House Amendments to Senate Bill No. 2689

TO THE SECRETARY OF THE SENATE:

THIS IS TO INFORM YOU THAT THE HOUSE HAS ADOPTED THE AMENDMENTS SET OUT BELOW:

AMENDMENT NO. 1

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

- 33 **SECTION 1.** (1) The personal use of campaign contributions
- 34 by any elected public office holder or by any candidate for public
- 35 office is prohibited.
- 36 (a) For the purposes of this section, "personal use" is
- 37 defined as any use, other than expenditures related to gaining or
- 38 holding public office, or performing the functions and duties of
- 39 public office, for which the candidate for public office or
- 40 elected public official would be required to treat the amount of
- 41 the expenditure as gross income under Section 61 of the Internal
- 42 Revenue Code of 1986, 26 USC Section 61, or any subsequent
- 43 corresponding Internal Revenue Code of the United States, as from
- 44 time to time amended. "Personal use" shall not include donations
- 45 to a political organization, or to a political action committee,
- 46 or to another candidate.
- 47 (b) "Candidate" shall mean any individual described in
- 48 Section 23-15-801(b), and shall include any person having been a

- 49 candidate until such time that the person takes office or files a
- 50 termination report as provided in this section.
- 51 (c) "Officeholder" shall mean any elected or appointed
- 52 official from the beginning of his or her term of office until
- 53 that person no longer holds office.
- 54 (2) The following personal use expenditures are specifically
- 55 prohibited under this section:
- 56 (a) Any residential or household items, supplies or
- 57 expenditures, including mortgage, rent or utility payments for any
- 58 part of any personal residence where a homestead exemption is
- 59 claimed of a candidate or officeholder or a member of the
- 60 candidate's or officeholder's family;
- 61 (b) Mortgage, rent or utility payments for any part of
- 62 any nonresidential property that is owned by a candidate or
- officeholder or a member of a candidate's or officeholder's family
- 64 and used for campaign purposes, to the extent the payments exceed
- 65 the fair market value of the property usage;
- 66 (c) Funeral, cremation or burial expenses within a
- 67 candidate's or officeholder's family;
- (d) Clothing, other than items of de minimis value that
- 69 are used for gaining or holding public office or performing the
- 70 functions and duties of public office;
- 71 (e) Automobiles, except for automobile rental expenses
- 72 and other automobile expenses related to gaining or holding public
- 73 office or performing the functions and duties of public office;

- 74 (f) Tuition payments within a candidate's or
- 75 officeholder's family other than those associated with training
- 76 campaign staff or associated with an officeholder's duties;
- 77 (q) Salary payments to a member of a candidate's
- 78 family, unless the family member is providing bona fide services
- 79 to the campaign. If a family member provides bona fide services
- 80 to a campaign, any salary payments in excess of the fair market
- 81 value of the services provided is personal use;
- 82 (h) Nondocumented loans of any type, including loans to
- 83 candidates;
- 84 (i) Travel expenses except for travel expenses of a
- 85 candidate, officeholder or staff member of the officeholder for
- 86 travel undertaken as an ordinary and necessary expense of gaining
- 87 or holding public office, or performing the functions and duties
- 88 of public office or for attending meetings or conferences of
- 89 officials similar to the office held or sought, or for an issue
- 90 the legislative body is or will consider, or attending a state or
- 91 national convention of any party. If a candidate or officeholder
- 92 uses campaign contributions to pay expenses associated with travel
- 93 that involves both personal activities and activities related to
- 94 gaining or holding public office or performing the functions and
- 95 duties of public office, the incremental expenses that result from
- 96 the personal activities are personal use, unless the person(s)
- 97 benefiting from this use reimburse(s) the campaign account within
- 98 thirty (30) days for the amount of the incremental expenses; and

- 99 (j) Payment of any fines, fees or penalties assessed 100 pursuant to Mississippi law.
- 101 (3) Any expense that reasonably relates to gaining or
 102 holding public office, or performing the functions and duties of
 103 public office is a specifically permitted use of campaign
 104 contributions. Such expenditures are not considered personal use
 105 expenditures and may include, but are not limited to, the
- 106 following expenditures:
- 107 (a) The defrayal of ordinary and necessary expenses of
 108 a candidate or officeholder, including expenses reasonably related
 109 to performing the duties of the office held or sought to be held;
- (b) Campaign office or officeholder office expenses and equipment, provided the expenditures and the use of the equipment can be directly attributable to the campaign or office held;
- 113 (c) Donations to charitable organizations,

 114 not-for-profit organizations or for sponsorships, provided the

 115 candidate or officeholder does not receive monetary compensation,

 116 other than reimbursements of expenses, from the recipient

 117 organization;
- 118 (d) Gifts of nominal value and donations of a nominal
 119 amount made on a special occasion such as a holiday, graduation,
 120 marriage, retirement or death, unless made to a member of the
 121 candidate's or officeholder's family;
- 122 (e) Meal and beverage expenses which are incurred as
 123 part of a campaign activity or as a part of a function that is
 124 related to the candidate's or officeholder's responsibilities,

