MISSISSIPPI LEGISLATURE

By: Representatives Smith, Dixon

To: Ways and Means

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1596

1 AN ACT TO AUTHORIZE THE ISSUANCE OF STATE GENERAL OBLIGATION 2 BONDS IN THE AMOUNT OF \$1,000,000.00 TO PROVIDE MATCHING FUNDS FOR 3 FEDERAL FUNDS FOR THE WATER POLLUTION CONTROL REVOLVING FUND; TO 4 AMEND SECTION 49-17-85, MISSISSIPPI CODE OF 1972, TO AUTHORIZE 5 INTEREST AND INVESTMENT EARNINGS ON MONEY IN THE WATER POLLUTION 6 CONTROL REVOLVING FUND TO BE UTILIZED TO PAY DEBT SERVICE ON THE 7 BONDS AUTHORIZED TO BE ISSUED BY THIS ACT; AND FOR RELATED 8 PURPOSES.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 10 SECTION 1. (1) As used in this section, the following words 11 shall have the meanings ascribed herein unless the context clearly 12 requires otherwise:

(a) "Accreted value" of any bonds means, as of any date 13 14 of computation, an amount equal to the sum of (i) the stated initial value of such bond, plus (ii) the interest accrued thereon 15 16 from the issue date to the date of computation at the rate, compounded semiannually, that is necessary to produce the 17 approximate yield to maturity shown for bonds of the same 18 19 maturity. 20 "State" means the State of Mississippi. (b)

21 (c) "Commission" means the State Bond Commission.

22 (2)The Commission on Environmental Quality, at one (a) 23 time, or from time to time, may declare by resolution the necessity for issuance of general obligation bonds of the State of 24 25 Mississippi to provide funds for the Water Pollution Control 26 Revolving Fund established in Section 49-17-85. Upon the adoption 27 of a resolution by the Commission on Environmental Quality declaring the necessity for the issuance of any part or all of the 28 29 general obligation bonds authorized by this subsection, the 30 Commission on Environmental Quality shall deliver a certified copy of its resolution or resolutions to the commission; however, the 31 32 Commission on Environmental Quality shall declare the necessity for the issuance of bonds only in the amount necessary to match 33 34 projected federal funds available through the following federal 35 fiscal year. Upon receipt of such resolution, the commission, in 36 its discretion, may act as the issuing agent, prescribe the form 37 of the bonds, determine the appropriate method for sale of the 38 bonds, advertise for and accept bids or negotiate the sale of the bonds, issue and sell the bonds so authorized to be sold, and do 39 40 any and all other things necessary and advisable in connection 41 with the issuance and sale of such bonds. The total amount of 42 bonds issued under this section shall not exceed One Million Dollars (\$1,000,000.00). 43

(b) The proceeds of bonds issued pursuant to this
subsection shall be deposited into the Water Pollution Control
Revolving Fund created pursuant to Section 49-17-85.

47 (3) The principal of and interest on the bonds authorized under this section shall be payable in the manner provided in this 48 Such bonds shall bear such date or dates, be in such 49 section. denomination or denominations, bear interest at such rate or rates 50 51 (not to exceed the limits set forth in Section 75-17-101, 52 Mississippi Code of 1972), be payable at such place or places 53 within or without the State of Mississippi, shall mature 54 absolutely at such time or times not to exceed twenty-five (25) 55 years from date of issue, be redeemable before maturity at such time or times and upon such terms, with or without premium, shall 56 57 bear such registration privileges, and shall be substantially in 58 such form, all as shall be determined by resolution of the 59 commission.

60 The bonds authorized by this section shall be signed by (4)the chairman of the commission, or by his facsimile signature, and 61 the official seal of the commission shall be affixed thereto, 62 63 attested by the secretary of the commission. The interest coupons, if any, to be attached to such bonds may be executed by 64 65 the facsimile signatures of such officers. Whenever any such 66 bonds shall have been signed by the officials designated to sign 67 the bonds who were in office at the time of such signing but who may have ceased to be such officers before the sale and delivery 68 of such bonds, or who may not have been in office on the date such 69 70 bonds may bear, the signatures of such officers upon such bonds and coupons shall nevertheless be valid and sufficient for all 71

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purposes and have the same effect as if the person so officially signing such bonds had remained in office until their delivery to the purchaser, or had been in office on the date such bonds may bear. However, notwithstanding anything herein to the contrary, such bonds may be issued as provided in the Registered Bond Act of the State of Mississippi.

