To: Education

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By: Representative Barker

## HOUSE BILL NO. 572 (As Sent to Governor)

1 AN ACT TO ESTABLISH A COMMISSION ON HOLMES-DURANT 2 CONSOLIDATED SCHOOL DISTRICT STRUCTURE TO MAKE RECOMMENDATIONS TO 3 THE 2016 REGULAR SESSION OF THE LEGISLATURE REGARDING THE METHOD FOR CONSOLIDATING THE COUNTY INTO ONE SCHOOL DISTRICT WITH ONE 5 LOCAL SCHOOL BOARD; TO BRING FORWARD SECTION 37-7-103, MISSISSIPPI 6 CODE OF 1972, FOR PURPOSE OF POSSIBLE AMENDMENTS; TO AMEND SECTION 37-7-104.3, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT THE SPECIAL AD VALOREM TAXES LEVIED BY THE BOARD OF SUPERVISORS OF OKTIBBEHA 7 8 9 COUNTY TO PAY THE PRINCIPAL AND INTEREST ON CERTAIN NOTES AND BONDS ISSUED AFTER JULY 1, 2015, FOR EQUIPMENT AND SCHOOL FACILITY 10 CAPITAL IMPROVEMENTS IN THE FORMER OKTIBBEHA COUNTY SCHOOL 11 12 DISTRICT SHALL BE ON ALL TAXABLE PROPERTY OF THE NEW 13 STARKVILLE-OKTIBBEHA CONSOLIDATED SCHOOL DISTRICT; AND FOR RELATED 14 PURPOSES. 15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: **SECTION 1.** (1) There is hereby created and established an 16 17 advisory council to be known as the Commission on Holmes-Durant Consolidated School District Structure. It shall be the 18 19 responsibility of the Commission on Holmes-Durant Consolidated 20 School District Structure to review the current structure of the school districts and schools in Durant, Mississippi, and in Holmes 21 22 County, Mississippi, and make recommendations on future actions of the provision and transition of service of the newly consolidated 23 24 school district in order to improve both the quality of education H. B. No. 572 ~ OFFICIAL ~ G1/215/HR26/R1086SG

- 25 and the efficiency with which it is delivered. The commission
- 26 shall be composed of ten (10) members as follows:
- 27 (a) The State Superintendent of Education, or his
- 28 designee, who shall serve as Chairman of the Commission;
- 29 (b) Two (2) representatives of the Holmes County School
- 30 District appointed by the Board of Education of the Holmes County
- 31 School District and who may be members of the board;
- 32 (c) Two (2) representatives of the Durant Public School
- 33 District to be appointed by the State Superintendent of Education
- 34 who may be members of the school board;
- 35 (d) The Superintendents of Schools of the Holmes County
- 36 School District and the Durant Public School District;
- 37 (e) The Mayor of the City of Durant, or his designee;
- 38 (f) One (1) member of the Holmes County Board of
- 39 Supervisors; and
- 40 (g) One (1) member who shall be a parent of a student
- 41 enrolled in the Durant Public School District to be appointed by
- 42 the Mayor of Durant.
- The Commission on Holmes-Durant Consolidated School District
- 44 Structure shall meet within thirty (30) days of passage of this
- 45 act upon the call of the State Superintendent of Education and
- 46 shall hold hearings and meet as necessary and develop a report to
- 47 the Legislature, the Governor and the State Board of Education on
- 48 or before January 1, 2016, with recommendations to accomplish the
- 49 following:

