MISSISSIPPI LEGISLATURE

By: Representative Paden

**REGULAR SESSION 2018** 

To: Universities and Colleges; Appropriations

HOUSE BILL NO. 87

1 AN ACT TO ESTABLISH THE "MISSISSIPPI PROMISE SCHOLARSHIP ACT 2 OF 2018," FOR THE PURPOSE OF CREATING A SCHOLARSHIP AND MENTORING 3 PROGRAM FOCUSED ON INCREASING THE NUMBER OF STUDENTS THAT ATTEND 4 COLLEGE IN THE STATE OF MISSISSIPPI; TO PROVIDE STUDENTS WITH A 5 LAST-DOLLAR SCHOLARSHIP TO COVER THE COST OF TUITION AND MANDATORY 6 FEES NOT COVERED BY PELL GRANT OR ANY OTHER STATE SCHOLARSHIP OR 7 STATE STUDENT ASSISTANCE FUNDS; TO PROVIDE FOR THE USE OF A MISSISSIPPI PROMISE SCHOLARSHIP AT ANY PUBLIC OR PRIVATE 8 9 POSTSECONDARY INSTITUTION IN THE STATE OR OTHER ELIGIBLE 10 INSTITUTION OFFERING AN ASSOCIATE'S DEGREE PROGRAM; TO PROVIDE THAT THE MISSISSIPPI PROMISE SCHOLARSHIP SHALL BE ADMINISTERED BY 11 12 THE MISSISSIPPI COMMUNITY COLLEGE BOARD; TO PROVIDE FOR THE 13 FUNDING AND CREATION OF THE MISSISSIPPI PROMISE SCHOLARSHIP, SUBJECT TO THE CREATION OF A STATE LOTTERY BY THE LEGISLATURE; TO 14 15 PRESCRIBE THE CRITERIA TO BE USED IN DETERMINING THE AMOUNT OF 16 ASSISTANCE ELIGIBLE STUDENTS MAY RECEIVE UNDER THE MISSISSIPPI 17 PROMISE SCHOLARSHIP IN ANY GIVEN ACADEMIC YEAR; TO PROVIDE FOR THE 18 SEVERABILITY OF CONFLICTING PROVISIONS OF THIS ACT WHICH SHALL NOT 19 RENDER THE ENTIRE ACT NULL AND VOID; AND FOR RELATED PURPOSES.

20 WHEREAS, the Legislature has set the goal of making

21 Mississippi the number one location in the southeast for

- 22 high-quality jobs; and
- 23 WHEREAS, high-quality jobs require a workforce that is
- 24 equipped with the knowledge and skills provided through
- 25 postsecondary education; and

26 WHEREAS, the Governor and members of the Legislature hear 27 continually from Mississippi employers that the demand for skilled 28 workers exceeds the supply; and

29 WHEREAS, Mississippi lags behind the national average in 30 residents with higher education degrees, ranking forty-third in 31 the percentage of adults with a two-year degree or higher; and

32 WHEREAS, without intervention, the current higher education 33 attainment level of thirty-two percent (32%) among Mississippians 34 is projected to increase to only thirty-nine percent (39%) by 35 2030; and

36 WHEREAS, recognizing these realities, the Legislature is 37 committed to establishing an initiative with postsecondary 38 institutions to increase higher education attainment among 39 Mississippians to fifty-five percent (55%) by 2030, which will 40 require the awarding of four hundred ninety-four thousand 41 (494,000) additional postsecondary credentials; and

42 WHEREAS, these credentials need to be fully aligned with 43 emerging workforce demand, which will require collaboration across 44 education and workforce agencies at the state, regional, and local 45 level; and

46 WHEREAS, the initiative is comprised of strategies to address47 both traditional and nontraditional students; and

48 WHEREAS, we cannot reach fifty-five percent (55%) without 49 engaging our adult population that has some college but no degree; 50 and

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51 WHEREAS, reaching this goal will require focused effort and 52 coordination across all systems and institutions of Mississippi 53 postsecondary education; and

54 WHEREAS, a key to the future economic success of Mississippi 55 is reaching fifty-five percent (55%) higher education attainment 56 by 2030 in order to keep up with projections of the percent of 57 Mississippi jobs that will require a postsecondary credential or 58 degree; NOW, THEREFORE,

59 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 60 <u>SECTION 1.</u> This act shall be known and may be cited as the 61 "Mississippi Promise Scholarship Act of 2018."

