MISSISSIPPI LEGISLATURE

REGULAR SESSION 2014

By: Senator(s) Hopson

To: Judiciary, Division A

### SENATE BILL NO. 2240

1 AN ACT TO CREATE THE UNIFORM ADULT GUARDIANSHIP AND 2 PROTECTIVE PROCEEDINGS JURISDICTION ACT; TO DEFINE CERTAIN TERMS; 3 TO PROVIDE FOR THE INTERNATIONAL APPLICATION OF THIS ACT; TO PROVIDE FOR COMMUNICATION AND COOPERATION BETWEEN COURTS; TO 4 PROVIDE FOR TAKING TESTIMONY IN ANOTHER STATE; TO DEFINE CERTAIN 5 6 TERMS AND SIGNIFICANT CONNECTION FACTORS; TO ADDRESS JURISDICTION 7 MATTERS; TO PROVIDE FOR NOTICE; TO PROVIDE RULES WHEN PROCEEDINGS HAVE BEEN FILED IN MORE THAN ONE STATE; TO PROVIDE FOR THE 8 TRANSFER AND ACCEPTANCE OF A GUARDIANSHIP OR CONSERVATORSHIP TO 9 ANOTHER STATE; TO PROVIDE FOR THE REGISTRATION OF ORDERS FROM 10 OTHER STATES AND THE EFFECT OF SUCH ORDERS; TO PROVIDE FOR 11 12 UNIFORMITY OF APPLICATION; TO ADDRESS THE RELATION TO THE 13 ELECTRONIC SIGNATURES IN GLOBAL AND NATIONAL COMMERCE ACT; TO ADDRESS TRANSITIONAL MATTERS; TO BRING FORWARD SECTIONS 93-13-111, 14 93-13-127 AND 93-13-251, MISSISSIPPI CODE OF 1972, WHICH RELATE TO 15 16 JURISDICTION IN GUARDIANSHIPS AND CONSERVATORSHIPS FOR PURPOSES OF 17 AMENDMENT; AND FOR RELATED PURPOSES.

18 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

19 **SECTION 1.** 

ARTICLE 1

21

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### GENERAL PROVISIONS

22 93-14-101. Short title. This act may be cited as the

23 Uniform Adult Guardianship and Protective Proceedings Jurisdiction

- 24 Act.
- 25 93-14-102. Definitions. In this act:

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26 (1) "Adult" means an individual who has attained27 eighteen (18) years of age.

(2) "Conservator" means a person appointed by the court
to administer the property of an adult, including a person
appointed under Section 93-13-251 et seq.

31 (3) "Guardian" means a person appointed by the court to 32 make decisions regarding the person of an adult, including a 33 person appointed under Section 93-13-111 and Sections 93-13-121 34 through 93-13-135.

35 (4) "Guardianship order" means an order appointing a36 guardian.

37 (5) "Guardianship proceeding" means a judicial
38 proceeding in which an order for the appointment of a guardian is
39 sought or has been issued.

40 (6) "Incapacitated person" means an adult for whom a41 guardian has been appointed.

42 (7) "Party" means the respondent, petitioner, guardian,
43 conservator, or any other person allowed by the court to
44 participate in a guardianship or protective proceeding.

(8) "Person," except in the term incapacitated person
or protected person, means an individual, corporation, business
trust, estate, trust, partnership, limited liability company,
association, joint venture, public corporation, government or
governmental subdivision, agency, or instrumentality, or any other
legal or commercial entity.

51 (9) "Protected person" means an adult for whom a52 protective order has been issued.

(10) "Protective order" means an order appointing a
conservator or other order related to management of an adult's
property.

(11) "Protective proceeding" means a judicial
proceeding in which a protective order is sought or has been
issued.

(12) "Record" means information that is inscribed on a
tangible medium or that is stored in an electronic or other medium
and is retrievable in perceivable form.

62 (13) "Respondent" means an adult for whom a protective 63 order or the appointment of a guardian is sought.

(14) "State" means a state of the United States, the
District of Columbia, Puerto Rico, the United States Virgin
Islands, a federally recognized Indian tribe, or any territory or
insular possession subject to the jurisdiction of the United
States.

69 93-14-103. International application of act. A court of 70 this state may treat a foreign country as if it were a state for 71 the purpose of applying this article and Articles 2, 3, and 5.