- 50 (a) Review the current structure of school districts
- 51 and the location of schools in Durant, Mississippi, and Holmes
- 52 County, Mississippi, and recommend how they can be consolidated
- 53 into one (1) school district in order to improve both the quality
- 54 of education and the efficiency at which it is delivered.
- 55 (b) Review the capital facility needs of both school
- 56 districts and recommend methods of financing necessary
- 57 improvements, including the possibility of pledging Mississippi
- 58 Adequate Education Program funds for capital improvement purposes.
- (c) Detail in the report how best to implement
- 60 consolidation and make any other recommendations on how to
- 61 maximize education quality in Durant and Holmes County while
- 62 eliminating duplicative and wasteful administrative spending.
- The commission shall have the authority to raise and to
- 64 expend nonstate funds. The State Department of Education shall
- 65 provide staff and such other support as the commission deems
- 66 appropriate. After submitting its report on or before January 1,
- 67 2016, the commission shall be dissolved.
- SECTION 2. Section 37-7-103, Mississippi Code of 1972, is
- 69 brought forward as follows:
- 70 37-7-103. From and after July 1, 1987, the school board of
- 71 any school district shall have full jurisdiction, power and
- 72 authority, at any regular meeting thereof or at any special
- 73 meeting called for that purpose, to abolish such existing
- 74 district, or to reorganize, change or alter the boundaries of any

- 75 such district. In addition thereto, with the consent of the
- 76 school board of the school district involved, the school board may
- 77 add to such school district any part of the school district
- 78 adjoining same, and with the consent of the school board of the
- 79 school district involved, may detach territory from such school
- 80 district and annex same to an adjoining district. Provided,
- 81 however, that the consent of the school board of the school
- 82 districts involved in implementing the provisions of **Section**
- 83 **37-7-104 or Section 37-7-104.**2 or Section 37-7-104.3 shall not be
- 84 required for the administrative consolidation of such school
- 85 districts pursuant to the order of the State Board of Education.
- 86 **SECTION 3.** Section 37-7-104.3, Mississippi Code of 1972, is
- 87 amended as follows:
- 88 37-7-104.3. (1) In Oktibbeha County, Mississippi, in which
- 89 are located, as of January 1, 2013, two (2) school districts,
- 90 there shall be an administrative consolidation of all of those
- 91 school districts in the county into one (1) new countywide
- 92 municipal separate school district to be designated as
- 93 Starkville-Oktibbeha Consolidated School District which shall
- 94 consist of the territory of the former Oktibbeha County School
- 95 District and the Starkville School District, effective on July 1,
- 96 2015. Until June 30, 2015, preceding the effective date of the
- 97 required administrative consolidation of school districts in the
- 98 county, the Oktibbeha County School District shall remain in
- 99 conservatorship, under the authority and control of the

- 100 Mississippi Recovery School District of the State Department of
- 101 Education. At such time that the administrative consolidation
- 102 becomes effective, the central administrative office of the
- 103 Starkville-Oktibbeha Consolidated School District shall be located
- 104 in Starkville, Mississippi.
- 105 (2) (a) On or before July 1, 2014, the State Board of
- 106 Education shall serve the local school board of the Starkville
- 107 School District with notice and instructions regarding the
- 108 timetable for action to be taken to comply with the administrative
- 109 consolidation required in this section.
- 110 (b) In the new consolidated school district there shall
- 111 be a countywide municipal separate school district board of
- 112 trustees, which shall consist of the existing members of the Board
- 113 of Trustees of the Starkville School District. However, upon the
- 114 first occurrence of a vacancy on the board as a result of an
- 115 expired term of an appointed board member, that vacancy shall
- 116 become an elected position and shall be filled by the election of
- 117 a board member as follows: the 2016 expiring term board member
- 118 shall remain in office until January 1, 2017. In November 2016,
- 119 an election will be held for a board member who resides outside of
- 120 the incorporated municipal limits in the manner prescribed in
- 121 Section 37-7-203, and the elected board member will take office
- 122 for a five-year term beginning January 1, 2017. Subsequent board
- 123 members shall be selected in the manner prescribed in Section
- 124 37-7-203. The Board of Supervisors of Oktibbeha County shall

publish notice of the school board elections in some newspaper of general circulation in the county for at least three (3) consecutive weeks.

