By: Representatives Gunn, Denny, Zuber, Wilson, Chism, Hughes, Miles, Baker, Snowden, Brown, Eubanks, Hopkins, Turner, Williams-Barnes, Horne, McNeal, Dixon, Henley, Monsour, Oliver, Sykes

To: Rules

HOUSE BILL NO. 479

AN ACT TO PROHIBIT THE PERSONAL USE OF CAMPAIGN CONTRIBUTIONS BY ANY ELECTED PUBLIC OFFICE HOLDER OR ANY CANDIDATE FOR PUBLIC OFFICE; TO SPECIFICALLY PROHIBIT CERTAIN PERSONAL USE EXPENDITURES; TO PROVIDE THAT ANY EXPENSE THAT REASONABLY RELATES 5 TO GAINING OR HOLDING PUBLIC OFFICE, OR PERFORMING THE FUNCTIONS AND DUTIES OF PUBLIC OFFICE, IS PERMITTED; TO PROVIDE FOR THE 7 DISPOSAL OF CAMPAIGN CONTRIBUTIONS ONCE A TERMINATION REPORT IS FILED; TO PROVIDE PENALTIES; TO REQUIRE THE MISSISSIPPI ETHICS 8 9 COMMISSION TO ISSUE ADVISORY OPINIONS REGARDING THE USE OF 10 CAMPAIGN CONTRIBUTIONS; TO AMEND SECTION 23-15-801, MISSISSIPPI 11 CODE OF 1972, TO MAKE TECHNICAL CHANGES; TO AMEND SECTION 12 23-15-803, MISSISSIPPI CODE OF 1972, TO REVISE THE DEADLINE FOR 13 FILING A STATEMENT OF ORGANIZATION FOR A POLITICAL COMMITTEE TO 48 HOURS; TO REQUIRE THE DISCLOSURE OF THE NAME, ADDRESS, OFFICERS 14 AND MEMBERS OF A POLITICAL COMMITTEE, THE DESIGNATION OF THE CHAIR 1.5 16 AND THE CUSTODIAN OF FINANCIAL BOOKS AND RECORDS; TO ALLOW THE 17 MISSISSIPPI ETHICS COMMISSION TO ADMINISTRATIVELY FINE POLITICAL COMMITTEES NOT MORE THAN \$5,000.00, PER VIOLATION, FOR FAILING TO 18 19 COMPLY WITH FILING REQUIREMENTS; TO AMEND SECTION 23-15-805, 20 MISSISSIPPI CODE OF 1972, TO ALLOW CANDIDATES TO FILE CAMPAIGN FINANCE REPORTS DIRECTLY WITH THE SECRETARY OF STATE BY FAX, 21 22 EMAIL, POSTAL MAIL OR HAND DELIVERY; TO AMEND SECTION 23-15-807, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT UNOPPOSED CANDIDATES ARE 23 24 NOT REQUIRED TO FILE PRE-ELECTION REPORTS BUT MUST FILE ALL OTHER 25 REPORTS; TO PROVIDE THAT THE REQUIRED DISCLOSURE OF AN EXPENDITURE 26 TO A CREDIT CARD ISSUER, FINANCIAL INSTITUTION OR BUSINESS 27 ALLOWING PAYMENTS AND MONEY TRANSFERS TO BE MADE OVER THE INTERNET 28 TO INCLUDE, EITHER BY DETAIL OR A SEPARATE ENTITY, MUST INCLUDE 29 THE AMOUNT OF THE FUNDS PASSING TO EACH PERSON, BUSINESS ENTITY OR 30 ORGANIZATION RECEIVING FUNDS FROM THE EXPENDITURE; TO AMEND 31 SECTION 23-15-811, MISSISSIPPI CODE OF 1972, TO CLARIFY THAT THE 32 MISSISSIPPI ETHICS COMMISSION MAY BRING A MANDAMUS ACTION TO 33 COMPEL THE REQUIRED CAMPAIGN FINANCE DISCLOSURE REPORTS; TO AMEND 34 SECTION 23-15-813, MISSISSIPPI CODE OF 1972, TO MAKE TECHNICAL

