By: Senator(s) Doty, Blount, Branning, Caughman, Gollott, Jackson (15th), McDaniel, McMahan, Jackson (11th), Hill

To: Elections

## SENATE BILL NO. 2689 (As Sent to Governor)

AN ACT TO PROHIBIT THE USE OF CAMPAIGN CONTRIBUTIONS FOR PERSONAL USE; TO PROVIDE FOR THE DISPOSITION OF UNUSED CAMPAIGN FUNDS; TO AMEND SECTION 23-15-801, MISSISSIPPI CODE OF 1972, TO MAKE TECHNICAL CHANGES; TO AMEND SECTION 23-15-803, MISSISSIPPI 5 CODE OF 1972, TO REVISE THE DEADLINE FOR FILING A STATEMENT OF ORGANIZATION FOR A POLITICAL COMMITTEE TO 48 HOURS; TO REQUIRE THE 7 DISCLOSURE OF THE NAME, ADDRESS, OFFICERS AND MEMBERS OF A POLITICAL COMMITTEE, THE DESIGNATION OF THE CHAIR AND THE 8 9 CUSTODIAN OF FINANCIAL BOOKS AND RECORDS; TO ALLOW THE MISSISSIPPI ETHICS COMMISSION TO ADMINISTRATIVELY FINE POLITICAL COMMITTEES 10 11 NOT MORE THAN \$5,000.00, PER VIOLATION, FOR FAILING TO COMPLY WITH 12 FILING REQUIREMENTS; TO AMEND SECTION 23-15-805, MISSISSIPPI CODE 13 OF 1972, TO ALLOW CANDIDATES TO FILE CAMPAIGN FINANCE REPORTS DIRECTLY WITH THE SECRETARY OF STATE BY FAX, E-MAIL, POSTAL MAIL 14 OR HAND DELIVERY; TO AMEND SECTION 23-15-807, MISSISSIPPI CODE OF 15 16 1972, TO PROVIDE THAT UNOPPOSED CANDIDATES ARE NOT REQUIRED TO 17 FILE PRE-ELECTION REPORTS BUT MUST FILE ALL OTHER REPORTS; TO 18 PROVIDE THAT THE REQUIRED DISCLOSURE OF AN EXPENDITURE TO A CREDIT 19 CARD ISSUER, FINANCIAL INSTITUTION OR BUSINESS ALLOWING PAYMENTS 20 AND MONEY TRANSFERS TO BE MADE OVER THE INTERNET TO INCLUDE, 21 EITHER BY DETAIL OR A SEPARATE ENTITY, MUST INCLUDE THE AMOUNT OF THE FUNDS PASSING TO EACH PERSON, BUSINESS ENTITY OR ORGANIZATION 22 23 RECEIVING FUNDS FROM THE EXPENDITURE; TO AMEND SECTION 23-15-811, 24 MISSISSIPPI CODE OF 1972, TO CLARIFY THAT THE MISSISSIPPI ETHICS 25 COMMISSION MAY BRING A MANDAMUS ACTION TO COMPEL THE REQUIRED 26 CAMPAIGN FINANCE DISCLOSURE REPORTS; TO AMEND SECTION 23-15-813, 27 MISSISSIPPI CODE OF 1972, TO MAKE TECHNICAL CHANGES; TO AMEND SECTION 23-15-817, MISSISSIPPI CODE OF 1972, TO REQUIRE THAT THE 28 29 LIST OF CANDIDATES WHO FAILED TO FILE A CAMPAIGN FINANCE REPORT BE 30 PROVIDED TO THE MISSISSIPPI ETHICS COMMISSION; AND FOR RELATED 31 PURPOSES.

32 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

- 33 **SECTION 1.** (1) The personal use of campaign contributions
- 34 by any elected public officeholder or by any candidate for public
- 35 office is prohibited.
- 36 (a) For the purposes of this section, "personal use" is
- 37 defined as any use, other than expenditures related to gaining or
- 38 holding public office, or performing the functions and duties of
- 39 public office, for which the candidate for public office or
- 40 elected public official would be required to treat the amount of
- 41 the expenditure as gross income under Section 61 of the Internal
- 42 Revenue Code of 1986, 26 USC Section 61, or any subsequent
- 43 corresponding Internal Revenue Code of the United States, as from
- 44 time to time amended. "Personal use" shall not include donations
- 45 to a political organization, or to a political action committee,
- 46 or to another candidate.
- 47 (b) "Candidate" shall mean any individual described in
- 48 Section 23-15-801(b), and shall include any person having been a
- 49 candidate until such time that the person takes office or files a
- 50 termination report as provided in this section.
- 51 (c) "Officeholder" shall mean any elected or appointed
- 52 official from the beginning of his or her term of office until
- 53 that person no longer holds office.
- 54 (2) The following personal use expenditures are specifically
- 55 prohibited under this section:
- 56 (a) Any residential or household items, supplies or
- 57 expenditures, including mortgage, rent or utility payments for any