- 128 Any school district affected by the required 129 administrative consolidation in the county that does not 130 voluntarily consolidate as ordered by the State Board of Education 131 shall be administratively consolidated by the State Board of 132 Education, to be effective immediately upon action of the State 133 Board of Education. The State Board of Education shall promptly 134 move on its own motion to administratively consolidate a school 135 district which does not voluntarily consolidate in order to enable 136 the affected school districts to reasonably accomplish the 137 resulting administrative consolidation into one (1) consolidated school district by July 1 following the motion to consolidate. 138 139 The affected school districts shall comply with any consolidation 140 order issued by the State Board of Education.
- 141 (3) On July 1, 2015, following the motion of State Board of Education to consolidate school districts in Oktibbeha County, the 142 143 Oktibbeha County School District shall be abolished. All real and 144 personal property which is owned or titled in the name of the school district located in such former school district shall be 145 transferred to the Starkville-Oktibbeha Consolidated School 146 District as of July 1, 2015. The Conservator of the Oktibbeha 147 County School District is authorized and directed to execute and 148 149 record all documents and conveyances necessary to convey title to

150	all real and personal property of the Oktibbeha County School
151	District to the Starkville-Oktibbeha Consolidated School District
152	The conservator is further authorized and directed to sign all
153	documents and to take all actions necessary to assign contracts
154	and other property, contract rights and obligations of the
155	Oktibbeha County School District to the Starkville-Oktibbeha
156	Consolidated School District. The Board of Trustees of the
157	Starkville School District shall be responsible for establishing
158	the contracts for operations, teachers, principals, clerical and
159	administrative staff personnel for the 2015-2016 school year prior
160	to July 1, 2015, and shall consult with the conservator for the
161	establishment of contracts for teachers, principals, clerical and
162	administrative staff personnel located in the former Oktibbeha
163	County School District for the 2015-2016 school year. In order to
164	prepare for the efficient staffing of the Starkville-Oktibbeha
165	Consolidated School District, the Conservator of the Oktibbeha
166	County School District and the Superintendent of the Starkville
167	School District shall have full authority to nonrenew the
168	employment contract of any teacher, principal, clerical or
169	administrative staff located within their respective school
170	districts for the 2015-2016 school year. The superintendent and
171	assistant superintendent(s) of schools of the former Starkville
172	School District shall continue to serve in like administrative
173	capacities of the Starkville-Oktibbeha Consolidated School
174	District, but in no instance shall the administrative leadership

176 three (3) assistant superintendents to be appointed by the 177 superintendent of the former Starkville School District. No superintendent serving in the former Oktibbeha County School 178 179 District shall be eligible for appointment as a superintendent or 180 assistant superintendent in the Starkville-Oktibbeha Consolidated 181 School District. Likewise, no trustee serving in the former 182 Oktibbeha County School District shall be eligible for election to 183 the new Board of Trustees of the Starkville-Oktibbeha Consolidated 184 School District. It shall be the responsibility of the board of 185 trustees to prepare and approve the budget of the respective new 186 reorganized district, and the board of trustees may use staff from 187 the former school district to prepare the budget. Any transfer of 188 the assets, real or personal property of the Oktibbeha County 189 School District mandated by this section shall be final and 190 conclusive for the purposes of the transfer of property required 191 by this section to effectuate the administrative consolidation. 192 (4) Nothing in this section shall be construed to require 193 the closing of any school or school facility, unless the facility 194 is an unneeded administrative office located within a school 195 district which has been abolished under the provisions of this 196 section. All administrative consolidations under this section 197 shall be accomplished so as not to delay or in any manner 198 negatively affect the desegregation of another school district in 199 the county pursuant to court order.

of the Starkville-Oktibbeha Consolidated School District exceed

- 200 The State Board of Education shall promulgate rules and 201 regulations to facilitate the administrative consolidation of the 202 school districts in Oktibbeha County pursuant to the requirements 203 of this section. Beginning with the insurance cafeteria plan year 204 of November 1, 2014, the consolidated districts shall fall under 205 all insurance plans and policies elected by the Starkville Public 206 School District, including the group term life insurance described 207 in Section 25-15-9(7).
- 208 (6) For the initial three (3) years following the
  209 administrative consolidation required by this section, the State
  210 Department of Education shall grant a waiver of accountability and
  211 state assessment requirements to the Starkville-Oktibbeha
  212 Consolidated School District, subject to the approval of the State
  213 Board of Education.
- As soon as practicable after \* \* \* passage of this act, 214 215 the Conservator of the Oktibbeha County School District shall 216 initiate the issuance of notes or certificates of indebtedness of 217 the Oktibbeha County School District for the purpose of purchasing 218 school buses, textbooks, computers and software and other 219 equipment and fixtures for school facilities, and for any purposes 220 enumerated in Section 37-59-3, Mississippi Code of 1972, and 221 making repairs, alterations, utility upgrades and additions to two 222 (2) elementary school buildings located in the Oktibbeha County 223 School District in order to meet the same physical and educational 224 standards as the elementary school buildings in Starkville, and to

