MISSISSIPPI LEGISLATURE

By: Representative Paden

**REGULAR SESSION 2018** 

To: Public Health and Human Services; Appropriations

## HOUSE BILL NO. 149

AN ACT TO AMEND SECTION 43-17-5, MISSISSIPPI CODE OF 1972, TO DIRECT THE DEPARTMENT OF HUMAN SERVICES TO TRANSFER TO THE CHILD CARE AND DEVELOPMENT FUND (CCDF) ANY UNSPENT, UNCOMMITTED TANF FUNDS REMAINING FROM THE PRIOR FISCAL YEAR UP TO FORTY MILLION DOLLARS, TO BE USED AS VOUCHERS TO PAY FOR CHILD CARE FOR QUALIFYING CHILDREN; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
8 SECTION 1. Section 43-17-5, Mississippi Code of 1972, is
9 amended as follows:

43-17-5. (1) The amount of Temporary Assistance for Needy 10 11 Families (TANF) benefits which may be granted for any dependent child and a needy caretaker relative shall be determined by the 12 13 county department with due regard to the resources and necessary expenditures of the family and the conditions existing in each 14 15 case, and in accordance with the rules and regulations made by the Department of Human Services which shall not be less than the 16 Standard of Need in effect for 1988, and shall be sufficient when 17 18 added to all other income (except that any income specified in the 19 federal Social Security Act, as amended, may be disregarded) and 20 support available to the child to provide such child with a H. B. No. 149 ~ OFFICIAL ~ G1/218/HR31/R80 PAGE 1 (RF\JAB)

21 reasonable subsistence compatible with decency and health. The 22 first family member in the dependent child's budget may receive an 23 amount not to exceed One Hundred Ten Dollars (\$110.00) per month; the second family member in the dependent child's budget may 24 25 receive an amount not to exceed Thirty-six Dollars (\$36.00) per 26 month; and each additional family member in the dependent child's 27 budget an amount not to exceed Twenty-four Dollars (\$24.00) per 28 The maximum for any individual family member in the month. 29 dependent child's budget may be exceeded for foster or medical care or in cases of children with an intellectual disability or a 30 31 physical disability. TANF benefits granted shall be specifically limited only (a) to children existing or conceived at the time the 32 33 caretaker relative initially applies and qualifies for such assistance, unless this limitation is specifically waived by the 34 35 department, or (b) to a child born following a 36 twelve-consecutive-month period of discontinued benefits by the 37 caretaker relative.

38 (2) TANF benefits in Mississippi shall be provided to the
39 recipient family by an online electronic benefits transfer system.
40 (3) The Department of Human Services shall deny TANF
41 benefits to the following categories of individuals, except for
42 individuals and families specifically exempt or excluded for good
43 cause as allowed by federal statute or regulation:

44 (a) Families without a minor child residing with the45 custodial parent or other adult caretaker relative of the child;

(b) Families which include an adult who has received
TANF assistance for sixty (60) months after the commencement of
the Mississippi TANF program, whether or not such period of time
is consecutive;

50 (c) Families not assigning to the state any rights a 51 family member may have, on behalf of the family member or of any 52 other person for whom the family member has applied for or is 53 receiving such assistance, to support from any other person, as 54 required by law;

55 (d) Families who fail to cooperate in establishing56 paternity or obtaining child support, as required by law;

57 Any individual who has not attained eighteen (18) (e) 58 years of age, is not married to the head of household, has a minor 59 child at least twelve (12) weeks of age in his or her care, and has not successfully completed a high school education or its 60 61 equivalent, if such individual does not participate in educational 62 activities directed toward the attainment of a high school diploma or its equivalent, or an alternative educational or training 63 64 program approved by the department;

(f) Any individual who has not attained eighteen (18) years of age, is not married, has a minor child in his or her care, and does not reside in a place or residence maintained by a parent, legal guardian or other adult relative or the individual as such parent's, guardian's or adult relative's own home;

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(g) Any minor child who has been, or is expected by a parent or other caretaker relative of the child to be, absent from the home for a period of more than thirty (30) days;

(h) Any individual who is a parent or other caretaker relative of a minor child who fails to notify the department of the absence of the minor child from the home for the thirty-day period specified in paragraph (g), by the end of the five-day period that begins with the date that it becomes clear to the individual that the minor child will be absent for the thirty-day period;

