MISSISSIPPI LEGISLATURE

By: Representatives Campbell, Willis, Crawford, Baria, Bain, Anderson, Lane, Dixon

To: Judiciary B

HOUSE BILL NO. 1030 (As Sent to Governor)

1 AN ACT TO CREATE THE OFFICE AGAINST INTERPERSONAL VIOLENCE 2 WITHIN THE STATE DEPARTMENT OF HEALTH AND TO ESTABLISH THE 3 MEMBERSHIP, POWERS AND DUTIES OF THE ADVISORY BOARD; TO GRANT TO 4 THE OFFICE THE AUTHORITY TO RECEIVE AND ADMINISTER CERTAIN FEDERAL 5 GRANT FUNDS; TO AMEND SECTION 93-21-101, MISSISSIPPI CODE OF 1972, 6 TO DEFINE CERTAIN TERMS; TO AMEND SECTION 93-21-103, MISSISSIPPI CODE OF 1972, TO GRANT THE OFFICE AUTHORITY TO SET RULES REGARDING 7 8 THE DISTRIBUTION OF GRANT FUNDS TO SHELTERS AND OTHER PROGRAMS; TO AMEND SECTION 93-21-107, MISSISSIPPI CODE OF 1972, TO MODIFY 9 10 REQUIREMENTS FOR LOCAL MATCH PAYMENTS FOR GRANTS AND GRANT 11 CEILINGS; TO AMEND SECTION 93-21-109, MISSISSIPPI CODE OF 1972, TO 12 ESTABLISH CIVIL PENALTIES FOR STAFF AND VOLUNTEERS OF SHELTERS OR 13 OTHER ORGANIZATIONS WHO DISCLOSE INFORMATION ABOUT PERSONS RECEIVING SERVICES FROM SHELTERS; TO AMEND SECTION 93-21-117, 14 MISSISSIPPI CODE OF 1972, TO MAKE THE OFFICE RESPONSIBLE FOR 15 ADMINISTERING THE VICTIMS OF DOMESTIC VIOLENCE FUND; TO AMEND 16 17 SECTION 93-21-33, MISSISSIPPI CODE OF 1972, TO REVISE THE DUTIES 18 OF THE DOMESTIC VIOLENCE TASK FORCE TO REQUIRE FURTHER STUDY AND 19 REPORTING, AND TO PROVIDE A DATE OF DISSOLUTION; TO REPEAL SECTION 20 93-21-105, MISSISSIPPI CODE OF 1972, TO WHICH SETS CERTAIN 21 CRITERIA FOR THE DISTRIBUTION OF GRANT FUNDS TO SHELTERS; AND FOR 22 RELATED PURPOSES.

23 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

24 **SECTION 1.** The following shall be codified as Section

25 93-21-119, Mississippi Code of 1972:

26 93-21-119. (1) There is established the Office Against

27 Interpersonal Violence (OAIV) within the Mississippi Department of

28 Health under the direct supervision of the State Health Officer.

H. B. No. 1030 G1/2 14/HR40/R989SG PAGE 1 (CJR\BD) The OAIV shall be responsible for administering certain state and federal pass-through victim-services funds and related monies, and for developing, promulgating and implementing certification and reporting standards for domestic violence and related victim service providers, and related activities.

34 (2)(a) There is established an OAIV Advisory Board. The purpose of the Advisory Board is to make recommendations to the 35 36 Department of Health and to assist the Department of Health in the 37 development, promulgation and implementation of certification and 38 reporting standards for domestic violence and other victim service 39 providers, and in other related activities to be undertaken by the The Advisory Board shall not have independent authority 40 office. 41 to take official action on behalf of the office or the Mississippi Department of Health and its actions are purely advisory in 42 43 nature.

