By: Representatives Crawford, Aldridge To: Education

HOUSE BILL NO. 765 (As Passed the House)

AN ACT TO CREATE THE EQUAL OPPORTUNITY FOR ALL STUDENTS WITH SPECIALS NEEDS ACT FOR THE PURPOSE OF ESTABLISHING INDIVIDUALIZED EDUCATION FUNDS (IEFS) FOR PARENTS OF ELIGIBLE STUDENTS WITH SPECIAL NEEDS; TO PRESCRIBE THE CRITERIA FOR DETERMINING 5 ELIGIBILITY FOR PARTICIPATION IN THE PROGRAM AND RECEIPT OF 6 PROGRAM FUNDS; TO REQUIRE EACH STUDENTS IEF TO BE FUNDED AT AN 7 AMOUNT EQUIVALENT TO THE MAEP BASE STUDENT COST PLUS THE 8 PROPORTIONATE SHARE OF FUNDS FOR CATEGORICAL AID PROGRAMS; TO 9 STIPULATE THE OBLIGATIONS OF PARENTS OR LEGAL GUARDIANS, STUDENTS 10 AND SCHOOLS TO BECOME AND REMAIN ELIGIBLE FOR PARTICIPATION; TO 11 PRESCRIBE THE DUTIES OF THE DEPARTMENT OF EDUCATION REGARDING THE 12 ADMINISTRATION OF THE FUNDS; TO REQUIRE PEER TO PREPARE A BIANNUAL 13 REPORT ON THE SUFFICIENCY OF FUNDING FOR IEFS AND STUDENT PERFORMANCE AND ASSESSMENT EVALUATION BEGINNING IN 2018 AND EVERY 14 15 TWO YEARS THEREAFTER; TO PROVIDE FOR THE ADMINISTRATIVE, FINANCIAL 16 AND ACADEMIC ACCOUNTABILITY STANDARDS TO BE ADHERED TO BY 17 PARTICIPATING SCHOOLS; AND FOR RELATED PURPOSES. 18 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 19 SECTION 1. This act shall be known, and may be cited as "The 20 Equal Opportunity for All Students with Special Needs Act." 21 SECTION 2. The terms used in this act shall have the 22 meanings ascribed herein, unless the context clearly indicates 23 otherwise: 24 "Program" means the Individualized Education Fund

(IEF) Program created in this act.

26 (b)	"Eligible	student"	means	any	student	who	has:
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- 27 (i) An Individualized Education Program (IEP) in
- 28 effect at the time the request for participation in the program is
- 29 received by the State Department of Education; or
- 30 (ii) A 504 accommodation issued under Section 504
- 31 of the Rehabilitation Act of 1973. No more than five hundred
- 32 (500) students with a 504 accommodation may annually enroll in the
- 33 program;
- 34 (iii) And who meets any of the following
- 35 requirements:
- 1. Has attended a Mississippi public school
- 37 during the previous school year.
- 38 2. Is attending a primary or secondary school
- 39 in Mississippi for the first time.
- 40 3. Is not enrolled in the Mississippi School
- 41 for the Deaf and the Blind or any other public school.
- 42 (c) "Parent" means a resident of this state who is a
- 43 parent, legal guardian, custodian or other person with the
- 44 authority to act on behalf of the eligible student.
- 45 (d) "Department" means the Mississippi Department of
- 46 Education.
- 47 (e) "Resident school district" means the public school
- 48 district in which the student resides.
- (f) "Participating school" means a nonpublic school
- 50 that has notified the department that it has enrolled a