80 (i) Any individual who fails to comply with the provisions of the Employability Development Plan signed by the 81 82 individual which prescribe those activities designed to help the 83 individual become and remain employed, or to participate satisfactorily in the assigned work activity, as authorized under 84 85 subsection (6)(c) and (d), or who does not engage in applicant job 86 search activities within the thirty-day period for TANF application approval after receiving the advice and consultation 87 88 of eligibility workers and/or caseworkers of the department 89 providing a detailed description of available job search venues in 90 the individual's county of residence or the surrounding counties;

91 (j) A parent or caretaker relative who has not engaged 92 in an allowable work activity once the department determines the 93 parent or caretaker relative is ready to engage in work, or once 94 the parent or caretaker relative has received TANF assistance

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97 Any individual who is fleeing to avoid prosecution, (k) or custody or confinement after conviction, under the laws of the 98 jurisdiction from which the individual flees, for a crime, or an 99 100 attempt to commit a crime, which is a felony under the laws of the 101 place from which the individual flees, or who is violating a 102 condition of probation or parole imposed under federal or state 103 law;

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Aliens who are not qualified under federal law; (1)105 (m) For a period of ten (10) years following 106 conviction, individuals convicted in federal or state court of 107 having made a fraudulent statement or representation with respect 108 to the individual's place of residence in order to receive TANF, food stamps or Supplemental Security Income (SSI) assistance under 109 110 Title XVI or Title XIX simultaneously from two (2) or more states; 111 Individuals who are recipients of federal (n) Supplemental Security Income (SSI) assistance; and 112

113 Individuals who are eighteen (18) years of age or  $(\circ)$ 114 older who are not in compliance with the drug testing and 115 substance use disorder treatment requirements of Section 43-17-6. 116 Any person who is otherwise eligible for TANF (4)(a) benefits, including custodial and noncustodial parents, shall be 117 required to attend school and meet the monthly attendance 118

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119 requirement as provided in this subsection if all of the following
120 apply:

(i) The person is under age twenty (20);
(ii) The person has not graduated from a public or
private high school or obtained a High School Equivalency Diploma
equivalent;

125 (iii) The person is physically able to attend126 school and is not excused from attending school; and

(iv) If the person is a parent or caretaker relative with whom a dependent child is living, child care is available for the child.

130 The monthly attendance requirement under this subsection 131 shall be attendance at the school in which the person is enrolled 132 for each day during a month that the school conducts classes in 133 which the person is enrolled, with not more than two (2) absences 134 during the month for reasons other than the reasons listed in 135 paragraph (e) (iv) of this subsection. Persons who fail to meet participation requirements in this subsection shall be subject to 136 137 sanctions as provided in paragraph (f) of this subsection.

(b) As used in this subsection, "school" means any one(1) of the following:

140 (i) A school as defined in Section 37-13-91(2);
141 (ii) A vocational, technical and adult education
142 program; or

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established by the State Department of Education for the granting
of a declaration of equivalency of high school graduation.

If any compulsory-school-age child, as defined in 146 (C) 147 Section 37-13-91(2), to which TANF eligibility requirements apply 148 is not in compliance with the compulsory school attendance requirements of Section 37-13-91(6), the superintendent of schools 149 of the school district in which the child is enrolled or eligible 150 151 to attend shall notify the county department of human services of 152 the child's noncompliance. The Department of Human Services shall 153 review school attendance information as provided under this 154 paragraph at all initial eligibility determinations and upon 155 subsequent report of unsatisfactory attendance.

156 The signature of a person on an application for (d) 157 TANF benefits constitutes permission for the release of school 158 attendance records for that person or for any child residing with 159 that person. The department shall request information from the 160 child's school district about the child's attendance in the school 161 district's most recently completed semester of attendance. Ιf 162 information about the child's previous school attendance is not 163 available or cannot be verified, the department shall require the 164 child to meet the monthly attendance requirement for one (1) 165 semester or until the information is obtained. The department 166 shall use the attendance information provided by a school district 167 to verify attendance for a child. The department shall review

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168 with the parent or caretaker relative a child's claim that he or 169 she has a good cause for not attending school.