- including meals between and among candidates and/or officeholders
- 126 that are incurred as an ordinary and necessary expense of seeking,
- 127 holding or maintaining public office, or seeking, holding or
- 128 maintaining a position within the Legislature or other publicly
- 129 elected body;
- 130 (f) Reasonable rental or accommodation expenses
- 131 incurred by an officeholder during a legislative session or a day
- or days in which the officeholder is required by his or her duties
- 133 to be at the Capitol or another location outside the
- 134 officeholder's county of residence. Such rental or accommodation
- 135 expenses shall not exceed Fifty Dollars (\$50.00) per day, if the
- 136 officeholder receives per diem, or One Hundred Ninety Dollars
- 137 (\$190.00) per day, if the officeholder receives no per diem. Any
- 138 expenses incurred under this paragraph (f) must be reported as an
- 139 expenditure pursuant to this section;
- 140 (g) Communication access expenses, including mobile
- 141 devices and Internet access costs. Examples of communication
- 142 access expenses include, but are not limited to, the following:
- 143 captioning on television advertisements; video clips; sign
- 144 language interpreters; computer-aided real time (CART) services;
- 145 and assistive listening devices;
- 146 (h) Costs associated with memberships to chambers of
- 147 commerce and civic organizations;
- 148 (i) Legal fees and costs associated with any civil
- 149 action, criminal prosecution or investigation related to conduct

- 150 reasonably related to the candidacy or performing the duties of
- 151 the office held.
- 152 Upon filing the termination report required under
- 153 Section 23-15-807, any campaign contributions not used to pay for
- 154 the expenses of gaining or holding public office or performing the
- 155 functions and duties of public office shall:
- 156 Be maintained in a campaign account(s); (a)
- 157 Be donated to a political organization, or to a (b)
- 158 political action committee, or to another candidate;
- 159 Be transferred, in whole or in part, into a newly
- 160 established political action committee or ballot question
- 161 advocate;
- 162 Be donated to a tax-exempt charitable organization
- 163 as that term is used in Section 501(c)(3) of the Internal Revenue
- 164 Code of 1986, 26 USC Section 501, or any subsequent corresponding
- 165 Internal Revenue Code of the United States, as from time to time
- 166 amended:
- 167 Be donated to the State of Mississippi; or (e)
- 168 (f) Be returned to a donor or donors.
- 169 Any candidate for public office or any elected official
- 170 who willfully violates this section shall be quilty of a
- misdemeanor and punished by a fine of One Thousand Dollars 171
- (\$1,000.00) and by a state assessment equal to the amount of 172
- 173 misappropriated campaign contributions. The state assessment
- shall be deposited into the Public Employees' Retirement System. 174

- No fine or assessment imposed under this section shall be paid by a third party.
- 177 (6) Any contributions accruing to a candidate's or
 178 officeholder's campaign account before January 1, 2018, shall be
 179 exempt and not subject to the provisions of this Section 1. All
 180 exempt contributions must be designated as exempt on all reports
 181 filed with the Secretary of State pursuant to the provisions of
 182 this chapter.
- 183 The Mississippi Ethics Commission shall issue advisory (7) 184 opinions regarding any of the requirements set forth in this 185 section. When any officeholder or candidate requests an advisory 186 opinion, in writing, and has stated all of the facts to govern the 187 opinion, and the Ethics Commission has prepared and delivered the 188 opinion with references to the request, there shall be no civil or 189 criminal liability accruing to or against any officeholder or 190 candidate who, in good faith, follows the direction of the opinion 191 and acts in accordance with the opinion, unless a court of 192 competent jurisdiction, after a full hearing, judicially declares 193 that the opinion is manifestly wrong and without any substantial 194 support. No opinion shall be given or considered if the opinion 195 would be given after judicial proceedings have commenced.

All advisory opinions issued pursuant to the provisions of this subsection (7) shall be made public and shall be issued within ninety (90) days of written request. The request for an advisory opinion shall be confidential as to the identity of the individual making the request. The Ethics Commission shall, so

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- 201 far as practicable and before making public, an advisory opinion
- 202 issued under the provisions of on this subsection (7), make such
- 203 deletions and changes thereto as may be necessary to ensure the
- 204 anonymity of the public official and any other person named in the
- 205 opinion.
- 206 SECTION 2. Section 23-15-801, Mississippi Code of 1972, is
- 207 amended as follows:
- 208 23-15-801. (a) "Election" * * *shall mean means a general,
- 209 special, primary or runoff election.
- 210 "Candidate" * * *shall mean means an individual who (b)
- 211 seeks nomination for election, or election, to any elective office
- other than a federal elective office * * *. and For purposes of 212
- 213 this article, an individual shall be deemed to seek nomination for
- 214 election, or election:
- 215 If * * *such the individual has received
- 216 contributions aggregating in excess of Two Hundred Dollars
- 217 (\$200.00) or has made expenditures aggregating in excess of Two
- 218 Hundred Dollars (\$200.00) or for a candidate for the Legislature
- 219 or any statewide or state district office, by the qualifying
- 220 deadlines specified in Sections 23-15-299 and 23-15-977, whichever
- 221 occurs first; or
- 222 (ii) If * * *such the individual has given his or her
- 223 consent to another person to receive contributions or make
- 224 expenditures on behalf of * * \star such the individual and
- 225 if * * *such the other person has received * * *such contributions
- 226 aggregating in excess of Two Hundred Dollars (\$200.00) during a