- 35 CHANGES; TO AMEND SECTION 23-15-817, MISSISSIPPI CODE OF 1972, TO
- 36 REQUIRE THAT THE LIST OF CANDIDATES WHO FAILED TO FILE CAMPAIGN
- 37 FINANCE REPORT BE PROVIDED TO THE MISSISSIPPI ETHICS COMMISSION;
- 38 TO BRING FORWARD SECTIONS 23-15-809 AND 23-15-815, MISSISSIPPI
- 39 CODE OF 1972, FOR THE PURPOSE OF POSSIBLE AMENDMENT; AND FOR
- 40 RELATED PURPOSES.
- 41 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 42 **SECTION 1.** (1) The personal use of campaign contributions
- 43 by any elected public office holder or by any candidate for public
- 44 office is prohibited.
- 45 (a) For the purposes of this section, "personal use" is
- 46 defined as any use, other than expenditures related to gaining or
- 47 holding public office, or performing the functions and duties of
- 48 public office, for which the candidate for public office or
- 49 elected public official would be required to treat the amount of
- 50 the expenditure as gross income under Section 61 of the Internal
- 51 Revenue Code of 1986, 26 USCS Section 61, or any subsequent
- 52 corresponding Internal Revenue Code of the United States, as from
- 53 time to time amended. "Personal use" shall not include donations
- 54 from one (1) candidate to another candidate or candidates in which
- 55 the donation is donated for the purpose of assisting the candidate
- 56 that receives the donation in gaining or holding public office, or
- 57 performing the functions and duties of public office.
- 58 (b) "Candidate" shall mean any individual described in
- 59 Section 23-15-801(b), and shall include any person that has
- 60 qualified as a candidate until the time that the person takes
- office or files a termination report as provided in this section.

62		(C)	"01	fficeholde	r"	shall	_ me	ean	any	elec	ted	or	appoir	nted
63	official	from	the	beginning	of	his	or	her	ter	m of	ofi	fice	until	-

64 that person no longer holds office.

- 65 (2) The expenditures that are specifically prohibited under 66 this section are as follows:
- 67 Any residential or household items, supplies or expenditures, including mortgage, rent or utility payments for any 68 part of any residential property of a candidate or officeholder or 69 70 a family member of the candidate or officeholder; however, this 71 does not include a residence maintained for the purpose of 72 performing official duties at the seat of government. Campaign 73 contributions used for a residence maintained for the purpose of 74 performing official duties at the seat of government shall not 75 exceed the amount necessary to pay the difference between the 76 actual rental or mortgage amount of the property and the per diem
- (b) Mortgage, rent or utility payments for any part of any nonresidential property of a candidate or officeholder or a family member of a candidate or officeholder that are used for campaign purposes, to the extent the payments exceed the fair market value of the property usage;

earned by the candidate or office holder to maintain such

84 (c) Funeral, cremation or burial expenses, including 85 any expenses related to deaths within the family of a candidate or 86 officeholder;

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residence;

87			(d)	Clothi	ng,	other	than	items	of	de	minimis	value	that
88	are	used	for	gaining	or :	holding	publ	ic of	fice	or	perform	ming t	he

89 functions and duties of public office;

- 90 (e) Automobiles, except for automobile rental expenses 91 and other automobile expenses related to gaining or holding public 92 office, or performing the functions and duties of public office;
- 93 (f) Tuition payments;

facility;

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- 94 (g) Dues, fees or gratuities at a country club, health 95 club or recreational facility, unless they are part of a specific 96 fundraising event that takes place on the premises of the
- 98 (h) Salary payments to a family member of a candidate,

unless the family member is providing bona fide services to the

100 campaign. If a family member provides bona fide services to a

101 campaign, any salary payments in excess of the fair market value

102 of the services provided is personal use;

- 103 (i) Admission to a sporting event, concert, theater or
 104 other form of entertainment, unless related to gaining or holding
 105 public office, or performing the functions and duties of public
 106 office;
- 107 (j) Nondocumented loans of any type, including loans to 108 candidates;
- 109 (k) Travel expenses except for travel expenses of a

 110 candidate or officeholder for travel undertaken as an ordinary and

 111 necessary expense of gaining or holding public office, or

113	attending meetings or conferences of officials similar to the
114	office held or sought, or for an issue the candidate or office
115	holder is or will consider, or for attending a state or national
116	convention of any party. If a candidate or officeholder uses
117	campaign contributions to pay expenses associated with travel that

performing the functions and duties of public office, or for

- 118 involves both personal activities and activities related to
- 119 gaining or holding public office, or performing the functions and
- 120 duties of public office, the incremental expenses that result from
- 121 the personal activities are personal use, unless the person(s)
- 122 benefiting from this use reimburse(s) the campaign account within
- 123 thirty (30) days for the amount of the incremental expenses; and
- 124 (1) Payment of any fines, fees or penalties assessed 125 pursuant to Mississippi law.
- 126 (3) Any expense that reasonably relates to gaining or
- 127 holding public office, or performing the functions and duties of
- 128 public office is a permitted use of campaign contributions. It is
- 129 the intent of the Legislature that such expenditures are not
- 130 considered personal use expenditures.
- 131 (4) Upon filing the termination report required under
- 132 Section 23-15-807, any campaign contributions not used to pay for
- 133 the expenses of gaining or holding public office or performing the
- 134 functions and duties of public office shall:
- 135 (a) Be maintained in a campaign account(s);

136		(b) Be	e donated	to a	pol	Litical	organization,	or	to	a
137	political	action	committee	e, or	to	another	candidate;			