170 A school district shall provide information to the department about the attendance of a child who is enrolled in a public school 171 172 in the district within five (5) working days of the receipt of a 173 written request for that information from the department. The 174 school district shall define how many hours of attendance count as 175 a full day and shall provide that information, upon request, to 176 the department. In reporting attendance, the school district may 177 add partial days' absence together to constitute a full day's 178 absence.

179 If a school district fails to provide to the department the 180 information about the school attendance of any child within 181 fifteen (15) working days after a written request, the department 182 shall notify the Department of Audit within three (3) working days 183 of the school district's failure to comply with that requirement. 184 The Department of Audit shall begin audit proceedings within five (5) working days of notification by the Department of Human 185 186 Services to determine the school district's compliance with the 187 requirements of this subsection (4). If the Department of Audit 188 finds that the school district is not in compliance with the requirements of this subsection, the school district shall be 189 190 penalized as follows: The Department of Audit shall notify the 191 State Department of Education of the school district's noncompliance, and the Department of Education shall reduce the 192

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(e) A child who is required to attend school to meet the requirements under this subsection shall comply except when there is good cause, which shall be demonstrated by any of the following circumstances:

205 (i) The minor parent is the caretaker of a child206 less than twelve (12) weeks old; or

207 (ii) The department determines that child care
208 services are necessary for the minor parent to attend school and
209 there is no child care available; or

210 The child is prohibited by the school (iii) 211 district from attending school and an expulsion is pending. This 212 exemption no longer applies once the teenager has been expelled; 213 however, a teenager who has been expelled and is making 214 satisfactory progress towards obtaining a High School Equivalency 215 Diploma equivalent shall be eligible for TANF benefits; or 216 (iv) The child failed to attend school for one or

217 more of the following reasons:

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218 1. Illness, injury or incapacity of the child 219 or the minor parent's child; 220 Court-required appearances or temporary 2. 221 incarceration: 222 3. Medical or dental appointments for the 223 child or minor parent's child; 224 4. Death of a close relative; 225 Observance of a religious holiday; 5. 226 Family emergency; 6. 227 Breakdown in transportation; 7. 228 8. Suspension; or 229 Any other circumstance beyond the control 9. of the child, as defined in regulations of the department. 230 231 Upon determination that a child has failed without (f) 232 good cause to attend school as required, the department shall 233 provide written notice to the parent or caretaker relative 234 (whoever is the primary recipient of the TANF benefits) that 235 specifies: 236 (i) That the family will be sanctioned in the next 237 possible payment month because the child who is required to attend 238 school has failed to meet the attendance requirement of this 239 subsection; 240 The beginning date of the sanction, and the (ii) 241 child to whom the sanction applies;

242 (iii) The right of the child's parents or 243 caretaker relative (whoever is the primary recipient of the TANF benefits) to request a fair hearing under this subsection. 244 245 The child's parent or caretaker relative (whoever is the 246 primary recipient of the TANF benefits) may request a fair hearing 247 on the department's determination that the child has not been 248 attending school. If the child's parents or caretaker relative 249 does not request a fair hearing under this subsection, or if, 250 after a fair hearing has been held, the hearing officer finds that 251 the child without good cause has failed to meet the monthly 252 attendance requirement, the department shall discontinue or deny 253 TANF benefits to the child thirteen (13) years old, or older, in 254 the next possible payment month. The department shall discontinue 255 or deny twenty-five percent (25%) of the family grant when a child 256 six (6) through twelve (12) years of age without good cause has 257 failed to meet the monthly attendance requirement. Both the child 258 and family sanction may apply when children in both age groups 259 fail to meet the attendance requirement without good cause. A 260 sanction applied under this subsection shall be effective for one 261 (1) month for each month that the child failed to meet the monthly 262 attendance requirement. In the case of a dropout, the sanction 263 shall remain in force until the parent or caretaker relative 264 provides written proof from the school district that the child has 265 reenrolled and met the monthly attendance requirement for one (1) 266 calendar month. Any month in which school is in session for at

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267 least ten (10) days during the month may be used to meet the 268 attendance requirement under this subsection. This includes 269 attendance at summer school. The sanction shall be removed the 270 next possible payment month.

