MISSISSIPPI LEGISLATURE

REGULAR SESSION 2015

By: Representative Espy

To: Gaming; Ways and Means

HOUSE BILL NO. 806

1 AN ACT TO PROVIDE THAT WHEN SPORTS WAGERING BECOMES 2 PERMISSIBLE UNDER FEDERAL LAW, A GAMING LICENSEE UNDER THE 3 MISSISSIPPI GAMING CONTROL ACT MAY CONDUCT SPORTS WAGERING; TO SET 4 FORTH DEFINITIONS APPLICABLE TO SPORTS WAGERING; TO AMEND SECTIONS 5 75-76-5 AND 75-76-33, MISSISSIPPI CODE OF 1972, IN CONFORMITY 6 THERETO; TO BRING FORWARD SECTIONS 75-75-101 AND 75-76-89, 7 MISSISSIPPI CODE OF 1972, FOR PURPOSES OF POSSIBLE AMENDMENT; AND 8 FOR RELATED PURPOSES.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 10 SECTION 1. Notwithstanding any other provision of Chapter 11 76, Title 75, Mississippi Code of 1972, the Mississippi Gaming 12 Commission may not exercise any power granted under Sections 1 through 3 of this act and is prohibited from fulfilling any duty 13 14 imposed thereunder, unless and until the commission determines that sports wagering is permissible under federal law. 15 The 16 commission shall begin implementing sports wagering under the provisions of Chapter 76, Title 75, Mississippi Code of 1972, and 17 Sections 1 through 3 of this act within six (6) months after 18 19 making a determination that sports wagering is permissible under 20 federal law.

H. B. No. 806 G3/5 15/HR26/R212 PAGE 1 (TT\KW) 21 <u>SECTION 2.</u> For purposes of the provisions of Sections 1 22 through 3 of this act, and in addition to the definitions in 23 Section 75-76-5, the following definitions shall apply unless the 24 context clearly indicates otherwise:

(a) "College or university" means a public or privateinstitution of higher learning or a community or junior college.

(b) "Collegiate sporting or athletic event" means a sporting or athletic event offered by, sponsored by or played in connection with a college or university.

30 (c) "Professional sporting or athletic event" means an event 31 at which two (2) or more persons participate in a sporting or 32 athletic event and receive compensation in excess of the actual 33 expenses incurred by the persons to participate in the event, but 34 shall not include any matches or exhibitions supervised and 35 regulated by the Mississippi Athletic Commission under Section 36 75-75-101, et seq., Mississippi Code of 1972.

37 (d) "Sports book" means a location authorized by the
38 commission at which sports wagering may be conducted by a licensee
39 under the provisions of Sections 1 through 3 of this act.

40 (e) "Sports wagering" means the business of accepting wagers
41 on a collegiate sport or athletic event, a professional sport or
42 athletic event, or both.

43 <u>SECTION 3.</u> A gaming licensee may conduct sports wagering at 44 a sports book located on the premises of the licensee, as 45 permitted by federal law, by the provisions of this act and by

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46 regulations adopted by the commission pursuant to the provisions 47 of Sections 1 through 3 of this act.

48 **SECTION 4.** Section 75-75-101, Mississippi Code of 1972, is 49 brought forward as follows:

Boxing, sparring and wrestling matches and 50 75-75-101. (1) 51 exhibitions for percentage of gate receipts where an admission fee 52 is charged are hereby allowed. All boxing, sparring and wrestling matches and exhibitions authorized herein shall be held under the 53 54 supervision of and subject to the rules and regulations of the Mississippi Athletic Commission, and in strict compliance with the 55 provisions of this article. No boxing or sparring match or 56 57 exhibition shall exceed fifteen (15) rounds of three (3) minutes 58 each, and the charge for each seat or ticket shall be left to the 59 discretion of the commission.

60 (2) For the purposes of this chapter, "tough-man contest"
61 and kickboxing competition shall be subject to the jurisdiction of
62 the Mississippi Athletic Commission.

