By: Representatives Beckett, Dixon To: Public Utilities

## HOUSE BILL NO. 1215 (As Passed the House)

AN ACT TO AMEND SECTION 77-13-3, MISSISSIPPI CODE OF 1972, TO EXEMPT CERTAIN ACTIVITY BY GOVERNMENT ENTITIES IN THEIR RIGHTS-OF-WAY FROM THE LAWS REGULATING THE EXCAVATION OF UNDERGROUND UTILITY LINES; TO CREATE SECTION 77-13-27, MISSISSIPPI 5 CODE OF 1972, TO CREATE THE UNDERGROUND PIPELINE FACILITIES 6 ADVISORY COMMITTEE AND TO PROVIDE FOR ITS MEMBERS; TO CREATE 7 SECTION 77-13-29, MISSISSIPPI CODE OF 1972, TO CREATE THE UNDERGROUND FACILITIES DAMAGE PREVENTION BOARD; TO CREATE SECTION 8 9 77-13-31, MISSISSIPPI CODE OF 1972, TO PRESCRIBE THE POWERS OF THE BOARD; TO CREATE SECTION 77-13-33, MISSISSIPPI CODE OF 1972, TO 10 11 PROVIDE FOR INVESTIGATIONS OF COMPLAINTS OF VIOLATIONS OF THE 12 CHAPTER; TO CREATE SECTION 77-13-35 TO CREATE THE UNDERGROUND 13 DAMAGE PREVENTION FUND WHEREIN ALL CIVIL PENALTIES SHALL BE DEPOSITED; TO CREATE SECTION 73-13-37, MISSISSIPPI CODE OF 1972, 14 TO PROVIDE THE SCOPE OF AUTHORITY; AND FOR RELATED PURPOSES. 1.5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 16 17 SECTION 1. Section 77-13-3, Mississippi Code of 1972, is amended as follows: 18

21 (a) "Excavate or excavation" shall mean any operation

following meanings when found in this chapter:

77-13-3. The words defined in this section shall have the

22 in which earth, rock or other material or mass of material on or

23 below the ground is moved or otherwise displaced by any means,

24 except: (i) the tilling of the soil less than twenty-four (24)

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    inches in depth for agricultural purposes; or (ii) an operation in
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    which earth, rock or other material or mass of material on or
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    below the ground is moved or otherwise displaced to a depth of
    less than twelve (12) inches on private property by the property
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    owner without the use of mechanical excavating equipment; or (iii)
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    an operation in which earth, rock or other material or mass of
    material on or below the ground is moved or otherwise displaced
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    without the use of mechanical excavating equipment to a depth of
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    less than twelve (12) inches on private property by an excavator
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    who is not the property owner, except when such excavation is in a
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    clearly marked underground facility right-of-way; or (iv) routine
    railroad maintenance activities conducted within the track
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    structure, drainage ditches, or within the railroad right-of-way a
    distance not to exceed thirty (30) feet from the outside rail of
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    the outermost track or tracks, provided this work is performed by
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    railroad employees or railroad contractors and is carried out with
    reasonable care so as to protect any underground facilities
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    properly installed in the railroad right-of-way by agreement with
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    the railroad; or (v) routine activities of a cemetery, provided
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    that for any cemetery that begins or expands after July 1, 2015,
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    such activities occur only after initial notice is provided to
    Mississippi 811, Inc., and all affected operators have advised
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    that there are no underground facilities within the boundaries of
    the subject cemetery, or (vi) any activity by a government entity
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    in its right-of-way which does not penetrate the earth to a depth
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- of more than twelve (12) inches and is carried out with reasonable
- 51 care so as to protect any underground facilities placed in the
- 52 right-of-way. The term "excavate" shall include, but not be
- 53 limited to, the operations of demolition, blasting, grading, land
- 54 leveling, trenching, digging, ditching, drilling, augering,
- 55 tunneling, scraping, cable or pipe plowing, driving, jacking,
- 56 wrecking, razing, rending, moving or removing any structure or
- 57 other material or mass of material on or below the ground.
- 58 (b) "Utility" shall mean any person who supplies,
- 59 distributes or transports by means of underground utility lines or
- 60 underground facilities any of the following materials or services:
- 61 gas, mixture of gases, petroleum, petroleum products or hazardous,
- 62 toxic, flammable or corrosive liquids, electricity,
- 63 telecommunications (including fiber optics), sewage, drainage,
- 64 water, steam or other substances.
- 65 (c) "Underground utility lines" shall mean underground
- 66 or buried cable, conduit pipes and related facilities for
- 67 transportation and delivery of electricity, telecommunications
- 68 (including fiber optics), water, sewage, gas, mixtures of gases,
- 69 petroleum, petroleum products or hazardous, flammable, toxic or
- 70 corrosive liquids.
- 71 (d) "Underground facility" shall mean any underground
- 72 utility lines and other items which shall be buried or placed
- 73 below ground or submerged for use in connection with underground
- 74 utility lines and including, but not be limited to, pipes, sewers,

