MISSISSIPPI LEGISLATURE

By: Representatives Turner, Arnold, Bell, To: Accountability, Carpenter, DeBar, McLeod, Monsour, Patterson, Efficiency, Transparency Pigott, Rogers (61st), Staples, Taylor, Weathersby, Kinkade, Haney, Willis, Jennings, Hamilton, Barker, Miles

HOUSE BILL NO. 825 (As Sent to Governor)

AN ACT TO AMEND SECTION 25-9-120, MISSISSIPPI CODE OF 1972, TO REVISE THE MEMBERSHIP OF THE PERSONAL SERVICE CONTRACT REVIEW BOARD; TO PROHIBIT ANY PERSON, EMPLOYEE OR OWNER OF A COMPANY THAT RECEIVES ANY GRANTS, PROCUREMENTS OR CONTRACTS SUBJECT TO APPROVAL 5 UNDER THIS SECTION FROM BEING APPOINTED TO THE PERSONAL SERVICE CONTRACT REVIEW BOARD; TO REMOVE CERTAIN EXEMPTIONS OF PERSONAL 7 SERVICES CONTRACTS FROM BOARD REVIEW; TO REDUCE THE THRESHOLD AMOUNT OF EXPENDITURE IN CONTRACTS THAT REQUIRE APPROVAL BY THE 8 9 BOARD; TO REQUIRE CERTAIN REPORTS TO BE SUBMITTED TO THE CHAIRMEN 10 OF THE ACCOUNTABILITY, EFFICIENCY AND TRANSPARENCY COMMITTEES OF 11 THE SENATE AND HOUSE OF REPRESENTATIVES; TO AUTHORIZE AND DIRECT 12 THE PERSONAL SERVICE CONTRACT REVIEW BOARD TO DEVELOP AND ISSUE 13 REGULATIONS TO DEFINE STANDARDS FOR CONTRACT EMPLOYEES THAT ARE IN CONFORMITY WITH FEDERAL INTERNAL REVENUE SERVICE REGULATIONS; TO 14 15 REQUIRE CERTAIN RECORDKEEPING FOR ALL SOLE SOURCE PROCUREMENTS FOR 16 PERSONAL AND PROFESSIONAL SERVICES; TO CREATE A NEW SECTION 17 REQUIRING THE PEER COMMITTEE TO EVALUATE ON A BIENNIAL BASIS THE 18 PROCUREMENT PROCESS UTILIZED BY ALL STATE AGENCIES; TO AMEND 19 SECTION 25-1-100, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT 20 CONTRACTS FOR PERSONAL AND PROFESSIONAL SERVICES AWARDED OR 21 EXECUTED BY THE DEPARTMENT OF INFORMATION TECHNOLOGY SERVICES AND 22 THE DEPARTMENT OF TRANSPORTATION SHALL NOT BE EXEMPT FROM THE 23 MISSISSIPPI PUBLIC RECORDS ACT; TO AMEND SECTION 26-61-9, 24 MISSISSIPPI CODE OF 1972, TO PROVIDE THAT CERTAIN PROVISIONS OF ALL PROCUREMENT CONTRACTS AWARDED BY STATE AGENCIES SHALL NOT BE 25 26 DEEMED TO BE A TRADE SECRET OR CONFIDENTIAL INFORMATION UNDER THE 27 MISSISSIPPI PUBLIC RECORDS ACT; TO AMEND SECTIONS 27-104-155 AND 28 27-104-161, MISSISSIPPI CODE OF 1972, TO CLARIFY THAT PERSONAL AND 29 PROFESSIONAL SERVICE CONTRACTS SHALL BE INCLUDED ON THE 30 MISSISSIPPI TRANSPARENCY WEBSITE; TO AMEND SECTIONS 5-8-3 AND 31 5-8-7, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT ANY INDIVIDUAL 32 WHO PERFORMS BOTH CONSULTING AND LOBBYING SERVICES FOR A PUBLIC ENTITY SHALL BE CONSIDERED A LOBBYIST AND SHALL NOT BE EXEMPT FROM 33 ANY LOBBYING LAW; TO BRING FORWARD SECTIONS 5-8-1, 5-8-5, 5-8-9 34

35	THROUGH	5-8-23,	AND	25-53-151,	MISSISSIPPI	CODE	OF	1972,	FOR
----	---------	---------	-----	------------	-------------	------	----	-------	-----

- 36 POSSIBLE AMENDMENT; AND FOR RELATED PURPOSES.
- 37 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 38 **SECTION 1.** Section 25-9-120, Mississippi Code of 1972, is
- 39 amended as follows:
- 40 25-9-120. (1) Contract personnel, whether classified as
- 41 contract workers or independent contractors shall not be deemed
- 42 state service or nonstate service employees of the State of
- 43 Mississippi, and shall not be eligible to participate in the
- 44 Public Employees' Retirement System, or the State and School
- 45 Employees' Health Insurance Plan, nor be allowed credit for
- 46 personal and sick leave and other leave benefits as employees of
- 47 the State of Mississippi, notwithstanding Sections 25-3-91 through
- 48 25-3-101; 25-9-101 through 25-9-151; 25-11-1 through 25-11-126;
- 49 25-11-128 through 25-11-131; 25-15-1 through 25-15-23 and for the
- 50 purpose set forth herein. Contract workers, i.e., contract
- 51 personnel who do not meet the criteria of independent contractors,
- 52 shall be subject to the provisions of Section 25-11-127.
- 53 (2) (a) There is hereby created the Personal Service
- 54 Contract Review Board, which shall be composed of the * * *
- 55 following members:
- 56 (i) The State Personnel Director;
- 57 (ii) Two (2) individuals appointed by the Governor
- 58 with the advice and consent of the Senate;
- 59 (iii) Two (2) individuals appointed by the
- 60 Lieutenant Governor with the advice and consent of the Senate; and

61	(iv) The Executive Director of the Department of
62	Finance and Administration, serving as an ex officio member;
63	(b) The initial terms of each appointee shall be as
64	follows:
65	(i) One (1) member appointed by the Governor to
66	serve for a term ending June 30, 2017;
67	(ii) One (1) member appointed by the Governor to
68	serve for a term ending June 30, 2020;
69	(iii) One (1) member appointed by the Lieutenant
70	Governor to serve for a term ending June 30, 2018; and
71	(iv) One (1) member appointed by the Lieutenant
72	Governor to serve for a term ending June 30, 2019.
73	After the expiration of the initial terms, all appointed
74	members' terms shall be for a period of four (4) years from the
75	expiration date of the previous term, and until such time as the
76	member's successor is duly appointed and qualified;
77	(c) When appointing members to the Personal Service
78	Contract Review Board, the Governor and Lieutenant Governor shall
79	take into consideration persons who possess at least five (5)
30	years of management experience in general business, health care,
31	or finance for an organization, corporation, or other public or
32	private entity. Any person, or any employee or owner of a
33	company, who receives any grants, procurements or contracts that
34	are subject to approval under this section shall not be appointed
35	to the Personal Service Contract Review Board. Any person, or any

86	employee or owner of a company, who is a principal of the source
87	providing the personal or professional service shall not be
88	appointed to the Personal Service Contract Review Board if the
89	principal owns or controls a greater than five percent (5%)
90	interest or has an ownership value of One Million Dollars
91	(\$1,000,000.00) in the source's business, whichever is smaller;
92	(d) Members of the Personal Service Contract Review
93	Board shall be entitled to per diem as authorized by Section
94	25-3-69 and travel reimbursement as authorized by Section 25-3-41;
95	(e) The State Personnel Director shall be chairman and
96	shall preside over the meetings of the board. The board shall
97	annually elect a vice chairman, who shall serve in the absence of
98	the chairman. No business shall be transacted, including adoption
99	of rules of procedure, without the presence of a quorum of the
100	board. Three (3) members shall be a quorum. No action shall be
101	valid unless approved by the chairman and two (2) other of those
102	members present and voting, entered upon the minutes of the board
103	and signed by the chairman. Necessary clerical and administrative
104	support for the board shall be provided by the State Personnel
105	Board. Minutes shall be kept of the proceedings of each meeting,
106	copies of which shall be filed on a monthly basis with the * * *
107	Chairmen of the Accountability, Efficiency and Transparency
108	Committees of the Senate and House of Representatives.