All parents or caretaker relatives shall have their 271 (5) 272 dependent children receive vaccinations and booster vaccinations 273 against those diseases specified by the State Health Officer under 274 Section 41-23-37 in accordance with the vaccination and booster 275 vaccination schedule prescribed by the State Health Officer for 276 children of that age, in order for the parents or caretaker 277 relatives to be eligible or remain eligible to receive TANF 278 benefits. Proof of having received such vaccinations and booster 279 vaccinations shall be given by presenting the certificates of 280 vaccination issued by any health care provider licensed to 281 administer vaccinations, and submitted on forms specified by the 282 State Board of Health. If the parents without good cause do not 283 have their dependent children receive the vaccinations and booster 284 vaccinations as required by this subsection and they fail to 285 comply after thirty (30) days' notice, the department shall 286 sanction the family's TANF benefits by twenty-five percent (25%) 287 for the next payment month and each subsequent payment month until 288 the requirements of this subsection are met.

(6) (a) If the parent or caretaker relative applying for
TANF assistance is work eligible, as determined by the Department
of Human Services, the person shall be required to engage in an

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292 allowable work activity once the department determines the parent 293 or caretaker relative is determined work eligible, or once the 294 parent or caretaker relative has received TANF assistance under 295 the program for twenty-four (24) months, whether or not 296 consecutive, whichever is earlier. No TANF benefits shall be 297 given to any person to whom this section applies who fails without 298 good cause to comply with the Employability Development Plan 299 prepared by the department for the person, or who has refused to 300 accept a referral or offer of employment, training or education in 301 which he or she is able to engage, subject to the penalties 302 prescribed in paragraph (e) of this subsection. A person shall be 303 deemed to have refused to accept a referral or offer of 304 employment, training or education if he or she: 305 Willfully fails to report for an interview (i)

306 with respect to employment when requested to do so by the 307 department; or

308 (ii) Willfully fails to report to the department 309 the result of a referral to employment; or

(iii) Willfully fails to report for allowable work activities as prescribed in paragraphs (c) and (d) of this subsection.

313 (b) The Department of Human Services shall operate a 314 statewide work program for TANF recipients to provide work 315 activities and supportive services to enable families to become 316 self-sufficient and improve their competitive position in the

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340 maximum benefit period;

H. B. No. 149 **~ OFFICIAL ~** 18/HR31/R80 PAGE 14 (RF\JAB) 341 (v) Caretaker of an ill or incapacitated person,342 as verified by physician's certificate;

343 (vi) Age, if over sixty (60) or under eighteen 344 (18) years of age;

345 (vii) Receiving treatment for substance abuse, if 346 the person is in compliance with the substance abuse treatment 347 plan;

348 (viii) In a two-parent family, the caretaker of a 349 severely disabled child, as verified by a physician's certificate; 350 or

351 (ix) History of having been a victim of domestic 352 violence, which has been reported as required by state law and is 353 substantiated by police reports or court records, and being at 354 risk of further domestic violence, shall be exempt for a period as 355 deemed necessary by the department but not to exceed a total of 356 twelve (12) months, which need not be consecutive, in the 357 sixty-month maximum benefit period. For the purposes of this 358 subparagraph (ix), "domestic violence" means that an individual 359 has been subjected to: 360 Physical acts that resulted in, or 1. threatened to result in, physical injury to the individual; 361 362 2. Sexual abuse; 363 Sexual activity involving a dependent 3.

364 child;

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365 4. Being forced as the caretaker relative of 366 a dependent child to engage in nonconsensual sexual acts or 367 activities; 368 5. Threats of, or attempts at, physical or 369 sexual abuse; 370 6. Mental abuse; or 371 Neglect or deprivation of medical care. 7. 372 For all families, all adults who are not (C) 373 specifically exempt shall be required to participate in work activities for at least the minimum average number of hours per 374 375 week specified by federal law or regulation, not fewer than twenty 376 (20) hours per week (thirty-five (35) hours per week for 377 two-parent families) of which are attributable to the following 378 allowable work activities: (i) Unsubsidized employment; 379 380 (ii) Subsidized private employment; 381 (iii) Subsidized public employment; 382 (iv) Work experience (including work associated 383 with the refurbishing of publicly assisted housing), if sufficient 384 private employment is not available; 385 (V) On-the-job training; 386 Job search and job readiness assistance (vi) 387 consistent with federal TANF regulations; 388 (vii) Community service programs;