44 (b) The Advisory Board shall consist of seven (7) 45 members to be appointed by the State Health Officer as follows: 46 One (1) licensed therapist or social worker, (i) 47 whose initial term shall be for two (2) years; 48 (ii) One (1) member of the faith community, whose 49 initial term shall be for two (2) years; 50 (iii) One (1) licensed attorney, whose initial 51 term shall be for three (3) years;

H. B. No. 1030 14/HR40/R989SG PAGE 2 (CJR\BD) 52 (iv) One (1) certified public accountant with 53 experience in auditing, whose initial term shall be for three (3) 54 years;

55 (v) One (1) business professional, whose initial 56 term shall be for four (4) years;

57 (vi) One (1) medical professional with forensic 58 experience who may be either a medical doctor or a registered 59 nurse, whose initial term shall be for five (5) years; and

60 (vii) One (1) survivor of interpersonal violence 61 whose initial term shall be for six (6) years.

62 All appointees must have general knowledge or first-hand 63 knowledge, or both, of interpersonal violence, and successfully 64 complete training on interpersonal violence provided by Department 65 of Health staff. The members of the Advisory Board shall be women 66 and men of recognized achievement who are representative of the 67 ethnic, geographic, socioeconomic and cultural diversity of the 68 State of Mississippi. Preference in appointments shall be given to appointees who have been members of the Domestic Violence Task 69 70 Force established in Section 93-21-33. The initial appointments must be made within twenty (20) days after the passage of this 71 72 act. As the initial terms expire, the State Health Officer shall 73 appoint members for terms of six (6) years.

74 (3) Members of the Advisory Board shall be entitled to 75 travel and per diem expenses as provided in Sections 25-3-41 and 76 25-3-69.

H. B. No. 1030 **~ OFFICIAL ~** 14/HR40/R989SG PAGE 3 (CJR\BD) 77 (4) The Advisory Board shall create a steering committee at 78 its first meeting. The purpose of the steering committee is to 79 provide assistance and recommendations to the Advisory Board in the performance of its statutory duties. The steering committee 80 81 shall consist of four (4) program directors actively engaged in 82 the management of programs for interpersonal violence victims, the 83 Executive Director of the Mississippi Coalition Against Domestic 84 Violence, the Executive Director of the Mississippi Coalition 85 Against Sexual Assault, a representative of the Mississippi Attorney General's Office Bureau of Victim Assistance, and any 86 87 other individuals whose experience or expertise are deemed necessary to the process or projects of the commission. The 88 89 members of the steering committee shall be nominated and approved 90 by the Advisory Board, and members of the steering committee shall serve at the pleasure of the Advisory Board. The Advisory Board 91 92 may authorize members of the steering committee to receive 93 reimbursement for travel and per diem expenses as provided in 94 Sections 25-3-41 and 25-3-69.

95 SECTION 2. The following shall be codified as Section 96 93-21-121, Mississippi Code of 1972:

97 <u>93-21-121.</u> (1) The Office Against Interpersonal Violence
98 shall have authority to:

99 (a) Receive funds intended for care of victims of 100 interpersonal violence when those funds are not directed 101 elsewhere;

H. B. No. 1030 **~ OFFICIAL ~** 14/HR40/R989SG PAGE 4 (CJR\BD) (b) Administer funds received from any source and establish procedures for the disbursement of funds to certified agencies for the delivery of shelter and other services for victims of interpersonal violence;

106 (c) Cooperate with the Attorney General's office for107 the certification of any programs receiving funding;

108 (d) Study the subject of interpersonal violence and 109 related matters, and regularly report to the Legislature on the 110 need for legislative revisions and initiatives in those areas; and

(e) Develop a strategic plan for the delivery of services for victims of interpersonal violence.

(2) The Mississippi Department of Health shall seek appropriations authority on behalf of the OAIV to expend any funds it receives from any source, and shall comply with all statutes and regulations of the state pertaining to fiscal management of public funds.

(3) The OAIV shall have the authority, with the assistance of the Advisory Board, to develop performance standards, financial audit standards, and other necessary standards to insure that all the grantees are managing their facilities and services consistent with the purposes of the grant. From and after July 1, 2016, only agencies meeting the standards developed by the OAIV shall be eligible to receive funding administered by the OAIV.

