MISSISSIPPI LEGISLATURE

By: Representative Read

REGULAR SESSION 2017

To: Appropriations

HOUSE BILL NO. 938 (As Sent to Governor)

1 AN ACT TO AMEND SECTION 25-1-78, MISSISSIPPI CODE OF 1972, TO 2 PROVIDE THAT FROM JULY 1, 2017, THROUGH JUNE 30, 2018, STATE 3 AGENCIES ARE PROHIBITED FROM PURCHASING, LEASING OR ACQUIRING ANY 4 MOTOR VEHICLE, REGARDLESS OF THE SOURCE OF FUNDS USED; TO EXEMPT 5 VEHICLES OF THE DEPARTMENT OF CHILD PROTECTION SERVICES FROM THE 6 PRECEDING PROVISIONS; TO AMEND SECTION 25-3-41, MISSISSIPPI CODE 7 OF 1972, TO REQUIRE STATE AGENCIES TO USE A TRIP OPTIMIZER TYPE SYSTEM DEVELOPED AND ADMINISTERED BY THE DEPARTMENT OF FINANCE AND 8 9 ADMINISTRATION IN COMPUTING THE OPTIMUM METHOD AND COST FOR TRAVEL 10 BY STATE OFFICERS AND EMPLOYEES USING A MOTOR VEHICLE WHERE THE 11 TRAVEL WILL EXCEED ONE HUNDRED MILES PER DAY AND THE OFFICER OR 12 EMPLOYEE IS NOT DRIVING A STATE-OWNED OR STATE-LEASED VEHICLE THAT 13 HAS BEEN DEDICATED OR ASSIGNED TO THE OFFICER OR EMPLOYEE; TO PROVIDE THAT THE MAXIMUM AUTHORIZED AMOUNT OF TRAVEL REIMBURSEMENT 14 15 RELATED TO MOTOR VEHICLE USAGE SHALL BE THE LOWEST COST OPTION AS 16 DETERMINED BY THE TRIP OPTIMIZER TYPE SYSTEM; TO AMEND SECTION 17 25-1-77, MISSISSIPPI CODE OF 1972, TO REQUIRE AGENCIES MAKING 18 REQUESTS FOR AUTHORITY TO PURCHASE, LEASE OR ACQUIRE VEHICLES TO 19 SUBMIT THE LOWEST COST VEHICLE POSSIBLE TO CARRY OUT ITS INTENDED 20 USE; TO PROVIDE THAT THE BUREAU OF FLEET MANAGEMENT SHALL ONLY 21 APPROVE THE LOWEST COST VEHICLE, WHICH IN ITS ESTIMATION, WILL 22 CARRY OUT THE INTENDED USE; TO PROHIBIT AGENCIES FROM PURCHASING ANY VEHICLE THAT THE BUREAU OF FLEET MANAGEMENT HAS DISAPPROVED AS 23 24 BEING A HIGHER COST OPTION; AND FOR RELATED PURPOSES.

25 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

26 SECTION 1. Section 25-1-78, Mississippi Code of 1972, is

27 amended as follows:

28 25-1-78. (1) For purposes of this section, the term "state 29 agency" means any agency that is subject to oversight by the

H. B. No. 938 G1/2 17/HR43/R1295SG PAGE 1 (RF\EW) 30 Bureau of Fleet Management of the Department of Finance and31 Administration under Section 25-1-77.

32 Except as otherwise provided in this section, beginning (2) on July 1, * * * 2017, through June 30, * * * 2018, the Bureau of 33 34 Fleet Management, Department of Finance and Administration, shall 35 not approve the purchase, lease or acquisition of any motor vehicle by a state agency, regardless of the source of funds used. 36 37 However, any agency that has a fleet of not more than fifty (50) 38 vehicles may replace a vehicle that has been wrecked and deemed a 39 total loss or any vehicle whose repair cost exceeds the cash value 40 of the vehicle as determined by the Bureau of Fleet Management. Documentation of such loss or repair costs must be submitted to 41 42 the Bureau of Fleet Management prior to replacement of the vehicle. 43

44 (3) Beginning July 1, 2012, any state agency with a fleet of
45 more than fifty (50) motor vehicles shall reduce the total number
46 of its motor vehicles by two percent (2%) each fiscal year until
47 June 30, 2016. The Bureau of Fleet Management and the State
48 Auditor shall work together to enforce the provisions of this
49 subsection.