- 58 part of any personal residence where a homestead exemption is
- 59 claimed of a candidate or officeholder or a member of the
- 60 candidate's or officeholder's family;
- 61 (b) Mortgage, rent or utility payments for any part of
- 62 any nonresidential property that is owned by a candidate or
- officeholder or a member of a candidate's or officeholder's family
- 64 and used for campaign purposes, to the extent the payments exceed
- 65 the fair market value of the property usage;
- 66 (c) Funeral, cremation or burial expenses within a
- 67 candidate's or officeholder's family;
- 68 (d) Clothing, other than items of de minimis value that
- 69 are used for gaining or holding public office or performing the
- 70 functions and duties of public office;
- 71 (e) Automobiles, except for automobile rental expenses
- 72 and other automobile expenses related to gaining or holding public
- 73 office or performing the functions and duties of public office;
- 74 (f) Tuition payments within a candidate's or
- 75 officeholder's family other than those associated with training
- 76 campaign staff or associated with an officeholder's duties;
- 77 (q) Salary payments to a member of a candidate's
- 78 family, unless the family member is providing bona fide services
- 79 to the campaign. If a family member provides bona fide services
- 80 to a campaign, any salary payments in excess of the fair market
- 81 value of the services provided is personal use;

82	(h)	.)	Nondocumented	loans	of	any	type,	including	loans	to
83	candidates;									

- 84 Travel expenses except for travel expenses of a candidate, officeholder or staff member of the officeholder for 85 86 travel undertaken as an ordinary and necessary expense of gaining 87 or holding public office, or performing the functions and duties of public office or for attending meetings or conferences of 88 officials similar to the office held or sought, or for an issue 89 90 the legislative body is or will consider, or attending a state or national convention of any party. If a candidate or officeholder 91 92 uses campaign contributions to pay expenses associated with travel 93 that involves both personal activities and activities related to 94 gaining or holding public office or performing the functions and 95 duties of public office, the incremental expenses that result from the personal activities are personal use, unless the person(s) 96 97 benefiting from this use reimburse(s) the campaign account within 98 thirty (30) days for the amount of the incremental expenses; and
- 99 (j) Payment of any fines, fees or penalties assessed 100 pursuant to Mississippi law.
- 101 (3) Any expense that reasonably relates to gaining or
  102 holding public office, or performing the functions and duties of
  103 public office, is a specifically permitted use of campaign
  104 contributions. Such expenditures are not considered personal use
  105 expenditures and may include, but are not limited to, the
  106 following expenditures:

107	(a)	The defray	al of o	ordinary	and ned	cessary	expens	ses of
108	a candidate or	officehold	ler, ind	cluding	expenses	s reason	nably r	related
109	to performing	the duties	of the	office	held or	sought	to be	held;

- (b) Campaign office or officeholder office expenses and equipment, provided the expenditures and the use of the equipment can be directly attributable to the campaign or office held;
- 113 (c) Donations to charitable organizations,

  114 not-for-profit organizations or for sponsorships, provided the

  115 candidate or officeholder does not receive monetary compensation,

  116 other than reimbursements of expenses, from the recipient

  117 organization;
- 118 (d) Gifts of nominal value and donations of a nominal
  119 amount made on a special occasion such as a holiday, graduation,
  120 marriage, retirement or death, unless made to a member of the
  121 candidate's or officeholder's family;
  - (e) Meal and beverage expenses which are incurred as part of a campaign activity or as a part of a function that is related to the candidate's or officeholder's responsibilities, including meals between and among candidates and/or officeholders that are incurred as an ordinary and necessary expense of seeking, holding or maintaining public office, or seeking, holding or maintaining a position within the Legislature or other publicly elected body;
- 130 (f) Reasonable rental or accommodation expenses
  131 incurred by an officeholder during a legislative session or a day

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- or days in which the officeholder is required by his or her duties
- 133 to be at the Capitol or another location outside the
- 134 officeholder's county of residence. Such rental or accommodation
- 135 expenses shall not exceed Fifty Dollars (\$50.00) per day, if the
- 136 officeholder receives per diem, or One Hundred Ninety Dollars
- 137 (\$190.00) per day, if the officeholder receives no per diem. Any
- 138 expenses incurred under this paragraph (f) must be reported as an
- 139 expenditure pursuant to this section;
- 140 (g) Communication access expenses, including mobile
- 141 devices and Internet access costs. Examples of communication
- 142 access expenses include, but are not limited to, the following:
- 143 captioning on television advertisements; video clips; sign
- 144 language interpreters; computer-aided real-time (CART) services;
- 145 and assistive listening devices;
- (h) Costs associated with memberships to chambers of
- 147 commerce and civic organizations;
- 148 (i) Legal fees and costs associated with any civil
- 149 action, criminal prosecution or investigation related to conduct
- 150 reasonably related to the candidacy or performing the duties of
- 151 the office held.
- 152 (4) Upon filing the termination report required under
- 153 Section 23-15-807, any campaign contributions not used to pay for
- 154 the expenses of gaining or holding public office or performing the
- 155 functions and duties of public office shall:
- 156 (a) Be maintained in a campaign account(s);

157		(b) Be	e donated	to a	a po	litical	organization,	or	to	a
158	political	action	committee	e, or	to	another	candidate;			