62 <u>SECTION 2.</u> (1) The following terms shall have the meaning 63 ascribed in this section, unless the context of use clearly 64 requires otherwise:

(a) "Continuous enrollment" means a student is enrolled
in the fall and spring semesters of a single academic year.
Enrollment in summer semester or inter-session terms is not
required.

69

(b) "Eligible high school" means:

70 (i) A Mississippi public secondary school;

(ii) A private secondary school that is located in this state and is accredited by the State Board of Education or the Mississippi Association of Independent Schools as a secondary school in accordance with the applicable rules and regulations of the respective board or association;

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76 (iii) A secondary school operated by the United 77 States Department of Defense on a military base that is located, in whole or in part, in this state; 78 79 (iv) An out-of-state public secondary school 80 located in a county bordering this state that Mississippi 81 residents are authorized to attend; or 82 (v) An out-of-state boarding school attended by a 83 bona fide Mississippi resident that is accredited by: 84 1. A regional accrediting association; or 85 A member of the National Association of 2. 86 Independent Schools Commission on Accreditation. 87 "Eligible postsecondary institution" means an (C) 88 institution operated by the Mississippi Community College Board. 89 "FAFSA" means the Free Application for Federal (d) 90 Student Aid. "Full-time equivalent semester" means any semester 91 (e) 92 in which a student is enrolled full time and receives a Mississippi Promise Scholarship. A semester in which a part-time 93 94 student attempts six (6), seven (7) or eight (8) semester hours 95 and receives a Mississippi Promise Scholarship shall be counted as 96 one-half (1/2) of a full-time equivalent semester. A semester in 97 which a part-time student attempts nine (9), ten (10) or eleven (11) semester hours and receives a Mississippi Promise Scholarship 98 99 shall be counted as three-fourths (3/4) of a full-time equivalent 100 semester.

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101 (f) "Full-time student" means a student attending an 102 eligible postsecondary educational institution and enrolled for at 103 least twelve (12) semester hours during each semester of 104 attendance.

(g) "Gift aid" means scholarships and grants from any source that do not require repayment, including funds provided through the federal Foster Care Independence Act of 1999 (Public Law No. 106-169), and other similar programs. Student loans and work-study awards shall not be considered gift aid.

(h) "Home school student" means a student who completed high school in a Mississippi home-school education program. For one (1) year immediately preceding completion of high school as a home school student, the student shall have been a student in a home school.

(i) "Resident" means a student as defined by Section 37-103-1, et seq.

117 <u>SECTION 3.</u> (1) The Mississippi Community College Board 118 shall administer the Mississippi Promise Scholarship Program for 119 Mississippi residents seeking an associate's degree, certificate 120 or diploma from an eligible postsecondary institution under the 121 following terms and conditions:

(a) To be eligible for the scholarship a student shall
be admitted to and enrolled full-time in an eligible postsecondary
program in the fall term following graduation from an eligible
high school, completion of high school as a Mississippi home

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126 school student, or obtaining a GED diploma; provided, that the 127 student obtains the GED diploma before reaching nineteen (19) 128 years of age. Exceptions to initial enrollment may be made for 129 extenuating circumstances as provided in rules and regulations 130 promulgated by the Mississippi Community College Board;

(b) Students applying for the scholarship shall complete the Mississippi Promise application in their initial year of enrollment. Students shall complete the free application for federal student aid (FAFSA) each academic year in which they seek to receive the Mississippi Promise Scholarship;