93-14-104. Communication between courts. (a) A court of this state may communicate with a court in another state concerning a proceeding arising under this act. The court may allow the parties to participate in the communication. Except as

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otherwise provided in subsection (b), the court shall make a record of the communication. The record may be limited to the fact that the communication occurred.

(b) Courts may communicate concerning schedules, calendars, court records, and other administrative matters without making a record.

93-14-105. Cooperation between courts. (a) In a
guardianship or protective proceeding in this state, a court of
this state may request the appropriate court of another state to
do any of the following:

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(1) Hold an evidentiary hearing;

87 (2) Order a person in that state to produce evidence or88 give testimony pursuant to procedures of that state;

89 (3) Order that an evaluation or assessment be made of90 the respondent;

91 (4) Order any appropriate investigation of a person 92 involved in a proceeding;

93 (5) Forward to the court of this state a certified copy 94 of the transcript or other record of a hearing under paragraph (1) 95 or any other proceeding, any evidence otherwise produced under 96 paragraph (2), and any evaluation or assessment prepared in 97 compliance with an order under paragraph (3) or (4);

98 (6) Issue any order necessary to assure the appearance99 in the proceeding of a person whose presence is necessary for the

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102 (7) Issue an order authorizing the release of medical,
103 financial, criminal, or other relevant information in that state,
104 including protected health information as defined in 45 CFR
105 Section 164.504.

(b) If a court of another state in which a guardianship or protective proceeding is pending requests assistance of the kind provided in subsection (a), a court of this state has jurisdiction for the limited purpose of granting the request or making reasonable efforts to comply with the request.

111 93-14-106. Taking testimony in another state. (a) In a guardianship or protective proceeding, in addition to other 112 procedures that may be available, testimony of a witness who is 113 114 located in another state may be offered by deposition or other 115 means allowable in this state for testimony taken in another 116 The court on its own motion may order that the testimony state. of a witness be taken in another state and may prescribe the 117 118 manner in which and the terms upon which the testimony is to be 119 taken.

(b) In a guardianship or protective proceeding, a court in
this state may permit a witness located in another state to be
deposed or to testify by telephone or audiovisual or other
electronic means. A court of this state shall cooperate with the

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124 court of the other state in designating an appropriate location 125 for the deposition or testimony.

126 (c) Documentary evidence transmitted from another state to a 127 court of this state by technological means that do not produce an 128 original writing may not be excluded from evidence on an objection 129 based on the best evidence rule.

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# ARTICLE 2

### JURISDICTION

132 93-14-201. Definitions; significant connection factors. (a)
133 In this article:

(1) "Emergency" means a circumstance that likely will result in substantial harm to a respondent's health, safety, or welfare, and for which the appointment of a guardian is necessary because no other person has authority and is willing to act on the respondent's behalf.

"Home state" means the state in which the 139 (2)140 respondent was physically present, including any period of temporary absence, for at least six (6) consecutive months 141 142 immediately before the filing of a petition for a protective order 143 or the appointment of a guardian; or if none, the state in which 144 the respondent was physically present, including any period of 145 temporary absence, for at least six (6) consecutive months ending within the six (6) months prior to the filing of the petition. 146

147 (3) "Significant-connection state" means a state, other148 than the home state, with which a respondent has a significant

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149 connection other than mere physical presence and in which 150 substantial evidence concerning the respondent is available.

(b) In determining under Section 93-14-203 and Section 93-14-301(e) whether a respondent has a significant connection with a particular state, the court shall consider:

(1) The location of the respondent's family and other
persons required to be notified of the guardianship or protective
proceeding;

157 (2) The length of time the respondent at any time was158 physically present in the state and the duration of any absence;

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(3) The location of the respondent's property; and

160 (4) The extent to which the respondent has ties to the
161 state such as voting registration, state or local tax return
162 filing, vehicle registration, driver's license, social
163 relationship, and receipt of services.

164 93-14-202. Exclusive basis. This article provides the 165 exclusive jurisdictional basis for a court of this state to 166 appoint a guardian or issue a protective order for an adult.