50 (4) The provisions of subsections (2) and (3) of this 51 section, with regard to the purchase, lease or acquisition of 52 vehicles and to the mandatory reduction of the agency's fleet of 53 vehicles, shall not apply to:

H. B. No. 938 **~ OFFICIAL ~** 17/HR43/R1295SG PAGE 2 (RF\EW) (a) A state agency's law enforcement or emergency
vehicles, upon demonstrating to the Bureau of Fleet Management a
justifiable need to be excluded from the provisions of subsections
(2) and (3) of this section.

(b) A state agency's vehicles that are acquired by the
use of grant monies that are specified to be used for that purpose
and for which no state matching funds from the State General Fund
are required, expended or used.

62 (c) Vehicles of the Department of Child Protection 63 Services.

64 SECTION 2. Section 25-3-41, Mississippi Code of 1972, is 65 amended as follows:

66 25 - 3 - 41. (1) Subject to the provisions of subsection (10) of this section, when any officer or employee of the State of 67 68 Mississippi, or any department, agency or institution thereof, 69 after first being duly authorized, is required to travel in the 70 performance of his official duties, the officer or employee shall receive as expenses for each mile actually and necessarily 71 72 traveled, when the travel is done by a privately owned automobile 73 or other privately owned motor vehicle, the mileage reimbursement 74 rate allowable to federal employees for the use of a privately 75 owned vehicle while on official travel.

(2) When any officer or employee of any county or
municipality, or of any agency, board or commission thereof, after
first being duly authorized, is required to travel in the

H. B. No. 938 **~ OFFICIAL ~** 17/HR43/R1295SG PAGE 3 (RF\EW) 79 performance of his official duties, the officer or employee shall 80 receive as expenses Twenty Cents (20¢) for each mile actually and necessarily traveled, when the travel is done by a privately owned 81 motor vehicle; provided, however, that the governing authorities 82 83 of a county or municipality may, in their discretion, authorize an 84 increase in the mileage reimbursement of officers and employees of the county or municipality, or of any agency, board or commission 85 86 thereof, in an amount not to exceed the mileage reimbursement rate 87 authorized for officers and employees of the State of Mississippi in subsection (1) of this section. 88

(3) Where two (2) or more officers or employees travel in one (1) privately owned motor vehicle, only one (1) travel expense allowance at the authorized rate per mile shall be allowed for any one (1) trip. When the travel is done by means of a public carrier or other means not involving a privately owned motor vehicle, then the officer or employee shall receive as travel expense the actual fare or other expenses incurred in such travel.

96 In addition to the foregoing, a public officer or (4)97 employee shall be reimbursed for other actual expenses such as 98 meals, lodging and other necessary expenses incurred in the course 99 of the travel, subject to limitations placed on meals for 100 intrastate and interstate official travel by the Department of Finance and Administration, provided, that the Legislative Budget 101 102 Office shall place any limitations for expenditures made on matters under the jurisdiction of the Legislature. The Department 103

H. B. No. 938 **~ OFFICIAL ~** 17/HR43/R1295SG PAGE 4 (RF\EW) 104 of Finance and Administration shall set a maximum daily 105 expenditure annually for such meals and shall notify officers and 106 employees of changes to these allowances immediately upon approval 107 of the changes. Travel by airline shall be at the tourist rate 108 unless that space was unavailable. The officer or employee shall 109 certify that tourist accommodations were not available if travel is performed in first class airline accommodations. Itemized 110 111 expense accounts shall be submitted by those officers or employees 112 in such number as the department, agency or institution may 113 require; but in any case one (1) copy shall be furnished by state 114 departments, agencies or institutions to the Department of Finance 115 and Administration for preaudit or postaudit. The Department of 116 Finance and Administration shall promulgate and adopt reasonable 117 rules and regulations which it deems necessary and requisite to effectuate economies for all expenses authorized and paid pursuant 118 119 to this section. Requisitions shall be made on the State Fiscal 120 Officer who shall issue his warrant on the State Treasurer. Provided, however, that the provisions of this section shall not 121 122 include agencies financed entirely by federal funds and audited by federal auditors. 123

(5) Any officer or employee of a county or municipality, or any department, board or commission thereof, who is required to travel in the performance of his official duties, may receive funds before the travel, in the discretion of the administrative head of the county or municipal department, board or commission

H. B. No. 938 **~ OFFICIAL ~** 17/HR43/R1295SG PAGE 5 (RF\EW) 129 involved, for the purpose of paying necessary expenses incurred 130 during the travel. Upon return from the travel, the officer or 131 employee shall provide receipts of transportation, lodging, meals, 132 fees and any other expenses incurred during the travel. Any 133 portion of the funds advanced which is not expended during the 134 travel shall be returned by the officer or employee. The Department of Audit shall adopt rules and regulations regarding 135 136 advance payment of travel expenses and submission of receipts to 137 ensure proper control and strict accountability for those payments 138 and expenses.