63 SECTION 5. Section 75-76-5, Mississippi Code of 1972, is 64 amended as follows:

65 75-76-5. As used in this chapter, unless the context
 66 requires otherwise:

(a) "Applicant" means any person who has applied for or
is about to apply for a state gaming license, registration or
finding of suitability under the provisions of this chapter or

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70 approval of any act or transaction for which approval is required 71 or permitted under the provisions of this chapter.

(b) "Application" means a request for the issuance of a state gaming license, registration or finding of suitability under the provisions of this chapter or for approval of any act or transaction for which approval is required or permitted under the provisions of this chapter but does not include any supplemental forms or information that may be required with the application.

78 "Associated equipment" means any equipment or (C) 79 mechanical, electromechanical or electronic contrivance, component 80 or machine used remotely or directly in connection with gaming or with any game, race book or sports pool that would not otherwise 81 82 be classified as a gaming device, including dice, playing cards, 83 links which connect to progressive slot machines, equipment which 84 affects the proper reporting of gross revenue, computerized 85 systems of betting at a race book or sports pool, computerized 86 systems for monitoring slot machines, and devices for weighing or counting money. 87

(d) "Chairman" means the Chairman of the Mississippi
Gaming Commission except when used in the term "Chairman of the
State Tax Commission." "Chairman of the State Tax Commission" or
"commissioner" means the Commissioner of Revenue of the Department
of Revenue.

93 (e) "Commission" or "Mississippi Gaming Commission"94 means the Mississippi Gaming Commission.

H. B. No. 806 **~ OFFICIAL ~** 15/HR26/R212 PAGE 4 (TT\KW) 95 (f) "Commission member" means a member of the96 Mississippi Gaming Commission.

97 (g) "Credit instrument" means a writing which evidences 98 a gaming debt owed to a person who holds a license at the time the 99 debt is created, and includes any writing taken in consolidation, 100 redemption or payment of a prior credit instrument.

101 (h) "Enforcement division" means a particular division
102 supervised by the executive director that provides enforcement
103 functions.

104 (i) "Establishment" means any premises wherein or105 whereon any gaming is done.

106 (j) "Executive director" means the Executive Director107 of the Mississippi Gaming Commission.

108 Except as otherwise provided by law, "game," or (k) 109 "gambling game" means any banking or percentage game played with cards, with dice or with any mechanical, electromechanical or 110 111 electronic device or machine for money, property, checks, credit or any representative of value, including, without limiting, the 112 113 generality of the foregoing, faro, monte, roulette, keno, fan-tan, 114 twenty-one, blackjack, seven-and-a-half, big injun, klondike, 115 craps, poker, chuck-a-luck (dai shu), wheel of fortune, chemin de 116 fer, baccarat, pai gow, beat the banker, panguingui, slot machine, or any other game or device approved by the commission. However, 117 "game" or "gambling game" shall not include bingo games or raffles 118

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119 which are held pursuant to the provisions of Section 97-33-51, or 120 the illegal gambling activities described in Section 97-33-8.

121 The commission shall not be required to recognize any game 122 hereunder with respect to which the commission determines it does 123 not have sufficient experience or expertise.

(1) "Gaming" or "gambling" means to deal, operate,
carry on, conduct, maintain or expose for play any game as defined
in this chapter.

127 "Gaming device" means any mechanical, (m) 128 electromechanical or electronic contrivance, component or machine 129 used in connection with gaming or any game which affects the 130 result of a wager by determining win or loss. The term includes a 131 system for processing information which can alter the normal 132 criteria of random selection, which affects the operation of any 133 game, or which determines the outcome of a game. The term does 134 not include a system or device which affects a game solely by 135 stopping its operation so that the outcome remains undetermined, and does not include any antique coin machine as defined in 136 137 Section 27-27-12.