- 159 (c) Be transferred, in whole or in part, into a newly
  160 established political action committee or ballot question
  161 advocate;
- (d) Be donated to a tax-exempt charitable organization as that term is used in Section 501(c)(3) of the Internal Revenue Code of 1986, 26 USC Section 501, or any subsequent corresponding Internal Revenue Code of the United States, as from time to time amended;
- 167 (e) Be donated to the State of Mississippi; or
- 168 (f) Be returned to a donor or donors.
- 169 (5) Any candidate for public office or any elected official
- 170 who willfully violates this section shall be guilty of a
- 171 misdemeanor and punished by a fine of One Thousand Dollars
- 172 (\$1,000.00) and by a state assessment equal to the amount of
- 173 misappropriated campaign contributions. The state assessment
- 174 shall be deposited into the Public Employees' Retirement System.
- 175 No fine or assessment imposed under this section shall be paid by
- 176 a third party.
- 177 (6) Any contributions accruing to a candidate's or
- 178 officeholder's campaign account before January 1, 2018, shall be
- 179 exempt and not subject to the provisions of this Section 1. All
- 180 exempt contributions must be designated as exempt on all reports

filed with the Secretary of State pursuant to the provisions of this chapter.

183 The Mississippi Ethics Commission shall issue advisory (7) opinions regarding any of the requirements set forth in this 184 185 section. When any officeholder or candidate requests an advisory 186 opinion, in writing, and has stated all of the facts to govern the 187 opinion, and the Ethics Commission has prepared and delivered the opinion with references to the request, there shall be no civil or 188 189 criminal liability accruing to or against any officeholder or 190 candidate who, in good faith, follows the direction of the opinion 191 and acts in accordance with the opinion, unless a court of 192 competent jurisdiction, after a full hearing, judicially declares 193 that the opinion is manifestly wrong and without any substantial 194 support. No opinion shall be given or considered if the opinion 195 would be given after judicial proceedings have commenced.

All advisory opinions issued pursuant to the provisions of this subsection (7) shall be made public and shall be issued within ninety (90) days of written request. The request for an advisory opinion shall be confidential as to the identity of the individual making the request. The Ethics Commission shall, so far as practicable and before making public, an advisory opinion issued under the provisions of on this subsection (7), make such deletions and changes thereto as may be necessary to ensure the anonymity of the public official and any other person named in the opinion.

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- SECTION 2. Section 23-15-801, Mississippi Code of 1972, is
- 207 amended as follows:
- 208 23-15-801. (a) "Election" \* \* \* means a general, special,
- 209 primary or runoff election.
- 210 (b) "Candidate" \* \* \* means an individual who seeks
- 211 nomination for election, or election, to any elective office other
- 212 than a federal elective office. \* \* \* For purposes of this
- 213 article, an individual shall be deemed to seek nomination for
- 214 election, or election:
- (i) If  $\star$   $\star$  the individual has received contributions
- 216 aggregating in excess of Two Hundred Dollars (\$200.00) or has made
- 217 expenditures aggregating in excess of Two Hundred Dollars
- 218 (\$200.00) or for a candidate for the Legislature or any statewide
- 219 or state district office, by the qualifying deadlines specified in
- 220 Sections 23-15-299 and 23-15-977, whichever occurs first; or
- 221 (ii) If \* \* \* the individual has given his or her
- 222 consent to another person to receive contributions or make
- 223 expenditures on behalf of \* \* \* the individual and if \* \* \* the
- 224 other person has received \* \* \* contributions aggregating in
- 225 excess of Two Hundred Dollars (\$200.00) during a calendar year, or
- 226 has made \* \* \* expenditures aggregating in excess of Two Hundred
- 227 Dollars (\$200.00) during a calendar year.
- 228 (c) "Political committee" \* \* \* means any committee, party,
- 229 club, association, political action committee, campaign committee
- 230 or other groups of persons or affiliated organizations \* \* \* that

- 231 receives contributions aggregating in excess of Two Hundred
- 232 Dollars (\$200.00) during a calendar year or \* \* \* that makes
- 233 expenditures aggregating in excess of Two Hundred Dollars
- 234 (\$200.00) during a calendar year for the purpose of influencing or
- 235 attempting to influence the action of voters for or against the
- 236 nomination for election, or election, of one or more candidates,
- 237 or balloted measures. \* \* \* Political committee shall, in
- 238 addition, include each political party registered with the
- 239 Secretary of State.
- 240 (d) "Affiliated organization" \* \* \* means any
- 241 organization \* \* \* that is not a political committee, but \* \* \*
- 242 that directly or indirectly establishes, administers or
- 243 financially supports a political committee.
- (e) (i) "Contribution" shall include any gift,
- 245 subscription, loan, advance or deposit of money or anything of
- 246 value made by any person or political committee for the purpose of
- 247 influencing any election for elective office or balloted measure;
- 248 (ii) "Contribution" shall not include the value of
- 249 services provided without compensation by any individual who
- 250 volunteers on behalf of a candidate or political committee; or the
- 251 cost of any food or beverage for use in any candidate's campaign
- 252 or for use by or on behalf of any political committee of a
- 253 political party;
- 254 (iii) "Contribution to a political party" includes any
- 255 gift, subscription, loan, advance or deposit of money or anything