167 93-14-203. Jurisdiction. A court of this state has 168 jurisdiction to appoint a guardian or issue a protective order for 169 a respondent if:

170 (1) This state is the respondent's home state;
171 (2) On the date the petition is filed, this state is a
172 significant-connection state and:

173 (A) The respondent does not have a home state or a 174 court of the respondent's home state has declined to exercise jurisdiction because this state is a more appropriate forum; or 175 176 (B) The respondent has a home state, a petition 177 for an appointment or order is not pending in a court of that 178 state or another significant-connection state, and, before the court makes the appointment or issues the order: 179 180 (i) A petition for an appointment or order is 181 not filed in the respondent's home state; 182 (ii) An objection to the court's jurisdiction 183 is not filed by a person required to be notified of the 184 proceeding; and 185 (iii) The court in this state concludes that 186 it is an appropriate forum under the factors set forth in Section 187 93-14-206; 188 (3) This state does not have jurisdiction under either 189 paragraph (1) or (2), the respondent's home state and all 190 significant-connection states have declined to exercise 191 jurisdiction because this state is the more appropriate forum, and 192 jurisdiction in this state is consistent with the Constitutions of 193 this state and the United States; or 194 The requirements for special jurisdiction under (4)195 Section 93-14-204 are met.

S. B. No. 2240 14/SS01/R303 PAGE 8 (tb\rc) 196 93-14-204. Special jurisdiction. (a) A court of this state 197 lacking jurisdiction under Section 93-14-203(1) through (3) has 198 special jurisdiction to do any of the following:

(1) Appoint a guardian in an emergency for a term not
exceeding ninety (90) days for a respondent who is physically
present in this state;

202 (2) Issue a protective order with respect to real or203 tangible personal property located in this state;

(3) Appoint a guardian or conservator for an
incapacitated or protected person for whom a provisional order to
transfer the proceeding from another state has been issued under
procedures similar to Section 93-14-301.

(b) If a petition for the appointment of a guardian in an emergency is brought in this state and this state was not the respondent's home state on the date the petition was filed, the court shall dismiss the proceeding at the request of the court of the home state, if any, whether dismissal is requested before or after the emergency appointment.

93-14-205. Exclusive and continuing jurisdiction. Except as otherwise provided in Section 93-14-204, a court that has appointed a guardian or issued a protective order consistent with this act has exclusive and continuing jurisdiction over the proceeding until it is terminated by the court or the appointment or order expires by its own terms.

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93-14-206. Appropriate forum. (a) A court of this state having jurisdiction under Section 93-14-203 to appoint a guardian or issue a protective order may decline to exercise its jurisdiction if it determines at any time that a court of another state is a more appropriate forum.

(b) If a court of this state declines to exercise its jurisdiction under subsection (a), it shall either dismiss or stay the proceeding. The court may impose any condition the court considers just and proper, including the condition that a petition for the appointment of a guardian or issuance of a protective order be filed promptly in another state.

(c) In determining whether it is an appropriate forum, the court shall consider all relevant factors, including:

(1) Any expressed preference of the respondent;
(2) Whether abuse, neglect, or exploitation of the
respondent has occurred or is likely to occur and which state
could best protect the respondent from the abuse, neglect, or
exploitation;

(3) The length of time the respondent was physicallypresent in or was a legal resident of this or another state;

240 (4) The distance of the respondent from the court in241 each state;

242 (5) The financial circumstances of the respondent's243 estate;

244 (6) The nature and location of the evidence;

S. B. No. 2240 **~ OFFICIAL ~** 14/SS01/R303 PAGE 10 (tb\rc) (7) The ability of the court in each state to decide the issue expeditiously and the procedures necessary to present evidence;

(8) The familiarity of the court of each state with thefacts and issues in the proceeding; and

(9) If an appointment were made, the court's ability tomonitor the conduct of the guardian or conservator.

93-14-207. Jurisdiction declined by reason of conduct. (a)
If at any time a court of this state determines that it acquired
jurisdiction to appoint a guardian or issue a protective order
because of unjustifiable conduct, the court may:

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Decline to exercise jurisdiction;

(2) Exercise jurisdiction for the limited purpose of
fashioning an appropriate remedy to ensure the health, safety, and
welfare of the respondent or the protection of the respondent's
property or prevent a repetition of the unjustifiable conduct,
including staying the proceeding until a petition for the
appointment of a guardian or issuance of a protective order is
filed in a court of another state having jurisdiction; or

264 (3) Continue to exercise jurisdiction after265 considering:

(A) The extent to which the respondent and all
persons required to be notified of the proceedings have acquiesced
in the exercise of the court's jurisdiction;

S. B. No. 2240 **~ OFFICIAL ~** 14/SS01/R303 PAGE 11 (tb\rc) (B) Whether it is a more appropriate forum than
the court of any other state under the factors set forth in
Section 93-14-206(c); and

(C) Whether the court of any other state would
have jurisdiction under factual circumstances in substantial
conformity with the jurisdictional standards of Section 93-14-203.