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389 (viii) Vocational educational training (not to 390 exceed twelve (12) months with respect to any individual); 391 The provision of child care services to an (ix) 392 individual who is participating in a community service program; 393 Satisfactory attendance at high school or in a (X) 394 course of study leading to a high school equivalency certificate, 395 for heads of household under age twenty (20) who have not 396 completed high school or received such certificate; 397 Education directly related to employment, for (xi) heads of household under age twenty (20) who have not completed 398 399 high school or received such equivalency certificate. 400 The following are allowable work activities which (d) 401 may be attributable to hours in excess of the minimum specified 402 in **\* \* \*** paragraph (c) of this subsection: 403 Job skills training directly related to (i) 404 employment; 405 Education directly related to employment for (ii) 406 individuals who have not completed high school or received a high 407 school equivalency certificate; 408 Satisfactory attendance at high school or in (iii) 409 a course of study leading to a high school equivalency, for 410 individuals who have not completed high school or received such equivalency certificate; 411 412 Job search and job readiness assistance (iv) consistent with federal TANF regulations. 413

H. B. No. 149 **~ OFFICIAL ~** 18/HR31/R80 PAGE 17 (RF\JAB) (e) If any adult or caretaker relative refuses to
participate in allowable work activity as required under this
subsection (6), the following full family TANF benefit penalty
will apply, subject to due process to include notification,
conciliation and a hearing if requested by the recipient:

(i) For the first violation, the department shall terminate the TANF assistance otherwise payable to the family for a two-month period or until the person has complied with the required work activity, whichever is longer;

(ii) For the second violation, the department shall terminate the TANF assistance otherwise payable to the family for a six-month period or until the person has complied with the required work activity, whichever is longer;

427 (iii) For the third violation, the department 428 shall terminate the TANF assistance otherwise payable to the 429 family for a twelve-month period or until the person has complied 430 with the required work activity, whichever is longer;

431 (iv) For the fourth violation, the person shall be432 permanently disqualified.

For a two-parent family, unless prohibited by state or federal law, Medicaid assistance shall be terminated only for the person whose failure to participate in allowable work activity caused the family's TANF assistance to be sanctioned under this **\* \*** <u>paragraph</u> (e), unless an individual is pregnant, but shall not be terminated for any other person in the family who is

439 meeting that person's applicable work requirement or who is not 440 required to work. Minor children shall continue to be eligible 441 for Medicaid benefits regardless of the disqualification of their 442 parent or caretaker relative for TANF assistance under this 443 subsection (6), unless prohibited by state or federal law.

(f) Any person enrolled in a two-year or four-year college program who meets the eligibility requirements to receive TANF benefits, and who is meeting the applicable work requirements and all other applicable requirements of the TANF program, shall continue to be eligible for TANF benefits while enrolled in the college program for as long as the person meets the requirements of the TANF program, unless prohibited by federal law.

451 No adult in a work activity required under this (q) 452 subsection (6) shall be employed or assigned (i) when any other individual is on layoff from the same or any substantially 453 454 equivalent job within six (6) months before the date of the TANF 455 recipient's employment or assignment; or (ii) if the employer has 456 terminated the employment of any regular employee or otherwise 457 caused an involuntary reduction of its workforce in order to fill 458 the vacancy so created with an adult receiving TANF assistance. The Mississippi Department of Employment Security, established 459 under Section 71-5-101, shall appoint one or more impartial 460 461 hearing officers to hear and decide claims by employees of 462 violations of this paragraph (g). The hearing officer shall hear 463 all the evidence with respect to any claim made hereunder and such

H. B. No. 149 **~ OFFICIAL ~** 18/HR31/R80 PAGE 19 (RF\JAB) 464 additional evidence as he may require and shall make a determination and the reason therefor. The claimant shall be 465 466 promptly notified of the decision of the hearing officer and the 467 reason therefor. Within ten (10) days after the decision of the 468 hearing officer has become final, any party aggrieved thereby may 469 secure judicial review thereof by commencing an action, in the 470 circuit court of the county in which the claimant resides, against the department for the review of such decision, in which action 471 472 any other party to the proceeding before the hearing officer shall be made a defendant. Any such appeal shall be on the record which 473 474 shall be certified to the court by the department in the manner 475 provided in Section 71-5-531, and the jurisdiction of the court 476 shall be confined to questions of law which shall render its 477 decision as provided in that section.