(3)

109

110

The Personal Service Contract Review Board shall have

the following powers and responsibilities:

111	(a) Promulgate rules and regulations governing the
112	solicitation and selection of contractual services personnel
113	including personal and professional services contracts for any
114	form of consulting, policy analysis, public relations, marketing,
115	public affairs, legislative advocacy services or any other
116	contract that the board deems appropriate for oversight, with the
117	exception of any personal service contracts entered into for
118	computer or information technology-related services governed by
119	the Mississippi Department of Information Technology Services, any
120	personal service contracts entered into by the Mississippi
121	Department of Transportation, and any contract for attorney,
122	accountant, auditor, * * * architect, engineer, * * * and utility
123	rate expert services. Any such rules and regulations shall
124	provide for maintaining continuous internal audit covering the
125	activities of such agency affecting its revenue and expenditures
126	as required under Section 7-7-3(6)(d), Mississippi Code of 1972.
127	Any rules and regulation changes related to personal and
128	professional services contracts that may be proposed by the
129	Personal Service Contract Review Board shall be submitted to the
130	Chairmen of the Accountability, Efficiency and Transparency
131	Committees of the Senate and House of Representatives at least
132	fifteen (15) days prior to the board voting on the proposed
133	changes, and such rules and regulation changes, if adopted, shall
134	be promulgated in accordance with the Mississippi Administrative
135	Procedures Act;

136	(b) Approve all personal and professional services
L37	contracts involving the expenditures of funds in excess of * * \star
L38	Seventy-five Thousand Dollars (\$75,000.00);
L39	(c) Develop $\underline{\text{mandatory}}$ standards with respect to
L40	contractual services personnel which require invitations for
L41	public bid, requests for proposals, record keeping and financial
L42	responsibility of contractors. The Personal Service Contract
L43	Review Board * * * shall, unless exempted under this paragraph (c)
L44	or under paragraph (d) or (j) of this subsection (3), require the
L45	agency involved to advertise such contract for public bid, and may
L46	reserve the right to reject any or all bids;
L47	(i) Any agency that seeks to procure personal or
L48	professional service contracts that are required to be approved by
L49	the Personal Service Contract Review Board may petition for relief
L50	from any requirement that the agency use competitive bidding as a
L51	procurement method. The agency shall be required to show to the
L52	Personal Service Contract Review Board's satisfaction one (1) of
L53	the following:
L54	1. Federal law has established limitations on
L55	the use of competitive bidding for the personal or professional
L56	contracts the agency is seeking to procure; or
L57	2. The agency is required to hire
L58	professionals whose members are prohibited from bidding by the
L59	rules of professional conduct promulgated by the regulating agency
L60	or agencies for that professional; or

161	3. The agency can establish that the use of
162	competitive bidding will be counterproductive to the business of
163	the agency.
164	(ii) If the Personal Service Contract Review Board
165	determines that competitive bidding shall not be required for the
166	particular personal or professional service the agency seeks to
167	procure, then the Personal Service Contract Review Board shall
168	direct the agency to establish a competitive procurement procedure
169	for selecting the personal or professional service contract that
170	ensures open, transparent procedures for making a selection. Such
171	procedures shall include, but not be limited to, qualifications
172	based selection or requests for qualifications. The Personal
173	Service Contract Review Board shall also have the authority to
174	audit the records of any agency to ensure it has used competitive
175	procedures to contract for the personal or professional service;
176	(d) Prescribe certain circumstances whereby agency
177	heads may enter into contracts for personal and professional
178	services without receiving prior approval from the Personal
179	Service Contract Review Board. The Personal Service Contract
180	Review Board may establish a preapproved list of providers of
181	various personal and professional services for set prices with
182	which state agencies may contract without bidding or prior
183	approval from the board * * *;
184	(e) To provide standards for the issuance of requests
185	for proposals, the evaluation of proposals received, consideration

186	of costs and quality of services proposed, contract negotiations,
187	the administrative monitoring of contract performance by the
188	agency and successful steps in terminating a contract;
189	(f) To present recommendations for governmental
190	privatization and to evaluate privatization proposals submitted by
191	any state agency;
192	(g) To authorize personal and professional service
193	contracts to be effective for more than one (1) year provided a
194	funding condition is included in any such multiple year contract,
195	except the State Board of Education, which shall have the
196	authority to enter into contractual agreements for student
197	assessment for a period up to ten (10) years. The State Board of
198	Education shall procure these services in accordance with the
199	Personal Service Contract Review Board procurement regulations;
200	(h) To request the State Auditor to conduct a
201	performance audit on any personal or professional service
202	contract;
203	(i) Prepare an annual report to the Legislature

- (i) Prepare an annual report to the Legislature

 concerning the issuance of personal service contracts during the

 previous year, collecting any necessary information from state

 agencies in making such report * * *;
- 207 (j) Develop and implement the following standards and
 208 procedures for the approval of any sole source contract for
 209 personal and professional services regardless of the value of the
 210 procurement:

211	(1) For the purposes of this paragraph (j), the
212	term "sole source" means only one (1) source is available that can
213	provide the required personal or professional service.
214	(ii) An agency that has been issued a binding,
215	valid court order mandating that a particular source or provider
216	must be used for the required service must include a copy of the
217	applicable court order in all future sole source contract reviews
218	for the particular personal or professional service referenced in
219	the court order.
220	(iii) Any agency alleging to have a sole source
221	for any personal or professional service shall have published on
222	the procurement portal website established by Sections 25-53-151
223	and 27-104-165, for at least fourteen (14) days, the terms of the
224	proposed contract for those services. In addition, the
225	publication shall include, but is not limited to, the following
226	information:
227	1. The personal or professional service
228	offered in the contract;
229	2. An explanation of why the personal or
230	professional service is the only one that can meet the needs of
231	the agency;
232	3. An explanation of why the source is the
233	only person or entity that can provide the required personal or
234	professional service:

235	4. An explanation of why the amount to be
236	expended for the personal or professional service is reasonable;
237	<u>and</u>
238	5. The efforts that the agency went through
239	to obtain the best possible price for the personal or professional
240	service.
241	(iv) If any person or entity objects and proposes
242	that the personal or professional service published under
243	subparagraph (iii) of this paragraph (j) is not a sole source
244	service and can be provided by another person or entity, then the
245	objecting person or entity shall notify the Personal Service
246	Contract Review Board and the agency that published the proposed
247	sole source contract with a detailed explanation of why the
248	personal or professional service is not a sole source service.
249	(v) 1. If the agency determines after review that
250	the personal or professional service in the proposed sole source
251	contract can be provided by another person or entity, then the
252	agency must withdraw the sole source contract publication from the
253	procurement portal website and submit the procurement of the
254	personal or professional service to an advertised competitive bid
255	or selection process.
256	2. If the agency determines after review that
257	there is only one (1) source for the required personal or
258	professional service, then the agency may appeal to the Personal
259	Service Contract Review Board. The agency has the burden of

260	proving that the personal or professional service is only provided
261	by one (1) source.
262	3. If the Personal Service Contract Review
263	Board has any reasonable doubt as to whether the personal or
264	professional service can only be provided by one (1) source, then
265	the agency must submit the procurement of the personal or
266	professional service to an advertised competitive bid or selection
267	process. No action taken by the Personal Service Contract Review
268	Board in this appeal process shall be valid unless approved by the
269	chairman and two (2) other members of the Personal Service
270	Contract Review Board present and voting.
271	(vi) The Personal Service Contract Review Board
272	shall prepare and submit a quarterly report to the House of
273	Representatives and Senate Committees on Accountability,
274	Efficiency and Transparency that details the sole source contracts
275	presented to the Personal Service Contract Review Board and the
276	reasons that the Personal Service Contract Review Board approved
277	or rejected each contract. Such quarterly reports shall also
278	include the documentation and memoranda required in subsection (5)
279	of this section. An agency that submitted a sole source contract
280	shall be prepared to explain the sole source contract to each
281	committee by December 15 of each year upon request by the
282	committee.
283	(4) Any contract submitted to the Personal Service Contract
284	Review Board for review and approval shall be presumed to be

285	approved if the Personal Service Contract Review Board does not
286	object to the contract within thirty (30) days of the agency's
287	submission of the contract. All submissions shall be made thirty
288	(30) days before the monthly meeting of the Personal Service
289	Contract Review Board or as prescribed by the Personal Service
290	Contract Review Board. If the Personal Service Contract Review
291	Board rejects any contract submitted for review or approval, the
292	Personal Service Contract Review Board shall clearly set out the
293	reasons for its action, including, but not limited to, the policy
294	that the agency has violated in its submitted contract and any
295	corrective actions that the agency may take to amend the contract
296	to comply with the rules and regulations of the Personal Service
297	Contract Review Board.
298	(5) All sole source contracts for personal and professional
299	services awarded by state agencies, whether approved by an agency
300	head or the Personal Service Contract Review Board, shall contain
301	in the procurement file a written determination for the approval,
302	using a request form furnished by the Personal Service Contract
303	Review Board. The written determination shall document the basis
304	for the determination, including any market analysis conducted in
305	order to ensure that the service required was practicably
306	available from only one (1) source. A memorandum shall accompany
307	the request form and address the following four (4) points:
308	(a) Explanation of why this service is the only service
309	that can meet the needs of the purchasing agency;