- 256 of value made by any person, political committee, or other
- 257 organization to a political party and to any committee,
- 258 subcommittee, campaign committee, political committee and other
- 259 groups of persons and affiliated organizations of the political
- 260 party \* \* \*;
- 261 (iv) "Contribution to a political party" shall not
- 262 include the value of services provided without compensation by any
- 263 individual who volunteers on behalf of a political party or a
- 264 candidate of a political party.
- 265 (f) (i) "Expenditure" shall include any purchase, payment,
- 266 distribution, loan, advance, deposit, gift of money or anything of
- 267 value, made by any person or political committee for the purpose
- 268 of influencing any balloted measure or election for elective
- 269 office; and a written contract, promise, or agreement to make an
- 270 expenditure;
- 271 (ii) "Expenditure" shall not include any news story,
- 272 commentary or editorial distributed through the facilities of any
- 273 broadcasting station, newspaper, magazine, or other periodical
- 274 publication, unless \* \* \* the facilities are owned or controlled
- 275 by any political party, political committee, or candidate; or
- 276 nonpartisan activity designed to encourage individuals to vote or
- 277 to register to vote;
- (iii) "Expenditure by a political party" includes 1.
- 279 any purchase, payment, distribution, loan, advance, deposit, gift
- 280 of money or anything of value, made by any political party and by

- 281 any contractor, subcontractor, agent, and consultant to the
- 282 political party; and 2. a written contract, promise, or agreement
- 283 to make such an expenditure.
- 284 (q) The term "identification" shall mean:
- 285 (i) In the case of any individual, the name, the
- 286 mailing address, and the occupation of such individual, as well as
- 287 the name of his or her employer; and
- 288 (ii) In the case of any other person, the full name and
- 289 address of \* \* \* the person.
- 290 (h) The term "political party" shall mean an association,
- 291 committee or organization which nominates a candidate for election
- 292 to any elective office whose name appears on the election ballot
- 293 as the candidate of  $\star$   $\star$  the association, committee or
- 294 organization.
- 295 (i) The term "person" shall mean any individual, family,
- 296 firm, corporation, partnership, association or other legal entity.
- 297 (j) The term "independent expenditure" shall mean an
- 298 expenditure by a person expressly advocating the election or
- 299 defeat of a clearly identified candidate \* \* \* that is made
- 300 without cooperation or consultation with any candidate or any
- 301 authorized committee or agent of \* \* \* the candidate, and \* \* \*
- 302 that is not made in concert with or at the request or suggestion
- 303 of any candidate or any authorized committee or agent of  $\star$   $\star$   $\star$  the
- 304 candidate.
- 305 (k) The term "clearly identified" shall mean that:

306	(i) The name of the candidate involved appears; or
307	(ii) A photograph or drawing of the candidate appears;
308	or
309	(iii) The identity of the candidate is apparent by
310	unambiguous reference.
311	SECTION 3. Section 23-15-803, Mississippi Code of 1972, is
312	amended as follows:
313	23-15-803. ( * * * $\underline{1}$ ) * * * Each political committee shall
314	file a statement of organization which must be received by the
315	Secretary of State no later than * * * forty-eight (48) hours
316	after <u>:</u>
317	(a) Receipt of contributions aggregating in excess of
318	Two Hundred Dollars ( $$200.00$ ), or * * *
319	(b) Having made expenditures aggregating in excess of
320	Two Hundred Dollars (\$200.00).
321	( * * $\star$ 2) * * * The content of the statement of organization
322	of a political committee shall include:
323	$(***\underline{a})$ The name, $***$ address, officers, and
324	<pre>members of the committee * * *;</pre>
325	( * * * $\underline{b}$ ) The designation of a * * * chair of the * * *

organization and a custodian of the financial books, records and

accounts of the \* \* \* organization, who shall be designated

treasurer; and

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329	( * * $\star$ <u>c</u> ) If the committee is authorized by a
330	candidate, $\underline{\text{then}}$ the name, address, office sought * * * and party
331	affiliation of the candidate.
332	( * * $\star$ $\star$ $\star$ ) * * * Any change in information previously
333	submitted in a statement of organization shall be reported and
334	noted on the next regularly scheduled report.
335	(4) In addition to any other penalties provided by law, the
336	Mississippi Ethics Commission may impose administrative penalties
337	against any political committee that fails to comply with the
338	requirements of this section in an amount not to exceed Five
339	Thousand Dollars (\$5,000.00) per violation. The notice, hearing
340	and appeals provisions of Section 23-15-813 shall apply to any
341	action taken pursuant to this subsection (4). The Mississippi
342	Ethics Commission may pursue judicial enforcement of any penalties
343	issued pursuant to this section.
344	SECTION 4. Section 23-15-805, Mississippi Code of 1972, is
344 345	<b>SECTION 4.</b> Section 23-15-805, Mississippi Code of 1972, is amended as follows:
345	amended as follows:
345 346	amended as follows:  23-15-805. (a) Candidates for state, state district, and
345 346 347	amended as follows:  23-15-805. (a) Candidates for state, state district, and legislative district offices, and every political committee, which
345 346 347 348	amended as follows:  23-15-805. (a) Candidates for state, state district, and legislative district offices, and every political committee, which makes reportable contributions to or expenditures in support of or
345 346 347 348 349	amended as follows:  23-15-805. (a) Candidates for state, state district, and legislative district offices, and every political committee, which makes reportable contributions to or expenditures in support of or in opposition to a candidate for any such office or makes