- 51 participating student and that has agreed to comply with the
- 52 requirements of the program.
- (g) "Private tutoring" means tutoring services provided
- 54 by a tutor accredited by a regional or national accrediting
- 55 organization.
- 56 (h) "Eliqible postsecondary institution" means a
- 57 community college, an accredited university or an accredited
- 58 private postsecondary institution.
- 59 **SECTION 3.** (1) A parent of an eligible student shall
- 60 qualify to participate in the program if the parent signs an
- 61 agreement promising:
- 62 (a) To provide an organized, appropriate educational
- 63 program with measurable annual goals to their eligible student;
- 64 and
- (b) Not to enroll their eligible student in a public
- 66 school and to release the resident school district from all
- 67 obligations to educate the student. Participation in the program
- 68 shall have the same effect as a parental refusal to receipt of
- 69 consent to service under 20 USCS Sections 614(a)(1), 1414(a)(1)(D)
- 70 and 1414(C) of the IDEA.
- 71 (2) Subject to appropriation from the General Fund each
- 72 student's IEF shall be funded at an amount equivalent to the

- 73 Mississippi Adequate Education Program base cost plus the per
- 74 pupil average of the proportionate share of monies generated under
- 75 state categorical aid programs.

76	(3) Parents shall agree to use the funds deposited in a
77	participating student's IEF for the following qualifying expenses
78	to educate the student:
79	(a) Tuition or fees at a participating school;
80	(b) Textbooks required by a participating school;
81	(c) Payment to a tutor accredited by a state, regional
82	or national accrediting organization;

- 83 (d) Payment for purchase of curriculum, including any 84 supplemental materials required by the curriculum;
- 85 (e) Fees for transportation paid to a fee-for-service 86 transportation provider;
- 87 (f) Tuition or fees for a nonpublic online learning 88 program or course;
- (g) Fees for nationally standardized norm-referenced achievement tests, including alternate assessments; and fees for Advanced Placement examinations or similar courses and any examinations related to college or university admission;
- 93 (h) Educational services for students with disabilities 94 from a licensed or accredited practitioner or provider, including 95 licensed or accredited paraprofessionals or educational aides;
- 96 (i) Services provided by a public school, including 97 individual classes and extracurricular programs;
- 98 (j) Tuition or fees at an eligible postsecondary 99 institution;

100	(k)	Textbooks	required	for	courses	at	an	eligible
101	postsecondary	institution	n;					

- 102 (1) Insurance or surety bond payments as required by 103 the department;
- 104 (m) Funds in an IEF may be used for the purchase of no 105 more than Fifty Dollars (\$50.00) in annual consumable school 106 supplies necessary for daily classroom activities;
- (n) Funds in an IEF may only be used to purchase

 computer hardware and software and other technological devices if

 a participating school, licensed or accredited tutor, licensed or

 accredited educational services practitioner or provider, or

 licensed medical professional verifies in writing that these items

 are essential for the student to meet annual, measurable goals.

A school, private tutor, eligible postsecondary

- institution or other educational provider that serves a 114 115 participating student may not refund, rebate, or share money from 116 an IEF with a parent or participating student in any manner. funds in an IEF may only be used for educational purposes. 117 118 Participating schools, postsecondary institutions and education 119 providers that enroll participating students shall provide parents 120 with a receipt for all qualifying expenses at the school or 121 institution.
- 122 (5) Parents shall be allowed to make payments for the costs
 123 of educational programs and services not covered by the funds in
 124 their IEF.

125	(6)	For	purposes	of	continuity	of	educational	attainment,
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126 students who enroll in the program shall remain eligible until the

127 participating student returns to a public school, graduates from

128 high school or reaches the age of twenty-one (21), whichever

129 occurs first.

- 130 (7) Subject to appropriation, students shall be admitted on
- 131 a first come-first serve basis.
- 132 (8) Any funds remaining in a student's Individualized
- 133 Education Fund upon graduation from high school may be used to
- 134 attend or take courses from an eligible postsecondary institution,
- 135 with qualifying expenses subject to the applicable conditions
- 136 stipulated in Section 3(3) of this act.
- 137 (9) Upon the participating student's graduation from a
- 138 postsecondary institution or after any period of four (4)
- 139 consecutive years after high school graduation in which the
- 140 student is not enrolled in an eligible postsecondary institution,
- 141 the participating student's Individualized Education Fund shall be
- 142 closed and any remaining funds shall be returned to the state's
- 143 General Fund.
- 144 (10) Monies received pursuant to this act do not constitute
- 145 taxable income to the parent of the participating student or to
- 146 the student.
- 147 SECTION 4. Administration of Individualized Education Funds.
- 148 (1) The department shall create a standard form that parents
- 149 of eligible students submit to establish their student's