310	(b) Explanation of why this vendor is the only
311	practicably available source from which to obtain this service;
312	(c) Explanation of why the price is considered
313	reasonable; and
314	(d) Description of the efforts that were made to
315	conduct a noncompetitive negotiation to get the best possible
316	price for the taxpayers.
317	(6) The Personal Service Contract Review Board shall develop
318	and promulgate rules and regulations to define the allowable legal
319	relationship between contract employees and the contracting
320	departments, agencies and institutions of state government under
321	the jurisdiction of the State Personnel Board, in compliance with
322	the applicable rules and regulations of the federal Internal
323	Revenue Service (IRS) for federal employment tax purposes. Under
324	these regulations, the usual common law rules are applicable to
325	determine and require that such worker is an independent
326	contractor and not an employee, requiring evidence of lawful
327	behavioral control, lawful financial control and lawful
328	relationship of the parties. Any state department, agency or
329	institution shall only be authorized to contract for personnel
330	services in compliance with said regulations.
331	(* * $\frac{*}{2}$) No member of the Personal Service Contract Review
332	Board shall use his official authority or influence to coerce, by
333	threat of discharge from employment, or otherwise, the purchase of

334	commodities	or	the	contracting	for	personal	or	professional
335	services un	der	this	section.				

- 336 (8) Nothing in this section shall impair or limit the
 337 authority of the Board of Trustees of the Public Employees'
 338 Retirement System to enter into any personal or professional
 339 services contracts directly related to their constitutional
 340 obligation to manage the trust funds, including, but not limited
 341 to, actuarial, custodial banks, cash management, investment
 342 consultant, and investment management contracts.
- 343 SECTION 2. The Joint Committee on Performance Evaluation and Expenditure Review (PEER) shall evaluate on a biennial basis the 344 345 procurement process utilized by all state agencies, including, but not limited to, the contract review, reporting and recordkeeping 346 347 requirements in Section 25-9-120, and the bid requirements in Section 31-7-13. Upon completion of its evaluation, the PEER 348 349 Committee shall submit a report to the Legislature with 350 recommendations for improving the procurement process. 351 Department of Finance and Administration and the Personal Service 352 Contract Review Board shall cooperate with the PEER Committee to 353 carry out the provisions of this section.
- 354 **SECTION 3.** Section 25-1-100, Mississippi Code of 1972, is amended as follows:
- 25-1-100. (1) Personnel records and applications for 357 employment in the possession of a public body, as defined by 358 paragraph (a) of Section 25-61-3, except those which may be

- 359 released to the person who made the application or with the prior
- 360 written consent of the person who made the application, shall be
- 361 exempt from the provisions of the Mississippi Public Records Act
- 362 of 1983.
- 363 (2) Test questions and answers in the possession of a public
- 364 body, as defined by paragraph (a) of Section 25-61-3, which are to
- 365 be used in employment examinations, shall be exempt from the
- 366 provisions of the Mississippi Public Records Act of 1983.
- 367 (3) Letters of recommendation in the possession of a public
- 368 body, as defined by paragraph (a) of Section 25-61-3, respecting
- 369 any application for employment, shall be exempt from the
- 370 provisions of the Mississippi Public Records Act of 1983.
- 371 (4) Documents relating to contract authorization under
- 372 Section 25-9-120 shall not be exempt from the provisions of
- 373 Mississippi Public Records Act of 1983.
- 374 (5) Contracts for personal and professional services that
- 375 are awarded or executed by any state agency, including, but not
- 376 limited to, the Department of Information Technology Services and
- 377 the Department of Transportation, shall not be exempt from the
- 378 Mississippi Public Records Act of 1983.
- 379 **SECTION 4.** Section 25-61-9, Mississippi Code of 1972, is
- 380 amended as follows:
- 381 25-61-9. (1) Records furnished to public bodies by third
- 382 parties which contain trade secrets or confidential commercial or
- 383 financial information shall not be subject to inspection,

- examination, copying or reproduction under this chapter until
 notice to said third parties has been given, but such records
 shall be released within a reasonable period of time unless the
 said third parties shall have obtained a court order protecting
 such records as confidential.
- 389 (2) If any public record which is held to be exempt from
 390 disclosure pursuant to this chapter contains material which is not
 391 exempt pursuant to this chapter, the public body shall separate
 392 the exempt material and make the nonexempt material available for
 393 examination and/or copying as provided for in this chapter.
- 394 (3) Trade secrets and confidential commercial and financial
 395 information of a proprietary nature developed by a college or
 396 university under contract with a firm, business, partnership,
 397 association, corporation, individual or other like entity shall
 398 not be subject to inspection, examination, copying or reproduction
 399 under this chapter.
- 400 (4) Misappropriation of a trade secret shall be governed by
 401 the provisions of the Mississippi Uniform Trade Secrets Act,
 402 Sections 75-26-1 through 75-26-19.
- (5) A waste minimization plan and any updates developed by generators and facility operators under the Mississippi

 Comprehensive Multimedia Waste Minimization Act of 1990 shall be retained at the facility and shall not be subject to inspection, examination, copying or reproduction under this chapter.

408	(6) Data processing software obtained by an agency under a
409	licensing agreement that prohibits its disclosure and which
410	software is a trade secret, as defined in Section 75-26-3, and
411	data processing software produced by a public body which is
412	sensitive must not be subject to inspection, copying or
413	reproduction under this chapter. As used in this subsection,
414	"sensitive" means only those portions of data processing software
415	including the specifications and documentation, used to:
416	(a) Collect, process, store, and retrieve information
417	which is exempt under this chapter.
418	(b) Control and direct access authorizations and

(c) Collect, process, store, and retrieve information,
disclosure of which would require a significant intrusion into the
business of the public body.

security measures for automated systems.

- 423 (7) For all procurement contracts awarded by state agencies, 424 the provisions of the contract which contain the commodities 425 purchased or the personal or professional services provided, the 426 price to be paid, and the term of the contract shall not be deemed 427 to be a trade secret or confidential commercial or financial information under this section, and shall be available for 428 429 examination, copying or reproduction as provided for in this 430 chapter.
- 431 **SECTION 5.** Section 27-104-155, Mississippi Code of 1972, is 432 amended as follows:

433	27-104-155. (1) The Department of Finance and
434	Administration shall develop and operate a searchable website that
435	includes information on expenditures of state funds from all
436	funding sources. The website shall have a unique and simplified
437	website address, and the department shall require each agency that
438	maintains a generally accessible Internet site or for which a
439	generally accessible Internet site is maintained to include a link
440	on the front page of the agency's Internet site to the searchable
441	website required under this section.
442	(a) With regard to disbursement of funds, the website
443	shall include, but not be limited to:
444	(i) The name and principal location of the entity
445	or recipients of the funds, excluding release of information
446	relating to an individual's place of residence, the identity of
447	recipients of state or federal assistance payments, and any other
448	information deemed confidential by state or federal law relating
449	to privacy rights;
450	(ii) The amount of state funds expended;
451	(iii) A descriptive purpose of the funding action
452	or expenditure;
453	(iv) The funding source of the expenditure;
454	(v) The budget program or activity of the

455 expenditure;

456	(vi) The specific source of authority and
457	descriptive purpose of the expenditure, to include a link to the
458	funding authorization document(s) in a searchable PDF form;
459	(vii) The specific source of authority for the
460	expenditure including, but not limited to, a grant, subgrant,
461	contract, or the general discretion of the agency director,
462	provided that if the authority is a grant, subgrant or contract,
463	the website entry shall include a grant, subgrant or contract
464	number or similar information that clearly identifies the specific
465	source of authority. The information required under this
466	paragraph includes data relative to tax exemptions and credits;
467	(viii) The expending agency;
468	(ix) The type of transaction;
469	(x) The expected performance outcomes achieved for
470	the funding action or expenditure;
471	(xi) Links to any state audit or report relating
472	to the entity or recipient of funds or the budget program or
473	activity or agency; and
474	(xii) Any other information deemed relevant by the
475	Department of Finance and Administration.
476	(b) When the expenditure of state funds involves the
477	expenditure of bond proceeds, the searchable website must include
478	a clear, detailed description of the purpose of the bonds, a
479	current status report on the project or projects being financed by

H. B. No. 825

15/HR40/R986SG PAGE 19 (ENK\BD)

- the bonds, and a current status report on the payment of the principal and interest on the bonds.
- 482 The searchable website must include access to an (C) 483 electronic summary of each grant, including amendments; subgrant, including amendments; contract, including amendments; and payment 484 485 voucher that includes, wherever possible, a hyperlink to the 486 actual document in a searchable PDF format, subject to the 487 restrictions in paragraph (d) of this section. The Department of 488 Finance and Administration may cooperate with other agencies to 489 accomplish the requirements of this paragraph.
- 490 (d) Nothing in Sections 27-104-151 through 27-104-159
 491 shall permit or require the disclosure of trade secrets or other
 492 proprietary information, including confidential vendor
 493 information, or any other information that is required to be
 494 confidential by state or federal law.
- 495 The information available from the searchable 496 website must be updated no later than fourteen (14) days after the 497 receipt of data from an agency, and the Department of Finance and 498 Administration shall require each agency to provide to the 499 department access to all data that is required to be accessible 500 from the searchable website within fourteen (14) days of each 501 expenditure, grant award, including amendments; subgrant, 502 including amendments; or contract, including amendments; executed 503 by the agency.

