To: Education

By: Representative Moore

## COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 34

1 2 3 4 5	AN ACT TO AMEND SECTION 37-9-18, MISSISSIPPI CODE OF 1972, TO REQUIRE THAT FINANCIAL ADVISORS APPOINTED BY THE STATE SUPERINTENDENT OF PUBLIC EDUCATION TO DISTRICTS WITH SERIOUS FINANCIAL CONDITIONS SHALL BE INDEPENDENT CONTRACTORS UNLESS EMPLOYED BY THE STATE OF MISSISSIPPI; AND FOR RELATED PURPOSES.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
7	SECTION 1. Section 37-9-18, Mississippi Code of 1972, is
8	amended as follows:
9	37-9-18. (1) (a) The State Board of Education shall
10	promulgate rules and regulations concerning the type of financial
11	reports required to be submitted by the superintendent of schools
12	to the local school board, and the frequency with which the
13	reports shall be submitted. The rules and regulations promulgated
14	by the board shall include:
15	(i) A requirement that the reports be listed as an
16	agenda item for discussion at a regularly scheduled meeting of the

meeting reflect that the reports were discussed;

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board;

(ii) A requirement that the minutes of the board

20 (iii) A re	equirement that	each board	member	present
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- 21 be provided a copy of all required reports; and
- 22 (iv) A requirement that a copy of all required
- 23 reports be included in the official minutes of the board meeting
- 24 at which the reports were discussed.
- 25 (b) The State Board of Education is authorized to
- 26 require school districts to submit any of the required reports to
- 27 the State Department of Education on a basis determined by the
- 28 department.
- (c) Failure to comply with any of the rules and
- 30 regulations established by the State Board of Education with
- 31 regard to reporting requirements shall constitute a violation of
- 32 the Mississippi Public School Accountability Standards.
- 33 (2) The State Auditor shall audit the financial records of
- 34 school districts in accordance with Section 7-7-211(e). The State
- 35 Auditor shall give reasonable notice to school districts regarding
- 36 the times during which the State Auditor will perform such audits.
- 37 In any fiscal year in which the State Auditor is not scheduled to
- 38 perform an audit, the school board shall cause all the financial
- 39 records of the superintendent of schools to be audited in
- 40 accordance with Section 7-7-211(e). If the school board so elects
- 41 by resolution adopted each year, the audit shall be performed by
- 42 the State Auditor. Contracts for the audit of public school
- 43 districts shall be let by the school board in the manner
- 44 prescribed by the State Auditor. The audit shall be conducted in

- 45 accordance with generally accepted auditing standards and
- 46 generally accepted accounting principles, and the report presented
- 47 thereon shall be in accordance with generally accepted accounting
- 48 principles. If the Auditor's opinion on the general purpose
- 49 financial statements is a disclaimer, as that term is defined by
- 50 generally accepted auditing standards, or if the State Auditor
- 51 determines the existence of serious financial conditions in the
- 52 district, the State Auditor shall immediately notify the State
- 53 Board of Education. Upon receiving the notice, the State
- 54 Superintendent of Public Education shall direct the school
- 55 district to immediately cease all expenditures until a financial
- 56 advisor is appointed by the state superintendent. However, if the
- 57 disclaimer is a result of conditions caused by Hurricane Katrina
- 58 2005 and applies to fiscal years 2005 and/or 2006, then the
- 59 Superintendent of Education may appoint a financial advisor, and
- 60 may direct the school district to immediately cease all
- 61 expenditures until a financial advisor is appointed. The
- 62 financial advisor shall be an agent of the State Board of
- 63 Education and shall be a certified public accountant or a
- 64 qualified business officer. Unless the financial advisor is an
- 65 employee of the State of Mississippi, they shall be deemed an
- 66 independent contractor. The financial advisor shall, with the
- 67 approval of the State Board of Education:
- 68 (a) Approve or disapprove all expenditures and all
- 69 financial obligations of the district;