478 The Department of Human Services may provide child care (7)479 for eligible participants who require such care so that they may 480 accept employment or remain employed. The department may also provide child care for those participating in the TANF program 481 482 when it is determined that they are satisfactorily involved in 483 education, training or other allowable work activities. The 484 department may contract with Head Start agencies to provide child 485 care services to TANF recipients. The department may also arrange for child care by use of contract or vouchers, provide vouchers in 486 487 advance to a caretaker relative, reimburse a child care provider, 488 or use any other arrangement deemed appropriate by the department,

H. B. No. 149 **~ OFFICIAL ~** 18/HR31/R80 PAGE 20 (RF\JAB) 489 and may establish different reimbursement rates for child care 490 services depending on the category of the facility or home. Any 491 center-based or group home child care facility under this 492 subsection shall be licensed by the State Department of Health 493 pursuant to law. When child care is being provided in the child's 494 own home, in the home of a relative of the child, or in any other 495 unlicensed setting, the provision of such child care may be 496 monitored on a random basis by the Department of Human Services or 497 the State Department of Health. Transitional child care 498 assistance may be continued if it is necessary for parents to 499 maintain employment once support has ended, unless prohibited 500 under state or federal law. Transitional child care assistance 501 may be provided for up to twenty-four (24) months after the last 502 month during which the family was eligible for TANF assistance, if 503 federal funds are available for such child care assistance. On 504 July 1, 2018, the department shall transfer to the Child Care and 505 Development Fund (CCDF) any unspent, uncommitted TANF funds 506 remaining from the prior fiscal year, to the maximum extent 507 permitted under federal law and regulations but not to exceed 508 Forty Million Dollars (\$40,000,000.00), to be used as vouchers to 509 pay for child care for qualifying children. 510 The Department of Human Services may provide (8) 511 transportation or provide reasonable reimbursement for

512 transportation expenses that are necessary for individuals to be

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515 Medicaid assistance shall be provided to a family of (9) TANF program participants for up to twenty-four (24) consecutive 516 517 calendar months following the month in which the participating 518 family would be ineligible for TANF benefits because of increased income, expiration of earned income disregards, or increased hours 519 520 of employment of the caretaker relative; however, Medicaid 521 assistance for more than twelve (12) months may be provided only if a federal waiver is obtained to provide such assistance for 522 523 more than twelve (12) months and federal and state funds are 524 available to provide such assistance.

(10) The department shall require applicants for and recipients of public assistance from the department to sign a personal responsibility contract that will require the applicant or recipient to acknowledge his or her responsibilities to the state.

(11) The department shall enter into an agreement with the State Personnel Board and other state agencies that will allow those TANF participants who qualify for vacant jobs within state agencies to be placed in state jobs. State agencies participating in the TANF work program shall receive any and all benefits received by employers in the private sector for hiring TANF this subsection (11) shall be effective only if the

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537 state obtains any necessary federal waiver or approval and if 538 federal funds are available therefor.

539 (12) Any unspent TANF funds remaining from the prior fiscal540 year may be expended for any TANF allowable activities.

541 (13) The Mississippi Department of Human Services shall 542 provide TANF applicants information and referral to programs that 543 provide information about birth control, prenatal health care, 544 abstinence education, marriage education, family preservation and 545 fatherhood.

546 (14) No new TANF program requirement or restriction 547 affecting a person's eligibility for TANF assistance, or allowable 548 work activity, which is not mandated by federal law or regulation 549 may be implemented by the Department of Human Services after July 550 1, 2004, unless such is specifically authorized by an amendment to 551 this section by the Legislature.

552 SECTION 2. This act shall take effect and be in force from 553 and after July 1, 2018.

H. B. No. 149~ OFFICIAL ~18/HR31/R80ST: Child care; DHS transfer to CCDF \$40PAGE 23 (RF\JAB)million of unspent TANF funds from prior fiscal<br/>year.