SECTION 3. The following shall be codified as Section 93-21-123, Mississippi Code of 1972:

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127 <u>93-21-123.</u> (1) From and after July 1, 2016, the Office 128 Against Interpersonal Violence shall be the single state agency 129 for the receipt and administration of and the sole authority and 130 responsibility to seek grants on behalf of the state which will be 131 administered or available after July 1, 2016.

(2) The OAIV shall also be authorized to contract with any
agency of the state to receive grants or subgrants for the
delivery of services to victims of interpersonal violence.

(3) The OAIV shall have the authority to seek grants from any other source making funds available when the purpose of the grant is to provide services and assistance to victims of interpersonal violence, or offers training to persons who assist such victims.

140 SECTION 4. Section 93-21-101, Mississippi Code of 1972, is 141 amended as follows:

142 93-21-101. As used in Sections 93-21-101 through 93-21-113,
143 unless the context otherwise requires:

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145 $(* * * \underline{a})$ "Domestic violence shelter" means a place 146 established to provide temporary food and shelter, counseling, and 147 related services to victims of domestic violence.

148(b) "Interpersonal violence" means any behavior between149family members and intimate partners, but also between

150 acquaintances and strangers, that causes physical, psychological,

151 or sexual harm and includes the crimes of domestic violence,

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152 stalking, sexual assault, trafficking, child sexual abuse, and

- 153 <u>related crimes.</u>
- 154 (c) "Batterer intervention program" means a program
- 155 that focuses on behavior modification for perpetrators of domestic
- 156 violence in an effort to prevent domestic violence from
- 157 reoccurring. This shall not include programs focusing on anger
- 158 management or marriage counseling. Any batterer intervention
- 159 program must document cooperation with a domestic violence shelter
- 160 program.
- 161 (d) "OAIV" means the Office Against Interpersonal
 162 Violence established in Section 93-21-119.
- 163 SECTION 5. Section 93-21-103, Mississippi Code of 1972, is 164 amended as follows:
- 165 93-21-103. There is hereby established a program for victims of domestic violence through domestic violence shelters. 166 The 167 oversight of shelters, and distribution of state funds for the 168 purpose of serving victims of domestic violence, shall be the responsibility of the Office Against Interpersonal Violence 169 170 created in this act. The Office Against Interpersonal Violence shall have the authority to promulgate the administrative rules 171 172 that are necessary and proper to further carry out the purposes of 173 this section.
- 174 **SECTION 6.** Section 93-21-107, Mississippi Code of 1972, is 175 amended as follows:

176 93-21-107. (1) To qualify for funds under the provisions of 177 Sections 93-21-101 through 93-21-113, a domestic violence shelter 178 shall meet all the following requirements:

(a) Be incorporated in the state or recognized by the
Secretary of State as a private or public nonprofit corporation.
Such corporation shall have a board of directors and/or an
advisory committee who represents the racial, ethnic and social
economic diversity of the area to be served, including, if
possible, at least one (1) person who is or has been a victim of
domestic violence.

(b) Have designed and developed a program to provide the following basic services to victims of domestic violence and their children:

189 (i) Shelter on a twenty-four (24) hour a day,190 seven (7) days a week basis.

191 (ii) A twenty-four (24) hour, seven (7) days a192 week switchboard for crisis calls.

193 (iii) Temporary housing and food facilities.

194 (iv) Group support and peer counseling.

(v) Referrals to existing services in thecommunity and follow-up on the outcome of the referrals.

197 (vi) A method of referral for medical care, legal
198 assistance and group support and counseling of victims of domestic
199 violence.

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(vii) Information regarding reeducation, marriage
and family counseling, job counseling, and training programs,
housing referrals, and other available social services.

203 (viii) A referral program of counseling for the 204 victim and the offender.

205 (2) Domestic violence shelters shall establish procedures
206 for admission of victims of domestic violence who may seek
207 admission to these shelters on a voluntary basis.

(3) A domestic violence shelter shall not qualify for funds
if it discriminates in its admissions or provision of services on
the basis of race, religion, color, age, marital status, national
origin or ancestry.