353 State.

354	(b) Candidates for county or county district office, and
355	every political committee which makes reportable contributions to
356	or expenditures in support of or in opposition to a candidate for
357	such office or makes reportable contributions to or expenditures
358	in support of or in opposition to a countywide ballot measure or a
359	ballot measure affecting part of a county, excepting a municipal
360	ballot measure, shall file all reports required by this section in
361	the office of the circuit clerk of the county in which the
362	election occurs, or directly to the Office of the Secretary of
363	State via facsimile, electronic mail, postal mail or hand
364	delivery. The circuit clerk shall forward copies of all reports
365	to the Office of the Secretary of State.

- committee which makes reportable contributions to or expenditures in support of or in opposition to a candidate for such office, or makes reportable contributions to or expenditures in support of or in opposition to a municipal ballot measure shall file all reports required by this article in the office of the municipal clerk of the municipality in which the election occurs, or directly to the Office of the Secretary of State via facsimile, electronic mail, postal mail or hand delivery. The municipal clerk shall forward copies of all reports to the Office of the Secretary of State.
- (d) The Secretary of State, the circuit clerks and the municipal clerks shall make all reports received under this

- 378 subsection available for public inspection and copying and shall
- 379 preserve \* \* \* the reports for a period of five (5) years.
- 380 \* \* \*
- 381 **SECTION 5.** Section 23-15-807, Mississippi Code of 1972, is
- 382 amended as follows:
- 383 23-15-807. (a) Each candidate or political committee shall
- 384 file reports of contributions and disbursements in accordance with
- 385 the provisions of this section. All candidates or political
- 386 committees required to report such contributions and disbursements
- 387 may terminate \* \* \* the obligation to report only upon submitting
- 388 a final report that \* \* \* contributions will no longer \* \* \* be
- 389 received or  $\star$   $\star$  disbursements made and that  $\star$   $\star$  the candidate
- 390 or committee has no outstanding debts or obligations. The
- 391 candidate, treasurer or chief executive officer shall sign \* \* \*
- 392 the report.
- 393 (b) Candidates \* \* \* seeking election, or nomination for
- 394 election, and political committees \* \* \* making expenditures \* \* \*
- 395 to influence \* \* \* or attempt to influence voters for or against
- 396 the nomination for election  $\star$   $\star$  of one or more candidates or
- 397 balloted measures at such election, shall file the following
- 398 reports:
- 399 (i) In any calendar year during which there is a
- 400 regularly scheduled election, a pre-election report \* \* \* shall be
- 401 filed no later than the seventh day before any election in
- 402 which \* \* \* the candidate or political committee has accepted

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403 contributions or made expenditures and * * * shall be * * *
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- 404 completed as of the tenth day before \* \* \* the election;
- 405 (ii) In 1987 and every fourth year thereafter, periodic
- 406 reports \* \* \* shall be filed no later than the tenth day after
- 407 April 30, May 31, June 30, September 30 and December 31, and  $\star$  \* \*
- 408 shall be \* \* \* completed as of the last day of each period; \* \* \*
- 409 (iii) In any calendar years except 1987 and except
- 410 every fourth year thereafter, a report covering the calendar
- 411 year \* \* \* shall be filed no later than January 31 of the
- 412 following calendar year \* \* \*; and
- 413 (iv) Except as otherwise provided in the requirements
- 414 of paragraph (i) of this subsection (b), unopposed candidates are
- 415 not required to file pre-election reports but must file all other
- 416 reports required by paragraphs (ii) and (iii) of this subsection
- 417 (b).
- 418 (c) All candidates for judicial office as defined in Section
- 419 23-15-975, or their political committees, shall file periodic
- 420 reports in the year in which they are to be elected \* \* \* no later
- 421 than the tenth day after April 30, May 31, June 30, September 30
- 422 and December 31.
- 423 (d) \* \* \* Each report under this article shall disclose:
- (i) For the reporting period and the calendar year, the
- 425 total amount of all contributions and the total amount of all
- 426 expenditures of the candidate or reporting committee \* \* \*,
- 427 including those required to be identified pursuant to \* \* \*