504	(f) The searchable website must include all information
505	required by this section for all transactions that are initiated
506	in fiscal year 2015 or later. In addition, all information that
507	is included on the searchable website from the date of the
508	inception of the website until July 1, 2014, must be maintained on
509	the website according to the requirements of this section before
510	July 1, 2014, and remain accessible for ten (10) years from the
511	date it was originally made available. All data on the searchable
512	website must remain accessible to the public for a minimum of ten
513	(10) years.

- (g) For the purposes of this subsection (1), the term

 "contract" includes, but is not limited to, personal and

 professional services contracts.
- 517 (2) The Board of Trustees of State Institutions of Higher 518 Learning shall create the IHL Accountability and Transparency 519 website to include its executive office and the institutions of 520 higher learning no later than July 1, 2012. This website shall:
- 521 (a) Provide access to existing financial reports,
 522 financial audits, budgets and other financial documents that are
 523 used to allocate, appropriate, spend and account for appropriated
 524 funds;
- 525 (b) Have a unique and simplified website address;
- 526 (c) Be directly accessible via a link from the main 527 page of the Department of Finance and Administration website, as

528	well	as	the	IHL	websit	e and	the	main	page	of	the	website	of	each
529	inst	itut	cion	of	higher	learn	ing;							

- (d) Include other links, features or functionality that will assist the public in obtaining and reviewing public financial information:
- (e) Report expenditure information currently available within these enterprise resource planning (ERP) computer systems; and
- (f) Design the reporting format using the existing capabilities of these ERP computer systems.
- (3) The Mississippi Community College Board shall create the
 Community and Junior Colleges Accountability and Transparency
 website to include its executive office and the community and
 junior colleges no later than July 1, 2012. This website shall:
- financial audits, budgets and other financial documents that are used to allocate, appropriate, spend and account for appropriated funds;
- (b) Have a unique and simplified website address;
- (c) Be directly accessible via a link from the main page of the Department of Finance and Administration website, as well as the Mississippi Community College Board website and the main page of the website of each community and junior college;

(d) Include other links, features or functionality the	hat
--	-----

- 552 will assist the public in obtaining and reviewing public financial
- 553 information;
- (e) Report expenditure information currently available
- 555 within the computer system of each community and junior college;
- 556 and
- (f) Design the reporting format using the existing
- 558 capabilities of the computer system of each community and junior
- 559 college.
- **SECTION 6.** Section 27-104-161, Mississippi Code of 1972, is
- 561 amended as follows:
- 562 27-104-161. No provision of Sections 27-104-151 through
- 563 27-104-159 shall be construed as conferring upon the Department of
- 564 Finance and Administration any authority to review, approve or
- 565 deny any expenditures or contracts entered into by the Legislature
- or any of its committees, or to impose any requirement on the
- 567 Legislature or any of its committees to take any action other than
- 568 to disclose expenditures and contracts entered into on or after
- 569 July 1, 2011. For the purposes of this section, the term
- 570 "contract" includes, but is not limited to, personal and
- 571 professional services contracts.
- 572 **SECTION 7.** Section 5-8-3, Mississippi Code of 1972, is
- 573 amended as follows:

574	5-8-	3. The	followin	ng words	and	phrases	shall	have the)
575	meanings	ascribed	herein	unless	the	context	clearly	' indicat	es
576	otherwise	:							

- 577 (i) "Anything of value" means: (a)
- 578 1. A pecuniary item, including money, or a
- 579 bank bill or note;
- 580 2. A promissory note, bill of exchange,
- 581 order, draft, warrant, check or bond given for the payment of
- 582 money;
- 583 3. A contract, agreement, promise or other
- 584 obligation for an advance, conveyance, forgiveness of
- 585 indebtedness, deposit, distribution, loan, payment, gift, pledge
- 586 or transfer of money;
- 587 4. A stock, bond, note or other investment
- 588 interest in an entity;
- 589 5. A receipt given for the payment of money
- 590 or other property;
- 591 6. A right in action;
- 592 7. A gift, tangible good, chattel or an
- 593 interest in a gift, tangible good or chattel;
- 594 8. A loan or forgiveness of indebtedness;
- 595 A work of art, antique or collectible;
- 596 10. An automobile or other means of personal
- 597 transportation;

598	11. Real property or an interest in real
599	property, including title to realty, a fee simple or partial
600	interest, present or future, contingent or vested within realty, a
601	leasehold interest, or other beneficial interest in realty;
602	12. An honorarium or compensation for
603	services;
604	13. A rebate or discount in the price of
605	anything of value, unless the rebate or discount is made in the
606	ordinary course of business to a member of the public without
607	regard to that person's status as an executive, legislative or
608	public official or public employee, or the sale or trade of
609	something for reasonable compensation that would ordinarily not be
610	available to a member of the public;
611	14. A promise or offer of employment;
612	15. Any other thing of value that is
613	pecuniary or compensatory in value to a person, except as
614	otherwise provided in subparagraph (ii) of this paragraph; or
615	16. A payment that directly benefits an
616	executive, legislative or public official or public employee or a
617	member of that person's immediate family.
618	(ii) "Anything of value" does not mean:
619	1. Informational material such as books,
620	reports, pamphlets, calendars or periodicals informing an
621	executive, legislative or public official or public employee of
622	her or his official duties;

623	2. A certificate, plaque or other
624	commemorative item which has little pecuniary value;
625	3. Food and beverages for immediate
626	consumption provided by a lobbyist up to a value of Ten Dollars
627	(\$10.00) in the aggregate during any calendar year;
628	4. Campaign contributions reported in
629	accordance with Section 23-15-801 et seq., Mississippi Code of
630	1972.
631	(b) "Commission" means the Mississippi Ethics
632	Commission, when used in the context of Section 5-8-19.
633	(c) "Compensation" means:
634	(i) An advance, conveyance, forgiveness of
635	indebtedness, deposit, distribution, loan, payment, gift, pledge
636	or transfer of money or anything of value, including reimbursement
637	of travel, food or lodging costs; or
638	(ii) A contract, agreement, promise or other
639	obligation for an advance, conveyance, forgiveness of
640	indebtedness, deposit, distribution, loan, payment, gift, pledge
641	or transfer of money or anything of value, including reimbursement
642	of travel, food or lodging costs, for services rendered or to be
643	rendered.
644	(d) "Executive action" means the proposal, drafting,
645	development, consideration, amendment, adoption, approval,
646	promulgation, issuance, modification, rejection or postponement by
647	a state or local governmental entity of a rule, regulation, order,

648	decision,	determination	or	other	quasi-legislative	action	or

- 649 proceeding.
- (e) "Executive agency" means:
- (i) An agency, board, commission, governing
 authority or other body in the executive branch of state or local
 government; or
- (ii) An independent body of state or local
 government that is not a part of the legislative or judicial
 branch, but which shall include county boards of supervisors.
- (f) "Executive official" means:
- (i) A member or employee of a state agency, board, commission, governing authority or other body in the executive branch of state or local government; or
- (ii) A public official or public employee, or any
 employee of such person, of state or local government who takes an
 executive action.
- (g) "Expenditure" means:
- (i) A purchase, payment, distribution, loan,
 forgiveness of a loan or payment of a loan by a third party,
 advance, deposit, transfer of funds, a promise to make a payment,
 or a gift of money or anything of value for any purpose;
- (ii) A payment to a lobbyist for salary, fee,

 commission, compensation for expenses, or other purpose by a

 person employing, retaining or contracting for the services of the

 lobbyist separately or jointly with other persons;

