By: Representatives Reynolds, Beckett, Horan To: Local and Private Legislation

HOUSE BILL NO. 1585

- AN ACT TO AMEND CHAPTER 999, LOCAL AND PRIVATE LAWS OF 1997, 2 AS AMENDED BY CHAPTER 944, LOCAL AND PRIVATE LAWS OF 2004, TO
- 3 AUTHORIZE THE GRENADA COUNTY BOARD OF SUPERVISORS TO CONTRACT WITH
- 4 THE UNITED STATES AND ANY STATE OR STATES FOR THE HOUSING OF
- 5 MINIMUM OR MEDIUM SECURITY OFFENDERS WHO ARE IN THE CUSTODY OF
- 6 THOSE JURISDICTIONS; AND FOR RELATED PURPOSES.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 8 SECTION 1. Chapter 999, Local and Private Laws of 1997, as
- 9 amended by Chapter 944, Local and Private Laws of 2004, is amended
- 10 as follows:
- 11 Section 1. The Grenada County Board of Supervisors, in its
- 12 discretion, may contract with a private entity for the
- 13 construction, lease, acquisition, improvement, operation and
- 14 management of a private county jail.
- 15 Section 2. (1) A contract for the private operation of a
- 16 county jail shall not be entered into unless the contractor has
- 17 demonstrated that it has:
- 18 (a) The qualifications, experience and management
- 19 personnel necessary to carry out the terms of the contract.

- 20 (b) The ability to expedite the siting, design and 21 construction of a private county jail.
- (c) The ability to comply with applicable federal and
- 23 state laws, court orders and national correctional standards.
- 24 (d) A history of successful operation and management of other private county jails.
- 26 (2) A jail shall at all times comply with all federal and 27 state laws, and all applicable court orders.
- 28 (3) (a) A contract for private incarceration shall not be
 29 entered into unless the cost of the private operation, including
 30 the county's cost for monitoring the private operation, offers a
 31 cost savings of at least ten percent (10%) to the board of
 32 supervisors for at least the same level and quality of service
- 34 (b) The board of supervisors shall contract annually
 35 with a certified public accounting firm to establish a county
 36 offender cost per day for a comparable county jail. The county
 37 offender cost per day shall be certified annually. The certified
 38 cost shall be used as the basis for measuring the validity of the
 39 ten percent (10%) savings of the contractor costs.
- 40 (4) The rates and benefits for correctional services shall 41 be negotiated based upon American Correction Association 42 Standards, state law and court orders.
- Section 3. The initial contract for the operation of a jail or for incarceration of offenders therein shall be for a period of

offered by the sheriff.

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- 45 not more than five (5) years with an option to renew for an
- 46 additional period of two (2) years. Contracts for construction,
- 47 purchase or lease of a jail shall not exceed a term of twenty (20)
- 48 years. The contracts shall provide that the contractor shall
- 49 convey the jail to the county, at the option of the county, for a
- 50 total consideration of One Dollar (\$1.00). Any contract for
- 51 housing shall be subject to annual appropriation by the board of
- 52 supervisors.
- 53 Section 4. (1) A contractor's employees serving as
- 54 "jailers" shall be allowed to use force only while on the grounds
- of a jail, while transporting offenders, and while pursuing
- 56 escapees from a jail.
- 57 (2) Private jailers may use only such nondeadly force as the
- 58 circumstances require in the following situations: to prevent the
- 59 commission of a felony or misdemeanor, including escape; to defend
- oneself or others against physical assault; to prevent serious
- 61 damage to property; to enforce institutional regulations and
- 62 orders; and to prevent or quell a riot.
- 63 (3) Private jailers, who have been appropriately certified
- 64 as determined by the contracting agency and trained pursuant to
- 65 the provisions of subsection (4), shall have the right to carry
- 66 and use firearms and shall exercise such authority and may use
- 67 deadly force to prevent an act that could result in death or
- 68 serious bodily injury to oneself or to another person.