- 75 conduits, cables, valves, lines, wires, manholes, vaults,
- 76 attachments and those portions of poles below the ground.
- 77 (e) "Person" shall mean any individual, firm,
- 78 partnership, association, trustee, receiver, assignee,
- 79 corporation, entity, limited liability company, utility, joint
- 80 venture, municipality, state governmental unit, subdivision or
- 81 instrumentality of the state, or any legal representative thereof.
- 82 (f) "Damage" shall mean the substantial weakening of
- 83 structural or lateral support of underground utility lines and
- 84 underground facilities, penetration or destruction of any
- 85 protective coating, housing or other protective devices of an
- 86 underground utility line or underground facility, and the partial
- 87 or complete severance of any underground utility line or
- 88 underground facility, but does not include any operator's
- 89 abandoned facility.
- 90 (g) "Operator" shall mean any person who owns or
- 91 operates a utility. However, the term "operator" shall not
- 92 include any railroad or the Mississippi Department of
- 93 Transportation.
- 94 (h) "Working day" shall mean a twenty-four-hour period
- 95 commencing from the time the locate request is processed or
- 96 entered into the system by Mississippi 811, Inc., in accordance
- 97 with this chapter, excluding Saturdays, Sundays and legal
- 98 holidays.

99	(i) "Mechanical excavating equipment" shall mean all
100	equipment powered by any motor, engine, or hydraulic or pneumatic
101	device used for excavating and shall include, but not be limited
L02	to, trenchers, bulldozers, backhoes, power shovels, scrapers,
L03	draglines, clam shells, augers, drills, cable and pipe plows and
L O 4	other plowing-in or pulling-in equipment.

- 105 (j) "Excavator" shall mean any person who engages 106 directly in excavation.
- 107 (k) "Mark" shall mean the use of stakes, paint or other 108 clearly identifiable materials to show the field location of 109 underground facilities in accordance with the current color code 110 standard of the American Public Works Association, or the 111 uncovering or exposing of underground facilities so that the excavator may readily see the location of same, or the pointing 112 out to the excavator of certain aboveground facilities such as, 113 114 but not limited to, manhole covers, valve boxes and pipe and cable 115 risers, which indicate the location of underground facilities.
- 116 "Mississippi One-Call System, Inc." shall mean (1)117 "Mississippi 811, Inc." Whenever the term "Mississippi One-Call 118 System, Inc." appears in this chapter, the term shall mean 119 "Mississippi 811, Inc."
- 120 "Mississippi 811, Inc." shall mean a nonprofit 121 corporation organized under the laws of the State of Mississippi 122 that provides a service through which a person shall notify the

