By: Representatives Gunn, Denny, Zuber, Wilson, Chism, Hughes, Miles, Baker, Snowden, Brown, Eubanks, Hopkins, Turner, Williams-Barnes, Horne, McNeal, Dixon, Henley, Monsour, Oliver, Sykes, Karriem

To: Rules

## HOUSE BILL NO. 479 (As Passed the House)

AN ACT TO PROHIBIT THE PERSONAL USE OF CAMPAIGN CONTRIBUTIONS BY ANY ELECTED PUBLIC OFFICE HOLDER OR ANY CANDIDATE FOR PUBLIC OFFICE; TO SPECIFICALLY PROHIBIT CERTAIN PERSONAL USE EXPENDITURES; TO PROVIDE THAT ANY EXPENSE THAT REASONABLY RELATES 5 TO GAINING OR HOLDING PUBLIC OFFICE, OR PERFORMING THE FUNCTIONS AND DUTIES OF PUBLIC OFFICE, IS PERMITTED; TO PROVIDE FOR THE 7 DISPOSAL OF CAMPAIGN CONTRIBUTIONS ONCE A TERMINATION REPORT IS FILED; TO PROVIDE PENALTIES; TO REQUIRE THE MISSISSIPPI ETHICS 8 9 COMMISSION TO ISSUE ADVISORY OPINIONS REGARDING THE USE OF 10 CAMPAIGN CONTRIBUTIONS; TO AMEND SECTION 23-15-801, MISSISSIPPI 11 CODE OF 1972, TO MAKE TECHNICAL CHANGES; TO AMEND SECTION 12 23-15-803, MISSISSIPPI CODE OF 1972, TO REVISE THE DEADLINE FOR 13 FILING A STATEMENT OF ORGANIZATION FOR A POLITICAL COMMITTEE TO 48 HOURS; TO REQUIRE THE DISCLOSURE OF THE NAME, ADDRESS, OFFICERS 14 AND MEMBERS OF A POLITICAL COMMITTEE, THE DESIGNATION OF THE CHAIR 1.5 16 AND THE CUSTODIAN OF FINANCIAL BOOKS AND RECORDS; TO ALLOW THE 17 MISSISSIPPI ETHICS COMMISSION TO ADMINISTRATIVELY FINE POLITICAL COMMITTEES NOT MORE THAN \$5,000.00, PER VIOLATION, FOR FAILING TO 18 19 COMPLY WITH FILING REQUIREMENTS; TO AMEND SECTION 23-15-805, 20 MISSISSIPPI CODE OF 1972, TO ALLOW CANDIDATES TO FILE CAMPAIGN FINANCE REPORTS DIRECTLY WITH THE SECRETARY OF STATE BY FAX, 21 22 EMAIL, POSTAL MAIL OR HAND DELIVERY; TO AMEND SECTION 23-15-807, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT UNOPPOSED CANDIDATES ARE 23 24 NOT REQUIRED TO FILE PRE-ELECTION REPORTS BUT MUST FILE ALL OTHER 25 REPORTS; TO PROVIDE THAT THE REQUIRED DISCLOSURE OF AN EXPENDITURE 26 TO A CREDIT CARD ISSUER, FINANCIAL INSTITUTION OR BUSINESS 27 ALLOWING PAYMENTS AND MONEY TRANSFERS TO BE MADE OVER THE INTERNET 28 TO INCLUDE, EITHER BY DETAIL OR A SEPARATE ENTITY, MUST INCLUDE 29 THE AMOUNT OF THE FUNDS PASSING TO EACH PERSON, BUSINESS ENTITY OR 30 ORGANIZATION RECEIVING FUNDS FROM THE EXPENDITURE; TO AMEND 31 SECTION 23-15-811, MISSISSIPPI CODE OF 1972, TO CLARIFY THAT THE 32 MISSISSIPPI ETHICS COMMISSION MAY BRING A MANDAMUS ACTION TO 33 COMPEL THE REQUIRED CAMPAIGN FINANCE DISCLOSURE REPORTS; TO AMEND 34 SECTION 23-15-813, MISSISSIPPI CODE OF 1972, TO MAKE TECHNICAL

- 35 CHANGES; TO AMEND SECTION 23-15-817, MISSISSIPPI CODE OF 1972, TO
- 36 REQUIRE THAT THE LIST OF CANDIDATES WHO FAILED TO FILE CAMPAIGN
- 37 FINANCE REPORT BE PROVIDED TO THE MISSISSIPPI ETHICS COMMISSION;
- 38 TO BRING FORWARD SECTIONS 23-15-809 AND 23-15-815, MISSISSIPPI
- 39 CODE OF 1972, FOR THE PURPOSE OF POSSIBLE AMENDMENT; AND FOR
- 40 RELATED PURPOSES.
- 41 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 42 **SECTION 1.** (1) The personal use of campaign contributions
- 43 by any elected public office holder or by any candidate for public
- 44 office is prohibited.
- 45 (a) For the purposes of this section, "personal use" is
- 46 defined as any use, other than expenditures related to gaining or
- 47 holding public office, or performing the functions and duties of
- 48 public office, for which the candidate for public office or
- 49 elected public official would be required to treat the amount of
- 50 the expenditure as gross income under Section 61 of the Internal
- 51 Revenue Code of 1986, 26 USCS Section 61, or any subsequent
- 52 corresponding Internal Revenue Code of the United States, as from
- 53 time to time amended. "Personal use" shall not include
- 54 donations \* \* \* to a political organization, or to a political
- 55 <u>action committee</u>, or to another candidate.
- 56 (b) "Candidate" shall mean any individual described in
- 57 Section 23-15-801(b), and shall include any person that has
- 58 qualified as a candidate until the time that the person takes
- 59 office or files a termination report as provided in this section.
- 60 (c) "Officeholder" shall mean any elected or appointed
- 61 official from the beginning of his or her term of office until
- 62 that person no longer holds office.