- calendar year, or has made * * *such expenditures aggregating in excess of Two Hundred Dollars (\$200.00) during a calendar year.
- 229 "Political committee" * * *shall mean means any 230 committee, party, club, association, political action committee, 231 campaign committee or other groups of persons or affiliated 232 organizations * * *\text{which} that receives contributions aggregating 233 in excess of Two Hundred Dollars (\$200.00) during a calendar year 234 or * * *which that makes expenditures aggregating in excess of Two 235 Hundred Dollars (\$200.00) during a calendar year for the purpose 236 of influencing or attempting to influence the action of voters for or against the nomination for election, or election, of one or 237 more candidates, or balloted measures * * *. and Political 238
- 241 (d) "Affiliated organization" * * *shall mean means any
 242 organization * * *which that is not a political committee,
 243 but * * *which that directly or indirectly establishes,
 244 administers or financially supports a political committee.

registered with the Secretary of State.

committee shall, in addition, include each political party

- 245 (e) (i) "Contribution" shall include any gift,
 246 subscription, loan, advance or deposit of money or anything of
 247 value made by any person or political committee for the purpose of
 248 influencing any election for elective office or balloted measure;
- (ii) "Contribution" shall not include the value of services provided without compensation by any individual who volunteers on behalf of a candidate or political committee; or the cost of any food or beverage for use in any candidate's campaign

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- 253 or for use by or on behalf of any political committee of a
- 254 political party;
- 255 (iii) "Contribution to a political party" includes any
- 256 gift, subscription, loan, advance or deposit of money or anything
- 257 of value made by any person, political committee, or other
- 258 organization to a political party and to any committee,
- 259 subcommittee, campaign committee, political committee and other
- 260 groups of persons and affiliated organizations of the political
- 261 party * * *-;
- 262 (iv) "Contribution to a political party" shall not
- 263 include the value of services provided without compensation by any
- 264 individual who volunteers on behalf of a political party or a
- 265 candidate of a political party.
- 266 (f) (i) "Expenditure" shall include any purchase, payment,
- 267 distribution, loan, advance, deposit, gift of money or anything of
- 268 value, made by any person or political committee for the purpose
- 269 of influencing any balloted measure or election for elective
- 270 office; and a written contract, promise, or agreement to make an
- 271 expenditure;
- 272 (ii) "Expenditure" shall not include any news story,
- 273 commentary or editorial distributed through the facilities of any
- 274 broadcasting station, newspaper, magazine, or other periodical
- 275 publication, unless * * *such the facilities are owned or
- 276 controlled by any political party, political committee, or
- 277 candidate; or nonpartisan activity designed to encourage
- 278 individuals to vote or to register to vote;

- (iii) "Expenditure by a political party" includes 1.
- 280 any purchase, payment, distribution, loan, advance, deposit, gift
- 281 of money or anything of value, made by any political party and by
- 282 any contractor, subcontractor, agent, and consultant to the
- 283 political party; and 2. a written contract, promise, or agreement
- 284 to make such an expenditure.
- 285 (g) The term "identification" shall mean:
- (i) In the case of any individual, the name, the
- 287 mailing address, and the occupation of such individual, as well as
- 288 the name of his or her employer; and
- 289 (ii) In the case of any other person, the full name and
- 290 address of * * *such the person.
- 291 (h) The term "political party" shall mean an association,
- 292 committee or organization which nominates a candidate for election
- 293 to any elective office whose name appears on the election ballot
- 294 as the candidate of \star \star \star such the association, committee or
- 295 organization.
- 296 (i) The term "person" shall mean any individual, family,
- 297 firm, corporation, partnership, association or other legal entity.
- 298 (j) The term "independent expenditure" shall mean an
- 299 expenditure by a person expressly advocating the election or
- 300 defeat of a clearly identified candidate * * *which that is made
- 301 without cooperation or consultation with any candidate or any
- 302 authorized committee or agent of * * *such the candidate,
- 303 and * * *which that is not made in concert with or at the request

- 304 or suggestion of any candidate or any authorized committee or
- 305 agent of * * *such the candidate.
- 306 (k) The term "clearly identified" shall mean that:
- 307 (i) The name of the candidate involved appears; or
- 308 (ii) A photograph or drawing of the candidate appears;
- 309 or
- 310 (iii) The identity of the candidate is apparent by
- 311 unambiguous reference.
- 312 **SECTION 3.** Section 23-15-803, Mississippi Code of 1972, is
- 313 amended as follows:
- 314 23-15-803. (* * *a1) * * *Statements of organization. Each
- 315 political committee shall file a statement of organization which
- 316 must be received by the Secretary of State no later than * * \star ten
- 317 (10) days forty-eight (48) hours after:
- 318 (a) Receipt of contributions aggregating in excess of
- 319 Two Hundred Dollars (\$200.00), or * * *no later than ten (10) days
- 320 after
- 321 (b) Having made expenditures aggregating in excess of
- 322 Two Hundred Dollars (\$200.00).
- (* * *b2) * * *Contents of statements. The content of the
- 324 statement of organization of a political committee shall include:
- 325 (* * \pm ia) The name, * * \pm and address, officers, and
- 326 members of the committee * * *and all officers;
- 327 (* * $\pm ii$ b) The designation of a * * $\pm director$ chair of
- 328 the * * *committee organization and a custodian of the financial

