By: Senator(s) Burton

To: Accountability, Efficiency, Transparency

## SENATE BILL NO. 2664 (As Sent to Governor)

AN ACT TO AMEND SECTION 83-39-3, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT NO LICENSE SHALL BE ISSUED OR RENEWED FOR ANY PERSON WHO HAS EVER BEEN CONVICTED OF A CRIME THAT THE COMMISSIONER FINDS DIRECTLY RELATES TO THE DUTIES AND RESPONSIBILITIES OF THE 5 BUSINESS OF A PROFESSIONAL BAIL AGENT, SOLICITING BAIL AGENT, OR BAIL ENFORCEMENT AGENT, INCLUDING, BUT NOT LIMITED TO, ANY FELONY THAT INVOLVED AN ACT OF FRAUD, DISHONESTY, OR A BREACH OF TRUST, 7 OR MONEY LAUNDERING; TO PROVIDE THAT THE INSURANCE DEPARTMENT MUST 8 9 APPROVE THE HOURS SUBMITTED FOR PRELICENSING AND CONTINUING 10 EDUCATION REQUIREMENTS; TO REMOVE THE PROVISION THAT PRELICENSING 11 AND CONTINUING EDUCATION REQUIREMENTS MUST BE CLASSROOM HOURS AND 12 NOT CONDUCTED ONLINE; TO REQUIRE THE INSURANCE DEPARTMENT TO ESTABLISH A STATEWIDE ELECTRONIC BONDSMEN REGISTRY FOR EACH PROFESSIONAL BAIL AGENT, LIMITED SURETY AGENT, BAIL SOLICITING 14 1.5 AGENT, BAIL ENFORCEMENT AGENT OR INSURANCE COMPANY WRITING BAIL 16 BONDS TO REGISTER AND MAINTAIN A RECORD OF EACH REQUIRED LICENSE, 17 POWER OF APPOINTMENT AND POWER OF ATTORNEY; TO AMEND SECTION 18 83-39-7, MISSISSIPPI CODE OF 1972, TO REQUIRE THE INSURANCE 19 DEPARTMENT TO SUBMIT A REPORT ON OR BEFORE DECEMBER 1, 2017, TO 20 THE SENATE AND HOUSE OF REPRESENTATIVES COMMITTEES ON 21 ACCOUNTABILITY, EFFICIENCY AND TRANSPARENCY THAT DETAILS THE 22 AMOUNT OF ALL BONDS OR UNDERTAKINGS THAT EACH BAIL BONDSMAN HAS 23 WRITTEN IN THIS STATE ON WHICH THE BAIL BONDSMAN IS ABSOLUTELY OR 24 CONDITIONALLY LIABLE SINCE THE BAIL BOND DATABASE WAS ESTABLISHED BY THE DEPARTMENT; TO AMEND SECTION 83-39-13, MISSISSIPPI CODE OF 25 26 1972, TO REQUIRE EACH PROFESSIONAL BAIL AGENT TO PROVIDE TO THE 27 INSURANCE DEPARTMENT AN ANNUAL FINANCIAL STATEMENT; TO AUTHORIZE 28 THE MISSISSIPPI INSURANCE DEPARTMENT TO ESTABLISH, ON OR BEFORE 29 OCTOBER 1, 2016, A BAIL BOND DATABASE WITHIN THE DEPARTMENT FOR 30 THE REPORTING OF ALL BAIL BONDS WRITTEN BY PERSONAL SURETY AGENTS 31 AND LIMITED SURETY AGENTS IN THIS STATE; TO REQUIRE, BY NOVEMBER 32 15, 2016, THAT EACH BAIL AGENT INPUT HIS OR HER BAIL BOND 33 INFORMATION INTO THE DATABASE FOR ALL BONDS WRITTEN FROM AND AFTER 34 OCTOBER 1, 2016; TO REQUIRE, BY THE FIFTEENTH DAY OF EACH