139 (6) No state or federal funds received from any source by any arm or agency of the state shall be expended in traveling 140 141 outside of the continental limits of the United States until the governing body or head of the agency makes a finding and 142 determination that the travel would be extremely beneficial to the 143 144 state agency and obtains a written concurrence thereof from the 145 Governor, or his designee, and the Department of Finance and 146 Administration. However, employees of state institutions of 147 higher learning may expend funds for travel outside of the 148 continental limits of the United States upon a written finding by 149 the president or head of the institution that the travel would be 150 extremely beneficial to the institution.

(7) Where any officer or employee of the State of
Mississippi, or any department, agency or institution thereof, or
of any county or municipality, or of any agency, board or

H. B. No. 938 **~ OFFICIAL ~** 17/HR43/R1295SG PAGE 6 (RF\EW) commission thereof, is authorized to receive travel reimbursement under any other provision of law, the reimbursement may be paid under the provisions of this section or the other section, but not under both.

(8) When the Governor, Lieutenant Governor or Speaker of the House of Representatives appoints a person to a board, commission or other position that requires confirmation by the Senate, the person may receive reimbursement for mileage and other actual expenses incurred in the performance of official duties before the appointment is confirmed by the Senate, as reimbursement for those expenses is authorized under this section.

165 The Department of Finance and Administration may (9) (a) 166 contract with one or more commercial travel agencies, after 167 receiving competitive bids or proposals therefor, for that travel 168 agency or agencies to provide necessary travel services for state 169 officers and employees. Municipal and county officers and 170 municipal and county employees may also participate in the state travel agency contract and utilize these travel services for 171 172 official municipal or county travel. However, the administrative 173 head of each state institution of higher learning may, in his 174 discretion, contract with a commercial travel agency to provide 175 necessary travel services for all academic officials and staff of the university in lieu of participation in the state travel agency 176 177 contract. Any such decision by a university to contract with a separate travel agency shall be approved by the Board of Trustees 178

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H. B. No. 938 17/HR43/R1295SG PAGE 7 (RF\EW) 179 of State Institutions of Higher Learning and the Executive180 Director of the Department of Finance and Administration.

181 Before executing a contract with one or more travel (b) 182 agencies, the Department of Finance and Administration shall 183 advertise for competitive bids or proposals once a week for two 184 (2) consecutive weeks in a regular newspaper having a general 185 circulation throughout the State of Mississippi. If the 186 department determines that it should not contract with any of the 187 bidders initially submitting proposals, the department may reject 188 all those bids, advertise as provided in this paragraph and 189 receive new proposals before executing the contract or contracts. 190 The contract or contracts may be for a period not greater than 191 three (3) years, with an option for the travel agency or agencies 192 to renew the contract or contracts on a one-year basis on the same terms as the original contract or contracts, for a maximum of two 193 194 (2) renewals. After the travel agency or agencies have renewed 195 the contract twice or have declined to renew the contract for the 196 maximum number of times, the Department of Finance and 197 Administration shall advertise for bids in the manner required by 198 this paragraph and execute a new contract or contracts.

(c) Whenever any state officer or employee travels in the performance of his official duties by airline or other public carrier, he may have his travel arrangements handled by that travel agency or agencies. The amount paid for airline transportation for any state officer or employee, whether the

H. B. No. 938 **~ OFFICIAL ~** 17/HR43/R1295SG PAGE 8 (RF\EW) travel was arranged by that travel agency or agencies or was arranged otherwise, shall not exceed the amount specified in the state contract established by the Department of Finance and Administration, Office of Purchasing and Travel, unless prior approval is obtained from the office.

209 (10) (a) For purposes of this subsection, the term "state
210 agency" means any agency that is subject to oversight by the
211 Bureau of Fleet Management of the Department of Finance and
212 Administration under Section 25-1-77.