673	(iii) A payment in support of or assistance to a
674	lobbyist or the lobbyist's activities, including the direct
675	payment of expenses incurred at the request or suggestion of the
676	lobbyist;
677	(iv) A payment that directly benefits an
678	executive, legislative or public official or a member of the
679	official's immediate family;
680	(v) A payment, including compensation, payment or
681	reimbursement for the services, time or expenses of an employee
682	for or in connection with direct communication with an executive,
683	legislative or public official made at the direction of the
684	employee's employer;
685	(vi) A payment for or in connection with
686	soliciting or urging other persons to enter into direct
687	communication with an executive, legislative or public official;
688	or
689	(vii) A payment or reimbursement for food,
690	beverages, travel, lodging, entertainment or sporting activities.
691	(h) "Gift" means anything of value to the extent that
692	consideration of equal or greater value is not received, including
693	a rebate or discount in the price of anything of value unless the
694	rebate or discount is made in the ordinary course of business to a

(i) "Legislative action" means:

executive, legislative or public official.

member of the public without regard to that person's status as an

695

696

698	(i) Preparation, research, drafting, introduction,
699	consideration, modification, amendment, approval, passage,
700	enactment, tabling, postponement, defeat or rejection of a bill,
701	resolution, amendment, motion, report, nomination, appointment or
702	other matter by the Mississippi State Legislature or a member or
703	employee of the Legislature acting or purporting to act in an
704	official capacity;
705	(ii) Action by the Governor in approving or
706	vetoing a bill or other action of the Legislature;
707	(iii) Action by the Legislature in:
708	1. Overriding or sustaining a veto by the
709	Governor; or
710	2. Considering, confirming or rejecting an
711	executive appointment of the Governor.
712	(j) "Legislative official" means:
713	(i) A member, member-elect or presiding officer of
714	the Legislature;
715	(ii) A member of a commission or other entity
716	established by and responsible to either or both houses of the
717	Legislature;
718	(iii) A staff member, officer or employee to a
719	member or member-elect of the Legislature, to a member of a

commission or other entity established by and responsible to

either or both houses of the Legislature, or to the Legislature or

any house, committee or office thereof.

720

721

722

723	(k) "Lobbying" means:
724	(i) Influencing or attempting to influence
725	legislative or executive action through oral or written
726	communication; or
727	(ii) Solicitation of others to influence
728	legislative or executive action; or
729	(iii) Paying or promising to pay anything of value
730	directly or indirectly related to legislative or executive action
731	(1) "Lobbyist" means:
732	(i) An individual who is employed and receives
733	payments, or who contracts for economic consideration, including
734	reimbursement for reasonable travel and living expenses, for the
735	purpose of lobbying;
736	(ii) An individual who represents a legislative or
737	public official or public employee, or who represents a person,
738	organization, association or other group, for the purpose of
739	lobbying; * * *
740	(iii) A sole proprietor, owner, part owner or
741	shareholder in a business who has a pecuniary interest in
742	legislative or executive action, who engages in lobbying
743	activities * * *; or
744	(iv) Any individual described in subparagraphs
745	(i), (ii) or (iii) of this paragraph (l) who is employed by or has

contracted with any agency, legislative or public official or

public employee, or any other public entity for the purpose of

746

748	providing	any	type	of	consulting	or	other	similar	service	but	als
-----	-----------	-----	------	----	------------	----	-------	---------	---------	-----	-----

- 749 engages in any type of lobbying activities. Such individual shall
- 750 not qualify for any exemption under Section 5-8-7.
- 751 (m) "Lobbyist's client" means the person in whose
- 752 behalf the lobbyist influences or attempts to influence
- 753 legislative or executive action.
- 754 (n) "Local" means all entities of government at the
- 755 county, county-district, multicounty district, municipal or school
- 756 district level.
- 757 (o) "Person" means an individual, proprietorship, firm,
- 758 partnership, joint venture, joint-stock company, syndicate,
- 759 business trust, estate, company, corporation, association, club,
- 760 committee, organization or group of persons acting in concert.
- 761 (p) "Public employee" means an individual appointed to
- 762 a position, including a position created by statute, whether
- 763 compensated or not, in state or local government and includes any
- 764 employee of the public employee. The term includes a member of
- 765 the board of trustees, chancellor, vice chancellor or the
- 766 equivalent thereof in the state university system or the state
- 767 community and junior college system, and a president of a state
- 768 college or university.
- 769 (q) "Public official" means an individual elected to a
- 770 state or local office, or an individual who is appointed to fill a
- 771 vacancy in the office.

- 772 (r) "Value" means the retail cost or fair market worth
- 773 of an item or items, whichever is greater.
- 774 **SECTION 8.** Section 5-8-7, Mississippi Code of 1972, is
- 775 amended as follows:
- 776 5-8-7. Notwithstanding any other provisions of this chapter,
- 777 except as otherwise provided in Section 5-8-3(1) (iv), the
- 778 following person shall not be included within the definition of
- 779 "lobbyist" or "lobbyist's client" under this chapter, and
- 780 accordingly the registration and reporting provisions, including
- 781 the payment of related fees, of this chapter do not apply to:
- 782 (a) A legislative or public official acting in an
- 783 official capacity.
- 784 (b) An individual who:
- 785 (i) Represents or purports to represent only the
- 786 individual:
- 787 (ii) Receives no compensation or anything of value
- 788 for lobbying; and
- 789 (iii) Has no pecuniary interest in the legislative
- 790 or executive action.
- 791 (c) An individual lobbying in his or her own interest,
- 792 his or her own business interest, who pays, or promises to pay,
- 793 offers to pay or causes to be paid to public officials,

- 794 legislative officials or public employees any thing or things of
- 795 value aggregating in value to less than Two Hundred Dollars
- 796 (\$200.00) in any calendar year.

797	(d) An individual lobbying on behalf of his or her
798	employer's business interest where such lobbying is not a primary
799	or regular function of his employment position if such individual
800	pays, promises to pay, offers to pay, or causes to be paid
801	individually or on the employer's behalf to public officials,
802	legislative officials, or public employees any thing or things of
803	value aggregating in value to less than Two Hundred Dollars
804	(\$200.00) in any calendar year.

- (e) An individual lobbying on behalf of an association of which he or she is a member, where such lobbying is not a primary or regular function of his or her position in the association, if such individual pays, promises to pay, offers to pay, or causes to be paid individually or on the association's behalf to public officials, legislative officials or public employees any thing or things of value aggregating in value to less than Two Hundred Dollars (\$200.00) in any calendar year.
- 813 An individual who is a shareholder, owner or part (f) owner of a business who lobbies on behalf of such business, where 814 815 such individual is not an employee of the business, if such 816 individual pays, promises to pay, offers to pay, or causes to be 817 paid individually or on behalf of the business to public 818 officials, legislative officials or public employees any thing or 819 things of value aggregating in value to less than Two Hundred 820 Dollars (\$200.00) in any calendar year.
- 821 (g) An individual who:

806

807

808

809

810

811

822	(i) Limits lobbying solely to formal testimony
823	before a public meeting of a legislative body or an executive
824	agency, or a committee, division or department thereof; and
825	(ii) Registers the appearance in the records of
826	the public body, if such records are kept.
827	(h) An individual who is a licensed attorney
828	representing a client by:
829	(i) Drafting bills, preparing arguments thereon,
830	and advising the client or rendering opinions as to the
831	construction and effect of proposed or pending legislation, where
832	such services are usual and customary professional legal services
833	which are not otherwise connected with legislative action; or
834	(ii) Providing information, on behalf of the
835	client, to an executive or public official, a public employee, or
836	an agency, board, commission, governing authority or other body of
837	state or local government where such services are usual and
838	customary professional legal services including or related to a
839	particular nonlegislative matter, case or controversy.
840	(i) News media and employees of the news media whose
841	activity is limited solely to the publication or broadcast of
842	news, editorial comments, or paid advertisements that attempt to
843	influence legislative or executive action. For the purposes of
844	this section, "news media" shall be construed to be bona fide

radio and television stations, newspapers, journals or magazines,

or bona fide news bureaus or associations which in turn furnish

845

- 847 information solely to bona fide radio or television stations,
- 848 newspapers, journals or magazines.
- 849 (j) An individual who engages in lobbying activities
- 850 exclusively on behalf of a religious organization which qualifies
- 851 as a tax-exempt organization under the Internal Revenue Code.
- (k) An individual who is a nonattorney professional and
- 853 who receives professional fees and expenses to represent clients
- 854 on executive agency matters, except that if anything of value
- 855 shall be paid or promised to be paid directly or indirectly on
- 856 behalf of a client for the personal use or benefit of an executive
- 857 or public official or public employee, then expenditures and
- 858 actions of the individual are reportable under this chapter, and
- 859 the individual must register as a lobbyist.
- SECTION 9. Section 5-8-1, Mississippi Code of 1972, is
- 861 brought forward as follows:
- 5-8-1. This chapter shall be cited as the "Lobbying Law
- 863 Reform Act of 1994."
- SECTION 10. Section 5-8-5, Mississippi Code of 1972, is
- 865 brought forward as follows:
- 5-8-5. (1) Except as otherwise provided in Section 5-8-7 of
- 867 this chapter and in addition to reports required by Sections 5-8-9
- 868 and 5-8-11 of this chapter, every lobbyist and every lobbyist's
- 869 client shall file a registration statement with the Secretary of
- 870 State within five (5) calendar days after becoming a lobbyist,
- 871 becoming a lobbyist's client or beginning to lobby for a new