- Be transferred, in whole or in part, into a newly 138 established political action committee or ballot question 139
- 140 advocate;
- 141 (d) Be donated to a tax-exempt charitable organization
- 142 as that term is used in Section 501(c)(3) of the Internal Revenue
- Code of 1986, 26 USCS Section 501, or any subsequent corresponding 143
- 144 Internal Revenue Code of the United States, as from time to time
- 145 amended;
- 146 (e) Be donated to the State of Mississippi; or
- 147 Be returned to a donor or donors but not to the (f)
- 148 candidate.
- Any candidate for public office or any elected official 149
- 150 who willfully violates this section shall be quilty of a
- 151 misdemeanor and punished by a fine of One Thousand Dollars
- 152 (\$1,000.00) and by a state assessment equal to the amount of
- misappropriated campaign contributions. The state assessment 153
- 154 shall be deposited into the Public Employees' Retirement System.
- 155 The Mississippi Ethics Commission shall issue advisory (6)
- 156 opinions regarding any of the requirements set forth in this
- 157 section. When any officeholder or candidate requests an advisory
- opinion, in writing, and has stated all of the facts to govern the 158
- opinion, and the Ethics Commission has prepared and delivered the 159
- opinion with references to the request, there shall be no civil or 160

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criminal liability accruing to or against any officeholder or
candidate who, in good faith, follows the direction of the opinion
and acts in accordance with the opinion, unless a court of
competent jurisdiction, after a full hearing, judicially declares
that the opinion is manifestly wrong and without any substantial
support. No opinion shall be given or considered if the opinion

would be given after judicial proceedings have commenced.

- All advisory opinions issued pursuant to the provisions of this subsection (6) shall be made public and shall be issued within ninety (90) days of written request. The request for an advisory opinion shall be confidential as to the identity of the individual making the request. The Ethics Commission shall, so far as practicable and before making public, an advisory opinion issued under the provisions of on this subsection (6), make such deletions and changes thereto as may be necessary to ensure the anonymity of the public official and any other person named in the opinion.
- SECTION 2. It is unlawful for the Governor, Lieutenant
 Governor or any member of the Legislature to solicit or receive
 campaign contributions or hold a political fundraising function
 during any Regular or Special Legislative Session.
- SECTION 3. Section 23-15-801, Mississippi Code of 1972, is amended as follows:
- 184 23-15-801. (a) "Election" * * * mean \underline{s} a general, special, 185 primary or runoff election.

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- 186 (b) "Candidate" * * * means an individual who seeks

 187 nomination for election, or election, to any elective office other

 188 than a federal elective office * * *. For purposes of this

 189 article, an individual shall be deemed to seek nomination for

 190 election, or election:
- (i) If * * * the individual has received contributions
 aggregating in excess of Two Hundred Dollars (\$200.00) or has made
 expenditures aggregating in excess of Two Hundred Dollars

 (\$200.00) or for a candidate for the Legislature or any statewide
 or state district office, by the qualifying deadlines specified in
 Sections 23-15-299 and 23-15-977, whichever occurs first; or
- (ii) If * * * the individual has given his or her

 consent to another person to receive contributions or make

 expenditures on behalf of * * the individual and if * * the

 other person has received * * contributions aggregating in

 excess of Two Hundred Dollars (\$200.00) during a calendar year, or

 has made * * * expenditures aggregating in excess of Two Hundred

 Dollars (\$200.00) during a calendar year.
- (c) "Political committee" * * * means any committee, party,

 club, association, political action committee, campaign committee

 or other groups of persons or affiliated organizations * * * that

 receives contributions aggregating in excess of Two Hundred

 Dollars (\$200.00) during a calendar year or * * that makes

 expenditures aggregating in excess of Two Hundred Dollars

 (\$200.00) during a calendar year for the purpose of influencing or

- 211 attempting to influence the action of voters for or against the
- 212 nomination for election, or election, of one or more candidates,
- 213 or balloted measures * * *. Political committee shall, in
- 214 addition, include each political party registered with the
- 215 Secretary of State.
- 216 (d) "Affiliated organization" * * * means any
- 217 organization * * * that is not a political committee, but * * *
- 218 that directly or indirectly establishes, administers or
- 219 financially supports a political committee.
- (e) (i) "Contribution" shall include any gift,
- 221 subscription, loan, advance or deposit of money or anything of
- 222 value made by any person or political committee for the purpose of
- 223 influencing any election for elective office or balloted measure;
- 224 (ii) "Contribution" shall not include the value of
- 225 services provided without compensation by any individual who
- 226 volunteers on behalf of a candidate or political committee; or the
- 227 cost of any food or beverage for use in any candidate's campaign
- 228 or for use by or on behalf of any political committee of a
- 229 political party;
- 230 (iii) "Contribution to a political party" includes any
- 231 gift, subscription, loan, advance or deposit of money or anything
- 232 of value made by any person, political committee, or other
- 233 organization to a political party and to any committee,
- 234 subcommittee, campaign committee, political committee and other