- 428 paragraph (ii) of this \* \* \* subsection (d) as well as the total
- 429 of all other contributions and expenditures during the calendar
- 430 year.  $\star$   $\star$  The reports shall be cumulative during the calendar
- 431 year to which they relate;
- 432 (ii) The identification of:
- 1. Each person or political committee who makes a
- 434 contribution to the reporting candidate or political committee
- 435 during the reporting period, whose contribution or contributions
- 436 within the calendar year have an aggregate amount or value in
- 437 excess of Two Hundred Dollars (\$200.00) together with the date and
- 438 amount of any such contribution;
- 2. Each person or organization, candidate or
- 440 political committee who receives an expenditure, payment or other
- 441 transfer from the reporting candidate, political committee or its
- 442 agent, employee, designee, contractor, consultant or other person
- 443 or persons acting in its behalf during the reporting period when
- 444 the expenditure, payment or other transfer to \* \* \* the person,
- 445 organization, candidate or political committee within the calendar
- 446 year have an aggregate value or amount in excess of Two Hundred
- 447 Dollars (\$200.00) together with the date and amount of \* \* \* the
- 448 expenditure \* \* \*;
- (iii) The total amount of cash on hand of each
- 450 reporting candidate and reporting political committee;

451		(iv)	In a	additi	on to	the	conte	ents	of	repo	orts	s specified
452	in * * *	paragra	phs	(i),	(ii)	and	(iii)	of	this	* *	* *	subsection
453	<u>(d)</u> , each	politi	cal	party	shal	l di	sclose	e:				

- 1. Each person or political committee who makes a contribution to a political party during the reporting period and whose contribution or contributions to a political party within the calendar year have an aggregate amount or value in excess of Two Hundred Dollars (\$200.00), together with the date and amount of the contribution;
- 2. Each person or organization who receives an expenditure or expenditures by a political party \* \* \* during the reporting period when the expenditure or expenditures to the person or organization within the calendar year have an aggregate value or amount in excess of Two Hundred Dollars (\$200.00), together with the date and amount of \* \* \* the expenditure \* \* \*;
- (v) Disclosure required under this section of an

  expenditure to a credit card issuer, financial institution or

  business allowing payments and money transfers to be made over the

  Internet must include, by way of detail or separate entry, the

  amount of funds passing to each person, business entity or

  organization receiving funds from the expenditure.
- 472 (e) The appropriate office specified in Section 23-15-805
  473 must be in actual receipt of the reports specified in this article
  474 by 5:00 p.m. on the dates specified in \* \* \* subsection (b) of
  475 this section. If the date specified in \* \* \* subsection (b) of

- 476 this section shall fall on a weekend or legal holiday then the 477 report shall be due in the appropriate office at 5:00 p.m. on the 478 first working day before the date specified in \* \* \* subsection 479 (b) of this section. The reporting candidate or reporting 480 political committee shall ensure that the reports are delivered to 481 the appropriate office by the filing deadline. The Secretary of 482 State may approve specific means of electronic transmission of 483 completed campaign finance disclosure reports, which may include, 484 but not be limited to, transmission by electronic facsimile (FAX) 485 devices.
- 486 (f) (i) If any contribution of more than Two Hundred 487 Dollars (\$200.00) is received by a candidate or candidate's 488 political committee after the tenth day, but more than forty-eight 489 (48) hours before 12:01 a.m. of the day of the election, the 490 candidate or political committee shall notify the appropriate 491 office designated in Section 23-15-805, within forty-eight (48) 492 hours of receipt of the contribution. The notification shall 493 include:
- 1. The name of the receiving candidate;
- 495 2. The name of the receiving candidate's political
- 496 committee, if any;
- 3. The office sought by the candidate;
- 498 4. The identification of the contributor;
- 5. The date of receipt;
- 500 6. The amount of the contribution;

- 7. If the contribution is in-kind, a description of the in-kind contribution; and
- 503 8. The signature of the candidate or the treasurer
- 504 or \* \* \* chair of the candidate's political \* \* \* organization.
- 505 (ii) The notification shall be in writing, and may be
- 506 transmitted by overnight mail, courier service, or other reliable
- 507 means, including electronic facsimile (FAX), but the candidate or
- 508 candidate's committee shall ensure that the notification shall in
- 509 fact be received in the appropriate office designated in Section
- 510 23-15-805 within forty-eight (48) hours of the contribution.
- 511 **SECTION 6.** Section 23-15-811, Mississippi Code of 1972, is
- 512 amended as follows:
- 513 23-15-811. (a) Any candidate or any other person who  $\star$   $\star$
- 514 willfully violates the provisions and prohibitions of this article
- 515 shall be quilty of a misdemeanor and upon conviction \* \* \* shall
- 516 be punished by a fine in a sum not to exceed Three Thousand
- 517 Dollars (\$3,000.00) or imprisoned for not longer than six (6)
- 518 months or by both fine and imprisonment.
- 519 (b) In addition to the penalties provided in \* \* \*
- 520 subsection (a) of this section and Chapter 13, Title 97,
- 521 Mississippi Code of 1972, any candidate or political committee
- 522 which is required to file a statement or report  $\star$   $\star$  and fails to
- 523 file \* \* \* the statement or report on the date \* \* \* it is due may
- 524 be compelled to file  $\star$   $\star$   $\star$  the statement or report by an action in