- 872 client. The filing of every registration statement shall be
- 873 accompanied by the payment of a registration fee of Twenty-five
- 874 Dollars (\$25.00) to the Secretary of State. The lobbyist shall
- 875 file the registration statement and pay the fees to the Secretary
- 876 of State for each lobbyist's client whom the lobbyist represents.
- 877 (2) The registration statement shall include the following:
- 878 (a) The name, address, occupation and telephone number
- 879 of the lobbyist;
- 880 (b) The name, address, telephone number and principal
- 881 place of business of the lobbyist's client;
- 882 (c) The kind of business of the lobbyist's client;
- (d) The full name of the person or persons who control
- 884 the lobbyist's client, the partners, if any, and officers of the
- 885 lobbyist's client;
- (e) The full name, address and telephone number of each
- 887 lobbyist employed by or representing the lobbyist's client; and
- 888 (f) A statement or statements by the lobbyist and
- 889 lobbyist's client indicating the specific nature of the issues
- 890 being advocated for or against on behalf of the lobbyist's client,
- 891 with sufficient detail so that the precise nature of the
- 892 lobbyist's advocacy is evident from the statement itself.
- 893 (3) Registration shall be valid for one (1) calendar year,
- 894 commencing January 1 and ending December 31 of each year. If the
- 895 lobbyist or lobbyist's client shall register after January 1, the

- registration shall be effective upon actual receipt by the
 Secretary of State and shall cease on December 31 of each year.
- (4) A lobbyist or lobbyist's client may terminate his registration by filing an expenditure report required under this chapter. Such report shall include information through the last day of lobbying activity. The termination report must indicate that the lobbyist intends to use the report as the final accounting of lobbying activity.
- 904 (5) The Secretary of State shall prescribe and make 905 available to every lobbyist and lobbyist's client appropriate 906 forms for filing registration statements as required by Sections 907 5-8-1 through 5-8-19 of this chapter.
- 908 **SECTION 11.** Section 5-8-9, Mississippi Code of 1972, is 909 brought forward as follows:
- 5-8-9. (1) Except as otherwise provided in Section 5-8-7 of this chapter and in subsection (7) of this section, no later than January 30 of each year, a lobbyist's client shall file a report of expenditures with the Secretary of State. The report must contain information on all expenditures paid by the lobbyist's client during the preceding twelve (12) calendar months.
- 916 (2) The report must list expenditures for the purpose of 917 lobbying according to the following categories:
- 918 (a) A payment to a lobbyist for salary, fee, 919 compensation for expenses, or other purpose by a person employing,

- 920 retaining or contracting for the services of the lobbyist
- 921 separately or jointly with other persons;
- 922 (b) A payment for those portions of office rent,
- 923 utilities, supplies and compensation of support personnel
- 924 attributable to lobbying activities;
- 925 (c) A payment in support of or assistance to a lobbyist
- 926 or the lobbyist's activities, including the direct payment of
- 927 expenses incurred at the request or suggestion of the lobbyist;
- 928 (d) A payment, including compensation, payment or
- 929 reimbursement for the services, time or expenses of an employee
- 930 for or in connection with direct communication with an executive,
- 931 legislative or public official or public employee, where such
- 932 communication is made at the request, suggestion or direction of
- 933 the lobbyist's client;
- 934 (e) A payment for or in connection with soliciting or
- 935 urging other persons to enter into direct communication with an
- 936 executive, legislative or public official or public employee,
- 937 where such communication is made at the request, suggestion or
- 938 direction of the lobbyist's client;
- 939 (f) A payment or reimbursement for food, beverages,
- 940 travel, lodging, entertainment or sporting activities; or
- 941 (q) A purchase, payment, distribution, loan,
- 942 forgiveness of a loan or payment of a loan by a third party,
- 943 advance, deposit, transfer of funds, a promise to make a payment,
- 944 or a gift of money or anything of value for any purpose.

945	(3) For each executive, legislative or public official or
946	public employee who was paid, given or promised to be paid
947	anything of value in full or in part from the lobbyist's client,
948	the report must also include:

- 949 (a) The name of the executive, legislative or public 950 official or public employee who was paid, given or promised 951 anything of value;
- 952 (b) A description and the monetary value of anything of 953 value paid, given or promised to such official or employee, with 954 sufficient detail so that the nature of the transfer is clear;
- 955 (c) The place and date anything of value was paid, 956 given or promised; and
- 957 (d) The name of the person who paid, gave or promised 958 to pay anything of value.
- 959 (4) Each expenditure for the purpose of lobbying must be 960 reported in accordance with the category of the expenditure 961 required in this section and with any additional categories as may 962 be required by rule or regulation of the Secretary of State.
- 963 (5) The report due January 30 shall include a cumulative 964 total for the calendar year for all reportable categories.
- 965 (6) A lobbyist's client shall maintain contemporaneous 966 records of all expenditures reportable under Sections 5-8-1 967 through 5-8-19 of this chapter and shall retain such records for a 968 period of two (2) years.

969	1	(7)	If the	State	e of	Miss	sissippi	is	a lobby	İst'	s clier	nt,	the
970	State	of	Mississi	ppi s	hall	be	exempt	from	filing	an	annual	rep	ort.

- (8) (a) If the entire Legislature and all statewide elected officials are individually invited to a single function, which is sponsored by a lobbyist's client, or a lobbyist on behalf of such client, and is to begin and end within one (1) day, then it shall not be necessary to report the costs related to food and beverages offered for immediate consumption required in subsection (3) of this section, so long as food and beverages provided at such functions are offered equally to all invitees; however, in all such cases, the amount expended for such functions shall be reported in accordance with the provisions of this subsection.
- 981 (b) The report of the expenditure connected with a
 982 single function as described in paragraph (a) of this subsection
 983 shall be made by the lobbyist's client and shall include the
 984 following:
- 985 (i) The total amount of money expended for the 986 function;
- 987 (ii) The estimated total number of persons in 988 attendance at the function;
- 989 (iii) The estimated total number of public 990 officials in attendance at the function.
- 991 **SECTION 12.** Section 5-8-11, Mississippi Code of 1972, is 992 brought forward as follows:

972

973

974

975

976

977

978

979

- 993 5-8-11. (1)Except as otherwise provided in Section 5-8-7 994 of this chapter, a lobbyist shall file with the Secretary of State 995 a separate report for each lobbyist's client. The report shall 996 specifically list all payments received from the lobbyist's client and all expenditures that were initiated or paid by the lobbyist 997 998 on behalf of each lobbyist's client during each reporting period 999 required herein.
- 1000 (2) The report must list expenditures for the purpose of 1001 lobbying according to the following categories:
- (a) A payment to the lobbyist for salary, fee,
 compensation for expenses, or other purpose by the person
 employing, retaining or contracting for the services of the
 lobbyist separately or jointly with other persons;
- 1006 (b) A payment for those portions of office rent,
 1007 utilities, supplies and compensation of support personnel
 1008 attributable to lobbying activities;
- 1009 (c) A payment in support of or assistance to a lobbyist
 1010 or the lobbyist's activities, including the direct payment of
 1011 expenses incurred at the request or suggestion of the lobbyist;
- (d) A payment, including compensation, payment or reimbursement for the services, time or expenses of an employee for or in connection with direct communication with an executive, legislative or public official or public employee, where such communication is made at the request, suggestion or direction of the lobbyist;

1018	(e) A payment for or in connection with soliciting or
1019	urging other persons to enter into direct communication with an
1020	executive, legislative or public official or public employee,
1021	where such communication is made at the request, suggestion or
1022	direction of the lobbyist;

- 1023 (f) A payment or reimbursement for food, beverages,
 1024 travel, lodging, entertainment or sporting activities;
- 1025 (g) A purchase, payment, distribution, loan, or
 1026 forgiveness of a loan or payment of a loan by a third party,
 1027 advance, deposit, transfer of funds, a promise to make a payment,
 1028 or a gift of money or anything of value for any purpose.
- 1029 (3) For each executive, legislative or public official or
 1030 public employee who was paid, given or promised to be paid
 1031 anything of value in full or in part from the lobbyist, the report
 1032 must also include:
- 1033 (a) The name of the executive, legislative or public 1034 official or employee who was paid, given or promised anything of 1035 value;
- 1036 (b) A description and the monetary value of anything of value paid, given or promised to such official or employee, with sufficient detail so that the nature of the transfer is clear;
- 1039 (c) The place and date anything of value was paid,
 1040 given or promised; and
- 1041 (d) The name of the person who paid, gave or promised 1042 to pay anything of value.

