MISSISSIPPI LEGISLATURE

REGULAR SESSION 2017

By: Representative Read

To: Appropriations

HOUSE BILL NO. 938

1 AN ACT TO AMEND SECTION 25-1-78, MISSISSIPPI CODE OF 1972, TO 2 PROVIDE THAT FROM JULY 1, 2017, THROUGH JUNE 30, 2018, STATE 3 AGENCIES ARE PROHIBITED FROM PURCHASING, LEASING OR ACQUIRING ANY 4 MOTOR VEHICLE, REGARDLESS OF THE SOURCE OF FUNDS USED; TO EXEMPT 5 VEHICLES OF THE DEPARTMENT OF CHILD PROTECTION SERVICES FROM THE 6 PRECEDING PROVISIONS; TO AMEND SECTION 25-3-41, MISSISSIPPI CODE 7 OF 1972, TO REQUIRE STATE AGENCIES TO USE THE TRIP OPTIMIZER SYSTEM DEVELOPED AND ADMINISTERED BY THE DEPARTMENT OF FINANCE AND 8 9 ADMINISTRATION IN COMPUTING THE OPTIMUM METHOD AND COST FOR TRAVEL 10 BY STATE OFFICERS AND EMPLOYEES USING A MOTOR VEHICLE WHERE THE 11 TRAVEL WILL EXCEED ONE HUNDRED MILES PER DAY AND THE OFFICER OR 12 EMPLOYEE IS NOT DRIVING A STATE-OWNED OR STATE-LEASED VEHICLE THAT 13 HAS BEEN DEDICATED OR ASSIGNED TO THE OFFICER OR EMPLOYEE; TO PROVIDE THAT THE MAXIMUM AUTHORIZED AMOUNT OF TRAVEL REIMBURSEMENT 14 15 RELATED TO MOTOR VEHICLE USAGE SHALL BE THE LOWEST COST OPTION AS 16 DETERMINED BY THE TRIP OPTIMIZER SYSTEM; TO BRING FORWARD SECTION 17 25-1-77, MISSISSIPPI CODE OF 1972, WHICH CREATED THE BUREAU OF 18 FLEET MANAGEMENT WITHIN THE OFFICE OF PURCHASING, TRAVEL AND FLEET MANAGEMENT IN THE DEPARTMENT OF FINANCE AND ADMINISTRATION, FOR 19 20 THE PURPOSES OF POSSIBLE AMENDMENT; AND FOR RELATED PURPOSES.

21 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

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SECTION 1. Section 25-1-78, Mississippi Code of 1972, is

amended as follows: 23

24 25-1-78. (1) For purposes of this section, the term "state 25 agency" means any agency that is subject to oversight by the 26 Bureau of Fleet Management of the Department of Finance and 27 Administration under Section 25-1-77.

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28 (2) Except as otherwise provided in this section, beginning 29 on July 1, * * * 2017, through June 30, * * * 2018, the Bureau of Fleet Management, Department of Finance and Administration, shall 30 not approve the purchase, lease or acquisition of any motor 31 32 vehicle by a state agency, regardless of the source of funds used. 33 However, any agency that has a fleet of not more than fifty (50) 34 vehicles may replace a vehicle that has been wrecked and deemed a 35 total loss or any vehicle whose repair cost exceeds the cash value 36 of the vehicle as determined by the Bureau of Fleet Management. Documentation of such loss or repair costs must be submitted to 37 38 the Bureau of Fleet Management prior to replacement of the 39 vehicle.

40 (3) Beginning July 1, 2012, any state agency with a fleet of 41 more than fifty (50) motor vehicles shall reduce the total number 42 of its motor vehicles by two percent (2%) each fiscal year until 43 June 30, 2016. The Bureau of Fleet Management and the State 44 Auditor shall work together to enforce the provisions of this 45 subsection.

46 (4) The provisions of subsections (2) and (3) of this
47 section, with regard to the purchase, lease or acquisition of
48 vehicles and to the mandatory reduction of the agency's fleet of
49 vehicles, shall not apply to:

50 (a) A state agency's law enforcement or emergency51 vehicles, upon demonstrating to the Bureau of Fleet Management a

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54 (b) A state agency's vehicles that are acquired by the 55 use of grant monies that are specified to be used for that 56 purpose.

57 (c) Vehicles of the Department of Child Protection
58 Services.

59 SECTION 2. Section 25-3-41, Mississippi Code of 1972, is 60 amended as follows:

61 25-3-41. (1) Subject to the provisions of subsection (10) 62 of this section, when any officer or employee of the State of Mississippi, or any department, agency or institution thereof, 63 64 after first being duly authorized, is required to travel in the performance of his official duties, the officer or employee shall 65 receive as expenses for each mile actually and necessarily 66 67 traveled, when the travel is done by a privately owned automobile 68 or other privately owned motor vehicle, the mileage reimbursement rate allowable to federal employees for the use of a privately 69 70 owned vehicle while on official travel.