- 525 the nature of a mandamus <u>brought by the Mississippi Ethics</u>
- 526 Commission.
- 527 (c) No candidate shall be certified as nominated for
- 528 election or as elected to office  $\star$   $\star$   $\star$  until he or she files all
- 529 reports required by this article that are due as of the date of
- 530 certification.
- (d) No candidate who is elected to office shall receive any
- 532 salary or other remuneration for the office \* \* \* until he or she
- 533 files all reports required by this article that are due as of the
- 534 date \* \* \* the salary or remuneration is payable.
- (e) In the event that a candidate fails to timely file any
- 536 report required pursuant to this article but subsequently files a
- 537 report or reports containing all of the information required to be
- 538 reported \* \* \*, the candidate shall not be subject to the
- sanctions of \* \* subsections (c) and (d) of this section.
- **SECTION 7.** Section 23-15-813, Mississippi Code of 1972, is
- 541 amended as follows:
- 542 23-15-813. (a) In addition to any other penalty permitted
- 543 by law, the \* \* \* Mississippi Ethics Commission shall require any
- 544 candidate or political committee, as identified in Section
- 545 23-15-805(a), and any other political committee registered with
- 546 the Secretary of State, who fails to file a campaign finance
- 547 disclosure report as required under Sections 23-15-801 through
- 548 23-15-813, or Sections 23-17-47 through 23-17-53, or who shall
- 549 file a report  $\star$   $\star$   $\star$  that fails to substantially comply with the

requirements of Sections 23-15-801 through 23-15-813, or Sections

23-17-47 through 23-17-53, to be assessed a civil penalty as

552 follows:

(i) Within five (5) calendar days after any deadline

for filing a report pursuant to Sections 23-15-801 through

555 23-15-813, or Sections 23-17-47 through 23-17-53, the Secretary of

556 State shall compile a list of those candidates and political

557 committees who have failed to file a report. The list shall be

558 provided to the Mississippi Ethics Commission. The Secretary of

559 State shall provide each candidate or political committee, who has

failed to file a report, notice of the failure by first-class

561 mail.

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562 (ii) Beginning with the tenth calendar day after which

563 any report \* \* \* is due, the \* \* \* Mississippi Ethics Commission

564 shall assess the delinquent candidate and political committee a

565 civil penalty of Fifty Dollars (\$50.00) for each day or part of

566 any day until a valid report is delivered to the Secretary of

567 State, up to a maximum of ten (10) days. \* \* \* In the discretion

of the \* \* \* Mississippi Ethics Commission, the assessing of the

fine may be waived, in whole or in part, if the \* \* \* Commission

570 determines that unforeseeable mitigating circumstances, such as

571 the health of the candidate, interfered with the timely filing of

572 a report. Failure of a candidate or political committee to

573 receive notice of failure to file a report from the Secretary of

574 State is not an unforeseeable mitigating circumstance, and failure

- 575 to receive the notice shall not result in removal or reduction of 576 any assessed civil penalty.
- 577 (iii) Filing of the required report and payment of the
- 578 fine within ten (10) calendar days of notice by the Secretary of
- 579 State that a required statement has not been filed \* \* \*
- constitutes compliance with Sections 23-15-801 through 23-15-813,
- 581 or Sections 23-17-47 through 23-17-53.
- 582 (iv) Payment of the fine without filing the required
- 583 report does not \* \* \* excuse or exempt any person \* \* \* from the
- filing requirements of Sections 23-15-801 through 23-15-813, and
- 585 Sections 23-17-47 through 23-17-53.
- 586 (v) If any candidate or political committee is assessed
- 587 a civil penalty, and the penalty is not subsequently waived by
- 588 the \* \* \* Mississippi Ethics Commission, the candidate or
- 589 political committee shall pay the fine to the \* \* \* Commission
- 590 within ninety (90) days of the date of the assessment of the fine.
- 591 If, after one hundred twenty (120) days of the assessment of the
- 592 fine the payment for the entire amount of the assessed fine has
- 593 not been received by the \* \* \* Commission, the \* \* \* Commission
- 594 shall notify the Attorney General of the delinquency, and the
- 595 Attorney General shall file, where necessary, a suit to compel
- 596 payment of the civil penalty.
- 597 (b) (i) Upon the sworn application, made within sixty (60)
- 598 calendar days of the date upon which the required report is due,
- 599 of a candidate or political committee against whom a civil penalty

has been assessed pursuant to  $\star$   $\star$  subsection (a) of this 600 601 section, the Secretary of State shall forward the application to the State Board of Election Commissioners. 602 The State Board of 603 Election Commissioners shall appoint one or more hearing officers 604 who shall be former chancellors, circuit court judges, judges of 605 the Court of Appeals or justices of the Supreme Court, \* \* \* to 606 conduct hearings held pursuant to this article. The hearing 607 officer shall fix a time and place for a hearing and shall cause a 608 written notice specifying the civil penalties that have been assessed against the candidate or political committee and notice 609 610 of the time and place of the hearing to be served upon the candidate or political committee at least twenty (20) calendar 611 612 days before the hearing date. The notice may be served by mailing a copy \* \* \* of the notice by certified mail, postage prepaid, to 613 614 the last-known business address of the candidate or political 615 committee.