- 35 SUBSEQUENT MONTH, THAT EACH BAIL AGENT UPDATE THE BAIL BOND
- 36 DATABASE REGARDING HIS OR HER BAIL BOND INFORMATION FOR BAIL BONDS
- 37 WRITTEN FROM AND AFTER OCTOBER 1, 2016, AND THAT EACH UPDATE BE
- 38 CURRENT THROUGH THE LAST DAY OF THE PREVIOUS MONTH; TO PROVIDE
- 39 THAT ANY BAIL AGENT WHO FAILS TO COMPLY WITH THE DATABASE
- 40 REPORTING PROVISIONS SHALL BE ASSESSED A FINE IN AN AMOUNT NOT TO
- 41 EXCEED ONE THOUSAND DOLLARS (\$1,000.00) PER VIOLATION; AND FOR
- 42 RELATED PURPOSES.
- 43 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- SECTION 1. Section 83-39-3, Mississippi Code of 1972, is
- 45 amended as follows:
- 46 83-39-3. (1) No person shall act in the capacity of
- 47 professional bail agent, soliciting bail agent or bail enforcement
- 48 agent, as defined in Section 83-39-1, or perform any of the
- 49 functions, duties or powers of the same unless that person shall
- 50 be qualified and licensed as provided in this chapter. The terms
- of this chapter shall not apply to any automobile club or
- 52 association, financial institution, insurance company or other
- 53 organization or association or their employees who execute bail
- 54 bonds on violations arising out of the use of a motor vehicle by
- 55 their members, policyholders or borrowers when bail bond is not
- 56 the principal benefit of membership, the policy of insurance or of
- 57 a loan to such member, policyholder or borrower.
- 58 (2) (a) No license shall be issued or renewed except in
- 59 compliance with this chapter, and none shall be issued except to
- 60 an individual. No firm, partnership, association or corporation,
- 61 as such, shall be so licensed. No professional bail agent shall
- 62 operate under more than one (1) trade name. A soliciting bail
- 63 agent and bail enforcement agent shall operate only under the

- 64 professional bail agent's name. No license shall be issued to or
- 65 renewed for any person who has ever been convicted of a \* \* \*
- 66 crime that the commissioner finds directly relates to the duties
- 67 and responsibilities of the business of a professional bail agent,
- 68 soliciting bail agent, or bail enforcement agent, including, but
- 69 not limited to, any felony that involves an act of fraud,
- 70 dishonesty, or a breach of trust, or money laundering. No license
- 71 shall be issued to any person who is under twenty-one (21) years
- 72 of age. No person engaged as a law enforcement or judicial
- 73 official or attorney shall be licensed hereunder. A person who is
- 74 employed in any capacity at any jail or corrections facility that
- 75 houses state, county or municipal inmates who are or may be
- 76 eligible for bail, whether the person is a public employee,
- 77 independent contractor, or the employee of an independent
- 78 contractor, may not be licensed under this section.
- 79 (b) (i) No person who is a relative of either a sworn
- 80 state, county or municipal law enforcement official or judicial
- 81 official, or an employee, independent contractor or the
- 82 contractor's employee of any police department, sheriff's
- 83 department, jail or corrections facility that houses or holds
- 84 federal, state, county or municipal inmates who are or may be
- 85 eligible for bail, shall write a bond in the county where the law
- 86 enforcement entity or court in which the person's relative serves
- 87 is located. "Relative" means a spouse, parent, grandparent,
- 88 child, sister, brother, or a consanguineous aunt, uncle, niece or

- 89 nephew. Violation of this prohibition shall result in license
- 90 revocation.
- 91 (ii) No person licensed under this chapter shall
- 92 act as a personal surety agent in the writing of bail during a
- 93 period he or she is licensed as a limited surety agent, as defined
- 94 herein.
- 95 (iii) No person licensed under this chapter shall
- 96 give legal advice or a legal opinion in any form.
- 97 (3) The department is vested with the authority to enforce
- 98 this chapter. The department may conduct investigations or
- 99 request other state, county or local officials to conduct
- 100 investigations and promulgate such rules and regulations as may be
- 101 necessary for the enforcement of this chapter. The department may
- 102 establish monetary fines and collect such fines as necessary for
- 103 the enforcement of such rules and regulations. All fines
- 104 collected shall be deposited in the Special Insurance Department
- 105 Fund for the operation of that agency.
- 106 (4) (a) Each license issued hereunder shall expire
- 107 biennially on the last day of September of each odd-numbered year,
- 108 unless revoked or suspended prior thereto by the department, or
- 109 upon notice served upon the commissioner by the insurer that the
- 110 authority of a limited surety agent to act for or on behalf of
- 111 such insurer had been terminated, or upon notice served upon the
- 112 commissioner that the authority of a soliciting bail agent or bail