- 329 books, records and accounts of the * * *committee organization,
- 330 who shall be designated treasurer; and
- (* * $\frac{1}{2}$) If the committee is authorized by a
- 332 candidate, then the name, address, office sought * * \star_{τ} and party
- 333 affiliation of the candidate.
- 334 (* * *c3) * * *Change of information in statements. Any
- 335 change in information previously submitted in a statement of
- 336 organization shall be reported and noted on the next regularly
- 337 scheduled report.
- 338 (4) In addition to any other penalties provided by law, the
- 339 Mississippi Ethics Commission may impose administrative penalties
- 340 against any political committee that fails to comply with the
- 341 requirements of this section in an amount not to exceed Five
- 342 Thousand Dollars (\$5,000.00) per violation. The notice, hearing
- 343 and appeals provisions of Section 23-15-813 shall apply to any
- 344 action taken pursuant to this subsection (4). The Mississippi
- 345 Ethics Commission may pursue judicial enforcement of any penalties
- 346 issued pursuant to this section.
- 347 **SECTION 4.** Section 23-15-805, Mississippi Code of 1972, is
- 348 amended as follows:
- 349 23-15-805. (a) Candidates for state, state district, and
- 350 legislative district offices, and every political committee, which
- 351 makes reportable contributions to or expenditures in support of or
- 352 in opposition to a candidate for any such office or makes
- 353 reportable contributions to or expenditures in support of or in
- 354 opposition to a statewide ballot measure, shall file all reports

- required under this article with the Office of the Secretary of State.
- 357 Candidates for county or county district office, and 358 every political committee which makes reportable contributions to 359 or expenditures in support of or in opposition to a candidate for 360 such office or makes reportable contributions to or expenditures 361 in support of or in opposition to a countywide ballot measure or a 362 ballot measure affecting part of a county, excepting a municipal 363 ballot measure, shall file all reports required by this section in 364 the office of the circuit clerk of the county in which the 365 election occurs, or directly to the Office of the Secretary of 366 State via facsimile, electronic mail, postal mail or hand 367 delivery. The circuit clerk shall forward copies of all reports 368 to the Office of the Secretary of State.
 - (c) Candidates for municipal office, and every political committee which makes reportable contributions to or expenditures in support of or in opposition to a candidate for such office, or makes reportable contributions to or expenditures in support of or in opposition to a municipal ballot measure shall file all reports required by this article in the office of the municipal clerk of the municipality in which the election occurs, or directly to the Office of the Secretary of State via facsimile, electronic mail, postal mail or hand delivery. The municipal clerk shall forward copies of all reports to the Office of the Secretary of State.
- 379 (d) The Secretary of State, the circuit clerks and the 380 municipal clerks shall make all reports received under this

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- 381 subsection available for public inspection and copying and shall
- 382 preserve * * *such the reports for a period of five (5) years.
- * * *(e) The provisions of this section applicable to the
- 384 reporting by a political committee of contributions and
- 385 expenditures regarding statewide ballot measures shall apply to
- 386 the statewide special election for the purpose of selecting the
- 387 official state flag provided for in Section 1 of Laws, 2001,
- 388 Chapter 301.
- 389 **SECTION 5.** Section 23-15-807, Mississippi Code of 1972, is
- 390 amended as follows:
- 391 23-15-807. (a) Each candidate or political committee shall
- 392 file reports of contributions and disbursements in accordance with
- 393 the provisions of this section. All candidates or political
- 394 committees required to report such contributions and disbursements
- 395 may terminate * * *its the obligation to report only upon
- 396 submitting a final report that * * * contributions—it will no
- 397 longer * * *receive any contributions be received or * * *make any
- 398 disbursement disbursements made and that * * *such the candidate
- 399 or committee has no outstanding debts or obligations. The
- 400 candidate, treasurer or chief executive officer shall
- 401 sign * * \star each such the report.
- 402 (b) Candidates * * **who are seeking election, or nomination
- 403 for election, and political committees * * *that make making
- 404 expenditures * * *for the purpose of influencing or attempting to
- 405 influence * * *the action of or attempt to influence voters for or
- 406 against the nomination for election * * *, or election, of one or

- 407 more candidates or balloted measures at such election, shall file
- 408 the following reports:
- 409 (i) In any calendar year during which there is a
- 410 regularly scheduled election, a pre-election report * * *, which
- 411 shall be filed no later than the seventh day before any election
- 412 in which * * *such the candidate or political committee has
- 413 accepted contributions or made expenditures and * * *which shall
- 414 be * * *complete completed as of the tenth day before * * * such
- 415 the election;
- 416 (ii) In 1987 and every fourth year thereafter, periodic
- 417 reports * * *, which shall be filed no later than the tenth day
- 418 after April 30, May 31, June 30, September 30 and December 31,
- 419 and * * *which shall be * * *complete completed as of the last day
- 420 of each period; * * *and
- 421 (iii) In any calendar years except 1987 and except
- 422 every fourth year thereafter, a report covering the calendar
- 423 year * * *which shall be filed no later than January 31 of the
- 424 following calendar year * * *-; and
- 425 (iv) Except as otherwise provided in the requirements
- 426 of subparagraph (i) of this paragraph (b), unopposed candidates
- 427 are not required to file pre-election reports but must file all
- 428 other reports required by subparagraphs (ii) and (iii) of this
- 429 paragraph (b).
- 430 (c) All candidates for judicial office as defined in Section
- 431 23-15-975, or their political committees, shall file periodic
- 432 reports in the year in which they are to be elected * * \star_{τ}