(5) All bonds and interest coupons issued under the
provisions of this section have all the qualities and incidents of
negotiable instruments under the provisions of the Uniform
Commercial Code, and in exercising the powers granted by this
section, the commission shall not be required to and need not
comply with the provisions of the Uniform Commercial Code.

84 (6) The commission shall act as the issuing agent for the 85 bonds authorized under this section, prescribe the form of the 86 bonds, determine the appropriate method for sale of the bonds, 87 advertise for and accept bids or negotiate the sale of the bonds, 88 issue and sell the bonds so authorized to be sold, pay all fees and costs incurred in such issuance and sale, and do any and all 89 90 other things necessary and advisable in connection with the issuance and sale of such bonds. The commission is authorized and 91 92 empowered to pay the costs that are incident to the sale, issuance 93 and delivery of the bonds authorized under this section from the proceeds derived from the sale of such bonds. The commission may 94 95 sell such bonds on sealed bids at public sale or may negotiate the sale of the bonds for such price as it may determine to be for the 96

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97 best interest of the State of Mississippi. All interest accruing98 on such bonds so issued shall be payable semiannually or annually.

99 If the bonds are to be sold on sealed bids at public sale, 100 notice of the sale of any such bonds shall be published at least 101 one time, not less than ten (10) days before the date of sale, and 102 shall be so published in one or more newspapers published or 103 having a general circulation in the City of Jackson, Mississippi, 104 selected by the commission.

The commission, when issuing any bonds under the authority of this section, may provide that bonds, at the option of the State of Mississippi, may be called in for payment and redemption at the call price named therein and accrued interest on such date or dates named therein.

110 The bonds issued under the provisions of this section (7)111 are general obligations of the State of Mississippi, and for the 112 payment thereof the full faith and credit of the State of 113 Mississippi is irrevocably pledged. Interest and investment earnings on money in the Water Pollution Control Revolving Fund 114 115 shall be utilized to pay the principal and interest on such bonds 116 as they become due. If the interest and investment earnings of 117 the fund and any funds appropriated by the Legislature are 118 insufficient to pay the principal of and the interest on such bonds as they become due, then the deficiency shall be paid by the 119 120 State Treasurer from any funds in the State Treasury not otherwise

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121 appropriated. All such bonds shall contain recitals on their 122 faces substantially covering the provisions of this section.

123 Upon the issuance and sale of bonds under the provisions (8) 124 of this section, the commission shall transfer the proceeds of any 125 such sale or sales to the Water Pollution Control Revolving Fund 126 created in Section 49-17-85. After the transfer of the proceeds 127 of any such sale or sales to the Water Pollution Control Revolving 128 Fund, any investment earnings or interest earned on the proceeds 129 of such bonds shall be deposited to the credit of the Water Pollution Control Revolving Fund and shall be used only for the 130 purposes provided in Section 49-17-85. The proceeds of such bonds 131 132 shall be disbursed solely upon the order of the Commission on 133 Environmental Quality under such restrictions, if any, as may be 134 contained in the resolution providing for the issuance of the 135 bonds.

136 (9)The bonds authorized under this section may be issued 137 without any other proceedings or the happening of any other conditions or things other than those proceedings, conditions and 138 139 things which are specified or required by this section. Any 140 resolution providing for the issuance of bonds under the 141 provisions of this section shall become effective immediately upon its adoption by the commission, and any such resolution may be 142 adopted at any regular or special meeting of the commission by a 143 majority of its members. 144

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145 (10)The bonds authorized under the authority of this 146 section may be validated in the Chancery Court of the First Judicial District of Hinds County, Mississippi, in the manner and 147 with the force and effect provided by Chapter 13, Title 31, 148 149 Mississippi Code of 1972, for the validation of county, municipal, 150 school district and other bonds. The notice to taxpayers required by such statutes shall be published in a newspaper published or 151 having a general circulation in the City of Jackson, Mississippi. 152

153 (11) Any holder of bonds issued under the provisions of this 154 section or of any of the interest coupons pertaining thereto may, either at law or in equity, by suit, action, mandamus or other 155 156 proceeding, protect and enforce any and all rights granted under 157 this section, or under such resolution, and may enforce and compel 158 performance of all duties required by this section to be 159 performed, in order to provide for the payment of bonds and 160 interest thereon.