- 1043 Each expenditure for the purpose of lobbying must be 1044 reported in accordance with the category of the expenditure required in this section and with any additional categories as may 1045 1046 be required by rule or regulation of the Secretary of State.
- 1047 A report of expenditures must be filed with the 1048 Secretary of State no later than January 30 of each year. report shall contain information on all expenditures paid or 1049 initiated by the lobbyist on behalf of each lobbyist's client 1050 1051 during the preceding twelve (12) calendar months, and it shall 1052 include a cumulative total for the calendar year of all reportable 1053 categories.
- 1054 In addition to the annual report required above, a (6) 1055 lobbyist shall file two (2) reports during regular sessions of the 1056 Legislature with the Secretary of State on February 25 and within 1057 ten (10) days after the Legislature's adjournment sine die. 1058 additional report shall include the name of the executive, 1059 legislative, or public official or public employee who receives 1060 anything of value from the lobbyist or from the lobbyist on behalf 1061 of the lobbyist's client, the name of the person receiving the 1062 payment, the name of the person making the payment, the amount of 1063 the payment and the date of the payment. However, any lobbyist 1064 who lobbies local government exclusively shall be exempt from the requirement of filing the reports required by this paragraph. 1065
- 1066 (7) If the entire Legislature and all statewide elected (a) officials are individually invited to a single function which is 1067

H. B. No.

- sponsored by a lobbyist on behalf of one or more lobbyist's

 clients and is to begin and end within one (1) day, then it shall

 not be necessary to report the costs related to food and beverages

 offered for immediate consumption as required in subsection (3) of

 this section, so long as food and beverages provided at such

 functions are offered equally to all invitees; however, in all
- 1075 reported in accordance with the provisions of this subsection.

 1076 (b) The report of the expenditure connected with a

such cases, the amount expended for such functions shall be

- 1077 single function as described in paragraph (a) of this subsection 1078 shall be made by the lobbyist and shall include the following:
- 1076 Shall be made by the lobbyist and shall include the following:
- 1079 (i) The total amount of money expended for the 1080 function, reception or meal;
- 1081 (ii) The total number of persons in attendance at 1082 the function, reception or meal;
- 1083 (iii) The total number of legislators in attendance at the function, reception or meal.
- 1085 (8) A lobbyist shall maintain contemporaneous records of all expenditures reportable under Sections 5-8-1 through 5-8-19 of this chapter, and shall retain such records for a period of two 1088 (2) years.
- 1089 **SECTION 13.** Section 5-8-13, Mississippi Code of 1972, is 1090 brought forward as follows:

- 5-8-13. (1) A lobbyist shall not contract to receive or accept compensation dependent upon the success or failure of a legislative or executive action.
- 1094 (2) A lobbyist or lobbyist's client shall not knowingly or
 1095 willfully make or cause to be made a false statement or
 1096 misrepresentation of facts to an executive, legislative or public
 1097 official or public employee, or to the public in general with the
 1098 intent to affect the outcome of a legislative or executive action.
- 1099 (3) A lobbyist or lobbyist's client shall not cause a
 1100 legislative or executive action for the purpose of obtaining
 1101 employment to lobby in support of or in opposition to the
 1102 legislative or executive action.
- 1103 (4) An executive, legislative or public official or public 1104 employee shall not be a lobbyist, except that he may act as a 1105 lobbyist when acting in his official capacity.
- 1106 (5) A lobbyist must disclose anything of value given in
 1107 whole or in part to any executive, legislative or public official
 1108 or public employee.
- 1109 **SECTION 14.** Section 5-8-15, Mississippi Code of 1972, is 1110 brought forward as follows:
- 1111 5-8-15. (1) The district attorney of the circuit court of 1112 the district wherein an alleged violation occurred shall 1113 investigate violations of this chapter.
- 1114 (2) In addition to a district attorney's authority as set 1115 forth in subsection (1) of this section, the Attorney General

- 1116 shall investigate alleged violations of this chapter and use all
- 1117 existing powers granted that office in conducting such
- 1118 investigations.
- 1119 **SECTION 15.** Section 5-8-17, Mississippi Code of 1972, is
- 1120 brought forward as follows:
- 1121 5-8-17. (1) In addition to any other penalty permitted by
- 1122 law, the Secretary of State shall require any person who fails to
- 1123 file a report as required under Sections 5-8-1 through 5-8-19 of
- 1124 this chapter, or who shall file a report which fails to comply
- 1125 with the material particulars of Sections 5-8-1 through 5-8-19 of
- 1126 this chapter or any rules, regulations or procedures implemented
- 1127 pursuant to Sections 5-8-1 through 5-8-19 of this chapter, to be
- 1128 assessed a civil penalty as follows:
- 1129 (a) Within five (5) calendar days after any deadline
- 1130 for filing a report pursuant to Sections 5-8-1 through 5-8-19 of
- 1131 this chapter, the Secretary of State shall compile a list of those
- 1132 lobbyists and lobbyists' clients who have failed to file a
- 1133 required report. The Secretary of State shall provide each
- 1134 lobbyist or lobbyist's client who has failed to file such a report
- 1135 notice of such failure by certified mail.
- 1136 (b) Beginning with the tenth calendar day after which
- 1137 any report shall be due, the Secretary of State shall assess the
- 1138 delinquent lobbyist and delinquent lobbyist's client a civil
- 1139 penalty of Fifty Dollars (\$50.00) per day and part of any day

1140 until a valid report is delivered to the Secretary of State, up to

1141 a maximum of ten (10) days. However, in the discretion of the

1142 Secretary of State, the assessing of such fine may be waived if

1143 the Secretary of State shall determine that unforeseeable

1144 mitigating circumstances, such as the health of the lobbyist,

1145 shall interfere with timely filing of a required report.

1146 (c) Filing of the required report and payment of the

1147 fine within ten (10) calendar days of notice by the Secretary of

1148 State that a required statement has not been filed constitutes

1149 compliance with Sections 5-8-1 through 5-8-19 of this chapter.

1150 (d) Payment of the fine without filing the required

1151 report does not in any way excuse or exempt any person required to

1152 file from the filing requirements of Sections 5-8-1 through 5-8-19

1153 of this chapter.

1155

1154 (2) (a) Upon the sworn application of a lobbyist or

lobbyist's client against whom a civil penalty has been assessed

1156 pursuant to subsection (1), the Secretary of State shall forward

1157 the application to the Mississippi Ethics Commission. The

1158 commission shall fix a time and place for a hearing and shall

1159 cause a written notice specifying the civil penalties that have

1160 been assessed against the lobbyist or lobbyist's client and notice

1161 of the time and place of the hearing to be served upon the

1162 lobbyist or lobbyist's client at least twenty (20) calendar days

1163 prior to the hearing date. Such notice may be served by mailing a

1164 copy thereof by certified mail, postage prepaid, to the last known

1165 business address of the lobbyist or lobbyist's client.

- 1166 (b) The commission is authorized to issue subpoenas for
 1167 the attendance of witnesses and the production of books and papers
 1168 at such hearing. Process issued by the commission shall extend to
 1169 all parts of the state and shall be served by any person
 1170 designated by the commission for such service.
- 1171 (c) The lobbyist or lobbyist's client shall have the 1172 right to appear either personally or by counsel, or both, to 1173 produce witnesses or evidence in his behalf, to cross-examine 1174 witnesses and to have subpoenas issued by the commission.
- 1175 (d) A hearing officer shall be appointed by the 1176 commission to conduct the hearing. At the hearing, the hearing 1177 officer shall administer oaths as may be necessary for the proper 1178 conduct of the hearing. All hearings shall be conducted by the commission, who shall not be bound by strict rules of procedure or 1179 1180 by the laws of evidence in the conduct of the proceedings, but the 1181 determination shall be based upon sufficient evidence to sustain it. 1182
- (e) Where, in any proceeding before the commission, any witness fails or refuses to attend upon a subpoena issued by the commission, refuses to testify, or refuses to produce any books and papers the production of which is called for by a subpoena, the attendance of such witness, the giving of his testimony or the production of the books and papers shall be enforced by any court of competent jurisdiction of this state in the manner provided for

- the enforcement of attendance and testimony of witnesses in civil cases in the courts of this state.
- (f) Within fifteen (15) calendar days after conclusion of the hearing, the commission shall reduce its decision to writing and forward an attested true copy thereof to the last known business address of the lobbyist or lobbyist's client by way of United States first-class, certified mail, postage prepaid.
- 1197 The right to appeal from the decision of the 1198 commission in an administrative hearing concerning the assessment 1199 of civil penalties authorized pursuant to this section is hereby 1200 granted. Such appeal shall be to the Circuit Court of Hinds 1201 County and shall include a verbatim transcript of the testimony at 1202 the hearing. The appeal shall be taken within thirty (30) calendar days after notice of the decision of the commission 1203 1204 following an administrative hearing. The appeal shall be 1205 perfected upon filing notice of the appeal and by the prepayment 1206 of all costs, including the cost of the preparation of the record 1207 of the proceedings by the commission, and the filing of a bond in 1208 the sum of Two Hundred Dollars (\$200.00), conditioned that if the 1209 decision of the commission be affirmed by the court, the lobbyist 1210 or lobbyist's client will pay the costs of the appeal and the 1211 action in court. If the decision is reversed by the court, the 1212 Secretary of State will pay the costs of the appeal and the action 1213 in court.