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- operator(s) of underground facilities of plans to excavate and request marking of facilities.
- (n) "Abandoned facility" shall mean any underground

  utility line or underground utility facilities no longer used in

  the conduct of the owner/operator's business and are not intended

  to be used in the future.
- 129 (o) "Emergency excavation" shall mean excavation at
  130 times of emergency involving danger to life, health or property or
  131 a customer service outage.
- 132 (p) "Approximate location" of underground utility lines 133 or underground facilities shall mean information about an 134 operator's underground utility lines or underground facilities 135 which is provided to a person by an operator and must be accurate 136 within eighteen (18) inches measured horizontally from the outside 137 edge of each side of such operator's facility, or a strip of land 138 eighteen (18) inches either side of the operator's field mark, or 139 the marked width of the facility or line plus eighteen (18) inches on each side of the marked width of the facility or line. 140
- 141 (q) "Positive response information system" or "PRIS"

  142 means an automated information system operated and maintained by

  143 Mississippi 811, Inc., that allows excavators, locators, facility

  144 owners or operators, and other affected parties to enter and/or

  145 determine the status of a locate request.
- 146 (r) "Calendar day" shall mean a twenty-four-hour 147 period.

148	(s) "Board" shall mean the Underground Facilities
149	Damage Prevention Board, created by Section 77-13-29.
150	(t) "Pipeline Safety Division" shall mean the Pipeline
151	Safety Division of the Public Service Commission.
152	SECTION 2. The following shall be codified as Section
153	77-13-27, Mississippi Code of 1972:
154	77-13-27. <b>Enforcement of damage prevention.</b> (1) Any person
155	who violates this chapter, or the rules promulgated under this
156	chapter, shall be subject to a civil penalty as follows:
157	(a) For a first violation, the violator shall complete
158	a course of training concerning compliance with this chapter as
159	determined by the executive committee;
160	(b) For a second or subsequent violation, the violator
161	shall complete a course of training concerning compliance with
162	this chapter as determined by the executive committee or pay a
163	civil penalty in an amount set by the executive committee, not to
164	exceed Two Thousand Five Hundred Dollars (\$2,500.00) per incident,
165	or both; and
166	(c) Notwithstanding this subsection and subsection (2)
167	of this section, if any violation was the result of gross
168	negligence or willful or wanton misconduct as determined by the
169	executive committee, the executive committee shall require the
170	violator to complete a course of training concerning compliance
171	with this chapter as determined by the executive committee and pay

- 172 a civil penalty in an amount set by the executive committee, not
- 173 to exceed Five Thousand Dollars (\$5,000.00) per incident.
- 174 (2) Any person who is required to complete a course of
- 175 training under subsection (1)(a) of this section shall be
- 176 responsible for paying for the cost of the training.
- 177 (3) Any excavator who violates this chapter may be issued a
- 178 notice of violation by the inspector, and the inspector may
- 179 require any excavator to cease work on any excavation, or not
- 180 start a proposed excavation, until the excavator complies with
- 181 this chapter.
- 182 (4) Enforcement provided by this section shall begin after
- 183 the board promulgates rules to carry out its responsibilities
- 184 under this chapter.
- 185 **SECTION 3.** The following shall be codified as Section
- 186 77-13-29, Mississippi Code of 1972:
- 187 77-13-29. Underground Facilities Damage Prevention Board.
- 188 (1) There is created within the Pipeline Safety Division, an
- 189 Underground Facilities Damage Prevention Board for the purpose of
- 190 enforcing this chapter.
- 191 (2) It is the intent of the Legislature that the board and
- 192 its enforcement activities not be funded by appropriations from
- 193 the state budget.
- 194 (3) The Pipeline Safety Division will provide administrative
- 195 and investigative support for the board, both subject to
- 196 concurrence by the board. The Pipeline Safety Division shall