- enforcement agent had been terminated by such professional bail agent.
- 115 (b) A soliciting bail agent or bail enforcement agent
- 116 may, upon termination by a professional bail agent or upon his
- 117 cessation of employment with a professional bail agent, be
- 118 relicensed without having to comply with the provisions of
- 119 subsection (7)(a) and (b) of this section, if he has held a
- 120 license in his respective license category within ninety (90) days
- 121 of the new application, meets all other requirements set forth in
- 122 Section 83-39-5 and subsection (7)(b) of this section, and
- 123 notifies the previous professional bail agent in writing that he
- 124 is submitting an application for a new license.
- 125 (5) The department shall prepare and deliver to each
- 126 licensee a license showing the name, address and classification of
- 127 the licensee, and shall certify that the person is a licensed
- 128 professional bail agent, being designated as a personal surety
- 129 agent or a limited surety agent, a soliciting bail agent or a bail
- 130 enforcement agent. In addition, the license of a soliciting bail
- 131 agent or bail enforcement agent, shall show the name of the
- 132 professional bail agent and any other information as the
- 133 commissioner deems proper.
- 134 (6) The commissioner, after a hearing under Section
- 135 83-39-17, may refuse to issue a privilege license for a soliciting
- 136 bail agent to change from one (1) professional bail agent to
- 137 another if he owes any premium or debt to the professional bail

138 agent with whom he is currently licensed. The commissioner, after a hearing under Section 83-39-17, shall refuse to issue a license 139 for a limited surety agent if he owes any premium or debt to an 140 insurer to which he has been appointed. If a license has been 141 142 granted to a limited surety agent or a soliciting bail agent who 143 owed any premium or debt to an insurer or professional bail agent, 144 the commissioner, after a hearing under Section 83-39-17, shall revoke the license. 145

146 (a) Before the issuance of any initial professional (7) bail agent, soliciting bail agent or bail enforcement agent 147 148 license, the applicant shall submit proof of successful completion 149 of forty (40) \* \* \* hours of prelicensing education approved by the \* \* \*  $\underline{\text{Mississippi Insurance}}$  Department unless the applicant is 150 151 currently licensed under this chapter on July 1, 2014, and has 152 maintained that license in compliance with the continuing education requirements of subsection (8) of this section. \* \* \* 153 154 Any applicant who has met all continuing education requirements as 155 set forth in subsection (8)(a) of this section and has been 156 properly licensed under this chapter within ninety (90) days of 157 submitting an application for a license shall not be subject to 158 the prelicensing education requirement.

(b) All applicants for a professional bail agent,

soliciting bail agent or bail enforcement agent license applying

for an original license after July 1, 2014, shall successfully

complete a limited examination by the department for the

164	however, this examination requirement shall not apply to any
165	licensed bail soliciting agent and bail enforcement agent
166	transferring to another professional bail agent license, any
167	licensed bail soliciting agent applying for a bail enforcement
168	agent license, and any licensed bail enforcement agent applying
169	for a bail soliciting agent license. An applicant shall only be
170	required to successfully complete the limited examination once.
171	(c) Beginning on July 1, 2011, in order to assist the
172	department in determining an applicant's suitability for a license
173	under this chapter, the applicant shall submit a set of
174	fingerprints with the submission of an application for license.
175	The department shall forward the fingerprints to the Department of
176	Public Safety for the purpose of conducting a criminal history
177	record check. If no disqualifying record is identified at the
178	state level, the Department of Public Safety shall forward the
179	fingerprints to the Federal Bureau of Investigation for a national
180	criminal history record check. Fees related to the criminal
181	history record check shall be paid by the applicant to the
182	commissioner and the monies from such fees shall be deposited in
183	the special fund in the State Treasury designated as the

restricted lines of business before the license can be issued;

185 (8) (a) Before the renewal of the license of any
186 professional bail agent, soliciting bail agent or bail enforcement

"Insurance Department Fund."

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187	agent,	the	applicant	shall	submit	proof	of	successful	completion
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- 188 of continuing education hours as follows:
- 189 (i) There shall be no continuing education
- 190 required for the first licensure year;
- 191 (ii) Except as provided in subparagraph (i), eight
- 192 (8) \* \* \* hours of continuing education for each year or part of a
- 193 year of the two-year license period, for a total of sixteen (16)
- 194 hours per license period.
- 195 (b) If an applicant for renewal failed to obtain the
- 196 required eight (8) hours for each year of the license period
- 197 during the actual license year in which the education was required
- 198 to be obtained, the applicant shall not be eligible for a renewal
- 199 license but shall be required to obtain an original license and be
- 200 subject to the education requirements set forth in subsection (7).
- 201 The commissioner shall not be required to comply with Section
- 202 83-39-17 in denying an application for a renewal license under
- 203 this paragraph (b).
- 204 (c) The education hours required under this subsection
- 205 (8) shall \* \* \* be approved by the \* \* \* Mississippi Insurance
- 206 Department.
- 207 (d) The continuing education requirements under this
- 208 subsection (8) shall not be required for renewal of a bail agent
- 209 license for any applicant who is sixty-five (65) years of age and
- 210 who has been licensed as a bail agent for a continuous period of
- 211 twenty (20) years immediately preceding the submission of the

