private Laws of 1999, for the private incarceration of not more than one thousand (1,000) state inmates at a facility in Tallahatchie County. Any contract must comply with the

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71 state inmate shall be assigned to the Tallahatchie County
72 Correctional Facility unless the inmate cost per day is at least
73 ten percent (10%) less than the inmate cost per day for housing a
74 state inmate at a state correctional facility.

(6) If a private entity houses state inmates, the private entity shall not displace state inmate beds with federal inmate beds unless the private entity has obtained prior written approval from the Commissioner of Corrections.

79 It is lawful for there to be located within Leflore (7)80 County a correctional facility operated entirely by a private entity pursuant to a contractual agreement between such private 81 entity and the federal government, the State of Mississippi, or 82 83 Leflore County for the incarceration of federal inmates. Such 84 correctional facility may include a separate Leflore County jail 85 which may be located on or adjacent to the correctional facility 86 To further the provisions of this subsection: site.

87 Any private entity, the State of Mississippi, or (a) 88 Leflore County may enter into any agreement regarding real 89 property or property, including, but not limited to, a lease, a 90 ground lease and leaseback arrangement, a sublease or any other 91 lease agreement or arrangement, as lessor or lessee. Such agreements shall not exceed forty (40) years. The Department of 92 93 Corrections may enter such agreements or arrangements on behalf of 94 the State of Mississippi;

H. B. No. 308 **~ OFFICIAL ~** 18/HR26/R415 PAGE 4 (OM\KW) 95 (b) The powers conferred under this subsection shall be 96 additional and supplemental to the powers conferred by any other 97 law. Where the provisions of this subsection conflict with other 98 law, this subsection shall control; and

99 (c) The private entity shall assume complete
100 responsibility for the inmates and shall be liable to the State of
101 Mississippi for any illegal or tortious actions of the inmates.

102 (8) From the effective date of this act, the Commissioner of
 103 Corrections is prohibited from housing offenders in private

104 correctional facilities unless the commissioner utilizes a minimum

105 of ten percent (10%) of its eligible incarcerated offenders in

106 joint state-county work programs that the Department of

107 Corrections has agreed to provide offenders for such work

108 programs.

SECTION 3. Section 47-4-11, Mississippi Code of 1972, is amended as follows:

111 47-4-11. Subject to the restriction provided under Section 1 of this act, in order for the Mississippi Department of 112 113 Corrections to manage funds budgeted and allocated in its 114 Contractual Services budget category, the commissioner of the 115 department shall have the authority to amend, extend and/or renew 116 the term of any lease agreement or any inmate housing agreement in connection with a private correctional facility. Notwithstanding 117 118 any statutory limits to the contrary, such amendment, extension and/or renewal may be for a length of time up to and including ten 119

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(10) years as is necessary for the continued operations of such facilities and implementation of the department's duties and responsibilities in accordance with Title 47 of the Mississippi Code of 1972, as amended.

124 **SECTION 4.** Section 47-5-941, Mississippi Code of 1972, is 125 amended as follows:

126 47-5-941. (1) In addition to any other authority granted by 127 law, the Department of Corrections may contract with the Wilkinson 128 County industrial development or economic development authority 129 for the private incarceration of not more than one thousand 130 (1,000) state inmates at a facility in Wilkinson County. Any such 131 contract must comply with Sections 47-5-1211 through 47-5-1227.

132 (2) From the effective date of this act, the Commissioner of

133 Corrections is prohibited from housing offenders in private

134 correctional facilities unless the commissioner utilizes a minimum

135 of ten percent (10%) of its eligible incarcerated offenders in

136 joint state-county work programs that the Department of

137 Corrections has agreed to provide offenders for such work

138 programs.

139 SECTION 5. Section 47-5-943, Mississippi Code of 1972, is 140 amended as follows:

141 47-5-943. (1) The Mississippi Department of Corrections may 142 contract with the Walnut Grove Correctional Authority or the 143 governing authorities of the Municipality of Walnut Grove, Leake 144 County, Mississippi, to provide for the private housing, care and

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145 control of not more than one thousand five hundred (1,500) 146 offenders who are in the custody of the Department of Corrections at a maximum security facility in Walnut Grove. A county or 147 circuit judge shall not order any offender to be housed in the 148 149 correctional facility authorized in Sections 47-5-943 through 150 47-5-953. Commitment of offenders shall not be to this facility, but shall be to the jurisdiction of the department. 151 The 152 commissioner shall assign newly sentenced offenders to an 153 appropriate facility consistent with public safety. Any facility 154 owned or leased by the Walnut Grove Correctional Authority or the 155 Municipality of Walnut Grove for this purpose shall be designed, 156 constructed, operated and maintained in accordance with American 157 Correctional Association standards, and shall comply with all 158 constitutional standards of the United States and the State of 159 Mississippi and with all court orders that may now or hereinafter 160 be applicable to the facility. The contract must comply with 161 Sections 47-5-1211 through 47-5-1227.

162 (2) From the effective date of this act, the Commissioner of 163 Corrections is prohibited from housing offenders in private 164 correctional facilities unless the commissioner utilizes a minimum 165 of ten percent (10%) of its eligible incarcerated offenders in 166 joint state-county work programs that the Department of 167 Corrections has agreed to provide offenders for such work 168 programs.

H. B. No. 308 18/HR26/R415 PAGE 7 (OM\KW) 169 SECTION 6. Section 47-5-1211, Mississippi Code of 1972, is 170 amended as follows:

171 47-5-1211. (1) A contract for private correctional 172 facilities or services shall not be entered into unless the 173 contractor has demonstrated that it has:

174 (a) The qualifications, experience and management175 personnel necessary to carry out the terms of the contract.

(b) The ability to expedite the siting, design andconstruction of correctional facilities.

178 (c) The ability to comply with applicable laws, court179 orders and national correctional standards.

180 (d) Demonstrated history of successful operation and181 management of other correctional facilities.

182 (2) A facility shall at all times comply with all federal183 and state laws, and all applicable court orders.

(3) (a) No contract for private incarceration shall be entered into unless the cost of the private operation, including the state's cost for monitoring the private operation, offers a cost savings of at least ten percent (10%) to the Department of Corrections for at least the same level and quality of service offered by the Department of Corrections.

(b) Beginning in 2012, and every two (2) years
thereafter, the Joint Legislative Committee on Performance
Evaluation and Expenditure Review (PEER) shall contract with a
certified public accounting firm to establish a state inmate cost

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194 per day using financial information of the Department of 195 Corrections for the most recently completed fiscal year. The 196 state inmate cost per day shall be certified as required by this 197 section. The certified cost shall be used as the basis for 198 measuring the validity of the ten percent (10%) savings of the 199 contractor costs.

(c) Prior to engaging a certified public accountant, the PEER Committee, in conjunction with the Department of Corrections, shall develop a current cost-based model that will serve as a basis for the report produced as authorized by this section.

(4) The rates and benefits for correctional services shall
be negotiated based upon American Correction Association
standards, state law and court orders.

208 (5) From the effective date of this act, the Commissioner of
 209 Corrections is prohibited from housing offenders in private
 210 correctional facilities unless the commissioner utilizes a minimum

210 <u>correctional facilities unless the commissioner utilizes a minimum</u>

211 of ten percent (10%) of its eligible incarcerated offenders in

212 joint state-county work programs that the Department of

213 Corrections has agreed to provide offenders for such work

214 programs.

215 **SECTION 7.** Section 1 of this act shall be codified in 216 Chapter 4, Title 47, Mississippi Code of 1972.

217 **SECTION 8.** This act shall take effect and be in force from 218 and after its passage.

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