136 (c) To continue to receive a Mississippi Promise
137 Scholarship, a student shall maintain satisfactory academic
138 progress as determined by the rules and regulations promulgated by
139 the Mississippi Community College Board;

Scholarship recipients shall participate in 140 (d) 141 mentoring and community service programs under the rules and 142 regulations promulgated by the Mississippi Community College The Mississippi Community College Board shall develop the 143 Board. 144 selection and renewal criteria for students and shall have the 145 authority to work with outside organizations to develop the most 146 effective means for delivering the scholarships;

(e) Subject to the amounts appropriated by the
Legislature, a Mississippi Promise Scholarship shall be the cost
of tuition and mandatory fees at the eligible postsecondary
institution attended, less all other gift aid, as defined in

H. B. No. 87 **\* OFFICIAL \*** 18/HR26/R87 PAGE 6 (DJ\KW) 151 Section 2 of this act. Gift aid shall be credited first to the 152 student's tuition and mandatory fees;

153 A Mississippi Promise Scholarship student who has (f) an approved medical or personal leave of absence from an eligible 154 155 postsecondary institution may continue to receive the scholarship 156 upon resuming the student's education at an eligible postsecondary 157 institution so long as the student continues to meet all 158 applicable eligibility requirements. The sum of all approved 159 leaves of absence shall not exceed six (6) months. The student 160 shall be eligible for the scholarship until the occurrence of the 161 first of the following events:

162 (i) The student has earned a certificate, diploma163 or associate degree; or

(ii) The sum of the number of years the student attended a postsecondary institution, exclusive of approved leaves of absence, equals two and one-half (2-1/2) years from the date of the student's initial enrollment at an eligible postsecondary institution; and

(g) Except for a medical or personal leave of absence,
as approved by an eligible postsecondary institution, a
Mississippi Promise Scholarship student shall maintain continuous
enrollment at an eligible postsecondary institution.

173 (4) The Mississippi Promise Scholarship program shall be174 funded under the following terms and conditions:

H. B. No. 87 **\* OFFICIAL ~** 18/HR26/R87 PAGE 7 (DJ\KW) 175 (a) There is established an endowment for the purpose 176 of funding the Mississippi Promise Scholarship, which shall be 177 funded from program-generated revenues of the Mississippi Community College Board and shall be invested as a part of the 178 179 Postsecondary Education Financial Assistance Trust Fund 180 established under Section 37-106-12;

181 In addition to the trust fund described in (b) 182 paragraph (a) of this subsection, there is established an 183 additional endowment for the purpose of funding the Mississippi Promise Scholarship, which shall be funded from a state lottery 184 185 upon its creation by the Legislature. Such endowment shall be 186 established as a separate account in the State Treasury. Monies 187 in this endowment shall be invested by the State Treasurer for the 188 sole benefit of that fund;

189 (c) Beginning in the first fiscal year following the 190 establishment of a state lottery by the Legislature, all funds in 191 the lottery for the education account in excess of Ten Million 192 Dollars (\$10,000,000.00) shall be transferred on a quarterly basis 193 to the Mississippi Promise Scholarship endowment described in 194 paragraph (b) of this subsection. Such transfers shall occur 195 after all required expenditures have been made for Mississippi 196 education lottery scholarship programs, Mississippi student 197 assistance awards and administrative expenses; and 198 Funds appropriated for the Mississippi Promise (d)

Scholarship program, including matching funds or other 199

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200 appropriations made by the Legislature, may be placed in an 201 endowment fund created solely for the program, the interest income 202 from which shall be used to provide scholarships under this 203 The corpus of each endowment established under this section. 204 section shall not be expended. Unexpended funds remaining in each 205 endowment in any fiscal year shall not revert to the General Fund, 206 but shall remain available in the Mississippi Promise Scholarship 207 program for scholarship expenditures in subsequent fiscal years.