(n) "Gaming employee" means any person connected
directly with the operation of a gaming establishment licensed to
conduct any game, including:

- 141 (i) Boxmen;
- 142 (ii) Cashiers;
- 143 (iii) Change personnel;

144 (iv) Counting room personnel; 145 (v) Dealers; 146 (vi) Floormen; 147 (vii) Hosts or other persons empowered to extend 148 credit or complimentary services; 149 (viii) Keno runners; 150 (ix) Keno writers; 151 (X) Machine mechanics; 152 (xi) Security personnel; 153 (xii) Shift or pit bosses; 154 (xiii) Shills; 155 Supervisors or managers; and (xiv) 156 (xv) Ticket writers. 157 The term "gaming employee" also includes employees of 158 manufacturers or distributors of gaming equipment within this 159 state whose duties are directly involved with the manufacture, 160 repair or distribution of gaming equipment. 161 "Gaming employee" does not include bartenders, cocktail 162 waitresses or other persons engaged in preparing or serving food 163 or beverages unless acting in some other capacity. 164 (\circ) "Gaming license" means any license issued by the 165 state which authorizes the person named therein to engage in 166 gaming. 167 "Gross revenue" means the total of all of the (q) following, less the total of all cash paid out as losses to 168 H. B. No. 806 ~ OFFICIAL ~

15/HR26/R212 PAGE 7 (TT\KW) 169 patrons and those amounts paid to purchase annuities to fund 170 losses paid to patrons over several years by independent financial 171 institutions:

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(i) Cash received as winnings;

173 (ii) Cash received in payment for credit extended 174 by a licensee to a patron for purposes of gaming; and

175 (iii) Compensation received for conducting any 176 game in which the licensee is not party to a wager.

For the purposes of this definition, cash or the value of noncash prizes awarded to patrons in a contest or tournament are not losses.

180 The term does not include:

181 (i) Counterfeit money or tokens;

182 (ii) Coins of other countries which are received183 in gaming devices;

(iii) Cash taken in fraudulent acts perpetrated against a licensee for which the licensee is not reimbursed; or (iv) Cash received as entry fees for contests or tournaments in which the patrons compete for prizes.

188 (q) "Hearing examiner" means a member of the 189 Mississippi Gaming Commission or other person authorized by the 190 commission to conduct hearings.

(r) "Investigation division" means a particular division supervised by the executive director that provides investigative functions.

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(s) "License" means a gaming license or a manufacturer's, seller's or distributor's license.

196 (t) "Licensee" means any person to whom a valid license
197 has been issued.

(u) "License fees" means monies required by law to be paid to obtain or continue a gaming license or a manufacturer's, seller's or distributor's license.

201 (v) "Licensed gaming establishment" means any premises
202 licensed pursuant to the provisions of this chapter wherein or
203 whereon gaming is done.

(w) "Manufacturer's," "seller's" or "distributor's"
license means a license issued pursuant to Section 75-76-79.

206 (x) "Navigable waters" shall have the meaning ascribed 207 to such term under Section 27-109-1.

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(y) "Operation" means the conduct of gaming.

(z) "Party" means the Mississippi Gaming Commission and any licensee or other person appearing of record in any proceeding before the commission; or the Mississippi Gaming Commission and any licensee or other person appearing of record in any proceeding for judicial review of any action, decision or order of the commission.

(aa) "Person" includes any association, corporation, firm, partnership, trust or other form of business association as well as a natural person.

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(bb) "Premises" means land, together with all buildings, improvements and personal property located thereon, and includes all parts of any vessel or cruise vessel.

(cc) "Race book" means the business of accepting wagers upon the outcome of any event held at a track which uses the pari-mutuel system of wagering.

(dd) "Regulation" means a rule, standard, directive or statement of general applicability which effectuates law or policy or which describes the procedure or requirements for practicing before the commission. The term includes a proposed regulation and the amendment or repeal of a prior regulation but does not include:

(i) A statement concerning only the internal
 management of the commission and not affecting the rights or
 procedures available to any licensee or other person;

233 (ii) A declaratory ruling;

234 (iii) An interagency memorandum;

(iv) The commission's decision in a contested caseor relating to an application for a license; or

(v) Any notice concerning the fees to be chargedwhich are necessary for the administration of this chapter.