1214	(b) If there is an appeal, such appeal shall act as a
1215	supersedeas. The court shall dispose of the appeal and enter its
1216	decision promptly. The hearing on the appeal may be tried in
1217	vacation, in the court's discretion. The scope of review of the
1218	court shall be limited to a review of the record made before the
1219	commission to determine if the action of the commission is
1220	unlawful for the reason that it was (i) not supported by
1221	substantial evidence, (ii) arbitrary or capricious, (iii) beyond
1222	the power of the commission to make, or (iv) in violation of some
1223	statutory or constitutional right of the appellant. The decision
1224	of the court may be appealed to the Supreme Court in the manner
1225	provided by law.

- 1226 (4) If, after forty-five (45) calendar days of the date of 1227 the administrative hearing procedure set forth in subsection (2), 1228 the lobbyist or lobbyist's client shall not file a valid report as 1229 required by law, the commission shall notify the Attorney General 1230 of the delinquency. The Attorney General shall investigate said 1231 offense in accordance with the provisions of this chapter.
- 1232 SECTION 16. Section 5-8-19, Mississippi Code of 1972, is 1233 brought forward as follows:
- 5-8-19. The Secretary of State shall: 1234
- 1235 Provide forms for registration and for statements 1236 required by Sections 5-8-1 through 5-8-19 of this chapter to all 1237 persons required to file.

1238	(b) Issue a certificate of registration to a lobbyi	st
1239	registered under the provisions of Sections 5-8-1 through 5-8-	-19
1240	of this chapter.	

- 1241 (c) Make all statements and reports filed available for 1242 public inspection and copying, at a reasonable cost, during 1243 regular office hours.
- (d) Publish an annual report summarizing the financial activities of lobbyists and lobbyists' clients, and such annual report shall not include amounts reported pursuant to Sections 5-8-9(8) and 5-8-11(7) for single functions in the calculation of the cumulative total amount of money expended for lobbying purposes.
- 1250 **SECTION 17.** Section 5-8-21, Mississippi Code of 1972, is 1251 brought forward as follows:
- 1252 5-8-21. Any person who, with intent, violates any of the 1253 provisions of this chapter whether acting either individually or 1254 as an officer, agent, employee, or counsel of a person, firm, 1255 corporation or association, or any person whether acting 1256 individually or as the officer, employee, agent or counsel of a 1257 firm, corporation or association, who, with intent, causes or 1258 participates, either directly or indirectly, in any violation of 1259 the provisions of this chapter shall upon conviction for the first 1260 offense be fined not more than One Thousand Dollars (\$1,000.00) or 1261 imprisoned in the county jail not more than six (6) months or both 1262 and upon conviction for a second or any subsequent offense be

1263 fined not more than Five Thousand Dollars (\$5,000.00) or 1264 imprisoned in the Penitentiary not more than three (3) years or 1265 both. Any association or corporation which, with intent, 1266 violates, or causes or participates, either directly or 1267 indirectly, in any violation of any of the provisions of this 1268 chapter shall, for each offense, upon conviction, be fined not 1269 more than Five Thousand Dollars (\$5,000.00). The prosecution or 1270 conviction of one or more of the officers or employees of such 1271 corporation or association shall not be a bar to the prosecution

1273 **SECTION 18.** Section 5-8-23, Mississippi Code of 1972, is 1274 brought forward as follows:

and conviction of the corporation or association for such offense.

- 5-8-23. If any section, paragraph, sentence, clause, phrase or any part of this chapter passed hereafter is declared to be unconstitutional or void, or if for any reason is declared to be invalid or of no effect, the remaining sections, paragraphs, sentences, clauses, phrases or parts thereof shall be in no manner affected thereby but shall remain in full force and effect.
- SECTION 19. Section 25-53-151, Mississippi Code of 1972, is brought forward as follows:
- 25-53-151. (1) There is established in the State Treasury
 the "Electronic Government Services Fund," into which shall be
 deposited specific funds appropriated by the Legislature for
 developing and providing electronic government services within the
 State of Mississippi. Any funds in the Electronic Government

Services Fund at the end of a fiscal year shall not lapse into the

State General Fund, but shall be available for expenditure in the

subsequent fiscal year. The funds in the Electronic Government

Fund shall be available for expenditure pursuant to specific

appropriation by the Legislature beginning in fiscal year 2002, to

the Mississippi Department of Information Technology Services.

There is hereby established an Electronic Government Oversight Committee to oversee the implementation of E-Government and related technology initiatives. Duties of this committee would include: (a) prioritize and make recommendations for all electronic government services, in order to cut across state and local governmental organizational structures; (b) address policy issues such as privacy, security, transaction fees and accessibility; (c) review ongoing fiscal and operational management and support of portal; (d) provide a mechanism for gathering input from citizens, businesses and government entities; (e) encourage self-service models for citizens through state websites and other electronic services; and (f) promote economic development and efficient delivery of government services by encouraging governmental and private sector entities to conduct their business and transactions using electronic media. Electronic Government Oversight Committee shall be composed of the following: (a) the Executive Director of the Mississippi

Department of Information Technology Services, or his designee;

1294

1295

1296

1297

1298

1299

1300

1301

1302

1303

1304

1305

1306

1307

1308

1309

1310

1312 (b) the State Auditor, or his designee; (c) the State Treasurer, 1313 or his designee; (d) the Secretary of State, or his designee; (e) 1314 the Executive Director of the Department of Finance and Administration, or his designee; (f) the Commissioner of Public 1315 1316 Safety, or his designee; (g) the Commissioner of Revenue, or his 1317 designee. The committee shall annually elect one (1) member to serve as chairman and one (1) member to serve as vice chairman, 1318 1319 who shall act as chairman in the absence of the chairman. 1320 committee shall meet monthly or upon the call of the chairman, and 1321 shall make necessary reports and recommendations to the 1322 Legislature and the appropriate agencies of state government. All 1323 agencies of state government shall cooperate with the committee in 1324 providing requested information, shall work closely with and provide information to the committee and shall report to the 1325 1326 committee at its request. The Mississippi Department of 1327 Information Technology Services shall provide administrative 1328 support for the committee. Nonlegislative members of the 1329 committee shall serve without compensation.

(3) The Electronic Government Oversight Committee shall advise and provide direction to the Department of Finance and Administration to develop a procurement portal that will enable potential vendors of goods and services to access relevant and necessary information related to the sale of the following types of goods and services to the State of Mississippi and its agencies:

~ OFFICIAL ~

1330

1331

1332

1333

1334

1335

1337	(a) Commodities, as defined by Section 31-7-1;
1338	(b) Contract personnel, as defined by Sections 25-9-107
1339	and 25-9-120; and
1340	(c) Computer equipment and services, as defined by
1341	Section 25-53-3.
1342	(4) The procurement portal provided for in subsection (3)
1343	must provide potential vendors with the following:
1344	(a) A searchable database of business procurement
1345	opportunities with the state which includes a breakdown by product
1346	or service and by the organization seeking the product or service;
1347	(b) Listings of the published date and closing date for
1348	each business procurement opportunity;
1349	(c) A "Frequently Asked Questions" section regarding
1350	doing business with the respective agencies;
1351	(d) A breakdown of "Frequently Asked Questions"
1352	regarding the selection process with the respective agencies;
1353	(e) An open-air forum for questions and answers
1354	relating to the procurement process, in general, as well as
1355	specifically relating to a single contract; and
1356	(f) Links to individual agency websites and contacts to
1357	enable potential vendors to obtain more specific information, if
1358	necessary.
1359	(5) The procurement portal must be linked to the

Transparency Mississippi website established in accordance with

Sections 27-104-151 through 27-104-163. The Mississippi

1360

1362	Department of Information Technology Services shall develop and
1363	maintain a link to the procurement portal from the state website.
1364	SECTION 20. This act shall take effect and be in force from
1365	and after July 1, 2015.