- charge the expenses associated with the administration and investigative duties of the board back to the board, subject to concurrence by the board.
- 200 The board shall be composed of twenty-two (22) members 201 and all board appointments shall be made by July 31, 2016. 202 Governor shall make the appointments specified in paragraphs (a) 203 through (c) of this subsection (4); the Lieutenant Governor shall 204 make the appointments specified in paragraphs (d) through (i) of 205 this subsection (4), and the Speaker of the House shall make the 206 appointments specified in paragraphs (j) through (o) of this subsection (4). The board shall consist of one (1) representative 207 208 of each of the following interested parties, with each member 209 having expertise with the subject matter encompassed by the 210 provisions of this chapter:
- 211 (a) Mississippi 811, Inc.;
- 212 (b) Four (4) representatives of the telecommunications
  213 industry, including one (1) representative each of an Incumbent
  214 Local Exchange Carrier (ILEC), a Competitive Local Exchange
  215 Carrier (CLEC), an Interexchange Carrier (IEC) and a Data
- 216 Provider;
- 217 (c) Excavation contractors;
- 218 (d) Electric power industry investor-owned utilities;
- 219 (e) Electric Power Associations of Mississippi;
- 220 (f) Railroad industry;
- 221 (q) Mississippi Department of Transportation;

(h) Cable television industry;
(i) Mississippi rural water;
(j) Insurance industry;
(k) The Mississippi Public Service Commission Pipeline
Safety Division;
(1) Utility locators;
(m) Natural gas distribution;
(n) Liquid transmission;
(o) Natural gas transmission;
(p) Mississippi design engineers, appointed by the
Executive Director of the Mississippi Society of Professional
Engineers;
(q) Mississippi surveyors appointed by the Executive
Director of the Mississippi Association of Professional Surveyors,
Inc.;
(r) Mississippi county government appointee, who is
appointed by the Executive Director of the Mississippi Supervisors
Association; and
(s) Mississippi municipality appointee, appointed by
the Executive Director of the Mississippi Municipal League.
(5) The initial term of the representatives provided in
subsection (4)(a) through (e) of this section shall end December
31, 2017; the initial term of the representatives provided in
subsection (4)(f) through (k) of this section shall end December
31, 2019; and the initial term of the representatives provided in

- 247 subsection (4)(1) through (s) of this section shall end December
- 248 31, 2021. Upon the expiration of the initial term of any member
- 249 of the board, his or her successor shall be appointed for a term
- 250 of five (5) years.
- 251 (6) The Governor shall appoint the initial chairman of the
- 252 board, and the initial board shall elect other officers as the
- 253 board deems necessary. The board shall meet and elect a chairman
- 254 and other officers every two (2) years thereafter. The staff of
- 255 Mississippi 811 shall serve as staff support for the board.
- 256 (7) The board shall meet no less than twice each year, with
- 257 a date and time to be set by its chairman upon at least five (5)
- 258 business days' notice provided by United States mail, electronic
- 259 mail or personal delivery to every board member.
- 260 (8) Twelve (12) members of the board shall constitute a
- 261 quorum and a majority vote of those present and voting at any
- 262 meeting shall be necessary to transact business.
- 263 (9) The members of the board shall be immune, individually
- 264 and jointly, from civil liability for any act or omission done or
- 265 made in the performance of their duties while serving as members
- 266 of the board, but only in the absence of willful misconduct.
- 267 (10) The members of the board shall serve without
- 268 compensation.
- 269 (11) The board shall elect an executive committee, which
- 270 shall be responsible for levying civil penalties and taking action

- 271 as described in Section 77-13-27. The executive committee shall
- 272 be composed of the following members of the board:
- 273 (a) One (1) member from subsection (4)(c) of this
- 274 section;
- (b) One (1) member from a state agency or local
- 276 government; and
- (c) One (1) member from a utility as defined by Section
- $278 \quad 77-13-3 \text{ (b)}$ .
- 279 (12) A member serving on the executive committee shall be
- 280 limited to two (2) consecutive one-year terms.
- 281 (13) The board and the executive committee may hold meetings
- 282 and vote by telephone, television, or other electronic means.
- 283 **SECTION 4.** The following shall be codified as Section
- 284 77-13-31, Mississippi Code of 1972:
- 285 77-13-31. **Powers of the board**. (1) The board has the power
- 286 and authority to:
- 287 (a) Promulgate rules to carry out its responsibilities
- 288 under this chapter no later than December 31, 2016.
- 289 (b) Make and enter into contracts.
- 290 (2) The board shall:
- 291 (a) Through its executive committee, initiate