(ee) "Respondent" means any licensee or other personagainst whom a complaint has been filed with the commission.

241 (ff) "Slot machine" means any mechanical, electrical or 242 other device, contrivance or machine which, upon insertion of a

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243 coin, token or similar object, or upon payment of any 244 consideration, is available to play or operate, the play or 245 operation of which, whether by reason of the skill of the operator or application of the element of chance, or both, may deliver or 246 247 entitle the person playing or operating the machine to receive 248 cash, premiums, merchandise, tokens or anything of value, whether 249 the payoff is made automatically from the machine or in any other 250 The term does not include any antique coin machine as manner. 251 defined in Section 27-27-12.

(gg) "Sports pool" means the business of accepting wagers on <u>collegiate or professional</u> sporting *** * *** or athletic events, by any system or method of wagering <u>approved by the</u> <u>commission</u> other than the system known as the "pari-mutuel method of wagering."

257 (hh) "State Tax Commission" or "department" means the 258 Department of Revenue of the State of Mississippi.

(ii) "Temporary work permit" means a work permit which is valid only for a period not to exceed ninety (90) days from its date of issue and which is not renewable.

262 (jj) "Vessel" or "cruise vessel" shall have the 263 meanings ascribed to such terms under Section 27-109-1.

(kk) "Work permit" means any card, certificate or permit issued by the commission, whether denominated as a work permit, registration card or otherwise, authorizing the employment of the holder as a gaming employee. A document issued by any

H. B. No. 806 **~ OFFICIAL ~** 15/HR26/R212 PAGE 11 (TT\KW) 268 governmental authority for any employment other than gaming is not 269 a valid work permit for the purposes of this chapter.

(11) "School or training institution" means any school
or training institution which is licensed by the commission to
teach or train gaming employees pursuant to Section 75-76-34.

273 (mm) "Cheat" means to alter the selection of criteria 274 that determine:

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(i) The rules of a game; or

276 The amount or frequency of payment in a game. (ii) 277 "Promotional activity" means an activity or event (nn) 278 conducted or held for the purpose of promoting or marketing the 279 individual licensed gaming establishment that is engaging in the 280 promotional activity. The term includes, but is not limited to, a 281 game of any kind other than as defined in paragraph (k) of this 282 section, a tournament, a contest, a drawing, or a promotion of any 283 kind.

284 SECTION 6. Section 75-76-33, Mississippi Code of 1972, is 285 amended as follows:

286 75-76-33. (1) The commission shall, from time to time, 287 adopt, amend or repeal such regulations, consistent with the 288 policy, objects and purposes of this chapter, as it may deem 289 necessary or desirable in the public interest in carrying out the 290 policy and provisions of this chapter. The commission shall 291 comply with the Mississippi Administrative Procedures Law when

292 adopting, amending or repealing any regulations authorized under 293 this section or under any other provision of this chapter.

(2) These regulations shall, without limiting the generalpowers herein conferred, include the following:

(a) Prescribing the method and form of application
which any applicant for a license or for a manufacturer's,
seller's or distributor's license must follow and complete before
consideration of his application by the executive director or the
commission.

301 (b) Prescribing the information to be furnished by any
302 applicant or licensee concerning his antecedents, habits,
303 character, associates, criminal record, business activities and
304 financial affairs, past or present.

305 (c) Prescribing the information to be furnished by a306 licensee relating to his employees.

307 (d) Requiring fingerprinting of an applicant or
308 licensee, and gaming employees of a licensee, or other methods of
309 identification and the forwarding of all fingerprints taken
310 pursuant to regulation of the Federal Bureau of Investigation.

(e) Prescribing the manner and procedure of all hearings conducted by the commission or any hearing examiner of the commission, including special rules of evidence applicable thereto and notices thereof.