- 433 periodic reports which shall be filed no later than the tenth day
- 434 after April 30, May 31, June 30, September 30 and December 31.
- 435 (d) * * * Contents of reports. Each report under this
- 436 article shall disclose:
- (i) For the reporting period and the calendar year, the
- 438 total amount of all contributions and the total amount of all
- 439 expenditures of the candidate or reporting committee * * *, which
- 440 shall include including those required to be identified pursuant
- 441 to * * *item subparagraph (ii) of this paragraph (d) as well as
- 442 the total of all other contributions and expenditures during the
- 443 calendar year. * * *Such The reports shall be cumulative during
- 444 the calendar year to which they relate;
- 445 (ii) The identification of:
- 446 1. Each person or political committee who makes a
- 447 contribution to the reporting candidate or political committee
- 448 during the reporting period, whose contribution or contributions
- 449 within the calendar year have an aggregate amount or value in
- 450 excess of Two Hundred Dollars (\$200.00) together with the date and
- 451 amount of any such contribution;
- 452 2. Each person or organization, candidate or
- 453 political committee who receives an expenditure, payment or other
- 454 transfer from the reporting candidate, political committee or its
- 455 agent, employee, designee, contractor, consultant or other person
- 456 or persons acting in its behalf during the reporting period when
- 457 the expenditure, payment or other transfer to * * *such the
- 458 person, organization, candidate or political committee within the

- 459 calendar year have an aggregate value or amount in excess of Two
- 460 Hundred Dollars (\$200.00) together with the date and amount
- 461 of * * *such the expenditure * * *-;
- 462 (iii) The total amount of cash on hand of each
- 463 reporting candidate and reporting political committee;
- 464 (iv) In addition to the contents of reports specified
- in * * *items subparagraphs (i), (ii) and (iii) of this paragraph
- 466 (d), each political party shall disclose:
- 1. Each person or political committee who makes a
- 468 contribution to a political party during the reporting period and
- 469 whose contribution or contributions to a political party within
- 470 the calendar year have an aggregate amount or value in excess of
- 471 Two Hundred Dollars (\$200.00), together with the date and amount
- 472 of the contribution;
- 2. Each person or organization who receives an
- 474 expenditure or expenditures by a political party * * *or
- 475 expenditures by a political party during the reporting period when
- 476 the expenditure or expenditures to the person or organization
- 477 within the calendar year have an aggregate value or amount in
- 478 excess of Two Hundred Dollars (\$200.00), together with the date
- 479 and amount of * * \star such the expenditure * * \star .;
- 480 (v) Disclosure required under this section of an
- 481 expenditure to a credit card issuer, financial institution or
- 482 business allowing payments and money transfers to be made over the
- 483 Internet must include, by way of detail or separate entry, the

- amount of funds passing to each person, business entity or organization receiving funds from the expenditure.
- 486 The appropriate office specified in Section 23-15-805 487 must be in actual receipt of the reports specified in this article 488 by 5:00 p.m. on the dates specified in paragraph (b) of this 489 section. If the date specified in paragraph (b) of this section 490 shall fall on a weekend or legal holiday then the report shall be 491 due in the appropriate office at 5:00 p.m. on the first working 492 day before the date specified in paragraph (b) of this section. 493 The reporting candidate or reporting political committee shall 494 ensure that the reports are delivered to the appropriate office by 495 the filing deadline. The Secretary of State may approve specific 496 means of electronic transmission of completed campaign finance 497 disclosure reports, which may include, but not be limited to, 498 transmission by electronic facsimile (FAX) devices.
- 499 (i) If any contribution of more than Two Hundred 500 Dollars (\$200.00) is received by a candidate or candidate's 501 political committee after the tenth day, but more than forty-eight 502 (48) hours before 12:01 a.m. of the day of the election, the 503 candidate or political committee shall notify the appropriate 504 office designated in Section 23-15-805, within forty-eight (48) hours of receipt of the contribution. The notification shall 505 506 include:
- 507 1. The name of the receiving candidate;
- 508 2. The name of the receiving candidate's political
- 509 committee, if any;