(2) When any officer or employee of any county or municipality, or of any agency, board or commission thereof, after first being duly authorized, is required to travel in the performance of his official duties, the officer or employee shall receive as expenses Twenty Cents (20¢) for each mile actually and necessarily traveled, when the travel is done by a privately owned

H. B. No. 938 **~ OFFICIAL ~** 17/HR43/R1295.1 PAGE 3 (RF\EW) 77 motor vehicle; provided, however, that the governing authorities 78 of a county or municipality may, in their discretion, authorize an 79 increase in the mileage reimbursement of officers and employees of 80 the county or municipality, or of any agency, board or commission 81 thereof, in an amount not to exceed the mileage reimbursement rate 82 authorized for officers and employees of the State of Mississippi 83 in subsection (1) of this section.

(3) Where two (2) or more officers or employees travel in
one (1) privately owned motor vehicle, only one (1) travel expense
allowance at the authorized rate per mile shall be allowed for any
one (1) trip. When the travel is done by means of a public
carrier or other means not involving a privately owned motor
vehicle, then the officer or employee shall receive as travel
expense the actual fare or other expenses incurred in such travel.

In addition to the foregoing, a public officer or 91 (4)92 employee shall be reimbursed for other actual expenses such as 93 meals, lodging and other necessary expenses incurred in the course of the travel, subject to limitations placed on meals for 94 95 intrastate and interstate official travel by the Department of 96 Finance and Administration, provided, that the Legislative Budget 97 Office shall place any limitations for expenditures made on 98 matters under the jurisdiction of the Legislature. The Department 99 of Finance and Administration shall set a maximum daily 100 expenditure annually for such meals and shall notify officers and employees of changes to these allowances immediately upon approval 101

H. B. No. 938 **~ OFFICIAL ~** 17/HR43/R1295.1 PAGE 4 (RF\EW) 102 of the changes. Travel by airline shall be at the tourist rate 103 unless that space was unavailable. The officer or employee shall 104 certify that tourist accommodations were not available if travel 105 is performed in first class airline accommodations. Itemized 106 expense accounts shall be submitted by those officers or employees 107 in such number as the department, agency or institution may require; but in any case one (1) copy shall be furnished by state 108 109 departments, agencies or institutions to the Department of Finance 110 and Administration for preaudit or postaudit. The Department of Finance and Administration shall promulgate and adopt reasonable 111 112 rules and regulations which it deems necessary and requisite to 113 effectuate economies for all expenses authorized and paid pursuant 114 to this section. Requisitions shall be made on the State Fiscal 115 Officer who shall issue his warrant on the State Treasurer. Provided, however, that the provisions of this section shall not 116 117 include agencies financed entirely by federal funds and audited by 118 federal auditors.

Any officer or employee of a county or municipality, or 119 (5) 120 any department, board or commission thereof, who is required to 121 travel in the performance of his official duties, may receive 122 funds before the travel, in the discretion of the administrative 123 head of the county or municipal department, board or commission 124 involved, for the purpose of paying necessary expenses incurred 125 during the travel. Upon return from the travel, the officer or employee shall provide receipts of transportation, lodging, meals, 126

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134 (6) No state or federal funds received from any source by 135 any arm or agency of the state shall be expended in traveling outside of the continental limits of the United States until the 136 137 governing body or head of the agency makes a finding and 138 determination that the travel would be extremely beneficial to the 139 state agency and obtains a written concurrence thereof from the Governor, or his designee, and the Department of Finance and 140 Administration. However, employees of state institutions of 141 142 higher learning may expend funds for travel outside of the 143 continental limits of the United States upon a written finding by the president or head of the institution that the travel would be 144 extremely beneficial to the institution. 145

(7) Where any officer or employee of the State of
Mississippi, or any department, agency or institution thereof, or
of any county or municipality, or of any agency, board or
commission thereof, is authorized to receive travel reimbursement
under any other provision of law, the reimbursement may be paid

151 under the provisions of this section or the other section, but not 152 under both.

(8) When the Governor, Lieutenant Governor or Speaker of the House of Representatives appoints a person to a board, commission or other position that requires confirmation by the Senate, the person may receive reimbursement for mileage and other actual expenses incurred in the performance of official duties before the appointment is confirmed by the Senate, as reimbursement for those expenses is authorized under this section.