- 292 investigations and conduct hearings as required by this section;
- 293 (b) Manage the Underground Damage Prevention Fund
- 294 created by Section 73-13-33;

295	(c) Assess its annual operating cost to operators in ar
296	amount equal to the amount necessary to offset the cost of
297	investigative and administrative services performed by the
298	Pipeline Safety Division at the direction of the board. The
299	annual operating costs shall be apportioned in a proportional
300	manner and collected by Mississippi 811 from the operators; and

- 301 (d) Subject to the availability of funding in the
  302 Underground Damage Prevention Fund created by Section 73-13-35,
  303 contract with appropriate entities or agencies to conduct training
  304 and public awareness for damage prevention.
- 305 **SECTION 5.** The following shall be codified as Section 306 77-13-33, Mississippi Code of 1972:
- 307 <u>77-13-33.</u> (1) Upon receipt of a complaint of a violation of this chapter, the executive committee shall initiate an investigation of the complaint by requesting that the Pipeline Safety Division designate an employee of the authority who will investigate the complaint at the executive committee's direction.
- 312 (2) Any investigator acting at the direction of the 313 executive committee may issue citations for violations of this 314 chapter. Any citation may include a recommendation for the 315 penalty to be assessed under Section 77-13-27.
- 316 (3) If the person to whom the citation is issued under 317 subsection (2) of this section does not pay the citation or submit 318 to ordered training, or both, within thirty (30) days, then the 319 executive committee shall appoint a hearing officer to conduct a

- 320 hearing and issue an initial order. The hearing shall be held at
- 321 the time and place set forth in the citation notice of hearing.
- 322 The hearing shall be conducted in the county where the excavation
- 323 referenced in the citation occurred, unless otherwise agreed to by
- 324 the person to whom the citation was issued. In the event the
- 325 excavation occurred in more than one (1) county, then the hearing
- 326 shall be conducted in the county where the greatest amount of
- 327 excavation referenced in the citation occurred.
- 328 (4) An appeal of the initial order shall be heard by the
- 329 executive committee.
- 330 (5) A person aggrieved by the final order may, within sixty
- 331 (60) days, seek judicial review in the Chancery Court of Hinds
- 332 County, Mississippi.
- 333 (6) Evidence of findings of fact, civil penalties, or any of
- 334 the actions or proceedings pursuant to this chapter shall not be
- 335 admissible in any other civil causes of action. This chapter
- 336 shall not limit any person's right to pursue any additional civil
- 337 remedy otherwise allowed by law.
- 338 (7) Nothing in this chapter shall grant the executive
- 339 committee or the board jurisdiction over damage to utilities
- 340 located above the ground.
- 341 **SECTION 6.** The following shall be codified as Section
- 342 73-13-35, Mississippi Code of 1972:
- 343 73-13-35. Underground Damage Prevention Fund. There is

344 created an Underground Damage Prevention Fund within the Pipeline

- 345 Safety Division. All civil penalties collected pursuant to this 346 chapter shall be deposited into the Underground Damage Prevention 347 Fund. Any monies remaining in the underground damage prevention fund at the end of the fiscal year shall not revert to the general 348 349 fund, but shall remain in the underground damage prevention fund 350 for the exclusive use of the board. The expenditure of monies in 351 the underground damage prevention fund shall be at the discretion of the board to carry out its duties under this chapter. Excess 352 353 funds shall be used to support public awareness programs, training 354 and education programs for excavators, operators, line locators, 355 and other persons to reduce the number and severity of violations 356 of this chapter.
- 357 **SECTION 7.** The following shall be codified as Section 358 73-13-37, Mississippi Code of 1972:
- 359 <u>73-13-37.</u> **Scope of authority.** The administrative and investigative support provided by the Pipeline Safety Division to the board in an advisory capacity only, and nothing in this chapter shall expand the jurisdiction of the Pipeline Safety Division or the commission in any way.
- 364 **SECTION 8.** This act shall take effect and be in force from and after July 1, 2016, and shall stand repealed from and after June 30, 2016.