(4) Any state-source grant made to a shelter shall be matched with local funds in an amount not less than twenty-five percent (25%) of the state-source grant amount. The local contribution may not include in-kind contributions.

(5) A domestic violence shelter receiving state funding
under the provisions of Sections 93-21-101 through 93-21-113 shall
not be prohibited from accepting gifts, trusts, bequests, grants,
endowments, federal funds, other special source funds or transfers
of property of any kind for the support of that shelter program.
(6) * * * The OAIV shall insure that no grant made with

222 <u>state funds is in an amount that would exceed One Hundred Thousand</u> 223 Dollars (\$100,000.00) inflated by a general CPI inflator to insure

224 that the grant offers shelters the same buying power that a grant 225 of One Hundred Thousand Dollars (\$100,000.00) provided in 1983.

(7) A domestic violence shelter shall require persons employed by or volunteering services to the shelter to maintain the confidentiality of any information that would identify individuals served by the shelter.

(8) A domestic violence shelter shall provide educational
programs relating to battered spouses and domestic violence
designed for both the community at large and/or specialized groups
such as hospital personnel and law enforcement officials.

234 (9) No child shall be placed in any domestic violence 235 shelter that receives state funding under these provisions of 236 Sections 93-21-101 through 93-21-113, and no domestic violence 237 shelter that receives state funding under these provisions may 238 admit or accept any child, unless the child is accompanied by his 239 parent or guardian and such parent or guardian will remain with 240 the child in the shelter until the child leaves or is released 241 from the shelter. However, this subsection shall not prevent any 242 rape crisis center from providing care, counseling and related 243 services to any child who is a victim of rape, attempted rape, 244 sexual battery or attempted sexual battery and who is not 245 accompanied by his parent or quardian.

246 SECTION 7. Section 93-21-109, Mississippi Code of 1972, is 247 amended as follows:

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H. B. No. 1030 14/HR40/R989SG PAGE 10 (CJR\BD) 93-21-109. (1) Records maintained by domestic violence shelters, except the official minutes of the board of directors of the shelter, and financial reports filed as required by statute with the board of supervisors or municipal authorities or any other agency of government, shall be withheld from public disclosure under the provisions of the Mississippi Public Records Act of 1983.

255 (2) Any employee, contractor, volunteer or agent of a 256 domestic violence shelter, or of any other entity in possession of 257 information which would tend to identify a victim of domestic 258 violence, who discloses any information that is exempt from 259 disclosure under the Mississippi Public Records Act of 1983, or 260 makes any observation or comment about the identity or condition 261 of any person admitted to a shelter or receiving services of a 262 shelter, unless directed to do so by an order of a court of 263 competent jurisdiction, shall be civilly liable to the person 264 whose personal information was disclosed in the amount of Ten 265 Thousand Dollars (\$10,000.00), plus any compensatory damages that 266 the individual may have suffered as the result of the disclosure. 267 (3) (a) No employee, contractor, volunteer or agent of a 268 domestic violence shelter shall be compelled to testify in any 269 civil matter, or surrender any documents, files, or other records 270 of the shelter, regarding a victim of domestic violence or sexual 271 assault without the consent of the victim, except as provided 272 herein.

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H. B. No. 1030 14/HR40/R989SG PAGE 11 (CJR\BD) 273 (b) A defendant may request from the court an in camera 274 review of the materials in possession of any shelter employees, 275 contractors, agents or volunteers to determine if there would be a 276 good cause for allowing disclosure of the materials. In deciding 277 on disclosure, the court shall consider the following factors: 278 (i) The materiality of the information to the 279 defense; and 280 (ii) The effect disclosure may have on the victim 281 and the victim's relationship with the employee, contractor, 282 volunteer, or agent of the shelter. 283 (4) A resident or staff member of a domestic violence 284 shelter shall not be required to disclose the street address or 285 physical location of that shelter to any public or private agency. 286 In all cases where the provision of a physical address is required, a post office box address for the domestic violence 287 288 shelter shall be deemed sufficient. 289 SECTION 8. Section 93-21-117, Mississippi Code of 1972, is 290 amended as follows: 291 93-21-117. (1) There is hereby created in the State 292 Treasury a special fund to be known as the "Victims of Domestic 293 Violence Fund." The fund shall be a continuing fund, not subject 294 to fiscal-year limitations, and shall consist of: 295 Monies appropriated by the Legislature; (a) 296 The interest accruing to the fund; (b)