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510 3. The office sought by the candidate;
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- 511 4. The identification of the contributor;
- 512 5. The date of receipt;
- 513 6. The amount of the contribution;
- 7. If the contribution is in-kind, a description
- 515 of the in-kind contribution; and
- 516 8. The signature of the candidate or the treasurer
- 517 or * * *director chair of the candidate's political * * *committee
- 518 organization.
- 519 (ii) The notification shall be in writing, and may be
- 520 transmitted by overnight mail, courier service, or other reliable
- 521 means, including electronic facsimile (FAX), but the candidate or
- 522 candidate's committee shall ensure that the notification shall in
- 523 fact be received in the appropriate office designated in Section
- 524 23-15-805 within forty-eight (48) hours of the contribution.
- 525 **SECTION 6.** Section 23-15-811, Mississippi Code of 1972, is
- 526 amended as follows:
- 527 23-15-811. (a) Any candidate or any other person whoshall
- * * *wilfully and deliberately and substantially willfully
- 529 violates the provisions and prohibitions of this article shall be
- 530 guilty of a misdemeanor and upon conviction * * *thereof shall be
- 531 punished by a fine in a sum not to exceed Three Thousand Dollars
- 532 (\$3,000.00) or imprisoned for not longer than six (6) months or by
- 533 both fine and imprisonment.
- 534 (b) In addition to the penalties provided in paragraph (a)
- of this section and Chapter 13, Title 97, Mississippi Code of

- 536 1972, any candidate or political committee which is required to
- 537 file a statement or report * * *which and fails to file * * *such
- 538 the statement or report on the date * * *in which it is due may be
- 539 compelled to file \star \star \star such the statement or report by an action
- 540 in the nature of a mandamus brought by the Mississippi Ethics
- 541 Commission.
- 542 (c) No candidate shall be certified as nominated for
- 543 election or as elected to office * * *unless and until he or she
- 544 files all reports required by this article that are due as of the
- 545 date of certification.
- 546 (d) No candidate who is elected to office shall receive any
- 547 salary or other remuneration for the office * * *unless and until
- 548 he or she files all reports required by this article that are due
- 549 as of the date * * *such the salary or remuneration is payable.
- (e) In the event that a candidate fails to timely file any
- 551 report required pursuant to this article but subsequently files a
- 552 report or reports containing all of the information required to be
- 553 reported by him as of the date on which the sanctions
- of * * paragraphs subsections (c) and (d) of this section would
- 555 be applied to him, * * * such, the candidate shall not be subject
- 556 to the sanctions of * * *said paragraphs (c) and (d) of this
- 557 section.
- 558 **SECTION 7.** Section 23-15-813, Mississippi Code of 1972, is
- 559 amended as follows:
- 560 23-15-813. (a) In addition to any other penalty permitted
- 561 by law, the * * *Secretary of State Mississippi Ethics Commission

- 562 shall require any candidate or political committee, as identified
- in Section 23-15-805(a), and any other political committee
- 564 registered with the Secretary of State, who fails to file a
- 565 campaign finance disclosure report as required under Sections
- 566 23-15-801 through 23-15-813, or Sections 23-17-47 through
- 567 23-17-53, or who shall file a report * * * *which that fails to
- 568 substantially comply with the requirements of Sections 23-15-801
- 569 through 23-15-813, or Sections 23-17-47 through 23-17-53, to be
- 570 assessed a civil penalty as follows:
- (i) Within five (5) calendar days after any deadline
- 572 for filing a report pursuant to Sections 23-15-801 through
- 573 23-15-813, or Sections 23-17-47 through 23-17-53, the Secretary of
- 574 State shall compile a list of those candidates and political
- 575 committees who have failed to file a report. The list shall be
- 576 provided to the Mississippi Ethics Commission. The Secretary of
- 577 State shall provide each candidate or political committee, who has
- 578 failed to file a report, notice of the failure by first-class
- 579 mail.
- 580 (ii) Beginning with the tenth calendar day after which
- 581 any report * * *shall be is due, the * * *Secretary of State
- 582 Mississippi Ethics Commission shall assess the delinquent
- 583 candidate and political committee a civil penalty of Fifty Dollars
- 584 (\$50.00) for each day or part of any day until a valid report is
- 585 delivered to the Secretary of State, up to a maximum of ten (10)
- 586 days. * * *However, In the discretion of the * * *Secretary of
- 587 State Mississippi Ethics Commission, the assessing of the fine may

- 588 be waived, in whole or in part, if the * * *Secretary of State
- 589 Commission determines that unforeseeable mitigating circumstances,
- 590 such as the health of the candidate, interfered with the timely
- 591 filing of a report. Failure of a candidate or political committee
- to receive notice of failure to file a report from the Secretary 592
- 593 of State is not an unforeseeable mitigating circumstance, and
- 594 failure to receive the notice shall not result in removal or
- 595 reduction of any assessed civil penalty.
- 596 Filing of the required report and payment of the (iii)
- fine within ten (10) calendar days of notice by the Secretary of 597
- 598 State that a required statement has not been filed * * *__
- 599 constitutes compliance with Sections 23-15-801 through 23-15-813,
- 600 or Sections 23-17-47 through 23-17-53.
- 601 Payment of the fine without filing the required
- 602 report does not * * *in any way excuse or exempt any
- 603 person * * *required to file from the filing requirements of
- 604 Sections 23-15-801 through 23-15-813, and Sections 23-17-47
- 605 through 23-17-53.
- 606 (v) If any candidate or political committee is assessed
- 607 a civil penalty, and the penalty is not subsequently waived by
- 608 the * * *Secretary of State Mississippi Ethics Commission, the
- 609 candidate or political committee shall pay the fine to
- 610 the * * *Secretary of State Commission within ninety (90) days of
- 611 the date of the assessment of the fine. If, after one hundred
- twenty (120) days of the assessment of the fine the payment for 612
- 613 the entire amount of the assessed fine has not been received by