63	(	(2) The	e expend	ditures	that	are	specifically	prohibited	under
64	this s	ection	are as	follows	3:				

- Any residential or household items, supplies or 65 (a) expenditures, including mortgage, rent or utility payments for any 66 67 part of any residential property of a candidate or officeholder or 68 a family member of the candidate or officeholder; however, this 69 does not include a residence maintained for the purpose of 70 performing official duties at the seat of government. Campaign 71 contributions used for a residence maintained for the purpose of 72 performing official duties at the seat of government shall not 73 exceed the amount necessary to pay the difference between the 74 actual rental or mortgage amount of the property and the per diem 75 earned by the candidate or office holder to maintain such 76 residence;
- 77 (b) Mortgage, rent or utility payments for any part of 78 any nonresidential property of a candidate or officeholder or a 79 family member of a candidate or officeholder that are used for campaign purposes, to the extent the payments exceed the fair 80 81 market value of the property usage;
- 82 (c) Funeral, cremation or burial expenses \* \* \* within 83 the family of a candidate or officeholder;
- Clothing, other than items of \* \* nominal value 84 that are used for gaining or holding public office or performing 85 86 the functions and duties of public office;

87		(e)	Automok	oiles,	except	for	automob	ile	rental	exp	enses
88	and other	autor	mobile e	expens	es relat	ed t	o gainir	ng c	or holdi	lng	public
89	office, or	per:	forming	the f	unctions	and	duties	of	public	off	ice;

- 90 (f) Tuition payments;
- 91 (g) Dues, fees or gratuities at a country club, health 92 club or recreational facility, unless they are part of a specific
- 93 fundraising event that takes place on the premises of the
- 94 facility;
- 95 (h) Salary payments to a family member of a candidate,
- 96 unless the family member is providing bona fide services to the
- 97 campaign. If a family member provides bona fide services to a
- 98 campaign, any salary payments in excess of the fair market value
- 99 of the services provided is personal use;
- 100 (i) Admission to a sporting event, concert, theater or
- 101 other form of entertainment, unless related to gaining or holding
- 102 public office, or performing the functions and duties of public
- 103 office;
- 104 (j) Nondocumented loans of any type, including loans to
- 105 candidates;
- 106 (k) Travel expenses except for travel expenses of a
- 107 candidate or officeholder for travel undertaken as an ordinary and
- 108 necessary expense of gaining or holding public office, or
- 109 performing the functions and duties of public office, or for
- 110 attending meetings or conferences of officials similar to the
- 111 office held or sought, or for an issue the candidate or office

- 112 holder is or will consider, or for attending a state or national
- 113 convention of any party. If a candidate or officeholder uses
- 114 campaign contributions to pay expenses associated with travel that
- involves both personal activities and activities related to
- 116 gaining or holding public office, or performing the functions and
- 117 duties of public office, the incremental expenses that result from
- 118 the personal activities are personal use, unless the person(s)
- 119 benefiting from this use reimburse(s) the campaign account within
- 120 thirty (30) days for the amount of the incremental expenses; and
- 121 (1) Payment of any fines, fees or penalties assessed
- 122 pursuant to Mississippi law.
- 123 (3) Any expense that reasonably relates to gaining or
- 124 holding public office, or performing the functions and duties of
- 125 public office is a permitted use of campaign contributions. It is
- 126 the intent of the Legislature that such expenditures are not
- 127 considered personal use expenditures.
- 128 (4) Upon filing the termination report required under
- 129 Section 23-15-807, any campaign contributions not used to pay for
- 130 the expenses of gaining or holding public office or performing the
- 131 functions and duties of public office shall:
- 132 (a) Be maintained in a campaign account(s);
- 133 (b) Be donated to a political organization, or to a
- 134 political action committee, or to another candidate;

135	(c) Be transferred, in whole or in part, into a newly
136	established political action committee or ballot question
137	advocate:

- (d) Be donated to a tax-exempt charitable organization as that term is used in Section 501(c)(3) of the Internal Revenue Code of 1986, 26 USCS Section 501, or any subsequent corresponding Internal Revenue Code of the United States, as from time to time amended;
- 143 (e) Be donated to the State of Mississippi; or
- 144 (f) Be returned to a donor or donors but not to the 145 candidate.
  - (5) Any candidate for public office or any elected official who willfully violates this section shall be guilty of a misdemeanor and punished by a fine of One Thousand Dollars (\$1,000.00) and by a state assessment equal to the amount of misappropriated campaign contributions. The state assessment shall be deposited into the Public Employees' Retirement System.
  - opinions regarding any of the requirements set forth in this section. When any officeholder or candidate requests an advisory opinion, in writing, and has stated all of the facts to govern the opinion, and the Ethics Commission has prepared and delivered the opinion with references to the request, there shall be no civil or criminal liability accruing to or against any officeholder or candidate who, in good faith, follows the direction of the opinion

- and acts in accordance with the opinion, unless a court of

  competent jurisdiction, after a full hearing, judicially declares

  that the opinion is manifestly wrong and without any substantial

  support. No opinion shall be given or considered if the opinion

  would be given after judicial proceedings have commenced.
- 165 All advisory opinions issued pursuant to the provisions of 166 this subsection (6) shall be made public and shall be issued within ninety (90) days of written request. The request for an 167 168 advisory opinion shall be confidential as to the identity of the 169 individual making the request. The Ethics Commission shall, so 170 far as practicable and before making public, an advisory opinion issued under the provisions of on this subsection (6), make such 171 172 deletions and changes thereto as may be necessary to ensure the 173 anonymity of the public official and any other person named in the 174 opinion.
- SECTION 2. It is unlawful for the Governor, Lieutenant
  Governor or any member of the Legislature or any candidates for

  such offices to solicit or receive cash campaign contributions or
  hold a political fundraising function during any Regular or
  Special Legislative Session.
- SECTION 3. Section 23-15-801, Mississippi Code of 1972, is amended as follows:
- 182 23-15-801. (a) "Election" \* \* \* mean $\underline{s}$  a general, special, 183 primary or runoff election.

- 184 (b) "Candidate" \* \* \* means an individual who seeks

  185 nomination for election, or election, to any elective office other

  186 than a federal elective office \* \* \*. For purposes of this

  187 article, an individual shall be deemed to seek nomination for

  188 election, or election:
- (i) If \* \* \* the individual has received contributions
  aggregating in excess of Two Hundred Dollars (\$200.00) or has made
  expenditures aggregating in excess of Two Hundred Dollars
  (\$200.00) or for a candidate for the Legislature or any statewide
  or state district office, by the qualifying deadlines specified in
  Sections 23-15-299 and 23-15-977, whichever occurs first; or
  - (ii) If \* \* \* the individual has given his or her consent to another person to receive contributions or make expenditures on behalf of \* \* the individual and if \* \* the other person has received \* \* contributions aggregating in excess of Two Hundred Dollars (\$200.00) during a calendar year, or has made \* \* \* expenditures aggregating in excess of Two Hundred Dollars (\$200.00) during a calendar year.
- club, association, political action committee, campaign committee
  or other groups of persons or affiliated organizations \* \* \* that
  receives contributions aggregating in excess of Two Hundred
  Dollars (\$200.00) during a calendar year or \* \* that makes
  expenditures aggregating in excess of Two Hundred Dollars

  (\$200.00) during a calendar year for the purpose of influencing or

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- 209 attempting to influence the action of voters for or against the
- 210 nomination for election, or election, of one or more candidates,
- 211 or balloted measures \* \* \*. Political committee shall, in
- 212 addition, include each political party registered with the
- 213 Secretary of State.
- 214 (d) "Affiliated organization" \* \* \* means any
- 215 organization \* \* \* that is not a political committee, but \* \* \*
- 216 that directly or indirectly establishes, administers or
- 217 financially supports a political committee.
- (e) (i) "Contribution" shall include any gift,
- 219 subscription, loan, advance or deposit of money or anything of
- 220 value made by any person or political committee for the purpose of
- 221 influencing any election for elective office or balloted measure;
- 222 (ii) "Contribution" shall not include the value of
- 223 services provided without compensation by any individual who
- 224 volunteers on behalf of a candidate or political committee; or the
- 225 cost of any food or beverage for use in any candidate's campaign
- 226 or for use by or on behalf of any political committee of a
- 227 political party;
- 228 (iii) "Contribution to a political party" includes any
- 229 gift, subscription, loan, advance or deposit of money or anything
- 230 of value made by any person, political committee, or other
- 231 organization to a political party and to any committee,
- 232 subcommittee, campaign committee, political committee and other