- 150 eligibility for an Individualized Education Fund. The department
- 151 shall ensure that the application is readily available to
- 152 interested families through various sources, including the
- 153 Internet.
- 154 (2) The department shall provide parents of participating
- 155 students with a written explanation of the allowable uses of
- 156 Individualized Education Funds, the responsibilities of parents
- 157 and the duties of the department.
- 158 (3) The department shall ensure that lower-income families
- 159 are made aware of the program and their potential eligibility.
- 160 (4) The department may deduct an amount up to a limit of
- 161 three percent (3%) from appropriations used to fund Individualized
- 162 Education Funds to cover the costs of overseeing the funds and
- 163 administering the program.
- 164 (5) The department shall make payments to participating
- 165 students' Individualized Education Funds on a quarterly basis.
- 166 (6) If the number of eligible students who apply for the
- 167 program exceed the number of spaces available, the department
- 168 shall fill the available spaces using a random selection process,
- 169 except the department shall give preference to previously enrolled
- 170 students and the siblings of enrolled students.
- 171 (7) If more than five hundred (500) eligible students for
- 172 whom a 504 accommodation plan has been issued apply for the
- 173 program in any one (1) year, the department shall use a random

- selection process to determine which student may enroll in the program that year.
- 176 (8) The resident school district shall provide the parent of
 177 a participating student with a complete copy of the student's
 178 school records, while complying with the Family Educational Rights
 179 and Privacy Act of 1974 (20 USCS Section 1232(g)). The record
 180 shall be provided no later than thirty (30) days after a parent
 181 signs an agreement to participate in the program.
- SECTION 5. (1) To ensure that funds are spent
 appropriately, the department shall adopt rules and policies
 necessary for the administration of the program, including the
 auditing of Individualized Education Funds, and shall, at a
 minimum, conduct or contract for audits on an annual basis and
 random audits throughout the year.
- 188 (2) The department shall qualify private financial
 189 management firms to manage Individualized Education Funds.
- 190 (3) The department shall establish or contract for the 191 establishment of an online anonymous fraud reporting service.
- 192 (4) The department shall establish or contract for the 193 establishment of an anonymous telephone hotline for fraud 194 reporting.
- 195 (5) The department may require a surety bond or insurance 196 for parents who participate in the program.
- 197 (6) The department shall remove any parent and their
 198 participating student from the program if the parent fails to

199	comply with the terms of the agreement, applicable laws, rules or
200	orders or for knowingly misusing funds or knowingly failing to
201	comply with the terms of the agreement with intent to defraud.

- If the department determines a parent has failed to 202 (a) 203 comply with the terms of the agreement, the department shall 204 notify the parent in writing that the Individualized Education 205 Fund has been suspended and that no further transactions will be 206 allowed or disbursements made. The notification shall specify the 207 reason for the suspension and state that the parent has twenty-one 208 (21) business days to respond and take corrective action.
- 209 (b) If the parent refuses or fails to contact the 210 department, furnish reasonable and necessary information or make a 211 report that may be required for reinstatement within the twenty-212 one-day period, the department may remove the parent and their participating student from the program, pursuant to this 213 214 subsection.
- 215 A parent may appeal the department's decision to 216 the circuit court.
- 217 The department shall refer cases of substantial (d) 218 misuse of funds to law enforcement agencies for investigation if 219 evidence of fraudulent use of an IEF is obtained.
- 220 SECTION 6. Student Performance Standards and Program 221 The Joint Legislative Committee on Performance Evaluation. (1)222 Evaluation and Expenditure Review (PEER) shall prepare a biannual report, beginning in 2018 and every two (2) years thereafter, 223