- 614 the * * *Secretary of State Commission, the * * * Secretary of
- 615 State Commission shall notify the Attorney General of the
- 616 delinquency, and the Attorney General shall file, where necessary,
- 617 a suit to compel payment of the civil penalty.
- (b) (i) Upon the sworn application, made within sixty (60)
- 619 calendar days of the date upon which the required report is due,
- of a candidate or political committee against whom a civil penalty
- 621 has been assessed pursuant to paragraph (a), the Secretary of
- 622 State shall forward the application to the State Board of Election
- 623 Commissioners. The State Board of Election Commissioners shall
- 624 appoint one or more hearing officers who shall be former
- 625 chancellors, circuit court judges, judges of the Court of Appeals
- or justices of the Supreme Court, * * *and who shall to conduct
- 627 hearings held pursuant to this article. The hearing officer shall
- 628 fix a time and place for a hearing and shall cause a written
- 629 notice specifying the civil penalties that have been assessed
- 630 against the candidate or political committee and notice of the
- 631 time and place of the hearing to be served upon the candidate or
- 632 political committee at least twenty (20) calendar days before the
- 633 hearing date. The notice may be served by mailing a
- 634 copy * * *thereof of the notice by certified mail, postage
- 635 prepaid, to the last known business address of the candidate or
- 636 political committee.
- (ii) The hearing officer may issue subpoenas for the
- 638 attendance of witnesses and the production of * * *books and
- 639 papers documents at the hearing. Process issued by the hearing

officer shall extend to all parts of the state and shall be served

641 by any person designated by the hearing officer for the service.

- 642 (iii) The candidate or political committee has the
- 643 right to appear either personally, by counsel or both, to produce
- 644 witnesses or evidence in his or her behalf, to cross-examine
- 645 witnesses and to have subpoenas issued by the hearing officer.
- 646 (iv) At the hearing, the hearing officer shall
- 647 administer oaths as may be necessary for the proper conduct of the
- 648 hearing. All hearings shall be conducted by the hearing officer,
- 649 who shall not be bound by strict rules of procedure or by the laws
- of evidence * * *in the conduct of the proceedings, but the
- determination shall be based upon sufficient evidence to sustain
- 652 it. The scope of review at the hearing shall be limited to making
- 653 a determination of whether failure to file a required report was
- due to an unforeseeable mitigating circumstance.
- 655 (v) * * *Where, In any proceeding before the hearing
- officer, if any witness fails or refuses to attend upon a subpoena
- 657 issued by the commission, refuses to testify, or refuses to
- 658 produce any * * * books and papers the production of which is
- documents called for by a subpoena, the attendance of the witness,
- 660 the giving of his or her testimony or the production of
- 661 the * * *books and papers documents shall be enforced by * * *any
- a court of competent jurisdiction of this state in the manner
- 663 provided for the enforcement of attendance and testimony of
- 664 witnesses in civil cases in the courts of this state.

(vi) Within fifteen (15) calendar days after conclusion
of the hearing, the hearing officer shall reduce his or her
decision to writing and forward an attested true copy of the
decision to the last known business address of the candidate or
political committee by way of United States first-class, certified

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mail, postage prepaid.

- 671 The right to appeal from the decision of the (i) 672 hearing officer in an administrative hearing concerning the 673 assessment of civil penalties authorized pursuant to this section is granted. The appeal shall be to the Circuit Court of Hinds 674 675 County and shall include a verbatim transcript of the testimony at 676 the hearing. The appeal shall be taken within thirty (30) 677 calendar days after notice of the decision of the commission 678 following an administrative hearing. The appeal shall be 679 perfected upon filing notice of the appeal and * * *by the prepayment of all costs, including the cost of * * *the 680 681 preparation of preparing the record of the proceedings by the 682 hearing officer, and * * *the filing * * *of a bond in the sum of 683 Two Hundred Dollars (\$200.00), conditioned that if the decision of the hearing officer * * *be is affirmed by the court, the 684 685 candidate or political committee will pay the costs of the appeal 686 and the action in court. If the decision is reversed by the court, the * * *Secretary of State Mississippi Ethics Commission 687 688 will pay the costs of the appeal and the action in court.
- 689 (ii) If there is an appeal, the appeal shall act as a
 690 supersedeas. The court shall dispose of the appeal and enter its

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- 691 decision promptly. The hearing on the appeal may be tried in vacation, in the court's discretion. The scope of review of the 692 693 court shall be limited to a review of the record made before the 694 hearing officer to determine if the action of the hearing officer 695 is unlawful for the reason that it was 1. not supported by 696 substantial evidence, 2. arbitrary or capricious, 3. beyond the 697 power of the hearing officer to make, or 4. in violation of some 698 statutory or constitutional right of the appellant. The decision 699 of the court may be appealed to the Supreme Court in the manner 700 provided by law.
- 701 If, after forty-five (45) calendar days of the date of 702 the administrative hearing procedure set forth in paragraph (b), 703 the candidate or political committee identified in paragraph (a) 704 of this section fails to pay the monetary civil penalty imposed by the hearing officer, the Secretary of State shall notify the 705 706 Attorney General of the delinquency. The Attorney General shall 707 investigate the offense in accordance with the provisions of this 708 chapter, and where necessary, file suit to compel payment of the 709 unpaid civil penalty.
- (e) If, after twenty (20) calendar days of the date upon which a campaign finance disclosure report is due, a candidate or political committee identified in paragraph (a) of this section shall not have filed a valid report with the Secretary of State, the Secretary of State shall notify the Attorney General of those candidates and political committees who have not filed a valid