275 If a court of this state determines that it acquired (b) 276 jurisdiction to appoint a guardian or issue a protective order 277 because a party seeking to invoke its jurisdiction engaged in 278 unjustifiable conduct, it may assess against that party necessary and reasonable expenses, including attorney's fees, investigative 279 280 fees, court costs, communication expenses, witness fees and 281 expenses, and travel expenses. The court may not assess fees, 282 costs, or expenses of any kind against this state or a 283 governmental subdivision, agency, or instrumentality of this state 284 unless authorized by law other than this act.

285 93-14-208. Notice of proceeding. If a petition for the 286 appointment of a guardian or issuance of a protective order is 287 brought in this state and this state was not the respondent's home 288 state on the date the petition was filed, in addition to complying 289 with the notice requirements of this state, notice of the petition 290 must be given to those persons who would be entitled to notice of 291 the petition if a proceeding were brought in the respondent's home 292 The notice must be given in the same manner as notice is state. required to be given in this state. 293

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93-14-209. Proceedings in more than one state. Except for a petition for the appointment of a guardian in an emergency or issuance of a protective order limited to property located in this state under Section 93-14-204(a)(1) or (a)(2), if a petition for the appointment of a guardian or issuance of a protective order is filed in this state and in another state and neither petition has been dismissed or withdrawn, the following rules apply:

301 (1) If the court in this state has jurisdiction under
302 Section 93-14-203, it may proceed with the case unless a court in
303 another state acquires jurisdiction under provisions similar to
304 Section 93-14-203 before the appointment or issuance of the order.

If the court in this state does not have 305 (2)306 jurisdiction under Section 93-14-203, whether at the time the 307 petition is filed or at any time before the appointment or 308 issuance of the order, the court shall stay the proceeding and 309 communicate with the court in the other state. If the court in 310 the other state has jurisdiction, the court in this state shall dismiss the petition unless the court in the other state 311 312 determines that the court in this state is a more appropriate 313 forum.

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## ARTICLE 3

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## TRANSFER OF GUARDIANSHIP OR CONSERVATORSHIP

316 93-14-301. Transfer of guardianship or conservatorship. (a)
317 A guardian or conservator appointed in this state may petition the

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318 court to transfer the guardianship or conservatorship to another 319 state.

320 (b) Notice of a petition under subsection (a) must be given 321 to the persons that would be entitled to notice of a petition in 322 this state for the appointment of a guardian or conservator.

323 (c) On the court's own motion or on request of the guardian 324 or conservator, the incapacitated or protected person, or other 325 person required to be notified of the petition, the court shall 326 hold a hearing on a petition filed pursuant to subsection (a).

(d) The court shall issue an order provisionally granting a petition to transfer a guardianship and shall direct the guardian to petition for guardianship in the other state if the court is satisfied that the guardianship will be accepted by the court in the other state and the court finds that:

332 (1) The incapacitated person is physically present in333 or is reasonably expected to move permanently to the other state;

334 (2) An objection to the transfer has not been made or,
335 if an objection has been made, the objector has not established
336 that the transfer would be contrary to the interests of the
337 incapacitated person; and

338 (3) Plans for care and services for the incapacitated339 person in the other state are reasonable and sufficient.

(e) The court shall issue a provisional order granting a
 petition to transfer a conservatorship and shall direct the
 conservator to petition for conservatorship in the other state if

S. B. No. 2240 **~ OFFICIAL ~** 14/SS01/R303 PAGE 14 (tb\rc) 343 the court is satisfied that the conservatorship will be accepted 344 by the court of the other state and the court finds that:

(1) The protected person is physically present in or is reasonably expected to move permanently to the other state, or the protected person has a significant connection to the other state considering the factors in Section 93-14-201(b);

349 (2) An objection to the transfer has not been made or,
350 if an objection has been made, the objector has not established
351 that the transfer would be contrary to the interests of the
352 protected person; and

353 (3) Adequate arrangements will be made for management354 of the protected person's property.