160 (9) (a) The Department of Finance and Administration may 161 contract with one or more commercial travel agencies, after 162 receiving competitive bids or proposals therefor, for that travel 163 agency or agencies to provide necessary travel services for state 164 officers and employees. Municipal and county officers and municipal and county employees may also participate in the state 165 166 travel agency contract and utilize these travel services for 167 official municipal or county travel. However, the administrative 168 head of each state institution of higher learning may, in his 169 discretion, contract with a commercial travel agency to provide 170 necessary travel services for all academic officials and staff of 171 the university in lieu of participation in the state travel agency 172 contract. Any such decision by a university to contract with a separate travel agency shall be approved by the Board of Trustees 173 174 of State Institutions of Higher Learning and the Executive Director of the Department of Finance and Administration. 175

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176 (b) Before executing a contract with one or more travel 177 agencies, the Department of Finance and Administration shall advertise for competitive bids or proposals once a week for two 178 179 (2) consecutive weeks in a regular newspaper having a general 180 circulation throughout the State of Mississippi. If the 181 department determines that it should not contract with any of the 182 bidders initially submitting proposals, the department may reject 183 all those bids, advertise as provided in this paragraph and 184 receive new proposals before executing the contract or contracts. 185 The contract or contracts may be for a period not greater than 186 three (3) years, with an option for the travel agency or agencies 187 to renew the contract or contracts on a one-year basis on the same 188 terms as the original contract or contracts, for a maximum of two 189 (2) renewals. After the travel agency or agencies have renewed 190 the contract twice or have declined to renew the contract for the 191 maximum number of times, the Department of Finance and 192 Administration shall advertise for bids in the manner required by 193 this paragraph and execute a new contract or contracts.

(c) Whenever any state officer or employee travels in the performance of his official duties by airline or other public carrier, he may have his travel arrangements handled by that travel agency or agencies. The amount paid for airline transportation for any state officer or employee, whether the travel was arranged by that travel agency or agencies or was arranged otherwise, shall not exceed the amount specified in the

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204 (10) (a) For purposes of this subsection, the term "state
205 agency" means any agency that is subject to oversight by the
206 Bureau of Fleet Management of the Department of Finance and
207 Administration under Section 25-1-77.

208 (b) Each state agency shall use the Trip Optimizer 209 system developed and administered by the Department of Finance and Administration in computing the optimum method and cost for travel 210 211 by state officers and employees using a motor vehicle where the 212 travel will exceed one hundred (100) miles per day and the officer 213 or employee is not driving a state-owned or state-leased vehicle 214 that has been dedicated or assigned to the officer or employee. 215 (c) The provisions of this subsection shall be used to 216 determine the most cost-effective method of travel by motor 217 vehicles, whether those vehicles are owned by the state agency, 218 leased by the state agency, or owned by the officer or employee, 219 and shall be applicable for purposes of determining the maximum 220 authorized amount of any travel reimbursement for officers and 221 employees of those agencies related to vehicle usage. 222 The maximum authorized amount of travel (d) 223 reimbursement related to motor vehicle usage shall be the lowest 224 cost option as determined by the Trip Optimizer system. All 225 travel claims submitted for reimbursement shall include the

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226 results of the Trip Optimizer system indicating the lowest cost

227 option for travel by the state officer or employee.

(e) In providing a calculation of rates, the Trip
Optimizer system shall account for the distance that an officer or
employee must travel to pick up a rental or state fleet vehicle,

231 and shall account for the long-term rate discounts offered through

232 the state purchasing contract for vehicle rentals.

233 SECTION 3. Section 25-1-77, Mississippi Code of 1972, is
234 brought forward as follows:

25 - 1 - 77. (1) 235 There is created the Bureau of Fleet Management within the Office of Purchasing, Travel and Fleet 236 237 Management, Department of Finance and Administration, for the 238 purposes of coordinating and promoting efficiency and economy in 239 the purchase, lease, rental, acquisition, use, maintenance and disposal of vehicles by state agencies. The Executive Director of 240 241 the Department of Finance and Administration may employ a Fleet 242 Management Officer to manage the bureau and carry out its purposes. The bureau may employ other suitable and competent 243 244 personnel as necessary. The bureau shall encourage the use of 245 fuel efficient or hybrid vehicles appropriate for the state 246 agency's intended purpose and, when feasible, the use of alternative fuels or energy sources, including, but not limited 247 to, ethanol, biodiesel, natural gas or electric power. 248 The bureau 249 shall prepare a fiscal analysis of the cost-effectiveness of using 250 alternative fuel or energy source vehicles by state agencies, and

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submit a report of that fiscal analysis to the Legislature by December 15, 2009. Not later than July 1, 2014, at least seventy-five percent (75%) of all vehicles to which the bureau holds title in the name of the state must have a fuel economy estimate by the United States Environmental Protection Agency of forty (40) miles per gallon or higher for highway driving.