- 233 groups of persons and affiliated organizations of the political
- 234 party \* \* \*;
- 235 (iv) "Contribution to a political party" shall not
- 236 include the value of services provided without compensation by any
- 237 individual who volunteers on behalf of a political party or a
- 238 candidate of a political party.
- 239 (f) (i) "Expenditure" shall include any purchase, payment,
- 240 distribution, loan, advance, deposit, gift of money or anything of
- 241 value, made by any person or political committee for the purpose
- 242 of influencing any balloted measure or election for elective
- 243 office; and a written contract, promise, or agreement to make an
- 244 expenditure;
- 245 (ii) "Expenditure" shall not include any news story,
- 246 commentary or editorial distributed through the facilities of any
- 247 broadcasting station, newspaper, magazine, or other periodical
- 248 publication, unless \* \* \* the facilities are owned or controlled
- 249 by any political party, political committee, or candidate; or
- 250 nonpartisan activity designed to encourage individuals to vote or
- 251 to register to vote;
- 252 (iii) "Expenditure by a political party" includes 1.
- 253 any purchase, payment, distribution, loan, advance, deposit, gift
- 254 of money or anything of value, made by any political party and by
- 255 any contractor, subcontractor, agent, and consultant to the
- 256 political party; and 2. a written contract, promise, or agreement
- 257 to make such an expenditure.

258	(a)	The	term	"identification"	shall	mean:
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- 259 In the case of any individual, the name, the mailing address, and the occupation of such individual, as well as 260 261 the name of his or her employer; and
- 262 (ii) In the case of any other person, the full name and 263 address of \* \* \* the person.
- 264 The term "political party" shall mean an association, 265 committee or organization which nominates a candidate for election 266 to any elective office whose name appears on the election ballot 267 as the candidate of \* \* \* the association, committee or 268 organization.
- The term "person" shall mean any individual, family, 269 270 firm, corporation, partnership, association or other legal entity.
  - The term "independent expenditure" shall mean an expenditure by a person expressly advocating the election or defeat of a clearly identified candidate \* \* \* that is made without cooperation or consultation with any candidate or any authorized committee or agent of \* \* \* the candidate, and \* \* \* that is not made in concert with or at the request or suggestion of any candidate or any authorized committee or agent of \* \* \* the candidate.
- 279 The term "clearly identified" shall mean that: (k)
- 280 The name of the candidate involved appears; or (i)
- 281 A photograph or drawing of the candidate appears;
- 282 or

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- 283 (iii) The identity of the candidate is apparent by
- 284 unambiguous reference.
- 285 SECTION 4. Section 23-15-803, Mississippi Code of 1972, is
- 286 amended as follows:
- 287 23-15-803. ( \* \* \*1) \* \* \* Each political committee shall
- 288 file a statement of organization which must be received by the
- 289 Secretary of State no later than \* \* \* forty-eight (48) hours
- 290 after:
- 291 (a) Receipt of contributions aggregating in excess of
- 292 Two Hundred Dollars (\$200.00), or \* \* \*
- 293 Having made expenditures aggregating in excess of (b)
- 294 Two Hundred Dollars (\$200.00).
- (  $\star$   $\star$   $\star$ 2)  $\star$   $\star$  The content of the statement of organization 295
- 296 of a political committee shall include:
- 297 (  $\star$   $\star$   $\star$ a) The name,  $\star$   $\star$  address, officers, and
- 298 members of the committee \* \* \*;
- 299 ( \* \* \*b) The designation of a \* \* \* chair of the \* \* \*
- 300 organization and a custodian of the financial books, records and
- 301 accounts of the \* \* \* organization, who shall be designated
- 302 treasurer; and
- 303 ( \* \* \*c) If the committee is authorized by a
- candidate, then the name, address, office sought \* \* \* and party 304
- 305 affiliation of the candidate.

306	( * * $\times$ 3) * * * Any change in information previously
307	submitted in a statement of organization shall be reported and
308	noted on the next regularly scheduled report.

- 309 (4) In addition to any other penalties provided by law, the 310 Mississippi Ethics Commission may impose administrative penalties 311 against any political committee that fails to comply with the 312 requirements of this section in an amount not to exceed Five 313 Thousand Dollars (\$5,000.00) per violation. The notice, hearing 314 and appeals provisions of Section 23-15-813 shall apply to any 315 action taken pursuant to this subsection (4). The Mississippi 316 Ethics Commission may pursue judicial enforcement of any penalties 317 issued pursuant to this section.
- 318 **SECTION 5.** Section 23-15-805, Mississippi Code of 1972, is amended as follows:
- 23-15-805. (a) 320 Candidates for state, state district, and 321 legislative district offices, and every political committee, which 322 makes reportable contributions to or expenditures in support of or 323 in opposition to a candidate for any such office or makes 324 reportable contributions to or expenditures in support of or in 325 opposition to a statewide ballot measure, shall file all reports 326 required under this article with the Office of the Secretary of 327 State.
- 328 (b) Candidates for county or county district office, and 329 every political committee which makes reportable contributions to 330 or expenditures in support of or in opposition to a candidate for

331	such office or makes reportable contributions to or expenditures
332	in support of or in opposition to a countywide ballot measure or a
333	ballot measure affecting part of a county, excepting a municipal
334	ballot measure, shall file all reports required by this section in
335	the office of the circuit clerk of the county in which the
336	election occurs, or directly to the Office of the Secretary of
337	State via facsimile, electronic mail, postal mail or hand
338	delivery. The circuit clerk shall forward copies of all reports
339	to the Office of the Secretary of State.