- 235 groups of persons and affiliated organizations of the political
- 236 party * * *;
- 237 (iv) "Contribution to a political party" shall not
- 238 include the value of services provided without compensation by any
- 239 individual who volunteers on behalf of a political party or a
- 240 candidate of a political party.
- 241 (f) (i) "Expenditure" shall include any purchase, payment,
- 242 distribution, loan, advance, deposit, gift of money or anything of
- 243 value, made by any person or political committee for the purpose
- 244 of influencing any balloted measure or election for elective
- 245 office; and a written contract, promise, or agreement to make an
- 246 expenditure;
- 247 (ii) "Expenditure" shall not include any news story,
- 248 commentary or editorial distributed through the facilities of any
- 249 broadcasting station, newspaper, magazine, or other periodical
- 250 publication, unless * * * the facilities are owned or controlled
- 251 by any political party, political committee, or candidate; or
- 252 nonpartisan activity designed to encourage individuals to vote or
- 253 to register to vote;
- 254 (iii) "Expenditure by a political party" includes 1.
- 255 any purchase, payment, distribution, loan, advance, deposit, gift
- 256 of money or anything of value, made by any political party and by
- 257 any contractor, subcontractor, agent, and consultant to the
- 258 political party; and 2. a written contract, promise, or agreement
- 259 to make such an expenditure.

260 (q) The term "identification" shall me	260	(a)	The	term	"identification"	shall	mean:
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- (i) In the case of any individual, the name, the mailing address, and the occupation of such individual, as well as
- 263 the name of his or her employer; and
- 264 (ii) In the case of any other person, the full name and 265 address of * * * the person.
- (h) The term "political party" shall mean an association,
- 267 committee or organization which nominates a candidate for election
- 268 to any elective office whose name appears on the election ballot
- 269 as the candidate of * * * $\underline{\text{the}}$ association, committee or
- 270 organization.
- (i) The term "person" shall mean any individual, family,
- 272 firm, corporation, partnership, association or other legal entity.
- 273 (j) The term "independent expenditure" shall mean an
- 274 expenditure by a person expressly advocating the election or
- 275 defeat of a clearly identified candidate * * * that is made
- 276 without cooperation or consultation with any candidate or any
- 277 authorized committee or agent of * * * the candidate, and * * *
- 278 that is not made in concert with or at the request or suggestion
- 279 of any candidate or any authorized committee or agent of * * * the
- 280 candidate.
- 281 (k) The term "clearly identified" shall mean that:

- 282 (i) The name of the candidate involved appears; or
- 283 (ii) A photograph or drawing of the candidate appears;
- 284 or

- 285 (iii) The identity of the candidate is apparent by
- 286 unambiguous reference.
- 287 **SECTION 4.** Section 23-15-803, Mississippi Code of 1972, is
- 288 amended as follows:
- 289 23-15-803. (* * *1) * * * Each political committee shall
- 290 file a statement of organization which must be received by the
- 291 Secretary of State no later than * * * forty-eight (48) hours
- 292 after:
- 293 (a) Receipt of contributions aggregating in excess of
- 294 Two Hundred Dollars (\$200.00), or * * *
- 295 (b) Having made expenditures aggregating in excess of
- 296 Two Hundred Dollars (\$200.00).
- 297 (* * *2) * * * The content of the statement of organization
- 298 of a political committee shall include:
- 299 (* * *a) The name, * * * address, officers, and
- 300 members of the committee * * *;
- 301 (\star \star \star b) The designation of a \star \star \star chair of the \star \star
- 302 organization and a custodian of the financial books, records and
- 303 accounts of the * * * organization, who shall be designated
- 304 treasurer; and
- (***c) If the committee is authorized by a
- 306 candidate, then the name, address, office sought * * * and party
- 307 affiliation of the candidate.

308	$(***\underline{3})$ * * * Any change in information previously
309	submitted in a statement of organization shall be reported and
310	noted on the next regularly scheduled report.

- 311 (4) In addition to any other penalties provided by law, the 312 Mississippi Ethics Commission may impose administrative penalties 313 against any political committee that fails to comply with the 314 requirements of this section in an amount not to exceed Five 315 Thousand Dollars (\$5,000.00) per violation. The notice, hearing 316 and appeals provisions of Section 23-15-813 shall apply to any 317 action taken pursuant to this subsection (4). The Mississippi 318 Ethics Commission may pursue judicial enforcement of any penalties 319 issued pursuant to this section.
- SECTION 5. Section 23-15-805, Mississippi Code of 1972, is 320 321 amended as follows:
- 322 23-15-805. (a) Candidates for state, state district, and 323 legislative district offices, and every political committee, which 324 makes reportable contributions to or expenditures in support of or 325 in opposition to a candidate for any such office or makes 326 reportable contributions to or expenditures in support of or in 327 opposition to a statewide ballot measure, shall file all reports required under this article with the Office of the Secretary of 328 329 State.
- 330 Candidates for county or county district office, and 331 every political committee which makes reportable contributions to or expenditures in support of or in opposition to a candidate for 332

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333	such office or makes reportable contributions to or expenditures
334	in support of or in opposition to a countywide ballot measure or a
335	ballot measure affecting part of a county, excepting a municipal
336	ballot measure, shall file all reports required by this section in
337	the office of the circuit clerk of the county in which the
338	election occurs, or directly to the Office of the Secretary of
339	State via facsimile, electronic mail, postal mail or hand
340	delivery. The circuit clerk shall forward copies of all reports
341	to the Office of the Secretary of State.