355 (f) The court shall issue a final order confirming the 356 transfer and terminating the guardianship or conservatorship upon 357 its receipt of:

358 (1) A provisional order accepting the proceeding from
359 the court to which the proceeding is to be transferred which is
360 issued under provisions similar to Section 93-14-302; and

361 (2) The documents required to terminate a guardianship362 or conservatorship in this state.

363 93-14-302. Accepting guardianship or conservatorship 364 transferred from another state. (a) To confirm transfer of a 365 guardianship or conservatorship transferred to this state under 366 provisions similar to Section 93-14-301, the guardian or 367 conservator must petition the court in this state to accept the

S. B. No. 2240 **~ OFFICIAL ~** 14/SS01/R303 PAGE 15 (tb\rc) 368 guardianship or conservatorship. The petition must include a369 certified copy of the other state's provisional order of transfer.

(b) Notice of a petition under subsection (a) must be given to those persons that would be entitled to notice if the petition were a petition for the appointment of a guardian or issuance of a protective order in both the transferring state and this state. The notice must be given in the same manner as notice is required to be given in this state.

(c) On the court's own motion or on request of the guardian or conservator, the incapacitated or protected person, or other person required to be notified of the proceeding, the court shall hold a hearing on a petition filed pursuant to subsection (a).

380 (d) The court shall issue an order provisionally granting a 381 petition filed under subsection (a) unless:

382 (1) An objection is made and the objector establishes
383 that transfer of the proceeding would be contrary to the interests
384 of the incapacitated or protected person; or

385 (2) The guardian or conservator is ineligible for386 appointment in this state.

(e) The court shall issue a final order accepting the proceeding and appointing the guardian or conservator as guardian or conservator in this state upon its receipt from the court from which the proceeding is being transferred of a final order issued under provisions similar to Section 93-14-301 transferring the proceeding to this state.

S. B. No. 2240 **~ OFFICIAL ~** 14/SS01/R303 PAGE 16 (tb\rc) (f) Not later than ninety (90) days after issuance of a final order accepting transfer of a guardianship or conservatorship, the court shall determine whether the guardianship or conservatorship needs to be modified to conform to the law of this state.

(g) In granting a petition under this section, the court shall recognize a guardianship or conservatorship order from the other state, including the determination of the incapacitated or protected person's incapacity and the appointment of the guardian or conservator.

403 (h) The denial by a court of this state of a petition to 404 accept a quardianship or conservatorship transferred from another 405 state does not affect the ability of the guardian or conservator 406 to seek appointment as quardian or conservator in this state under 407 Sections 93-13-251 through 93-13-267, Section 93-13-111, Sections 408 93-13-121 through 93-13-135 and Section 35-5-1 et seq. if the 409 court has jurisdiction to make an appointment other than by reason 410 of the provisional order of transfer.

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### ARTICLE 4

412 REGISTRATION AND RECOGNITION OF ORDERS FROM OTHER STATES

93-14-401. Registration of guardianship orders. If a guardian has been appointed in another state and a petition for the appointment of a guardian is not pending in this state, the guardian appointed in the other state, after giving notice to the appointing court of an intent to register, may register the

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418 guardianship order in this state by filing as a foreign judgment 419 in a court, in any appropriate county of this state, certified 420 copies of the order and letters of office.

421 93-14-402. Registration of protective orders. If a 422 conservator has been appointed in another state and a petition for 423 a protective order is not pending in this state, the conservator 424 appointed in the other state, after giving notice to the 425 appointing court of an intent to register, may register the 426 protective order in this state by filing as a foreign judgment in 427 a court of this state, in any county in which property belonging 428 to the protected person is located, certified copies of the order 429 and letters of office and of any bond.

430 93-14-403. Effect of registration. (a) Upon registration 431 of a quardianship or protective order from another state, the 432 quardian or conservator may exercise in this state all powers 433 authorized in the order of appointment except as prohibited under 434 the laws of this state, including maintaining actions and proceedings in this state and, if the guardian or conservator is 435 436 not a resident of this state, subject to any conditions imposed 437 upon nonresident parties.