225	contribute funds to the Starkville School District for capital
226	improvements to accommodate county school district students and
227	increase capacity for the consolidation. The contribution of such
228	funds to the Starkville School District is hereby authorized.
229	Said notes or certificates of indebtedness shall be issued under
230	the authority of Sections 37-59-101 through 37-59-115, Mississippi
231	Code of 1972, including all notice requirements, however, the
232	resolution as to the necessity for the issuance of the notes and
233	the execution of the documents shall be made by the Conservator of
234	the Oktibbeha County School District. The term of any notes or
235	certificates of indebtedness issued under this section may not
236	exceed the useful life of the financed project as determined
237	according to the upper limit of useful life and depreciation
238	guidelines established under the United States Internal Revenue
239	Code and regulations. The levying authority for the Oktibbeha
240	County School District, and after July 1, 2015, the levying
241	authority for the Starkville-Oktibbeha Consolidated School
242	District, shall annually levy a special tax on all taxable
243	property of the former Oktibbeha County School District, and after
244	July 1, 2015, on all taxable property of the Starkville-Oktibbeha
245	Consolidated School District, in an amount sufficient to pay the
246	principal of and interest on such negotiable notes or certificates
247	of indebtedness as the same shall respectively mature and accrue.
248	Said tax shall be levied as provided in Section 37-59-107,
249	Mississippi Code of 1972, except that the levy shall not exceed

- 250 three (3) mills on the dollar for the payment of all notes that
- 251 are subject to the levy under Section 37-59-107. Any notes or
- 252 certificates of indebtedness issued pursuant to this subsection
- 253 (7) shall become indebtedness of the new Starkville-Oktibbeha
- 254 Consolidated School District from and after July 1, 2015, and the
- 255 mandatory special ad valorem tax levied to pay the notes or
- 256 certificates of indebtedness by the levying authority pursuant to
- 257 Section 37-59- \* \* \*107, Mississippi Code of 1972, shall be levied
- 258 upon all of the taxable property within the \* \* \*
- 259 Starkville-Oktibbeha \* \* \* Consolidated School District.
- 260 (8) For a period beginning July 1, 2014, and ending June 30,
- 261 2015, the Conservator of the Oktibbeha County School District
- 262 shall issue negotiable bonds of the Oktibbeha County School
- 263 District for the purpose of purchasing school buses, textbooks,
- 264 computers and software and other equipment and fixtures for school
- 265 facilities, and making repairs, alterations and additions and
- 266 utility upgrades, and for any purposes allowed by Section 37-59-3,
- 267 Mississippi Code of 1972, to school facilities in the Oktibbeha
- 268 County School District and in the Starkville School District to
- 269 accommodate students in the former Oktibbeha County School
- 270 District who will be attending school in the new
- 271 Starkville-Oktibbeha Consolidated School District and the
- 272 increased capacity needs under the consolidation. Said bonds
- 273 shall be issued under the authority of Sections 37-59-1 through
- 37-59-45, however, \* \* \* any resolutions as to the necessity for