70		(b)	Ensu	ıre	compliance	with	any	statutes	and	State	Board
71	of Educati	on r	ules	or	regulations	s cond	cerni	lng expend	ditu	res by	
72	school dis	tric	ts;								

- 73 Review salaries and the number of all district 74 personnel and make recommendations to the local school board of 75 any needed adjustments. Should such recommendations necessitate 76 the reduction in local salary supplement, such recommended 77 reductions shall be only to the extent which will result in the 78 salaries being comparable to districts similarly situated, as 79 determined by the State Board of Education. The local school 80 board, in considering either a reduction in personnel or a reduction in local supplements, shall not be required to comply 81 82 with the time limitations prescribed in Sections 37-9-15 and 83 37-9-105 and, further, shall not be required to comply with Sections 37-19-11 and 37-19-7(1) in regard to reducing local 84 85 supplements and the number of personnel;
- (d) Work with the school district's business office to correct all inappropriate accounting procedures and/or uses of school district funds and to prepare the school district's budget for the next fiscal year;
- 90 (e) Report frequently to the State Board of Education 91 on the corrective actions being taken and the progress being made 92 in the school district. The financial advisor shall serve until 93 such time as corrective action and progress is being made in such 94 school district as determined by the State Board of Education with

95 the concurrence of the State Auditor, or until such time as an

96 interim conservator is assigned to such district by the State

97 Board of Education under Section 37-17-6. The school district

98 shall be responsible for all expenses associated with the use of

99 the financial advisor. If the audit report reflects a failure by

the school district to meet accreditation standards, the State

101 Board of Education shall proceed under Section 37-17-6; and

102 (f) If a financial advisor is appointed to a school

103 district in accordance with this subsection and it is determined

by the financial advisor and/or any other official of the school

105 district that an audit by a certified public accountant for that

106 district was deficient in any manner, the financial advisor and/or

107 any other official of the school district shall, within thirty

108 (30) days, refer the matter to the State Board of Public

109 Accountancy for follow-up and possible disciplinary action. Any

110 disciplinary action by the State Board of Public Accountancy with

111 regard to the certified public accountant shall, within thirty

112 (30) days after notifying such certified public accountant, be

113 reported to the Office of State Auditor.

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114 (3) (a) When conducting an audit of a public school

115 district, the State Auditor shall test to insure that the school

116 district is complying with the requirements of Section

117 37-61-33(3)(a)(iii) relating to classroom supply funds. The audit

118 must include a report of all classroom supply funds carried over

119 from previous years. Based upon the audit report, the State

- 120 Auditor shall compile a report on the compliance or noncompliance
- 121 by all school districts with the requirements of Section
- 37-61-33(3) (a) (iii), which report must be submitted to the
- 123 Chairmen of the Education and Appropriations Committees of the
- 124 House of Representatives and Senate.
- 125 (b) When conducting an audit of a public school
- 126 district, the State Auditor shall test to insure correct and
- 127 appropriate coding at the function level. The audit must include
- 128 a report showing correct and appropriate functional level
- 129 expenditure codes in expenditures by the school district.
- 130 Compliance standards for this audit provision shall be established
- 131 by the Office of the State Auditor. Based upon the audit report,
- 132 the State Auditor shall compile a report on the compliance or
- 133 noncompliance by all public school districts with correct and
- 134 appropriate coding at the function level, which report must be
- 135 submitted to the Chairmen of the Education and Appropriations
- 136 Committees of the House of Representatives and Senate.
- 137 (4) In the event the State Auditor does not perform the
- 138 audit examination, then the audit report of the school district
- 139 shall be reviewed by the State Auditor for compliance with
- 140 applicable state laws before final payment is made on the audit by
- 141 the school board. All financial records, books, vouchers,
- 142 cancelled checks and other financial records required by law to be
- 143 kept and maintained in the case of municipalities shall be
- 144 faithfully kept and maintained in the office of the superintendent

- 145 of schools under the same provisions and penalties provided by law
- 146 in the case of municipal officials.
- 147 **SECTION 2.** This act shall take effect and be in force from
- 148 and after July 1, 2016.