161 (12) All bonds issued under the provisions of this section shall be legal investments for trustees and other fiduciaries, and 162 163 for savings banks, trust companies and insurance companies 164 organized under the laws of the State of Mississippi, and such 165 bonds shall be legal securities which may be deposited with and 166 shall be received by all public officers and bodies of this state and all municipalities and political subdivisions for the purpose 167 168 of securing the deposit of public funds.

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169 (13) Bonds issued under the provisions of this section and 170 income therefrom shall be exempt from all taxation in the State of 171 Mississippi.

(14) The proceeds of the bonds issued under this section shall be used solely for the purposes therein provided, including the costs incident to the issuance and sale of such bonds.

The State Treasurer is authorized, without further 175 (15)176 process of law, to certify to the Department of Finance and 177 Administration the necessity for warrants, and the Department of Finance and Administration is authorized and directed to issue 178 179 such warrants, in such amounts as may be necessary to pay when due 180 the principal of, premium, if any, and interest on, or the 181 accreted value of, all bonds issued under this section; and the 182 State Treasurer shall forward the necessary amount to the designated place or places of payment of such bonds in ample time 183 184 to discharge such bonds, or the interest thereon, on the due dates 185 thereof.

(16) This section shall be deemed to be full and complete authority for the exercise of the powers therein granted, but this section shall not be deemed to repeal or to be in derogation of any existing law of this state.

190 SECTION 2. Section 49-17-85, Mississippi Code of 1972, is 191 amended as follows:

49-17-85. (1) There is established in the State Treasury a
fund to be known as the "Water Pollution Control Revolving Fund"

H. B. No. 1596 **~ OFFICIAL ~** 16/HR43/R2085CS PAGE 8 (BS\EW) which shall be administered by the commission acting through the department. The revolving fund may receive bond proceeds and funds appropriated or otherwise made available by the Legislature in any manner and funds from any other source, public or private. The revolving fund shall be maintained in perpetuity for the purposes established in this section.

(2) There is established in the State Treasury a fund to be known as the "Water Pollution Control Hardship Grants Fund," which shall be administered by the commission acting through the department. The grants fund shall be maintained in perpetuity for the purposes established in this section. Any interest earned on monies in the grants fund shall be credited to that fund.

206 (3) The commission shall promulgate regulations for the 207 administration of the revolving fund program, the hardship grants 208 program and for related programs authorized under this section. The regulations shall be in accordance with the federal Water 209 210 Quality Act of 1987, as amended, and regulations and guidance 211 issued under that act. The commission may enter into 212 capitalization grant agreements with the United States 213 Environmental Protection Agency and may accept capitalization 214 grant awards made under Title VI of the Water Quality Act of 1987, 215 as amended.

(4) The commission shall establish a loan program which
shall commence after October 1, 1988, to assist political
subdivisions in the construction of water pollution control

H. B. No. 1596 **~ OFFICIAL ~** 16/HR43/R2085CS PAGE 9 (BS\EW) 219 projects. Loans from the revolving fund may be made to political 220 subdivisions as set forth in a loan agreement in amounts not 221 exceeding one hundred percent (100%) of eligible project costs as 222 established by the commission. Notwithstanding loan amount limitations set forth in Section 49-17-61, the commission may 223 224 require local participation or funding from other sources, or 225 otherwise limit the percentage of costs covered by loans from the 226 revolving fund. The commission may establish a maximum amount for 227 any loan in order to provide for broad and equitable participation 228 in the program.

229 (5) The commission shall establish a hardship grants program 230 for rural communities, which shall commence after July 1, 1997, to 231 assist severely economically disadvantaged small rural political 232 subdivisions in the construction of water pollution control 233 projects. The commission may receive and administer state or 234 federal funds, or both, appropriated for the operation of this 235 grants program and may take all actions necessary to implement the 236 program in accordance with the federal hardship grants program. 237 The hardship grants program shall operate in conjunction with the 238 revolving loan program administered under this section.

(6) The commission shall act for the state in all matters and with respect to all determinations under Title VI of the federal Water Quality Act of 1987, as amended, and the federal Omnibus Appropriations and Recision Act of 1996.