- (c) Candidates for municipal office, and every political committee which makes reportable contributions to or expenditures in support of or in opposition to a candidate for such office, or makes reportable contributions to or expenditures in support of or in opposition to a municipal ballot measure shall file all reports required by this article in the office of the municipal clerk of the municipality in which the election occurs, or directly to the Office of the Secretary of State via facsimile, electronic mail, postal mail or hand delivery. The municipal clerk shall forward copies of all reports to the Office of the Secretary of State.
- (d) The Secretary of State, the circuit clerks and the municipal clerks shall make all reports received under this subsection available for public inspection and copying and shall preserve \* \* \* the reports for a period of five (5) years.

**\* \* \*** 

- 355 **SECTION 6.** Section 23-15-807, Mississippi Code of 1972, is 356 amended as follows:
- 357 23-15-807. (a) Each candidate or political committee shall
- 358 file reports of contributions and disbursements in accordance with
- 359 the provisions of this section. All candidates or political
- 360 committees required to report such contributions and disbursements
- 361 may terminate \* \* \* the obligation to report only upon submitting
- 362 a final report that \* \* \*  $\underline{\text{contributions}}$  will no longer \* \* \*  $\underline{\text{be}}$
- 363 received or \* \* \* disbursements made and that \* \* \* the candidate
- 364 or committee has no outstanding debts or obligations. The
- 365 candidate, treasurer or chief executive officer shall sign \* \*  $\star$
- 366 the report.
- 367 (b) Candidates \* \* \* seeking election, or nomination for
- 368 election, and political committees \* \* \* making expenditures \* \* \*
- 369 to influence \* \* \* or attempt to influence voters for or against
- 370 the nomination for election  $\star$   $\star$  of one or more candidates or
- 371 balloted measures at such election, shall file the following
- 372 reports:
- 373 (i) In any calendar year during which there is a
- 374 regularly scheduled election, a pre-election report \* \* \* shall be
- 375 filed no later than the seventh day before any election in
- 376 which \* \* \* the candidate or political committee has accepted
- 377 contributions or made expenditures and \* \* \* shall be \* \* \*
- 378 completed as of the tenth day before \* \* \* the election;

- 379 In 1987 and every fourth year thereafter, periodic 380 reports \* \* \* shall be filed no later than the tenth day after 381 April 30, May 31, June 30, September 30 and December 31, and \* \* \* 382 shall be \* \* \* completed as of the last day of each period; \* \* \* (iii) In any calendar years except 1987 and except 383 384 every fourth year thereafter, a report covering the calendar 385 year \* \* \* shall be filed no later than January 31 of the 386 following calendar year \* \* \*; and 387 (iv) Except as otherwise provided in the requirements 388 of subparagraph (i) of this paragraph (b), unopposed candidates 389 are not required to file pre-election reports but must file all 390 other reports required by subparagraphs (ii) and (iii) of this 391 paragraph (b). 392 All candidates for judicial office as defined in Section 393 23-15-975, or their political committees, shall file periodic 394 reports in the year in which they are to be elected \* \* \* no later
- 397 (d) \* \* \* Each report under this article shall disclose:
- 398 (i) For the reporting period and the calendar year, the 399 total amount of all contributions and the total amount of all

than the tenth day after April 30, May 31, June 30, September 30

- 400 expenditures of the candidate or reporting committee \* \*  $\star$  \*.
- 401 <u>including</u> those required to be identified pursuant to \* \* \*
- 402 <u>subparagraph</u> (ii) of this paragraph <u>(d)</u> as well as the total of
- 403 all other contributions and expenditures during the calendar year.

and December 31.

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- \* \* \* The reports shall be cumulative during the calendar year to which they relate;
- 406 (ii) The identification of:
- 1. Each person or political committee who makes a contribution to the reporting candidate or political committee during the reporting period, whose contribution or contributions within the calendar year have an aggregate amount or value in excess of Two Hundred Dollars (\$200.00) together with the date and amount of any such contribution;
- 413 2. Each person or organization, candidate or 414 political committee who receives an expenditure, payment or other 415 transfer from the reporting candidate, political committee or its 416 agent, employee, designee, contractor, consultant or other person 417 or persons acting in its behalf during the reporting period when 418 the expenditure, payment or other transfer to \* \* \* the person, 419 organization, candidate or political committee within the calendar 420 year have an aggregate value or amount in excess of Two Hundred 421 Dollars (\$200.00) together with the date and amount of \* \* the 422 expenditure \* \* \*;
- 423 (iii) The total amount of cash on hand of each
- 424 reporting candidate and reporting political committee;
- 425 (iv) In addition to the contents of reports specified
- 426 in \* \* \*  $\underline{\text{subparagraphs}}$  (i), (ii) and (iii) of this paragraph  $\underline{\text{(d)}}$ ,
- 427 each political party shall disclose:

428	1. Each person or political committee who makes a
429	contribution to a political party during the reporting period and
430	whose contribution or contributions to a political party within
431	the calendar year have an aggregate amount or value in excess of
432	Two Hundred Dollars (\$200.00), together with the date and amount
433	of the contribution;
434	2. Each person or organization who receives an
435	expenditure or expenditures by a political party * * * during the
436	reporting period when the expenditure or expenditures to the
437	person or organization within the calendar year have an aggregate
438	value or amount in excess of Two Hundred Dollars (\$200.00),
439	together with the date and amount of * * * $\underline{\text{the}}$ expenditure * * *;
440	(v) Disclosure required under this section of an
441	expenditure to a credit card issuer, financial institution or
442	business allowing payments and money transfers to be made over the
443	Internet must include, by way of detail or separate entry, the
444	amount of funds passing to each person, business entity or
445	organization receiving funds from the expenditure.
446	(e) The appropriate office specified in Section 23-15-805
447	must be in actual receipt of the reports specified in this article
448	by 5:00 p.m. on the dates specified in paragraph (b) of this
449	section. If the date specified in paragraph (b) of this section
450	shall fall on a weekend or legal holiday then the report shall be
451	due in the appropriate office at 5:00 p.m. on the first working

day before the date specified in paragraph (b) of this section.

- 453 The reporting candidate or reporting political committee shall
- 454 ensure that the reports are delivered to the appropriate office by
- 455 the filing deadline. The Secretary of State may approve specific
- 456 means of electronic transmission of completed campaign finance
- 457 disclosure reports, which may include, but not be limited to,
- 458 transmission by electronic facsimile (FAX) devices.
- (f) (i) If any contribution of more than Two Hundred
- 460 Dollars (\$200.00) is received by a candidate or candidate's
- 461 political committee after the tenth day, but more than forty-eight
- 462 (48) hours before 12:01 a.m. of the day of the election, the
- 463 candidate or political committee shall notify the appropriate
- 464 office designated in Section 23-15-805, within forty-eight (48)
- 465 hours of receipt of the contribution. The notification shall
- 466 include:
- 1. The name of the receiving candidate;
- 468 2. The name of the receiving candidate's political
- 469 committee, if any;
- 3. The office sought by the candidate;
- 471 4. The identification of the contributor;
- 5. The date of receipt;
- 473 6. The amount of the contribution;

- 474 7. If the contribution is in-kind, a description
- 475 of the in-kind contribution; and
- 476 8. The signature of the candidate or the treasurer
- 477 or  $\star$   $\star$  chair of the candidate's political  $\star$   $\star$  organization.

- 478 The notification shall be in writing, and may be 479 transmitted by overnight mail, courier service, or other reliable 480 means, including electronic facsimile (FAX), but the candidate or 481 candidate's committee shall ensure that the notification shall in 482 fact be received in the appropriate office designated in Section 483 23-15-805 within forty-eight (48) hours of the contribution.
- 484 SECTION 7. Section 23-15-811, Mississippi Code of 1972, is 485 amended as follows:
- 486 23-15-811. (a) Any candidate or any other person who  $\star$   $\star$ 487 willfully violates the provisions and prohibitions of this article 488 shall be quilty of a misdemeanor and upon conviction \* \* \* shall 489 be punished by a fine in a sum not to exceed Three Thousand 490 Dollars (\$3,000.00) or imprisoned for not longer than six (6) 491 months or by both fine and imprisonment.
- In addition to the penalties provided in paragraph (a) 492 493 of this section and Chapter 13, Title 97, Mississippi Code of 1972, any candidate or political committee which is required to file a statement or report \* \* \* and fails to file \* \* \* the 495 496 statement or report on the date  $\star$   $\star$  it is due may be compelled 497 to file \* \* \* the statement or report by an action in the nature 498 of a mandamus brought by the Mississippi Ethics Commission.
- (c) No candidate shall be certified as nominated for 499 500 election or as elected to office \* \* \* until he or she files all 501 reports required by this article that are due as of the date of certification. 502

- 503 (d) No candidate who is elected to office shall receive any 504 salary or other remuneration for the office \* \* \* until he or she 505 files all reports required by this article that are due as of the 506 date \* \* \* the salary or remuneration is payable.
- (e) In the event that a candidate fails to timely file any report required pursuant to this article but subsequently files a report or reports containing all of the information required to be reported \* \* \*, the candidate shall not be subject to the sanctions of \* \* \* paragraphs (c) and (d) of this section.
- SECTION 8. Section 23-15-813, Mississippi Code of 1972, is amended as follows:
- 514 23-15-813. (a) In addition to any other penalty permitted 515 by law, the \* \* \* Mississippi Ethics Commission shall require any candidate or political committee, as identified in Section 516 23-15-805(a), and any other political committee registered with 517 518 the Secretary of State, who fails to file a campaign finance 519 disclosure report as required under Sections 23-15-801 through 23-15-813, or Sections 23-17-47 through 23-17-53, or who shall 520 521 file a report \* \* \* that fails to substantially comply with the
- 523 23-17-47 through 23-17-53, to be assessed a civil penalty as

524 follows:

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(i) Within five (5) calendar days after any deadline for filing a report pursuant to Sections 23-15-801 through

requirements of Sections 23-15-801 through 23-15-813, or Sections

527 23-15-813, or Sections 23-17-47 through 23-17-53, the Secretary of

- State shall compile a list of those candidates and political committees who have failed to file a report. The list shall be provided to the Mississippi Ethics Commission. The Secretary of State shall provide each candidate or political committee, who has failed to file a report, notice of the failure by first-class mail.
  - (ii) Beginning with the tenth calendar day after which any report \* \* \* is due, the \* \* \* Mississippi Ethics Commission shall assess the delinquent candidate and political committee a civil penalty of Fifty Dollars (\$50.00) for each day or part of any day until a valid report is delivered to the Secretary of State, up to a maximum of ten (10) days. \* \* \* In the discretion of the \* \* \* Mississippi Ethics Commission, the assessing of the fine may be waived, in whole or in part, if the \* \* \* Commission determines that unforeseeable mitigating circumstances, such as the health of the candidate, interfered with the timely filing of a report. Failure of a candidate or political committee to receive notice of failure to file a report from the Secretary of State is not an unforeseeable mitigating circumstance, and failure to receive the notice shall not result in removal or reduction of any assessed civil penalty.
- (iii) Filing of the required report and payment of the fine within ten (10) calendar days of notice by the Secretary of State that a required statement has not been filed \* \* \*

- 552 constitutes compliance with Sections 23-15-801 through 23-15-813,
- or Sections 23-17-47 through 23-17-53. 553
- 554 Payment of the fine without filing the required
- 555 report does not \* \* \* excuse or exempt any person \* \* \* from the
- 556 filing requirements of Sections 23-15-801 through 23-15-813, and
- 557 Sections 23-17-47 through 23-17-53.
- 558 (v) If any candidate or political committee is assessed
- 559 a civil penalty, and the penalty is not subsequently waived by
- 560 the \* \* \* Mississippi Ethics Commission, the candidate or
- political committee shall pay the fine to the \* \* \* Commission 561
- 562 within ninety (90) days of the date of the assessment of the fine.
- 563 If, after one hundred twenty (120) days of the assessment of the
- 564 fine the payment for the entire amount of the assessed fine has
- 565 not been received by the \* \* \* Commission, the \* \* \* Commission
- 566 shall notify the Attorney General of the delinquency, and the
- 567 Attorney General shall file, where necessary, a suit to compel
- 568 payment of the civil penalty.
- Upon the sworn application, made within sixty (60) 569 (b)
- 570 calendar days of the date upon which the required report is due,
- 571 of a candidate or political committee against whom a civil penalty
- 572 has been assessed pursuant to paragraph (a), the Secretary of
- 573 State shall forward the application to the State Board of Election
- 574 Commissioners. The State Board of Election Commissioners shall
- 575 appoint one or more hearing officers who shall be former
- chancellors, circuit court judges, judges of the Court of Appeals 576

577 or justices of the Supreme Court, \* \* \* to conduct hearings held pursuant to this article. The hearing officer shall fix a time 578 579 and place for a hearing and shall cause a written notice 580 specifying the civil penalties that have been assessed against the candidate or political committee and notice of the time and place 581 582 of the hearing to be served upon the candidate or political 583 committee at least twenty (20) calendar days before the hearing 584 date. The notice may be served by mailing a copy \* \* \* of the 585 notice by certified mail, postage prepaid, to the last known business address of the candidate or political committee. 586

- (ii) The hearing officer may issue subpoenas for the attendance of witnesses and the production of \* \* \* documents at the hearing. Process issued by the hearing officer shall extend to all parts of the state and shall be served by any person designated by the hearing officer for the service.
- (iii) The candidate or political committee has the right to appear either personally, by counsel or both, to produce witnesses or evidence in his <u>or her</u> behalf, to cross-examine witnesses and to have subpoenas issued by the hearing officer.
- (iv) At the hearing, the hearing officer shall
  administer oaths as may be necessary for the proper conduct of the
  hearing. All hearings shall be conducted by the hearing officer,
  who shall not be bound by strict rules of procedure or by the laws
  of evidence \* \* \*, but the determination shall be based upon
  sufficient evidence to sustain it. The scope of review at the

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602 hearing shall be limited to making a determination of whether

603 failure to file a required report was due to an unforeseeable

604 mitigating circumstance.

605 (v) \* \* \* In any proceeding before the hearing officer,

606 if any witness fails or refuses to attend upon a subpoena issued

607 by the commission, refuses to testify, or refuses to produce

608 any \* \* \* documents called for by a subpoena, the attendance of

609 the witness, the giving of his or her testimony or the production

of the \* \* \* documents shall be enforced by \* \* \* a court of

611 competent jurisdiction of this state in the manner provided for

the enforcement of attendance and testimony of witnesses in civil

613 cases in the courts of this state.

(vi) Within fifteen (15) calendar days after conclusion

of the hearing, the hearing officer shall reduce his or her

616 decision to writing and forward an attested true copy of the

617 decision to the last known business address of the candidate or

618 political committee by way of United States first-class, certified

619 mail, postage prepaid.