224	assessing	the	sufficiency	of	funding	for	Individualized	Education

- 225 Funds and any suggested changes in state law or policy necessary
- 226 to improve the program.
- 227 (2) The report shall assess:
- 228 (a) The level of participating students' satisfaction
- 229 with the program;
- 230 (b) The level of parental satisfaction with the
- 231 program;
- 232 (c) The percentage of participating students who
- 233 exhibited behavioral problems at their resident school district
- 234 compared with the percentage exhibiting behavioral problems at
- 235 their participating school;
- 236 (d) The class size experienced by participating
- 237 students at their resident school district and at their
- 238 participating school;
- (e) Student performance on nationally standardized
- 240 norm-referenced achievement tests for those participating students
- 241 whose parents have requested participation in such tests;
- 242 (f) Student performance on Advanced Placement
- 243 examinations or similar courses and any examinations related to
- 244 college or university admission;
- 245 (q) The high school graduation rates and college
- 246 acceptance rates of participating students;
- (h) The percentage of funds used for each qualifying
- 248 expense identified in Section 3(3) of this act;

249		(i)	The	fiscal	impact	to	the	state	and	resident	school
250	districts	of '	the ni	rogram:							

- 251 The public schools from which students transfer to (🖯) 252 participate in the program shall cooperate with the research 253 effort by providing student assessment results and any other data 254 necessary to complete this study.
- 255 PEER may accept grants to assist in funding the study. (3)
- 256 (4)The study shall:
- 257 Apply appropriate analytical and behavioral science (a) methodologies to ensure public confidence in the study; 258
- 259 (b) Protect the identity of participating students and 260 schools by, among other things, keeping anonymous all 261 disaggregated data other than that for the categories of grade
- 262 level, gender, and race and ethnicity; and
- 263 Provide the Legislature with a final copy of the 264 evaluation of the program. This study shall also be placed in a 265 prominent location on the PEER website.
- 266 PEER must make its data and methodology available for (5) 267 public review while complying with the requirements of the Family 268 Educational Rights and Privacy Act (20 USCS Section 1232(q)).

269 SECTION 7. Responsibilities of Participating Schools.

- 270 To ensure that students are treated fairly and kept safe, all 271 participating schools shall:
- 272 Comply with all health and safety laws or codes 273 that apply to nonpublic schools;

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274	(b) Hold a valid occupancy permit if required by their
275	municipality;
276	(c) Offer participating students the option of taking a
277	nationally standardized norm-referenced achievement test;
278	(d) Certify compliance with the nondiscrimination
279	policies set forth in 42 USCS 1981; and
280	(e) Conduct criminal background checks on employees.
281	The participating school then shall:
282	(i) Exclude from employment any people not
283	permitted by state law to work in a nonpublic school; and
284	(ii) Exclude from employment any people that might
285	reasonably pose a threat to the safety of students.
286	SECTION 8. Autonomy of Participating Schools.
287	(1) A participating nonpublic school is autonomous and not
288	an agent of the state or federal government and therefore:
289	(a) The Department or any other state agency may not in
290	any way regulate the educational program of a participating
291	nonpublic school or education provider that accepts funds from the
292	parent of a participating student;
293	(b) The creation of The Individualized Education Fund
294	Program does not expand the regulatory authority of the state, its
295	officers, or any school district to impose any additional
296	regulation of nonpublic schools or education providers beyond

297 those necessary to enforce the requirements of the program;

298	(c) Participating nonpublic schools and education
299	providers shall be given the maximum freedom to provide for the
300	educational needs of their students without governmental control.
301	No participating nonpublic school and education provider shall be
302	required to alter its creed, practices, admissions policies or
303	curriculum in order to accept participating students; and
304	(2) In any legal proceeding challenging the application of
305	this act to a participating school, the state bears the burden of
306	establishing that the law is necessary and does not impose any
307	undue burden on participating schools.
308	SECTION 9. If any provision of this law or its application
309	is held invalid, the invalidity does not affect other provisions
310	or applications of this law which can be given effect without the
311	invalid provision or application and to this end the provisions of
312	this law are severable.
313	SECTION 10. This act shall take effect and be in force from
314	and after June 30, 2014, and shall stand repealed on July 1, 2014.