208 <u>SECTION 4.</u> The Mississippi Community College Board is 209 authorized to promulgate rules to effectuate the purposes of 210 Sections 1 through 3 of this act. All such rules shall be 211 promulgated in accordance with Mississippi Administrative 212 Procedures Law, Chapter 43, Title 25, Mississippi Code of 1972. 213 <u>SECTION 5.</u> (1) A student may receive a Mississippi Promise 214 Scholarship until the first of the following events:

215 (a) The student has earned a baccalaureate degree; or 216 Five (5) years have passed from the date of the (b) student's initial enrollment at any postsecondary institution. 217 218 (2) Notwithstanding the provisions of subsection (1) to the 219 contrary, and except as set forth in subsections (3) and (4), a 220 student who first receives a Mississippi Promise Scholarship, may 221 continue to receive the scholarship until the first of the 222 following events occur:

223 (a) The student has earned an associate's degree;

H. B. No. 87 **\* OFFICIAL ~** 18/HR26/R87 PAGE 9 (DJ\KW) (b) Five (5) years have passed from the date of the student's initial enrollment at any eligible postsecondary institution; or

(c) The student has attempted a total of ninety (90)
semester hours or has received the Mississippi Promise Scholarship
for eight (8) semesters at any eligible postsecondary institution,
whichever occurs later.

(3) A student who first receives a Mississippi Promise
Scholarship who is enrolled in an associate degree program
required to be more than ninety (90) semester hours in length may
receive a Mississippi Promise Scholarship until the first of the
following events:

(a) The student has earned an associate's degree;
(b) Five (5) years have passed from the date of the
student's initial enrollment at any eligible postsecondary
institution; or

(c) The latter of the following events has occurred: (i) The student has attempted the number of semester hours required to earn the associate's degree or a total of one hundred (100) semester hours at any eligible postsecondary institution, whichever is less; or

245 (ii) The student has completed eight (8) full-time 246 equivalent semesters.

(4) Notwithstanding the provisions of subsections (2) and(3) to the contrary, the five-year, total full-time equivalent

H. B. No. 87 **~ OFFICIAL ~** 18/HR26/R87 PAGE 10 (DJ\KW) 249 semester, and total semester hour limitations for a student who 250 first receives a Mississippi Promise Scholarship for 251 nontraditional students shall be based on the sum of years, total 252 full-time equivalent semesters, or total semester hours attempted 253 while receiving the Mississippi Promise Scholarship or the 254 Mississippi Promise Scholarship for nontraditional students.

255 Subject to the amounts appropriated by the SECTION 6. (1) 256 Legislature and any provision of law relating to a shortfall in 257 funds available for postsecondary financial assistance from the 258 net proceeds of the state lottery, subject to its establishment, 259 the amount of a Mississippi Promise Scholarship and Mississippi 260 Promise Scholarship for nontraditional students awarded to a 261 student attending an eligible four-year postsecondary institution 262 shall be One Thousand Five Hundred Dollars (\$1,500.00) for 263 full-time attendance for each semester. This award amount shall 264 apply to each entering freshman in the fall term of each academic 265 year, and shall continue through the final semester of such 266 student's sophomore year. The determination of a student's status 267 as a freshman or sophomore shall be made by the postsecondary 268 institution attended.

269 (2) Subject to the amounts appropriated by the Legislature
270 and any provision of law relating to a shortfall in funds
271 available for postsecondary financial assistance from the net
272 proceeds of the state lottery, subject to its establishment, for a
273 student described in subsection (1) of this section, the award

H. B. No. 87 **~ OFFICIAL ~** 18/HR26/R87 PAGE 11 (DJ\KW) amount shall increase to Two Thousand Five Hundred Dollars (\$2,500.00) per semester beginning in the student's junior year, as determined by the postsecondary institution attended, and shall continue until the student is no longer eligible for a Mississippi Promise Scholarship under Section 5(2) and (3).