69 (4)	Private	iailers	shall	be	trained	in	the	use	of	force	and

- 70 the use of firearms in accordance with American Correction
- 71 Association Standards, and shall be trained, at the private
- 72 contractor's expense, for at least the minimum number of hours
- 73 that public personnel are currently trained.
- 74 Section 5. All employees of a jail operated pursuant to this
- 75 act must receive, at a minimum, the same quality and quantity of
- 76 training as that required by the state for sheriffs and deputy
- 77 sheriffs. All training expenses shall be the responsibility of
- 78 the contractor.
- 79 Section 6. A contract for jail services shall not be entered
- 80 into unless the following requirements are met:
- 81 (a) In addition to fire and casualty insurance, the
- 82 contractor shall provide at least Five Million Dollars
- 83 (\$5,000,000.00) of liability insurance, specifically including
- 84 insurance for civil rights claims. The liability insurance shall
- 85 be issued by an insurance company with a rating of at least an A-
- 86 according to A.M. Best Standards. In determining the adequacy of
- 87 such insurance, the board of supervisors shall determine whether:
- 88 (i) The insurance is adequate to protect the
- 89 county from any and all actions by a third party against the
- 90 contractor or the county as a result of the contract;
- 91 (ii) The insurance is adequate to protect the
- 92 county against any and all claims arising as a result of any
- 93 occurrence during the term of the contract;

94	(iii) The insurance is adequate to assure the
95	contractor's ability to fulfill its contract with the county in
96	all respects, and to assure that the contractor is not limited in
97	this ability because of financial liability which results from
98	judgments; and

- 99 (iv) The insurance is adequate to satisfy such 100 other requirements specified by an independent risk 101 management/actuarial firm.
- 102 The sovereign immunity of the state or the county (b) 103 shall not apply to the contractor. Neither the contractor nor the 104 insurer of the contractor may plead the defense of sovereign 105 immunity in any action arising out of the performance of the 106 contract.
- 107 The contractor shall post a performance bond to (C) assure the contractor's faithful performance of the specifications 108 109 and conditions of the contract. The bond is required throughout 110 the term of the contract. The terms and conditions must be approved by the board of supervisors and the approval is a 111 112 condition precedent to the contract taking effect.
- 113 The contractor shall defend any suit or claim (d) 114 brought against Grenada County arising out of any act or omission 115 in the operation of a private jail and shall hold the county 116 harmless from the claim or suit. The contractor shall be solely 117 responsible for the payment of any legal or other costs relative to any such claim or suit. The contractor shall reimburse the 118

119	county for any costs that it may incur as a result of the claim or
120	suit immediately upon being submitted a statement therefor by the
121	board of supervisors.

The duties and obligations of the contractor pursuant to this subsection shall include, but not be limited to, any claim or suit brought under any federal or state civil rights or offenders' rights statutes or pursuant to any rights recognized by common law or case law, or federal or state constitutions.

Any suit brought or claim made arising out of any act or omission in the operation of a private jail shall be made or brought against the contractor and not the board of supervisors.

Section 7. A plan shall be developed and certified by the commissioner which demonstrates the method by which the county would resume control of the jail upon contract termination.

Section 8. (1) A public official or an employee of the county, who has duties or responsibilities related to the contracting, constructing, leasing, acquiring or operating a private jail, may not become an employee, consultant or contract vendor to a private entity which provides the jail or services to the county within one (1) year after the termination of his service or employment.

140 (2) Any person violating this section shall be guilty of a
141 misdemeanor and punished by a fine of not less than Five Hundred
142 Dollars (\$500.00) but not more than One Thousand Dollars
143 (\$1,000.00).

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144	Section 9. (a) In addition to the authority and powers
145	granted under Sections 1 though 8 of this act, the board of
146	supervisors, in its discretion, may contract with the United
147	States and its territories or any state or states or any political
148	subdivision thereof to provide for housing, care and control in a
149	facility for such offenders who are in the custody of the
150	jurisdiction, who are classified as minimum or medium security
151	offenders, who do not have histories of escape, and who are
152	sentenced to terms of incarceration for conviction of a felony, or
153	who are sentenced to terms of incarceration for a misdemeanor,
154	provided that the incarceration in the facility for a misdemeanor
155	is consistent with American Correctional Association Standards
156	relating to the incarceration of offenders convicted of more
157	serious offenses, to enter into agreements relating thereto which
158	may extend for time periods that are acceptable to the parties,
159	notwithstanding any provision or rule of law to the contrary, and
160	to exercise all powers necessary or desirable in connection with
161	the operation of a prison or other type of correctional facility,
162	including, but not limited to, the power to incarcerate offenders
163	described above.
164	(b) Further, the board of supervisors in its
165	discretion, may contract with the Department of Corrections or
166	other appropriate state, federal or local entity for the
167	inspection, monitoring or provision of any assistance necessary or

168	desirable to maintain suitable, safe and secure correctional
169	facilities.
170	(c) The board of supervisors shall not contract for the
171	housing, care or control of maximum security offenders under this
172	subsection.
173	SECTION 2. This act shall take effect and be in force from

174 and after its passage.