212 $$ application as evidenced by submission of an affidavit, unde	212	application	as	evidenced	by	submission	of	an	affidavit,	unde
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- 213 oath, on a form prescribed by the department, signed by the
- 214 licensee attesting to satisfaction of the age, licensing, and
- 215 experience requirements of this paragraph (d).
- 216 (9) No license as a professional bail agent shall be issued
- 217 unless the applicant has been duly licensed by the department as a
- 218 soliciting bail agent for a period of three (3) consecutive years
- 219 immediately preceding the submission of the application. However,
- 220 this subsection (9) shall not apply to any person who was licensed
- 221 as a professional bail agent before July 1, 2011.
- 222 (10) A nonresident person may be licensed as a professional
- 223 bail agent, bail soliciting agent or bail enforcement agent if:
- 224 (a) The person's home state awards licenses to
- 225 residents of this state on the same basis; and
- 226 (b) The person has satisfied all requirements set forth
- 227 in this chapter.
- 228 (11) On or before October 1, 2016, the Insurance Department
- 229 shall establish a statewide Electronic Bondsmen Registry for all
- 230 licenses, powers of appointment and powers of attorney requiring
- 231 registration under this section. Once established, each
- 232 professional bail agent, limited surety agent, bail soliciting
- 233 agent, bail enforcement agent or insurance company writing bail
- 234 bonds shall be required under this subsection (11) to register and
- 235 maintain a record of each required license, power of appointment
- 236 and power of attorney in the registry. Failure to comply with

237	this provision will subject the agent to the penalties provided in
238	Section 83-39-29.
239	SECTION 2. Section 83-39-7, Mississippi Code of 1972, is
240	amended as follows:
241	83-39-7. (1) $\underline{\text{(a)}}$ Each applicant for a professional bail
242	agent license who acts as personal surety shall be required to
243	post a qualification bond in the amount of Thirty Thousand Dollars
244	(\$30,000.00).
245	(b) The Insurance Department shall submit a report to
246	the Senate and House of Representatives Committees on
247	Accountability, Efficiency and Transparency that details the
248	amount of all bonds or undertakings that each bail bondsman has
249	written in this state on which the bail bondsman is absolutely or
250	conditionally liable since the Bail Bond Database was established
251	by the department. The report shall be submitted on or before
252	December 1, 2017. The report shall also include the number of
253	bail bondsmen who have failed to comply with the database
254	reporting requirements, if any, the technical issues that may have
255	occurred since the database was established and any suggested
256	legislation to ensure each bail bondsman's continued compliance
257	with the database reporting requirements.
258	(2) The qualification bond shall be made by depositing with
259	the commissioner the aforesaid amount of bonds of the United
260	States, the State of Mississippi or any agency or subdivision

thereof, or a certificate of deposit issued by an institution

262 whose deposits are insured by the Federal Deposit Insurance 263 Corporation and made payable jointly to the owner and the 264 Department of Insurance, or shall be written by an insurer as 265 defined in this chapter, shall meet the specifications as may be 266 required and defined in this chapter, and shall meet such 267 specifications as may be required and approved by the department. 268 The bond shall be conditioned upon the full and prompt payment of 269 any bail bond issued by such professional bail agent into the 270 court ordering the bond forfeited. The bond shall be to the people of the State of Mississippi in favor of any court of this 271 state, whether municipal, justice, county, circuit, Supreme or 272 273 other court.