213 (b) Each state agency shall use a trip optimizer type 214 system developed and administered by the Department of Finance and 215 Administration in computing the optimum method and cost for travel 216 by state officers and employees using a motor vehicle where the 217 travel will exceed one hundred (100) miles per day and the officer 218 or employee is not driving a state-owned or state-leased vehicle 219 that has been dedicated or assigned to the officer or employee. 220 The provisions of this subsection shall be used to (C) 221 determine the most cost-effective method of travel by motor 222 vehicles, whether those vehicles are owned by the state agency, 223 leased by the state agency, or owned by the officer or employee, 224 and shall be applicable for purposes of determining the maximum 225 authorized amount of any travel reimbursement for officers and 226 employees of those agencies related to vehicle usage. 227 (d) The maximum authorized amount of travel 228 reimbursement related to motor vehicle usage shall be the lowest

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229 cost option as determined by the trip optimizer type system. All 230 travel claims submitted for reimbursement shall include the 231 results of the trip optimizer type system indicating the lowest 232 cost option for travel by the state officer or employee. 233 (e) In providing a calculation of rates, the trip 234 optimizer type system shall account for the distance that an 235 officer or employee must travel to pick up a rental or state fleet 236 vehicle, and shall account for the long-term rate discounts 237 offered through the state purchasing contract for vehicle rentals. 238 (f) This subsection shall not apply to travel by state 239 officials in motor vehicles driven by the official or in vehicles 240 used for the transport of the official. The exemption in this 241 paragraph (f) applies only to the state official and not to the 242 staff or other employees of the state official. As used in this paragraph (f), "state official" means statewide elected officials 243 244 and the elected members of the Public Service Commission. 245 SECTION 3. Section 25-1-77, Mississippi Code of 1972, is

245 SECTION 3. Section 25-1-77, Mississippi Code of 1972, is 246 amended as follows:

247 25-1-77. (1) There is created the Bureau of Fleet
248 Management within the Office of Purchasing, Travel and Fleet
249 Management, Department of Finance and Administration, for the
250 purposes of coordinating and promoting efficiency and economy in
251 the purchase, lease, rental, acquisition, use, maintenance and
252 disposal of vehicles by state agencies. The Executive Director of
253 the Department of Finance and Administration may employ a Fleet

H. B. No. 938 **~ OFFICIAL ~** 17/HR43/R1295SG PAGE 10 (RF\EW) 254 Management Officer to manage the bureau and carry out its 255 purposes. The bureau may employ other suitable and competent 256 personnel as necessary. The bureau shall encourage the use of 257 fuel efficient or hybrid vehicles appropriate for the state 258 agency's intended purpose and, when feasible, the use of 259 alternative fuels or energy sources, including, but not limited 260 to, ethanol, biodiesel, natural gas or electric power. The bureau 261 shall prepare a fiscal analysis of the cost-effectiveness of using 262 alternative fuel or energy source vehicles by state agencies, and 263 submit a report of that fiscal analysis to the Legislature by 264 December 15, 2009. Not later than July 1, 2014, at least 265 seventy-five percent (75%) of all vehicles to which the bureau holds title in the name of the state must have a fuel economy 266 267 estimate by the United States Environmental Protection Agency of 268 forty (40) miles per gallon or higher for highway driving.

269 (2) The Bureau of Fleet Management shall perform the270 following duties:

(a) To hold title in the name of the State of
Mississippi to all vehicles currently in possession of state
agencies as defined in Section 25-9-107(d) and to assign vehicles
to such agencies for use; however, the bureau shall exempt any
agency or agency vehicles from the provisions of this paragraph
(a) if it determines that state or federal law requires that title
be vested only in the agency;

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H. B. No. 938 17/HR43/R1295SG PAGE 11 (RF\EW) (b) To establish rules and regulations for state agencyuse of vehicles;

(c) To gather information and specify proper fleetmanagement practices for state agencies;

282 To acquire fleet management software and require (d) 283 agencies to provide necessary information for the bureau to 284 properly monitor the size, use, maintenance and disposal of the 285 state's fleet of vehicles; the bureau shall communicate regularly 286 with the fleet managers of each state agency to determine 287 strengths and weaknesses of the various fleet operations; the 288 bureau shall disseminate information to the agencies so that each 289 can take advantage of any beneficial practices being incorporated 290 at other entities; the bureau shall promulgate rules and 291 regulations concerning the mileage reimbursement practices of each 292 state agency;

(e) To carry out responsibilities relative to budget
recommendations as provided in Section 27-103-129;

(f) To reassign vehicles in the possession of any state agency if the bureau believes that another state agency can make more efficient use of a vehicle; however, the state agency receiving the reassigned vehicle shall pay to the previous agency's special fund, or if no special fund exists to the State General Fund, the National Automobile Dealers Association (NADA) wholesale value for the vehicle or the estimated amount for which

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H. B. No. 938 17/HR43/R1295SG PAGE 12 (RF\EW) 302 the vehicle would have sold at auction, as shall be determined by 303 the bureau, whichever is less;

304 (g) To investigate at any time the vehicle usage 305 practices of any state agency; and

(h) To require each agency to submit to the bureau a vehicle acquisition/use/disposal plan on an annual basis. From the plans received, the bureau shall evaluate the proposed plans and shall submit a recommendation to the Legislature prior to January 1 of each year.