(ii) The hearing officer may issue subpoenas for the attendance of witnesses and the production of \* \* \* documents at the hearing. Process issued by the hearing officer shall extend to all parts of the state and shall be served by any person designated by the hearing officer for the service.

(iii) The candidate or political committee has the right to appear either personally, by counsel or both, to produce witnesses or evidence in his <u>or her</u> behalf, to cross-examine witnesses and to have subpoenas issued by the hearing officer.

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625	(iv) At the hearing, the hearing officer shall
626	administer oaths as may be necessary for the proper conduct of the
627	hearing. All hearings shall be conducted by the hearing officer,
628	who shall not be bound by strict rules of procedure or by the laws
629	of evidence * * *, but the determination shall be based upon
630	sufficient evidence to sustain it. The scope of review at the
631	hearing shall be limited to making a determination of whether
632	failure to file a required report was due to an unforeseeable
633	mitigating circumstance.
634	$(v) \star \star \star$ In any proceeding before the hearing officer,

- (v) \* \* \*In any proceeding before the hearing officer, 635 if any witness fails or refuses to attend upon a subpoena issued by the commission, refuses to testify, or refuses to produce 636 637 any \* \* \* documents called for by a subpoena, the attendance of 638 the witness, the giving of his or her testimony or the production 639 of the \* \* \* documents shall be enforced by \* \* \* a court of 640 competent jurisdiction of this state in the manner provided for 641 the enforcement of attendance and testimony of witnesses in civil 642 cases in the courts of this state.
- (vi) Within fifteen (15) calendar days after conclusion
  of the hearing, the hearing officer shall reduce his or her
  decision to writing and forward an attested true copy of the
  decision to the last\_known business address of the candidate or
  political committee by way of United States first-class, certified
  mail, postage prepaid.

649	(c) (i) The right to appeal from the decision of the
650	hearing officer in an administrative hearing concerning the
651	assessment of civil penalties authorized pursuant to this section
652	is granted. The appeal shall be to the Circuit Court of Hinds
653	County and shall include a verbatim transcript of the testimony at
654	the hearing. The appeal shall be taken within thirty (30)
655	calendar days after notice of the decision of the commission
656	following an administrative hearing. The appeal shall be
657	perfected upon filing notice of the appeal and * * * the
658	prepayment of all costs, including the cost of * * * preparing the
659	record of the proceedings by the hearing officer, and * * $\star$
660	filing * * * a bond in the sum of Two Hundred Dollars ( $\$200.00$ ),
661	conditioned that if the decision of the hearing officer * * * $\underline{\text{is}}$
662	affirmed by the court, the candidate or political committee will
663	pay the costs of the appeal and the action in court. If the
664	decision is reversed by the court, the * * * Mississippi Ethics
665	Commission will pay the costs of the appeal and the action in
666	court.
667	(ii) If there is an appeal, the appeal shall act as a

(ii) If there is an appeal, the appeal shall act as a supersedeas. The court shall dispose of the appeal and enter its decision promptly. The hearing on the appeal may be tried in vacation, in the court's discretion. The scope of review of the court shall be limited to a review of the record made before the hearing officer to determine if the action of the hearing officer is unlawful for the reason that it was 1. not supported by

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- substantial evidence, 2. arbitrary or capricious, 3. beyond the power of the hearing officer to make, or 4. in violation of some statutory or constitutional right of the appellant. The decision of the court may be appealed to the Supreme Court in the manner provided by law.
- If, after forty-five (45) calendar days of the date of 679 680 the administrative hearing procedure set forth in \* \* \* subsection (b), the candidate or political committee identified in \* \* \* 681 682 subsection (a) of this section fails to pay the monetary civil 683 penalty imposed by the hearing officer, the Secretary of State 684 shall notify the Attorney General of the delinquency. 685 Attorney General shall investigate the offense in accordance with 686 the provisions of this chapter, and where necessary, file suit to 687 compel payment of the unpaid civil penalty.
  - (e) If, after twenty (20) calendar days of the date upon which a campaign finance disclosure report is due, a candidate or political committee identified in \* \* \* subsection (a) of this section shall not have filed a valid report with the Secretary of State, the Secretary of State shall notify the Attorney General of those candidates and political committees who have not filed a valid report, and the Attorney General shall \* \* \* prosecute the delinquent candidates and political committees.
- SECTION 8. Section 23-15-817, Mississippi Code of 1972, is amended as follows:

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698	23-15-817. The Secretary of State shall compile a list of
699	all candidates for the Legislature or any statewide office who
700	fail to file a campaign disclosure report by the dates specified
701	in Section 23-15-807(b) * * *. The list shall be provided to the
702	Mississippi Ethics Commission so that the commission may bring a
703	mandamus as provided in Section 23-15-811 or take any other
704	disciplinary action as provided in this chapter. The list shall
705	also be disseminated to the members of the Mississippi Press
706	Association within two (2) working days after such reports are due
707	and made available to the public.
708	SECTION 9. This act shall take effect and be in force from

and after January 1, 2018.