(b) A court of this state may grant any relief available under this act and other law of this state to enforce a registered order.

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### ARTICLE 5

### MISCELLANEOUS PROVISIONS

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S. B. No. 2240 14/SS01/R303 PAGE 18 (tb\rc) 93-14-501. Uniformity of application and construction. In applying and construing this uniform act, consideration must be given to the need to promote uniformity of the law with respect to its subject matter among states that enact it.

93-14-502. Relation to Electronic Signatures in Global and National Commerce Act. This act modifies, limits, and supersedes the federal Electronic Signatures in Global and National Commerce Act, 15 USCS, Section 7001 et seq., but does not modify, limit, or supersede Section 101(c) of that act, 15 USCS Section 7001(c), or authorize electronic delivery of any of the notices described in Section 103(b) of that act, 15 USCS Section 7003(b).

454 **93-14-503.** (Reserved)

455 93-14-504. Transitional provision. (a) This act applies to 456 guardianship and protective proceedings begun on or after July 1, 457 2014.

(b) Articles 1, 3 and 4 and Sections 93-14-501 and 93-14-502
apply to proceedings begun before July 1, 2014, regardless of
whether a guardianship or protective order has been issued.

461 SECTION 2. Section 93-13-111, Mississippi Code of 1972, is
462 brought forward as follows:

93-13-111. The chancellor may appoint guardians of the person and estate, or either, of persons found to be in need of mental treatment as defined in Section 41-21-61 et seq. and incapable of taking care of his person and property, upon the motion of the chancellor or clerk of the chancery court, or upon

468 the application of relatives or friends of such persons or upon 469 the application of any other interested party. Such proceeding 470 may be instituted by any relative or friend of such person or any other interested party by the filing of a sworn petition in the 471 472 chancery court of the county of the residence of such person, 473 setting forth that such person is in need of mental treatment and 474 incapable of taking care of his person and estate, or either. 475 Upon the filing of such petition, the chancellor of said court 476 shall, by order, fix the day, time and place for the hearing 477 thereof, either in termtime or in vacation, and the person who is 478 alleged to be in need of mental treatment and incapable of taking 479 care of his person or property shall be summoned to be and appear 480 before said court at the time and place fixed, which said summons 481 shall be served upon such person not less than five (5) days prior 482 to the date fixed for such hearing. At such hearing all 483 interested parties may appear and present evidence as to the truth 484 and correctness of the allegations of the said petition. If the 485 chancellor should find from the evidence that such person is in 486 need of mental treatment and incapable of taking care of his 487 estate and person, or either, the chancellor shall appoint a 488 quardian of such person's estate and person, or either, as the 489 case may be. In such cases, the costs and expenses of the 490 proceedings shall be paid out of the estate of such person if a 491 guardian is appointed. If a guardian is appointed and such person

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492 has no estate, or if no guardian is appointed, then such costs and 493 expenses shall be paid by the person instituting the proceedings.

494 SECTION 3. Section 93-13-127, Mississippi Code of 1972, is 495 brought forward as follows:

496 93-13-127. The guardians mentioned in Sections 93-13-123 and 497 93-13-125 shall have the powers of and qualify the same as 498 guardians of resident persons of unsound mind, giving bond and 499 taking the oath of office and being governed by the law regulating 500 guardians of resident persons of unsound mind. The chancery court shall have the same powers and jurisdiction in reference to debts 501 502 due, rights of action, and property as said chancery court has of 503 the property, debts, and rights of action of resident persons of 504 unsound mind.

505 **SECTION 4.** Section 93-13-251, Mississippi Code of 1972, is 506 brought forward as follows:

507 93-13-251. If a person is incapable of managing his own 508 estate by reason of advanced age, physical incapacity or mental 509 weakness, or because the person is missing or outside of the 510 United States and unable to return, the chancery court of the 511 county wherein the person resides or, in the case of a missing or 512 absent person, the chancery court of the county where the person 513 most recently resided, upon the petition of the person or of one or more of his friends or relatives, may appoint a conservator to 514 515 have charge and management of the property of the person and, if

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516 the court deems it advisable, also to have charge and custody of 517 the person subject to the direction of the appointing court.

518 **SECTION 5.** This act shall take effect and be in force from 519 and after July 1, 2014.

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