315 (f) Requiring any applicant to pay all or any part of 316 the fees and costs of investigation of such applicant as may be

H. B. No. 806 **~ OFFICIAL ~** 15/HR26/R212 PAGE 13 (TT\KW) 317 determined by the commission under paragraph (g) of this 318 subsection (2).

319 (q) Prescribing the amounts of investigative fees only as authorized by regulations of the commission under paragraph (f) 320 321 of this subsection, and collecting those fees. The commission 322 shall adopt regulations setting the amounts of those fees at 323 levels that will provide the commission with sufficient revenue, 324 when combined with any other monies as may be deposited into the 325 Mississippi Gaming Commission Fund created in Section 75-76-325, to carry out the provisions of this chapter without any state 326 327 general funds. In calculating the amount of such fees, the 328 commission shall:

(i) Attempt to set the fees at levels that will create a balance in the Mississippi Gaming Commission Fund that does not exceed, at the end of any state fiscal year, two percent (2%) of the projected amount of funds that will provide the commission with such sufficient revenue; and

(ii) Demonstrate the reasonableness of the
relationship between a fee and the actual costs of the
investigative activity for which the fee is being prescribed.

337 (h) Prescribing the manner and method of collection and338 payment of fees and issuance of licenses.

339 (i) Prescribing under what conditions a licensee may be340 deemed subject to revocation or suspension of his license.

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(j) Requiring any applicant or licensee to waive any privilege with respect to any testimony at any hearing or meeting of the commission, except any privilege afforded by the Constitution of the United States or this state.

345 (k) Defining and limiting the area, games and devices
346 permitted, and the method of operation of such games and devices,
347 for the purposes of this chapter.

348 (1) Prescribing under what conditions the nonpayment of 349 a gambling debt by a licensee shall be deemed grounds for 350 revocation or suspension of his license.

351 (m) Governing the use and approval of gambling devices 352 and equipment.

(n) Prescribing the qualifications of, and the conditions under which, attorneys, accountants and others are permitted to practice before the commission.

356 (o) Restricting access to confidential information
357 obtained under this chapter and ensuring that the confidentiality
358 of such information is maintained and protected.

(p) Prescribing the manner and procedure by which the executive director on behalf of the commission shall notify a county or a municipality wherein an applicant for a license desires to locate.

363 (q) Prescribing the manner and procedure for an364 objection to be filed with the commission and the executive

365 director by a county or municipality wherein an applicant for a 366 license desires to locate.

367 (3) Notwithstanding any other provision of law, each
368 licensee shall be required to comply with the following
369 regulations:

(a) Except as otherwise provided for sports wagering
under the provisions of Sections 1 through 3 of this act, no
wagering shall be allowed on the outcome of any athletic event,
nor on any matter to be determined during an athletic event, nor
on the outcome of any event, which does not take place on the
premises.

376 (b) No wager may be placed by, or on behalf of, any 377 individual or entity or group, not present on a licensed vessel or 378 cruise vessel.

379 **SECTION 7.** Section 75-76-89, Mississippi Code of 1972, is 380 brought forward as follows:

381 75-76-89. (1) Except as otherwise provided in subsection 382 (3) of this section, all licenses issued to the same person, 383 including a wholly owned subsidiary of that person, for the 384 operation of any game, including a sports pool or race book, which 385 authorize gaming at the same establishment must be merged into a 386 single gaming license. A gaming license may not be issued to any 387 person if the issuance would result in more than one licensed 388 operation at a single establishment, whether or not the profits or revenue from gaming are shared between the licensed operations. 389

H. B. No. 806 **~ OFFICIAL ~** 15/HR26/R212 PAGE 16 (TT\KW) 390 (2) A person who has been issued a gaming license may
391 establish a sports pool or race book on the premises of the
392 establishment at which he conducts a gaming operation only after
393 obtaining permission from the executive director.

394 **SECTION 8.** This act shall take effect and be in force from 395 and after July 1, 2015.

H. B. No. 806 15/HR26/R212 PAGE 17 (TT\KW) KWING String; allow Mississippi licensees to conduct sports wagering when permitted by federal law.