(2) The Bureau of Fleet Management shall perform thefollowing duties:

(a) To hold title in the name of the State of
Mississippi to all vehicles currently in possession of state
agencies as defined in Section 25-9-107(d) and to assign vehicles
to such agencies for use; however, the bureau shall exempt any
agency or agency vehicles from the provisions of this paragraph
(a) if it determines that state or federal law requires that title
be vested only in the agency;

(b) To establish rules and regulations for state agencyuse of vehicles;

268 (c) To gather information and specify proper fleet 269 management practices for state agencies;

(d) To acquire fleet management software and require agencies to provide necessary information for the bureau to properly monitor the size, use, maintenance and disposal of the state's fleet of vehicles; the bureau shall communicate regularly with the fleet managers of each state agency to determine strengths and weaknesses of the various fleet operations; the

H. B. No. 938 **~ OFFICIAL ~** 17/HR43/R1295.1 PAGE 11 (RF\EW) bureau shall disseminate information to the agencies so that each can take advantage of any beneficial practices being incorporated at other entities; the bureau shall promulgate rules and regulations concerning the mileage reimbursement practices of each state agency;

(e) To carry out responsibilities relative to budget
 recommendations as provided in Section 27-103-129;

283 To reassign vehicles in the possession of any state (f) 284 agency if the bureau believes that another state agency can make more efficient use of a vehicle; however, the state agency 285 286 receiving the reassigned vehicle shall pay to the previous 287 agency's special fund, or if no special fund exists to the State 288 General Fund, the National Automobile Dealers Association (NADA) 289 wholesale value for the vehicle or the estimated amount for which 290 the vehicle would have sold at auction, as shall be determined by 291 the bureau, whichever is less;

(g) To investigate at any time the vehicle usagepractices of any state agency; and

(h) To require each agency to submit to the bureau a vehicle acquisition/use/disposal plan on an annual basis. From the plans received, the bureau shall evaluate the proposed plans and shall submit a recommendation to the Legislature prior to January 1 of each year.

(3) No state department, institution or agency shall
purchase, rent, lease or acquire any motor vehicle, regardless of

301 the source of funds from which the motor vehicle is to be 302 purchased, except under authority granted by the Department of 303 Finance and Administration. The Bureau of Fleet Management, 304 Department of Finance and Administration, shall promulgate rules 305 and regulations governing the purchase, rental, lease or 306 acquisition of any motor vehicle by a state department, 307 institution or agency with regard to the appropriateness of the 308 vehicle to its intended use. The Bureau of Fleet Management, 309 Department of Finance and Administration, shall only grant 310 authority to purchase, rent, lease or acquire a motor vehicle 311 which is the lowest cost vehicle to carry out its intended use. 312 Before the disposal or sale of any vehicle, the Bureau of Fleet 313 Management shall make a determination that the lifetime use and mileage of the vehicle has been maximized and that it would not be 314 315 feasible for another state agency to use the vehicle.

316 (4)The department, institution or agency shall maintain 317 proper documentation which provides the intended use of the vehicle and the basis for choosing the vehicle. 318 Such 319 documentation shall show that the department, institution or 320 agency made diligent efforts to purchase, rent, lease or acquire a 321 vehicle that is the lowest cost vehicle for its intended use. 322 Such documentation shall be updated as needed when the intended use of the vehicle or any other facts concerning the vehicle are 323 324 changed. All such documentation shall be approved by the State Fleet Officer prior to purchase, rental, lease or acquisition or 325

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(5) On or before September 1 of each year, the Bureau of
Fleet Management shall prepare and deliver to the Senate and House
Appropriations Committees and the Joint Legislative Budget
Committee a report containing any irregularities that it finds
concerning purchases of state-owned vehicles.

(6) The Department of Public Safety and the Department of Wildlife, Fisheries and Parks may retain any vehicle seized pursuant to the forfeiture laws of this state, and the total number of vehicles assigned to each such agency shall not be reduced by the number of seized vehicles which the agency retains.

348 (7) The Bureau of Fleet Management, upon request, shall
349 grant an exemption from the provisions of this section for only
350 any vehicle assigned to a sworn officer of the Department of

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351 Public Safety and used in undercover operations when the bureau 352 determines that compliance could jeopardize the life, health or 353 safety of the sworn officer.

354 (8) The provisions of this section shall not apply to any355 state institution of higher learning.

356 **SECTION 4.** This act shall take effect and be in force from 357 and after July 1, 2017.

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