243 (7) Except as otherwise provided in this section, the 244 revolving fund may be used only:

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(a) To make loans on the condition that:

(i) The loans are made at or below market interest rates, at terms not to exceed the maximum time allowed by federal law after project completion; the interest rate and term may vary from time to time and from loan to loan at the discretion of the commission;

(ii) Periodic principal and interest payments will commence when required by the commission but not later than one (1) year after project completion and all loans will be fully amortized when required by the commission but not later than the maximum time allowed by federal law after project completion;

256 (iii) The recipient of a loan will establish a 257 dedicated source of revenue for repayment of loans;

(b) To buy or refinance the debt obligation of political subdivisions at or below market rates, where the debt obligations were incurred after March 7, 1985, and where the projects were constructed in compliance with applicable federal and state regulations;

(c) To guarantee, or purchase insurance for,
obligations of political subdivisions where the action would
improve credit market access or reduce interest rates;
(d) To provide loan guarantees for similar revolving

funds established by municipalities or intermunicipal agencies;

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(e) To earn interest on fund accounts;

269 (f) To establish nonpoint source pollution control 270 management programs;

271 (g) To establish estuary conservation and management 272 programs;

(h) For the reasonable costs of administering the revolving fund and conducting activities under this act, subject to the limitations established in Section 603(d)(7) of Title VI of the federal Clean Water Act, as amended, and subject to annual appropriation by the Legislature;

(i) In connection with the issuance, sale and purchase
of bonds under Section 31-25-1 et seq., related to the funding of
projects, to provide security or a pledge of revenues for the
repayment of the bonds; and

282 To pay the principal and interest on bonds issued (i) 283 pursuant to Section 11 of Chapter 580, Laws of 2007, Section 1 of 284 Chapter 492, Laws of 2008, Section 47 of Chapter 557, Laws of 285 2009, Section 45 of Chapter 533, Laws of 2010, Section 3 of 286 Chapter 480, Laws of 2011, * * * Section 36 of Chapter 569, Laws 287 of 2013, and Section 1 of this act as they become due; however, 288 only interest and investment earnings on money in the fund may be 289 utilized for this purpose.

(8) The hardship grants program shall be used only to
provide hardship grants consistent with the federal hardship
grants program for rural communities, regulations and guidance

H. B. No. 1596 **~ OFFICIAL ~** 16/HR43/R2085CS PAGE 12 (BS\EW) issued by the United States Environmental Protection Agency, subsections (3) and (5) of this section and regulations promulgated and guidance issued by the commission under this section.

(9) The commission shall establish by regulation a system of priorities and a priority list of projects eligible for funding with loans from the revolving fund.

300 (10) The commission may provide a loan from the revolving 301 fund only with respect to a project if that project is on the 302 priority list established by the commission.

303 (11)The revolving fund shall be credited with all payments 304 of principal and interest derived from the fund uses described in 305 subsection (7) of this section. However, notwithstanding any 306 other provision of law to the contrary, all or any portion of 307 payments of principal and interest derived from the fund uses 308 described in subsection (7) of this section may be designated or 309 pledged for repayment of a loan as provided for in Section 310 31-25-28 in connection with a loan from the Mississippi 311 Development Bank.

(12) The commission may establish and collect fees to defray the reasonable costs of administering the revolving fund if it determines that the administrative costs will exceed the limitations established in Section 603(d)(7) of Title VI of the federal Clean Water Act, as amended. The administration fees may be included in loan amounts to political subdivisions for the

318 purpose of facilitating payment to the commission. The fees may 319 not exceed five percent (5%) of the loan amount.

320 Except as otherwise provided in this section, the (13)321 commission may, on a case-by-case basis and to the extent allowed 322 by federal law, renegotiate the payment of principal and interest 323 on loans made under this section to the six (6) most southern 324 counties of the state covered by the Presidential Declaration of 325 Major Disaster for the State of Mississippi (FEMA-1604-DR) dated 326 August 29, 2005, and to political subdivisions located in such 327 counties; however, the interest on the loans shall not be forgiven 328 for a period of more than twenty-four (24) months and the maturity 329 of the loans shall not be extended for a period of more than 330 forty-eight (48) months.

(14) The commission may, on a case-by-case basis and to the extent allowed by federal law, renegotiate the payment of principal and interest on loans made under this section to Hancock County as a result of coverage under the Presidential Declaration of Major Disaster for the State of Mississippi (FEMA-1604-DR) dated August 29, 2005, and to political subdivisions located in Hancock County.

338 **SECTION 3.** This act shall take effect and be in force from 339 and after July 1, 2016.

H. B. No. 1596 16/HR43/R2085CS PAGE 14 (BS\EW) H. B. No. 1596 ST: Bonds; authorize issuance for the Water Pollution Control Revolving Fund.