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297 (c) Monies received under the provisions of Section
298 99-19-73;

(d) Monies received from the federal government;
(e) Donations to the Victims of Domestic Violence Fund;
(f) Assessments collected pursuant to Section 83-39-31;
and

303 (g) Monies received from such other sources as may be 304 provided by law.

305 (2) The circuit clerks of the state shall deposit in the 306 fund on a monthly basis the additional fee charged and collected 307 for marriage licenses under the provisions of Section 25-7-13, 308 Mississippi Code of 1972.

309 (3) All other monies received by the state from every source 310 for the support of the program for victims of domestic violence, established by Sections 93-21-101 through 93-21-113, shall be 311 deposited in the "Victims of Domestic Violence Fund." The monies 312 313 in the fund shall be used by the State Department of Health solely for funding and administering domestic violence shelters under the 314 315 provisions of Sections 93-21-101 through 93-21-113, in such 316 amounts as the Legislature may appropriate to the department for 317 the program for victims of domestic violence established by 318 Sections 93-21-101 through 93-21-113. Not more than ten percent 319 (10%) of the monies in the "Victims of Domestic Violence Fund" 320 shall be appropriated to the State Department of Health for the 321 administration of domestic violence shelters.

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322	(4) From and after July 1, 2014, the Office Against
323	Interpersonal Violence is granted all powers and duties with
324	respect to the management of funds in the Victims of Domestic
325	Violence Fund. Any reference to the Department of Health in this
326	article pertaining to the management of the Victims of Domestic
327	Violence Fund means the Office Against Interpersonal Violence
328	within the Department of Health. In addition to the ten percent
329	(10%) set aside in subsection (3), from and after July 1, 2014,
330	the OAIV is authorized to utilize no more than an additional five
331	percent (5%) of the monies in the Victims of Domestic Violence
332	Fund at its discretion for transition expenses and expense related
333	to statewide projects of the OAIV.
334	(5) Nothing in this chapter shall be construed to limit the
335	ability of a domestic violence shelter or other domestic violence
336	program to solicit private donations or community support. Any
337	funds raised by a shelter or program from private donations or
338	community support are not subject to the provisions of this act.
339	SECTION 9. Section 93-21-33, Mississippi Code of 1972, is
340	amended as follows:
341	93-21-33. (1) There is established the Domestic Violence
342	Task Force, which will be made up of not more than twenty-six (26)
343	members as follows:
344	(a) The Governor shall appoint the following appointees
345	who shall possess a practicing knowledge of domestic violence as

346 follows:

H. B. No. 1030 *** OFFICIAL *** 14/HR40/R989SG PAGE 14 (CJR\BD) 347 (i) Four (4) executive directors of domestic 348 violence shelters representing the geographical divisions of the Delta, South, Central and North Mississippi; 349 350 (ii) Two (2) batterer's intervention program 351 managers; 352 (b) The Attorney General, or his designee; 353 The State Auditor, or his designee; (C) 354 The Executive Director of the Mississippi (d) 355 Association of Police Chiefs, or his designee; 356 (e) The Executive Director of the Mississippi 357 Prosecutor's Association, or his designee; 358 (f) The Executive Director of the Mississippi Sheriff's 359 Association, or his designee; 360 The Executive Director of the Mississippi Judicial (a) 361 College, or his or her designee; 362 (h) A practicing member of the Mississippi State 363 Medical Association appointed by the Governor; 364 (i) A seated or retired justice court judge appointed 365 by the Governor; 366 (j) A seated or retired chancery court judge appointed 367 by the Governor; 368 (k) A seated or retired municipal court judge appointed 369 by the Governor; 370 (1) A seated or retired county court judge appointed by the Governor; 371 H. B. No. 1030 ~ OFFICIAL ~ 14/HR40/R989SG