- (c) Candidates for municipal office, and every political committee which makes reportable contributions to or expenditures in support of or in opposition to a candidate for such office, or makes reportable contributions to or expenditures in support of or in opposition to a municipal ballot measure shall file all reports required by this article in the office of the municipal clerk of the municipality in which the election occurs, or directly to the Office of the Secretary of State via facsimile, electronic mail, postal mail or hand delivery. The municipal clerk shall forward copies of all reports to the Office of the Secretary of State.
- (d) The Secretary of State, the circuit clerks and the municipal clerks shall make all reports received under this subsection available for public inspection and copying and shall preserve * * * the reports for a period of five (5) years.

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- 357 **SECTION 6.** Section 23-15-807, Mississippi Code of 1972, is 358 amended as follows:
- 359 23-15-807. (a) Each candidate or political committee shall
- 360 file reports of contributions and disbursements in accordance with
- 361 the provisions of this section. All candidates or political
- 362 committees required to report such contributions and disbursements
- 363 may terminate * * * the obligation to report only upon submitting
- 364 a final report that * * * $\frac{\text{contributions}}{\text{contributions}}$ will no longer * * * $\frac{\text{be}}{\text{contributions}}$
- 365 received or * * * disbursements made and that * * * the candidate
- 366 or committee has no outstanding debts or obligations. The
- 367 candidate, treasurer or chief executive officer shall sign * * \star
- 368 the report.
- 369 (b) Candidates * * * seeking election, or nomination for
- 370 election, and political committees * * * making expenditures * * *
- 371 to influence * * * or attempt to influence voters for or against
- 372 the nomination for election * * of one or more candidates or
- 373 balloted measures at such election, shall file the following
- 374 reports:
- 375 (i) In any calendar year during which there is a
- 376 regularly scheduled election, a pre-election report * * * shall be
- 377 filed no later than the seventh day before any election in
- 378 which * * * the candidate or political committee has accepted
- 379 contributions or made expenditures and * * * shall be * * *
- 380 completed as of the tenth day before * * * the election;

- 381 In 1987 and every fourth year thereafter, periodic 382 reports * * * shall be filed no later than the tenth day after 383 April 30, May 31, June 30, September 30 and December 31, and * * * 384 shall be * * * completed as of the last day of each period; * * * 385 (iii) In any calendar years except 1987 and except 386 every fourth year thereafter, a report covering the calendar 387 year * * * shall be filed no later than January 31 of the 388 following calendar year * * *; and 389 (iv) Except as otherwise provided in the requirements 390 of subparagraph (i) of this paragraph (b), unopposed candidates 391 are not required to file pre-election reports but must file all 392 other reports required by subparagraphs (ii) and (iii) of this 393 paragraph (b). 394 All candidates for judicial office as defined in Section 395 23-15-975, or their political committees, shall file periodic 396 reports in the year in which they are to be elected * * * no later 397 than the tenth day after April 30, May 31, June 30, September 30 398 and December 31.
- 399 (d) * * * Each report under this article shall disclose:

(i) For the reporting period and the calendar year, the total amount of all contributions and the total amount of all expenditures of the candidate or reporting committee * * *,

including those required to be identified pursuant to * * *

subparagraph (ii) of this paragraph (d) as well as the total of

all other contributions and expenditures during the calendar year.

- * * * The reports shall be cumulative during the calendar year to which they relate;
- 408 (ii) The identification of:

amount of any such contribution;

- 1. Each person or political committee who makes a contribution to the reporting candidate or political committee during the reporting period, whose contribution or contributions within the calendar year have an aggregate amount or value in excess of Two Hundred Dollars (\$200.00) together with the date and
 - 2. Each person or organization, candidate or political committee who receives an expenditure, payment or other transfer from the reporting candidate, political committee or its agent, employee, designee, contractor, consultant or other person or persons acting in its behalf during the reporting period when the expenditure, payment or other transfer to * * * the person, organization, candidate or political committee within the calendar year have an aggregate value or amount in excess of Two Hundred Dollars (\$200.00) together with the date and amount of * * the expenditure * * *;
- 425 (iii) The total amount of cash on hand of each 426 reporting candidate and reporting political committee;

(iv) In addition to the contents of reports specified
in * * * subparagraphs (i), (ii) and (iii) of this paragraph (d),
each political party shall disclose:

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430	1. Each person or political committee who makes a
431	contribution to a political party during the reporting period and
432	whose contribution or contributions to a political party within
433	the calendar year have an aggregate amount or value in excess of
434	Two Hundred Dollars (\$200.00), together with the date and amount
435	of the contribution;
436	2. Each person or organization who receives an
437	expenditure or expenditures by a political party * * * during the
438	reporting period when the expenditure or expenditures to the
439	person or organization within the calendar year have an aggregate
440	value or amount in excess of Two Hundred Dollars (\$200.00),
441	together with the date and amount of * * * $\underline{\text{the}}$ expenditure * * *;
442	(v) Disclosure required under this section of an
443	expenditure to a credit card issuer, financial institution or
444	business allowing payments and money transfers to be made over the
445	Internet must include, by way of detail or separate entry, the
446	amount of funds passing to each person, business entity or
447	organization receiving funds from the expenditure.
448	(e) The appropriate office specified in Section 23-15-805
449	must be in actual receipt of the reports specified in this article
450	by 5:00 p.m. on the dates specified in paragraph (b) of this
451	section. If the date specified in paragraph (b) of this section
452	shall fall on a weekend or legal holiday then the report shall be
453	due in the appropriate office at 5:00 p.m. on the first working

day before the date specified in paragraph (b) of this section.

- 455 The reporting candidate or reporting political committee shall
- 456 ensure that the reports are delivered to the appropriate office by
- 457 the filing deadline. The Secretary of State may approve specific
- 458 means of electronic transmission of completed campaign finance
- 459 disclosure reports, which may include, but not be limited to,
- 460 transmission by electronic facsimile (FAX) devices.
- 461 (f) (i) If any contribution of more than Two Hundred
- 462 Dollars (\$200.00) is received by a candidate or candidate's
- 463 political committee after the tenth day, but more than forty-eight
- 464 (48) hours before 12:01 a.m. of the day of the election, the
- 465 candidate or political committee shall notify the appropriate
- 466 office designated in Section 23-15-805, within forty-eight (48)
- 467 hours of receipt of the contribution. The notification shall
- 468 include:
- 1. The name of the receiving candidate;
- The name of the receiving candidate's political
- 471 committee, if any;
- 3. The office sought by the candidate;
- 4. The identification of the contributor;
- 5. The date of receipt;
- 475 6. The amount of the contribution;
- 476 7. If the contribution is in-kind, a description
- 477 of the in-kind contribution; and
- 478 8. The signature of the candidate or the treasurer
- 479 or * * * chair of the candidate's political * * * organization.

- (ii) The notification shall be in writing, and may be transmitted by overnight mail, courier service, or other reliable means, including electronic facsimile (FAX), but the candidate or candidate's committee shall ensure that the notification shall in fact be received in the appropriate office designated in Section 23-15-805 within forty-eight (48) hours of the contribution.

 SECTION 7. Section 23-15-811, Mississippi Code of 1972, is
- 23-15-811. (a) Any candidate or any other person who * * *

 489 <u>willfully violates</u> the provisions and prohibitions of this article

 490 shall be guilty of a misdemeanor and upon conviction * * * shall

 491 be punished by a fine in a sum not to exceed Three Thousand

 492 Dollars (\$3,000.00) or imprisoned for not longer than six (6)

 493 months or by both fine and imprisonment.
- of this section and Chapter 13, Title 97, Mississippi Code of

 1972, any candidate or political committee which is required to

 file a statement or report * * * and fails to file * * * the

 statement or report on the date * * * it is due may be compelled

 to file * * * the statement or report by an action in the nature

 of a mandamus brought by the Mississippi Ethics Commission.
- (c) No candidate shall be certified as nominated for election or as elected to office * * * until he or she files all reports required by this article that are due as of the date of certification.

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amended as follows:

- 505 (d) No candidate who is elected to office shall receive any 506 salary or other remuneration for the office * * * until he or she 507 files all reports required by this article that are due as of the 508 date * * * the salary or remuneration is payable.
- (e) In the event that a candidate fails to timely file any report required pursuant to this article but subsequently files a report or reports containing all of the information required to be reported * * *, the candidate shall not be subject to the sanctions of * * * paragraphs (c) and (d) of this section.
- SECTION 8. Section 23-15-813, Mississippi Code of 1972, is amended as follows:
- 516 23-15-813. (a) In addition to any other penalty permitted
 517 by law, the * * * Mississippi Ethics Commission shall require any
 518 candidate or political committee, as identified in Section
 519 23-15-805(a), and any other political committee registered with
 520 the Secretary of State, who fails to file a campaign finance
 521 disclosure report as required under Sections 23-15-801 through
 522 23-15-813, or Sections 23-17-47 through 23-17-53, or who shall
- file a report * * * that fails to substantially comply with the requirements of Sections 23-15-801 through 23-15-813, or Sections
- 23-17-47 through 23-17-53, to be assessed a civil penalty as

- 526 follows:
- (i) Within five (5) calendar days after any deadline for filing a report pursuant to Sections 23-15-801 through 23-15-813, or Sections 23-17-47 through 23-17-53, the Secretary of