(3) If any bond issued by a professional bail agent is declared forfeited and judgment entered thereon by a court of proper jurisdiction as authorized in Section 99-5-25, and the amount of the bond is not paid within ninety (90) days, that court shall order the department to declare the qualification bond of the professional bail agent to be forfeited and the license revoked. If the bond was not forfeited correctly under Section 99-5-25, it shall be returned to the court as uncollectible. The department shall then order the surety on the qualification bond to deposit with the court an amount equal to the amount of the bond issued by the professional bail agent and declared forfeited by the court, or the amount of the qualification bond, whichever is the smaller amount. The department shall, after hearing held

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287	upon not less than ten (10) days' written notice, suspend the
288	license of the professional bail agent until such time as another
289	qualification bond in the required amount is posted with the
290	department. The revocation of the license of the professional
291	bail agent shall also serve to revoke the license of each
292	soliciting bail agent and bail enforcement agent employed or used
293	by such professional bail agent. In the event of a final judgment
294	of forfeiture of any bail bond written under the provisions of
295	this chapter, the amount of money so forfeited by the final
296	judgment of the proper court, less all accrued court costs and
297	excluding any interest charges or attorney's fees, shall be
298	refunded to the bail agent or his insurance company upon proper
299	showing to the court as to which is entitled to same, provided the
300	defendant in such cases is returned to the sheriff of the county
301	to which the original bail bond was returnable within twelve (12)
302	months of the date of such final judgment, or proof made of
303	incarceration of the defendant in another jurisdiction, and that a
304	"Hold Order" has been placed upon the defendant for return of the
305	defendant to the sheriff upon release from the other jurisdiction,
306	the return to the sheriff to be the responsibility of the
307	professional bail agent * * *, then the bond forfeiture shall be
308	stayed and remission made upon petition to the court, in the
309	amount found in the court's discretion to be just and proper. A
310	bail agent licensed under this chapter shall have a right to apply
311	for and obtain from the proper court an extension of time delaying

- 312 a final judgment of forfeiture if such bail agent can
- 313 satisfactorily establish to the court wherein such forfeiture is
- 314 pending that the defendant named in the bail bond is lawfully in
- 315 custody outside of the State of Mississippi.
- 316 (  $\star$   $\star$   $\star$ 4) The qualification bond may be released by the
- 317 department to the professional bail personal surety agent upon an
- 318 order to release the qualification bond issued by a court of
- 319 competent jurisdiction, or upon written request to the department
- 320 by the professional bail personal surety agent no earlier than
- 321 five (5) years after the expiration date of his last license.
- 322 **SECTION 3.** Section 83-39-13, Mississippi Code of 1972, is
- 323 amended as follows:
- 324 83-39-13. (1) Each professional bail agent licensed under
- 325 this chapter, under oath, shall \* \* \* provide to the Insurance
- 326 Department an annual financial statement. The annual financial
- 327 statement shall show assets, liabilities and net worth as of the
- 328 end of the most recent calendar year. The statement shall be
- 329 submitted annually to the department by June 1.
- 330 (2) (a) For purposes of applicable examinations, a
- 331 professional bail agent licensed in this state shall maintain at
- 332 least one (1) office physically located in any municipality or
- 333 county in this state, to serve as his principal place of business
- 334 operations where records pertaining to his bail agent business
- 335 conducted in Mississippi are maintained and this office location
- 336 shall be registered with the Insurance Department \* \* \*.

337	(b) When applying for an original or renewal license as
338	a professional bail agent, the applicant shall indicate the
339	address of the office location to serve as his principal place of
340	business operations, and this address shall be evidenced on the
341	face of the license issued to the licensee.
342	(c) If for any reason the professional bail agent
343	changes the location of his principal place of business
344	operations, removes to another state, or no longer continues in
345	the profession as a bail agent, the bail agent shall register the
346	new location with the department, or notify the department of his
347	removal from the state or his cessation of business as a
348	professional bail agent as appropriate.
349	(3) On or before October 1, 2016, the Mississippi Insurance
350	Department shall establish a Bail Bond Database within the
351	department for the reporting of all bail bonds written by personal
352	surety agents and limited surety agents in this state. By
353	November 15, 2016, each bail agent must input his or her bail bond
354	information into the Bail Bond Database for all bonds written from
355	and after October 1, 2016. By the fifteenth day of each
	and after october 1, 2010. By the fifteenth day of each
356	subsequent month, each bail agent must update the Bail Bond
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	subsequent month, each bail agent must update the Bail Bond
357	subsequent month, each bail agent must update the Bail Bond  Database regarding his or her bail bond information for bail bonds

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- 362 Thousand Dollars (\$1,000.00) per violation.
- 363 **SECTION 4.** This act shall take effect and be in force from
- and after July 1, 2016, and shall stand repealed on July 1, 2018.