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372 One (1) licensed social worker appointed by the (m) 373 Governor; 374 One (1) attorney with lobbying experience appointed (n) 375 by the Governor; 376 Two (2) victims of domestic violence appointed by (\circ) 377 the Governor; 378 One (1) practicing municipal prosecutor appointed (p) 379 by the Governor; 380 One (1) member of the faith-based community to be (q) 381 appointed by the Governor; 382 (r) One (1) statistical expert appointed by the 383 Governor; 384 One (1) information technology professional (s) 385 appointed by the Governor; and 386 (t) The Director of the Mississippi Coalition Against 387 Domestic Violence, or her designee. 388 The members of the task force shall serve at the pleasure of their respective appointing authorities; ten (10) members shall 389 390 constitute a quorum for the transaction of business. The members 391 shall elect a chairman and committees whose duties shall be 392 established by the task force. 393 The Chairmen of the House Public Health and Welfare (2)394 Committee, the House Appropriations Committee, the Senate Public 395 Health and Welfare Committee and the Senate Appropriations Committee, or their designees, two (2) members of the State Senate 396

H. B. No. 1030 **~ OFFICIAL ~** 14/HR40/R989SG PAGE 16 (CJR\BD) 397 appointed by the Lieutenant Governor and one (1) member of the 398 House of Representatives appointed by the Speaker of the House, 399 shall serve as ex officio nonvoting members of the task force.

400 (3) In addition to the committee members required by
401 subsection (2), the task force shall consist of such other members
402 as are necessary to meet the requirements of any federal
403 regulation applicable to the task force.

404 (4) The chairman of the task force shall be elected by the 405 voting members of the committee annually and shall not serve more 406 than two (2) consecutive years as chairman. The chair shall call 407 the meetings of the task force.

408 (5) The members of the task force shall serve without 409 compensation.

(6) The task force shall meet not less than quarterly, and task force members shall be furnished written notice of the meetings at least ten (10) days before the date of the meeting. The first meeting of the task force shall be called by the Governor within sixty (60) days of March 20, 2013.

415 (7) The task force shall provide recommendations and advice 416 regarding the following:

417 (a) Streamlining funding to domestic violence shelters
418 resulting in uniform and objective funding and auditing standards;
419 (b) Providing recommendations regarding the Victims of

420 Domestic Violence Fund under Section 93-21-117 and its

421 disbursement to shelters;

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422 (c) Considering the impact, definition, funding and423 certification of batterer intervention programs;

424 (d) Creating standards for confidentiality of client 425 records;

426 (e) Updating training requirements for grant monitors,427 law enforcement and court personnel;

428 (f) Providing uniform reporting and automation options; 429 (g) Implementing the formation of a domestic violence 430 commission with the charge of executing recommendations made by 431 this task force * * *;

(h) Recommending whether the administration of federal
grant funds, including, but not limited to, the grant funds known
as VOCA and VOWA, should be relocated to the Office of

435 Interpersonal Violence under the umbrella of the Department of

436 <u>Health</u>.

437 (8) The Joint Legislative Committee on Performance
438 Evaluation and Expenditure Review (PEER) will provide support and
439 recommendations to the task force.

(9) (a) The task force will develop a report with
legislative recommendations to the Governor and to the 2014
Regular Session of the Legislature to be submitted no later than
October 1, 2013.

(b) The task force will develop an additional report
 with legislative recommendations to the Governor and to the 2015

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448 (c) The task force shall stand dissolved on December 449 31, 2014.

450 **SECTION 10.** Section 93-21-105, Mississippi Code of 1972, 451 which sets out specific statutory criteria for the allocation of 452 domestic violence shelters, is hereby repealed.

453 **SECTION 11.** Sections 1 and 9 of this act shall take effect 454 and be in force from and after its passage. Sections 2 through 8 455 and Section 10 of this act shall take effect and be in force from 456 and after July 1, 2014.