- State shall compile a list of those candidates and political

 committees who have failed to file a report. The list shall be

 provided to the Mississippi Ethics Commission. The Secretary of

 State shall provide each candidate or political committee, who has

 failed to file a report, notice of the failure by first-class

 mail.
 - (ii) Beginning with the tenth calendar day after which any report * * * is due, the * * * Mississippi Ethics Commission shall assess the delinquent candidate and political committee a civil penalty of Fifty Dollars (\$50.00) for each day or part of any day until a valid report is delivered to the Secretary of State, up to a maximum of ten (10) days. * * * In the discretion of the * * * Mississippi Ethics Commission, the assessing of the fine may be waived, in whole or in part, if the * * * Commission determines that unforeseeable mitigating circumstances, such as the health of the candidate, interfered with the timely filing of a report. Failure of a candidate or political committee to receive notice of failure to file a report from the Secretary of State is not an unforeseeable mitigating circumstance, and failure to receive the notice shall not result in removal or reduction of any assessed civil penalty.
- (iii) Filing of the required report and payment of the fine within ten (10) calendar days of notice by the Secretary of State that a required statement has not been filed * * *

- constitutes compliance with Sections 23-15-801 through 23-15-813, or Sections 23-17-47 through 23-17-53.
- (iv) Payment of the fine without filing the required report does not * * * excuse or exempt any person * * * from the filing requirements of Sections 23-15-801 through 23-15-813, and

Sections 23-17-47 through 23-17-53.

- 560 (v) If any candidate or political committee is assessed 561 a civil penalty, and the penalty is not subsequently waived by 562 the * * * Mississippi Ethics Commission, the candidate or political committee shall pay the fine to the * * * Commission 563 564 within ninety (90) days of the date of the assessment of the fine. 565 If, after one hundred twenty (120) days of the assessment of the 566 fine the payment for the entire amount of the assessed fine has 567 not been received by the * * * Commission, the * * * Commission 568 shall notify the Attorney General of the delinquency, and the 569 Attorney General shall file, where necessary, a suit to compel 570 payment of the civil penalty.
- Upon the sworn application, made within sixty (60) 571 (b) 572 calendar days of the date upon which the required report is due, 573 of a candidate or political committee against whom a civil penalty 574 has been assessed pursuant to paragraph (a), the Secretary of 575 State shall forward the application to the State Board of Election 576 Commissioners. The State Board of Election Commissioners shall 577 appoint one or more hearing officers who shall be former chancellors, circuit court judges, judges of the Court of Appeals 578

579 or justices of the Supreme Court, * * * to conduct hearings held pursuant to this article. The hearing officer shall fix a time 580 581 and place for a hearing and shall cause a written notice 582 specifying the civil penalties that have been assessed against the candidate or political committee and notice of the time and place 583 584 of the hearing to be served upon the candidate or political 585 committee at least twenty (20) calendar days before the hearing 586 date. The notice may be served by mailing a copy * * * of the 587 notice by certified mail, postage prepaid, to the last known business address of the candidate or political committee. 588

- (ii) The hearing officer may issue subpoenas for the attendance of witnesses and the production of * * * documents at the hearing. Process issued by the hearing officer shall extend to all parts of the state and shall be served by any person designated by the hearing officer for the service.
- (iii) The candidate or political committee has the right to appear either personally, by counsel or both, to produce witnesses or evidence in his <u>or her</u> behalf, to cross-examine witnesses and to have subpoenas issued by the hearing officer.
- (iv) At the hearing, the hearing officer shall
 administer oaths as may be necessary for the proper conduct of the
 hearing. All hearings shall be conducted by the hearing officer,
 who shall not be bound by strict rules of procedure or by the laws
 of evidence * * *, but the determination shall be based upon
 sufficient evidence to sustain it. The scope of review at the

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- 604 hearing shall be limited to making a determination of whether
- 605 failure to file a required report was due to an unforeseeable
- 606 mitigating circumstance.
- 607 * * * In any proceeding before the hearing officer,
- 608 if any witness fails or refuses to attend upon a subpoena issued
- 609 by the commission, refuses to testify, or refuses to produce
- 610 any * * * documents called for by a subpoena, the attendance of
- the witness, the giving of his or her testimony or the production 611
- 612 of the * * * documents shall be enforced by * * * a court of
- competent jurisdiction of this state in the manner provided for 613
- 614 the enforcement of attendance and testimony of witnesses in civil
- 615 cases in the courts of this state.
- 616 Within fifteen (15) calendar days after conclusion
- 617 of the hearing, the hearing officer shall reduce his or her
- decision to writing and forward an attested true copy of the 618
- 619 decision to the last known business address of the candidate or
- 620 political committee by way of United States first-class, certified
- 621 mail, postage prepaid.
- 622 The right to appeal from the decision of the
- 623 hearing officer in an administrative hearing concerning the
- 624 assessment of civil penalties authorized pursuant to this section
- 625 is granted. The appeal shall be to the Circuit Court of Hinds
- 626 County and shall include a verbatim transcript of the testimony at
- 627 the hearing. The appeal shall be taken within thirty (30)
- calendar days after notice of the decision of the commission 628