620 (c) (i) The right to appeal from the decision of the

621 hearing officer in an administrative hearing concerning the

622 assessment of civil penalties authorized pursuant to this section

623 is granted. The appeal shall be to the Circuit Court of Hinds

624 County and shall include a verbatim transcript of the testimony at

625 the hearing. The appeal shall be taken within thirty (30)

626 calendar days after notice of the decision of the commission

perfected upon filing notice of the appeal and \* \* \* the
prepayment of all costs, including the cost of \* \* \* preparing the
record of the proceedings by the hearing officer, and \* \* \*
filing \* \* \* a bond in the sum of Two Hundred Dollars (\$200.00),

following an administrative hearing. The appeal shall be

- 632 conditioned that if the decision of the hearing officer \* \* \*  $\underline{\text{is}}$
- 633 affirmed by the court, the candidate or political committee will
- 634 pay the costs of the appeal and the action in court. If the
- decision is reversed by the court, the \* \* \*  $\underline{\text{Mississippi Ethics}}$
- $\underline{\text{Commission}}$  will pay the costs of the appeal and the action in
- 637 court.

- (ii) If there is an appeal, the appeal shall act as a
- 639 supersedeas. The court shall dispose of the appeal and enter its
- 640 decision promptly. The hearing on the appeal may be tried in
- 041 vacation, in the court's discretion. The scope of review of the
- 642 court shall be limited to a review of the record made before the
- 643 hearing officer to determine if the action of the hearing officer
- 644 is unlawful for the reason that it was 1. not supported by
- 645 substantial evidence, 2. arbitrary or capricious, 3. beyond the
- 646 power of the hearing officer to make, or 4. in violation of some
- 647 statutory or constitutional right of the appellant. The decision
- of the court may be appealed to the Supreme Court in the manner
- 649 provided by law.
- (d) If, after forty-five (45) calendar days of the date of
- 651 the administrative hearing procedure set forth in paragraph (b),

- the candidate or political committee identified in paragraph (a)
  of this section fails to pay the monetary civil penalty imposed by
  the hearing officer, the Secretary of State shall notify the
  Attorney General of the delinquency. The Attorney General shall
  investigate the offense in accordance with the provisions of this
  chapter, and where necessary, file suit to compel payment of the
  unpaid civil penalty.
- 659 If, after twenty (20) calendar days of the date upon 660 which a campaign finance disclosure report is due, a candidate or 661 political committee identified in paragraph (a) of this section 662 shall not have filed a valid report with the Secretary of State, 663 the Secretary of State shall notify the Attorney General of those 664 candidates and political committees who have not filed a valid 665 report, and the Attorney General shall \* \* \* prosecute the 666 delinguent candidates and political committees.
- SECTION 9. Section 23-15-817, Mississippi Code of 1972, is amended as follows:
- 669 23-15-817. The Secretary of State shall compile a list of 670 all candidates for the Legislature or any statewide office who 671 fail to file a campaign disclosure report by the dates specified in Section 23-15-807(b)  $\star$   $\star$  . The list shall be provided to the 672 673 Mississippi Ethics Commission so that the commission may bring a 674 mandamus as provided in Section 23-15-811 or take any other 675 disciplinary action as provided in this chapter. The list shall also be disseminated to the members of the Mississippi Press 676

- Association within two (2) working days after such reports are due and made available to the public.
- SECTION 10. Section 23-15-809, Mississippi Code of 1972, is brought forward as follows:
- 23-15-809. (a) Every person who makes independent
  expenditures in an aggregate amount or value in excess of Two
  Hundred Dollars (\$200.00) during a calendar year shall file a
  statement containing the information required under Section
  23-15-807. Such statement shall be filed with the appropriate
  offices as provided for in Section 23-15-805, and such person
- shall be considered a political committee for the purpose of determining place of filing.
- (b) Statements required to be filed by this subsection shall include:
- (i) Information indicating whether the independent expenditure is in support of, or in opposition to, the candidate involved;
- (ii) Under penalty of perjury, a certification of
  whether or not such independent expenditure is made in
  cooperation, consultation or concert with, or at the request or
  suggestion of, any candidate or any authorized committee or agent
  of such candidate; and
- (iii) The identification of each person who made a contribution in excess of Two Hundred Dollars (\$200.00) to the

- 701 person filing such statement which was made for the purpose of 702 furthering an independent expenditure.
- 703 **SECTION 11.** Section 23-15-815, Mississippi Code of 1972, is
- 704 brought forward as follows:
- 705 23-15-815. (a) The Secretary of State shall prescribe and 706 make available forms and promulgate rules and regulations
- 707 necessary to implement this article.
- (b) The Secretary of State, circuit clerks and municipal clerks shall, within forty-eight (48) hours after the time of the receipt by the appropriate office of reports and statements filed with it, make them available for public inspection, and copying at the expense of the person requesting such copying, and keep such
- 713 designations, reports and statements for a period of three (3)
- 714 years from the date of receipt.
- 715 **SECTION 12.** This act shall take effect and be in force from
- 716 and after \* \* \* January 1, 2018.