279 (3) Subject to the amounts appropriated by the Legislature 280 and any provision of law relating to a shortfall in funds 281 available for postsecondary financial assistance from the net 282 proceeds of the state lottery, subject to its establishment, a 283 Mississippi Promise Scholarship and Mississippi Promise 284 Scholarship for nontraditional students awarded to a student 285 attending an eligible two-year postsecondary institution shall be 286 One Thousand Five Hundred Dollars (\$1,500.00) for full-time 287 attendance for each semester. This award amount shall apply to 288 the initial entering freshman class beginning in the fall term of 289 each academic year.

(4) A student who first received the Mississippi Promise Scholarship or Mississippi Promise Scholarship for nontraditional students may receive such scholarship in the summer semester of an academic year in addition to the receipt of the scholarship in the fall and spring semesters of an academic year.

(5) The amount of a Mississippi Promise Scholarship awarded to a student attending an eligible two-year postsecondary institution that provides on-campus housing shall be the same as the amount provided in subsection (3).

299 (6) Subject to the amounts appropriated by the Legislature 300 and any law relating to a shortfall in funds available for 301 postsecondary financial assistance from the net proceeds of the 302 state lottery, subject to its establishment, the amount of a 303 Mississippi Promise Scholarship and Mississippi Promise 304 Scholarship for nontraditional students, who enroll in an eligible 305 postsecondary institution shall be set in the general 306 appropriations bill.

307 SECTION 7. (1) A Mississippi Promise Scholarship student 308 who has an approved medical or personal leave of absence from an 309 eligible postsecondary institution may continue to receive the 310 scholarship upon resuming the student's education at an eligible 311 postsecondary institution so long as the student continues to meet 312 all applicable eligibility requirements. The student shall be 313 eligible for the scholarship until the first of the following 314 events:

(a) The student has earned an associate's degree; or
(b) The sum of the number of years the student attended
a postsecondary institution prior to the leave of absence and the
number of years of attendance after the leave of absence equals
five (5) years.

320 (2) Notwithstanding the provisions of subsection (1) to the
 321 contrary, a student who first receives a Mississippi Promise
 322 Scholarship in the fall semester of his or her freshman year or

323 later, may receive the scholarship until the first of the 324 terminating events described in Section 5(2) and (3).

325 (3) Notwithstanding subsection (1), a student who first 326 receives a Mississippi Promise Scholarship in the fall semester of 327 2009 or later, may receive the scholarship until the first of the 328 terminating events described in Section 5(2) and (3).

329 (4) Except for approved medical or personal leaves of
 330 absence, a Mississippi Promise Scholarship student, including a
 331 part-time student, shall be enrolled continuously as a student at
 332 an eligible postsecondary institution.

(5) The Mississippi Community College Board shall promulgate rules and regulations for approval of medical or personal leave and the grounds for which the leave may be granted. The rules and regulations shall be promulgated in accordance with the Mississippi Administrative Procedures Law, Chapter 43, Title 25, Mississippi Code of 1972.

339 SECTION 8. If the sum of all financial aid, including a Mississippi Promise Scholarship, for which a student qualifies, 340 341 exceeds the institutionally defined total cost of attendance at 342 the eligible postsecondary institution the scholarship or grant 343 recipient is attending, then the student's financial assistance 344 provided shall be reduced so that the financial aid actually 345 received by the student does not exceed the institutionally 346 defined total cost of attendance.

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347 <u>SECTION 9.</u> The provisions of this act shall not be construed 348 to be an appropriation of funds and no funds shall be obligated or 349 expended pursuant to this act unless such funds are specifically 350 appropriated by the general appropriations bill.

351 <u>SECTION 10.</u> If any provision of this act or the application 352 thereof to any person or circumstance is held invalid, such 353 invalidity shall not affect other provisions or applications of 354 the act which can be given effect without the invalid provision or 355 application, and to that end the provisions of this act are 356 declared to be severable.

357 SECTION 11. For the purposes of promulgation of the rules 358 and for fund transfers made pursuant to Sections 1 through 3 of 359 this act, this act shall take effect upon passage. For all other 360 purposes, this act shall take effect and be in force from and 361 after July 1, 2018.