275	the issuance of * * * any bonds and execution of the documents may
276	be made <u>periodically</u> by the Conservator of the Oktibbeha County
277	School District. Provided further, that the conservator shall
278	<pre>publish * * * each resolution of necessity and intent to issue any</pre>
279	bonds once each week for at least three (3) consecutive weeks in a
280	newspaper having general circulation in the Oktibbeha County
281	School District, with the first publication thereof to be made not
282	less than fifteen (15) days prior to the date upon which the
283	conservator is to take final action upon the question of
284	authorizing the issuance of said bonds. If no petition requesting
285	an election is filed prior to the date * * * and time of the
286	meeting at which the conservator is to take final action on the
287	issuance of * * * $\frac{1}{2}$ bonds, then the conservator shall authorize
288	the issuance of the bonds. If at any time prior to the date * * *
289	and time of the meeting at which the conservator * * * is to take
290	final action upon the question of issuing such bonds a petition
291	signed by not less than twenty percent (20%) of the qualified
292	electors of the Oktibbeha County School District shall be filed
293	with the Conservator of the Oktibbeha County School District
294	requesting that an election be called on the question of issuing
295	the bonds, then the conservator shall either rescind the
296	applicable resolution of intent or adopt a resolution calling an
297	election to be held within the territory of the Oktibbeha County
298	School District upon such question. The election shall be called
299	and held, and notice thereof shall be given, in the same manner

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     for elections upon the question of bond issues under Sections
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     37-59-11, 37-59-13, 37-59-15 and 37-59-17, and the results thereof
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     shall be certified by the Oktibbeha County Election Commission to
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     the Conservator of the Oktibbeha County School District. If
     three-fifths (3/5) of the qualified electors of the Oktibbeha
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     County School District who voted in such election vote in favor of
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     the issuance of such bonds, then the conservator shall authorize
     the Oktibbeha County School District to issue such bonds.
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     Notwithstanding any provision to the contrary, the Oktibbeha
     County School District may issue bonds pursuant to this subsection
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     (8) in an amount which, when added to all of the Oktibbeha County
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     School District's then outstanding bonded indebtedness, shall not
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     result in the imposition on any of the property in said district
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     of an indebtedness for school purposes of more than twenty percent
     (20%) of the assessed value of the taxable property within said
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     district, according to the then last completed assessment for
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     taxation. Any bonds issued pursuant to this subsection (8) shall
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     become indebtedness of the new Starkville-Oktibbeha Consolidated
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     School District from and after July 1, 2015, and the mandatory
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     special ad valorem tax to be levied by the levying authority
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     pursuant to Section 37-59-23, Mississippi Code of 1972, to pay the
     bonds shall be levied * * * upon * * * all taxable * * *
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     property * * * within the * * * Starkville-Oktibbeha * * *
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     Consolidated School District. * * *
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324	(9) For a period beginning July 1, 2015, and ending July 1,
325	2024, the new Starkville-Oktibbeha Consolidated School District
326	Board of Trustees may <u>periodically</u> issue negotiable bonds <u>in one</u>
327	or more series of the Starkville-Oktibbeha Consolidated School
328	District for the purpose of purchasing school buses, textbooks,
329	computers and software and other equipment and fixtures for school
330	facilities and for any purposes enumerated in Section 37-59-3,
331	Mississippi Code of 1972. The term of any such bonds may not
332	exceed the useful life of the financed project as determined
333	according to the upper limit of useful life and depreciation
334	guidelines established under the United States Internal Revenue
335	Code and regulations. Said bonds shall be issued under the
336	authority of Sections 37-59-1 through 37-59-45, including all
337	notice and publication requirements, however, the necessity for
338	the issuance of the bonds shall be made pursuant to a reverse
339	referendum procedure to be followed by the Starkville-Oktibbeha
340	Consolidated School District Board of Trustees as follows: the
341	board of trustees shall publish * * * each resolution of necessity
342	and intent to issue bonds once each week for at least three (3)
343	consecutive weeks in a newspaper having general circulation in the
344	Starkville-Oktibbeha Consolidated School District, with the first
345	publication thereof to be made not less than fifteen (15) days
346	prior to the date on which the board of trustees is to take final
347	action authorizing the issuance of the bonds. If no petition
348	requesting an election is filed prior to the date * * * and time