311 (3) No state department, institution or agency shall 312 purchase, rent, lease or acquire any motor vehicle, regardless of 313 the source of funds from which the motor vehicle is to be 314 purchased, except under authority granted by the Department of 315 Finance and Administration. The Bureau of Fleet Management, 316 Department of Finance and Administration, shall promulgate rules 317 and regulations governing the purchase, rental, lease or 318 acquisition of any motor vehicle by a state department, institution or agency with regard to the appropriateness of the 319 320 vehicle to its intended use. The Bureau of Fleet Management, 321 Department of Finance and Administration, shall only grant 322 authority to purchase, rent, lease or acquire a motor vehicle 323 which is the lowest cost vehicle to carry out its intended use. 324 Before the disposal or sale of any vehicle, the Bureau of Fleet 325 Management shall make a determination that the lifetime use and

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326 mileage of the vehicle has been maximized and that it would not be 327 feasible for another state agency to use the vehicle.

328 The department, institution or agency shall maintain (4)329 proper documentation which provides the intended use of the vehicle and the basis for choosing the vehicle. 330 Such 331 documentation shall show that the department, institution or 332 agency made diligent efforts to purchase, rent, lease or acquire a vehicle that is the lowest cost vehicle for its intended use. 333 334 Such documentation shall be updated as needed when the intended 335 use of the vehicle or any other facts concerning the vehicle are 336 changed. All such documentation shall be approved by the State 337 Fleet Officer prior to purchase, rental, lease or acquisition or 338 change in use of any vehicle and shall be maintained and made 339 available for review by the State Auditor, any other reviewing 340 agency and the Legislature. The Bureau of Fleet Management shall 341 immediately notify the department head of any agency that has a 342 vehicle found to be in violation of the bureau's rules and regulations. At the same time, the bureau shall notify the 343 344 Speaker of the House of Representatives and the Lieutenant 345 Governor of its findings regarding any such vehicle. If the 346 violation is not rectified within five (5) days of the notice, 347 then the bureau may seize the vehicle and dispose of it as the 348 bureau deems to be in the best interest of the State of 349 Mississippi.

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H. B. No. 938 17/HR43/R1295SG PAGE 14 (RF\EW) (5) On or before September 1 of each year, the Bureau of
Fleet Management shall prepare and deliver to the Senate and House
Appropriations Committees and the Joint Legislative Budget
Committee a report containing any irregularities that it finds
concerning purchases of state-owned vehicles.

(6) The Department of Public Safety and the Department of Wildlife, Fisheries and Parks may retain any vehicle seized pursuant to the forfeiture laws of this state, and the total number of vehicles assigned to each such agency shall not be reduced by the number of seized vehicles which the agency retains.

360 (7) The Bureau of Fleet Management, upon request, shall 361 grant an exemption from the provisions of this section for only 362 any vehicle assigned to a sworn officer of the Department of 363 Public Safety and used in undercover operations when the bureau 364 determines that compliance could jeopardize the life, health or 365 safety of the sworn officer.

366 (8) The provisions of this section shall not apply to any367 state institution of higher learning.

368 (9) When making requests for authority to purchase, rent, 369 lease or acquire vehicles as provided in subsection (3) of this 370 section, agencies shall submit the lowest cost vehicle possible to 371 carry out its intended use. Any such request shall be in writing 372 from the agency head, certifying the vehicle requested is the 373 lowest cost option available and acknowledging that any request 374 contrary to this provision shall subject the agency head to

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375	penalties as provided in Sections 25-1-91, 31-7-55 and 31-7-57,	
376	where applicable. The Bureau of Fleet Management shall only	
377	approve the lowest cost vehicle, which in its estimation, will	
378	carry out the intended use. No agency may purchase any vehicle	
379	that the Bureau of Fleet Management has disapproved as being a	
380	higher cost option.	
381	(10) No requests authorized under subsections (3) and (9) of	
382	this section shall be approved by the Bureau of Fleet Management	
383	if the requesting agency has not properly maintained in the	
384	fleet/asset reporting system all information required by the	
385	Bureau of Fleet Management. Agencies shall correct any	
386	inadequacies or discrepancies in the system noted by the Bureau of	
387	Fleet Management before the bureau may approve any requests.	
388	SECTION 4. This act shall take effect and be in force from	
389	and after July 1, 2017.	