- 629 following an administrative hearing. The appeal shall be
- 630 perfected upon filing notice of the appeal and \star \star \star the
- 631 prepayment of all costs, including the cost of * * * preparing the
- 632 record of the proceedings by the hearing officer, and * * \star
- filing * * a bond in the sum of Two Hundred Dollars (\$200.00),
- 634 conditioned that if the decision of the hearing officer \star \star is
- 635 affirmed by the court, the candidate or political committee will
- 636 pay the costs of the appeal and the action in court. If the
- 637 decision is reversed by the court, the * * * Mississippi Ethics
- 638 Commission will pay the costs of the appeal and the action in
- 639 court.
- (ii) If there is an appeal, the appeal shall act as a
- 641 supersedeas. The court shall dispose of the appeal and enter its
- 642 decision promptly. The hearing on the appeal may be tried in
- 643 vacation, in the court's discretion. The scope of review of the
- 644 court shall be limited to a review of the record made before the
- 645 hearing officer to determine if the action of the hearing officer
- 646 is unlawful for the reason that it was 1. not supported by
- 647 substantial evidence, 2. arbitrary or capricious, 3. beyond the
- 648 power of the hearing officer to make, or 4. in violation of some
- 649 statutory or constitutional right of the appellant. The decision
- of the court may be appealed to the Supreme Court in the manner
- 651 provided by law.
- (d) If, after forty-five (45) calendar days of the date of
- 653 the administrative hearing procedure set forth in paragraph (b),

- the candidate or political committee identified in paragraph (a)
 of this section fails to pay the monetary civil penalty imposed by
 the hearing officer, the Secretary of State shall notify the
 Attorney General of the delinquency. The Attorney General shall
 investigate the offense in accordance with the provisions of this
 chapter, and where necessary, file suit to compel payment of the
 unpaid civil penalty.
- 661 If, after twenty (20) calendar days of the date upon 662 which a campaign finance disclosure report is due, a candidate or 663 political committee identified in paragraph (a) of this section 664 shall not have filed a valid report with the Secretary of State, 665 the Secretary of State shall notify the Attorney General of those 666 candidates and political committees who have not filed a valid 667 report, and the Attorney General shall * * * prosecute the 668 delinguent candidates and political committees.
- SECTION 9. Section 23-15-817, Mississippi Code of 1972, is amended as follows:
- 671 23-15-817. The Secretary of State shall compile a list of 672 all candidates for the Legislature or any statewide office who 673 fail to file a campaign disclosure report by the dates specified in Section 23-15-807(b) \star \star . The list shall be provided to the 674 675 Mississippi Ethics Commission so that the commission may bring a 676 mandamus as provided in Section 23-15-811 or take any other 677 disciplinary action as provided in this chapter. The list shall also be disseminated to the members of the Mississippi Press 678

- Association within two (2) working days after such reports are due and made available to the public.
- SECTION 10. Section 23-15-809, Mississippi Code of 1972, is brought forward as follows:
- 23-15-809. (a) Every person who makes independent
 expenditures in an aggregate amount or value in excess of Two
 Hundred Dollars (\$200.00) during a calendar year shall file a
 statement containing the information required under Section
 23-15-807. Such statement shall be filed with the appropriate
- 688 offices as provided for in Section 23-15-805, and such person
- 689 shall be considered a political committee for the purpose of
- 690 determining place of filing.
- 691 (b) Statements required to be filed by this subsection shall 692 include:
- (i) Information indicating whether the independent expenditure is in support of, or in opposition to, the candidate involved;
- (ii) Under penalty of perjury, a certification of
 whether or not such independent expenditure is made in
 cooperation, consultation or concert with, or at the request or
 suggestion of, any candidate or any authorized committee or agent
 of such candidate; and
- 701 (iii) The identification of each person who made a 702 contribution in excess of Two Hundred Dollars (\$200.00) to the

- person filing such statement which was made for the purpose of furthering an independent expenditure.
- 705 **SECTION 11.** Section 23-15-815, Mississippi Code of 1972, is 706 brought forward as follows:
- 707 23-15-815. (a) The Secretary of State shall prescribe and
 708 make available forms and promulgate rules and regulations
 709 necessary to implement this article.
- 710 (b) The Secretary of State, circuit clerks and municipal
 711 clerks shall, within forty-eight (48) hours after the time of the
 712 receipt by the appropriate office of reports and statements filed
 713 with it, make them available for public inspection, and copying at
 714 the expense of the person requesting such copying, and keep such
 715 designations, reports and statements for a period of three (3)
 716 years from the date of receipt.
- 717 **SECTION 12.** This act shall take effect and be in force from 718 and after July 1, 2017.