- 716 report, and the Attorney General shall * * *thereupon prosecute
- 717 the delinquent candidates and political committees.
- 718 **SECTION 8.** Section 23-15-817, Mississippi Code of 1972, is
- 719 amended as follows:
- 720 23-15-817. The Secretary of State shall compile a list of
- 721 all candidates for the Legislature or any statewide office who
- 722 fail to file a campaign disclosure report by the dates specified
- 723 in Section 23-15-807(b) * * \star . The list shall be provided to the
- 724 Mississippi Ethics Commission so that the commission may bring a
- 725 <u>mandamus as provided in Section 23-15-811 or take</u> any other
- 726 disciplinary action as provided in this chapter. The list shall
- 727 also be disseminated to the members of the Mississippi Press
- 728 Association within two (2) working days after such reports are due
- 729 and made available to the public.
- 730 **SECTION 9.** This act shall take effect and be in force from
- 731 and after January 1, 2018.

Further, amend by striking the title in its entirety and inserting in lieu thereof the following:

- AN ACT TO PROHIBIT THE USE OF CAMPAIGN CONTRIBUTIONS FOR
- 2 PERSONAL USE; TO PROVIDE FOR THE DISPOSITION OF UNUSED CAMPAIGN 3 FUNDS; TO AMEND SECTION 23-15-801, MISSISSIPPI CODE OF 1972, TO
- 4 MAKE TECHNICAL CHANGES; TO AMEND SECTION 23-15-803, MISSISSIPPI
- 5 CODE OF 1972, TO REVISE THE DEADLINE FOR FILING A STATEMENT OF
- 6 ORGANIZATION FOR A POLITICAL COMMITTEE TO 48 HOURS; TO REQUIRE THE
- 7 DISCLOSURE OF THE NAME, ADDRESS, OFFICERS AND MEMBERS OF A
- 8 POLITICAL COMMITTEE, THE DESIGNATION OF THE CHAIR AND THE
- 9 CUSTODIAN OF FINANCIAL BOOKS AND RECORDS; TO ALLOW THE MISSISSIPPI
- 10 ETHICS COMMISSION TO ADMINISTRATIVELY FINE POLITICAL COMMITTEES
- 11 NOT MORE THAN \$5,000.00, PER VIOLATION, FOR FAILING TO COMPLY WITH
- 12 FILING REQUIREMENTS; TO AMEND SECTION 23-15-805, MISSISSIPPI CODE
- 13 OF 1972, TO ALLOW CANDIDATES TO FILE CAMPAIGN FINANCE REPORTS
- 14 DIRECTLY WITH THE SECRETARY OF STATE BY FAX, EMAIL, POSTAL MAIL OR

- 15 HAND DELIVERY; TO AMEND SECTION 23-15-807, MISSISSIPPI CODE OF
- 16 1972, TO PROVIDE THAT UNOPPOSED CANDIDATES ARE NOT REQUIRED TO
- 17 FILE PRE-ELECTION REPORTS BUT MUST FILE ALL OTHER REPORTS; TO
- 18 PROVIDE THAT THE REQUIRED DISCLOSURE OF AN EXPENDITURE TO A CREDIT
- 19 CARD ISSUER, FINANCIAL INSTITUTION OR BUSINESS ALLOWING PAYMENTS
- 20 AND MONEY TRANSFERS TO BE MADE OVER THE INTERNET TO INCLUDE,
- 21 EITHER BY DETAIL OR A SEPARATE ENTITY, MUST INCLUDE THE AMOUNT OF
- 22 THE FUNDS PASSING TO EACH PERSON, BUSINESS ENTITY OR ORGANIZATION
- 23 RECEIVING FUNDS FROM THE EXPENDITURE; TO AMEND SECTION 23-15-811,
- 24 MISSISSIPPI CODE OF 1972, TO CLARIFY THAT THE MISSISSIPPI ETHICS
- 25 COMMISSION MAY BRING A MANDAMUS ACTION TO COMPEL THE REQUIRED
- 26 CAMPAIGN FINANCE DISCLOSURE REPORTS; TO AMEND SECTION 23-15-813,
- 27 MISSISSIPPI CODE OF 1972, TO MAKE TECHNICAL CHANGES; TO AMEND
- 28 SECTION 23-15-817, MISSISSIPPI CODE OF 1972, TO REQUIRE THAT THE
- 29 LIST OF CANDIDATES WHO FAILED TO FILE A CAMPAIGN FINANCE REPORT BE
- 30 PROVIDED TO THE MISSISSIPPI ETHICS COMMISSION; AND FOR RELATED
- 31 PURPOSES.

HR31\SB2689PH.1J

Andrew Ketchings Clerk of the House of Representatives