349	of the meeting at which the board of trustees is to take final
350	action on the issuance of the bonds, the board of trustees shall
351	authorize the issuance of the bonds. If at any time prior to the
352	date * * * and time of the meeting at which the board of trustees
353	is to take final action authorizing the issuance of the bonds a
354	petition signed by not less than twenty percent (20%) of the
355	qualified electors of the Starkville-Oktibbeha Consolidated School
356	District shall be filed with the Board of Trustees of $\underline{\text{the}}$
357	Starkville-Oktibbeha Consolidated School District requesting that
358	an election be called on the question of issuing the bonds, then
359	the board of trustees shall, not later than its next regular
360	meeting, adopt a resolution calling an election to be held within
361	the Starkville-Oktibbeha Consolidated School District upon such
362	question. The election shall be called and held, and notice
363	thereof shall be given, in the same manner for elections upon the
364	question of bond issues under Sections $37-59-11$ , $37-59-13$ ,
365	37-59-15 and $37-59-17$ , and the results there <u>of</u> shall be certified
366	to the Starkville-Oktibbeha Consolidated School District Board of
367	Trustees, as the case may be. If three-fifths $(3/5)$ of the
368	qualified electors of the Starkville-Oktibbeha Consolidated School
369	<u>District</u> who voted in such election vote in favor of the issuance
370	of such bonds, then the board of trustees shall issue such bonds.
371	Notwithstanding any provision to the contrary, the
372	Starkville-Oktibbeha Consolidated School District may issue bonds
373	pursuant to this subsection (9) in an amount which, when added to

374	all of the Starkville-Oktibbeha Consolidated School District's
375	then outstanding bonded indebtedness, shall not result in the
376	imposition on any of the property in said district of an
377	indebtedness for school purposes of more than twenty percent (20%)
378	of the assessed value of the taxable property within said
379	district, according to the then last completed assessment for
380	taxation. Any bonds issued pursuant to this subsection (9) shall
381	be indebtedness of the new Starkville-Oktibbeha Consolidated
382	School District. The mandatory special ad valorem tax to be
383	levied by the levying authority pursuant to Section 37-59-23,
384	Mississippi Code of 1972, shall be levied on all taxable property
385	of the Starkville-Oktibbeha Consolidated School District.
386	(10) Notwithstanding any law or any provision of any law to
387	the contrary, from and after July 1, 2015, all outstanding debt or
388	the former Oktibbeha County School District and the former
389	Starkville School District shall be assumed by and become the debt
390	of the new Starkville-Oktibbeha Consolidated School District. Any
391	debt assumed by the Starkville-Oktibbeha Consolidated School
392	District secured by a special ad valorem tax shall * * * become
393	secured by and payable from a $\underline{\text{mandatory,}}$ special ad valorem tax
394	which shall be levied on all taxable property in the * * *
395	Starkville-Oktibbeha Consolidated School District * * * by the
396	levying authority of the Starkville-Oktibbeha Consolidated School
397	<u>District</u> . All debt secured by a pledge by either district of its
398	education enhancement funds pursuant to Section 37-61-33,

- 399 Mississippi Code of 1972, or by a pledge of its Mississippi
- 400 Adequate Education Program funds will continue to be secured by
- 401 and payable from the same funds after the debt is assumed by the
- 402 Starkville-Oktibbeha Consolidated School District as of July 1,
- 403 2015. It is the intent of the Legislature that any such pledges
- 404 will remain in effect and that the pledged funds will be available
- 405 to the Starkville-Oktibbeha Consolidated School District to pay
- 406 its debt to which the funds are pledged.
- 407 (11) It shall be the responsibility of the Board of
- 408 Supervisors of Oktibbeha County to provide office, furnishing and
- 409 utilities for the administrative Office of the Superintendent of
- 410 the Starkville-Oktibbeha Consolidated School District.
- 411 (12) The new Starkville-Oktibbeha Consolidated School
- 412 District is authorized and encouraged to develop a partnership
- 413 with Mississippi State University to create a model rural
- 414 education school to serve all sixth- and seventh-grade students
- 415 from Oktibbeha County and a model prekindergarten program which
- 416 shall also serve as a model for the education of teachers and
- 417 administrators.
- 418 (13) The Board of Supervisors of Oktibbeha County shall be
- 419 the "levying authority" for the Starkville-Oktibbeha Consolidated
- 420 School District.
- 421 **SECTION 4.** This act shall take effect and be in force from
- 422 and after its passage.