House Amendments to Senate Bill No. 2395

TO THE SECRETARY OF THE SENATE:

THIS IS TO INFORM YOU THAT THE HOUSE HAS ADOPTED THE AMENDMENTS SET OUT BELOW:

AMENDMENT NO. 1

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

22 SECTION 1. Section 37-21-51, Mississippi Code of 1972, is amended as follows: 23 37-21-51. (1) As used in * * * Section 37-21-51 * * *: 24 25 "Preschool or prekindergarten children" means any 26 children who have not entered kindergarten but will have obtained 27 four (4) years of age on or before September 1 of a school year. 28 (b) An "early learning collaborative council" is a 29 district or countywide council that writes and submits an application to participate in the voluntary prekindergarten 30 31 program. An early learning collaborative council is comprised, at 32 a minimum, of a public school district and one or more licensed 33 child care centers. Agencies or other organizations that work 34 with young children and their families may also participate in the 35 council to provide resources and coordination even if those 36 agencies or organizations are not prekindergarten providers.

(c) A "prekindergarten provider" is a licensed
childcare center that serves prekindergarten children and
participates in the voluntary prekindergarten program.
(d) A "lead partner" is a public school district or
other nonprofit entity with the instructional expertise and
operational capacity to manage the early learning collaborative
council's prekindergarten program as described in the
collaborative's approved application. The early learning
collaborative council serves as the fiscal agent for the
prekindergarten program in the council's geographic catchment area
and will disburse awarded amounts according to the council's
application. The lead partner must facilitate a professional
learning community for the teachers in the prekindergarten
program, and lead the collaborative council. The lead partner
ensures that the collaborative council adopts curriculum and
assessments that align with state standards. The lead partner
also guarantees that the curriculum and assessments are used
uniformly across the collaborative.
(e) "Comprehensive early learning standards" are
standards adopted by the State Board of Education that address the
fundamental domains of early learning identified to include, but
not be limited to, physical well-being and motor development,
social/emotional development, approaches toward learning, language
development and cognition and general knowledge. The
comprehensive early learning standards shall also include
standards for emergent literacy skills, including oral

- 63 communication, knowledge of print and letters, phonological and
- 64 phonemic awareness, and vocabulary and comprehension development.
- (f) A "research-based curriculum" is an age-appropriate
- 66 curriculum that not only is based on the findings of current
- 67 research and has been found to be effective in improving student
- 68 learning based on the results of rigorous evaluations.
- 69 (2) To ensure that all children have access to quality early
- 70 childhood education and development services, the Legislature
- 71 finds and declares the following:
- 72 (a) Parents have the primary duty to educate their
- 73 young preschool children;
- 74 (b) The State of Mississippi can assist and educate
- 75 parents in their role as the primary caregivers and educators of
- 76 young preschool children; and
- 77 (c) There is a need to explore innovative approaches
- 78 and strategies for aiding parents and families in the education
- 79 and development of young preschool children.
- 80 (3) (a) This subsection shall be known and may be cited as
- 81 the "Early Learning * * * Act of * * * 2013."
- 82 (b) Effective with the 2013-2014 school year, the
- 83 Mississippi State Department of * * * Education shall * * *
- 84 establish a voluntary * * * prekindergarten program, which shall
- 85 be a collaboration among the entities providing prekindergarten
- 86 programs including Head Start, licensed child care facilities and
- 87 licensed public, parochial and private school prekindergarten
- 88 programs. * * * This program shall be implemented no later than

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89 the 2014-2015 school year. Under this program, eligible entities
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- 90 may submit an application for funds to (i) defray the cost of
- 91 additional and/or more qualified teaching staff, appropriate
- 92 educational materials and equipment and to improve the quality of
- 93 educational experiences offered to four-year-old children in * * *
- 94 early care and education programs, and/or to (ii) extend
- 95 developmentally appropriate education services at such * * *
- 96 programs currently serving four-year-old children to include
- 97 practices of high quality instruction, and to (iii) administer,
- 98 implement, monitor and evaluate the programs. * * *
- 99 (c) Subject to the availability of funds appropriated
- 100 therefor, or the availability of funds from any Early Care and
- 101 Education Fund established by the Legislature in the 2013 Session,
- 102 the State Department of * * * Education shall * * * administer the
- 103 implementation, monitoring and evaluation of the voluntary
- 104 prekindergarten program, including awards and the application
- 105 process.
- 106 (i) The department shall establish a rigorous <u>and</u>
- 107 <u>transparent</u> application process for the awarding of funds. Lead
- 108 partners shall submit the applications on behalf of their early
- 109 learning collaborative.
- 110 (ii) The department will establish monitoring
- 111 policies and procedures that, at a minimum, will include at least
- 112 one (1) site visit a year.

113	(iii) The department will provide technical
114	assistance to collaboratives and their providers to improve the
115	quality of prekindergarten programs.
116	(iv) The department will evaluate the
117	effectiveness of each early childhood collaborative and each
118	prekindergarten provider. If the State Department of Education
119	adopts a statewide kindergarten screening that assesses the
120	readiness of each student for kindergarten, the State Department
121	of Education shall adopt a minimum rate of readiness that each
122	prekindergarten provider must meet in order to remain eligible for
123	prekindergarten program funds. Each parent who enrolls his or her
124	child in the prekindergarten program must submit the child for the
125	statewide kindergarten screening, regardless of whether the child
126	is admitted to kindergarten in a public school.
127	(d) The * * * prekindergarten program * * * funds shall
128	be awarded to * * * early childhood learning collaboratives whose
129	<pre>proposed programs meet the program criteria. The criteria * * *</pre>
130	shall include, but not be limited to:
131	(i) Voluntary enrollment of children; * * *
132	(ii) Collaboration with prekindergarten providers
133	and other early childhood programs through the establishment of an
134	early learning collaborative council;
135	(iii) Qualifications of master teachers, teachers
136	and assistants, which must conform to guidelines in Section
137	37-21-3;

138	(iv) The use of state-adopted comprehensive early
139	<pre>learning standards;</pre>
140	(v) The use of a research-based curriculum that is
141	designed to prepare students to be ready for kindergarten, with
142	emphasis in early literacy, and is aligned with the comprehensive
143	early learning standards;
144	(vi) The use of age-appropriate assessments
145	aligned to the comprehensive early learning standards;
146	(vii) Plans to screen and/or refer children for
147	vision, hearing and other health issues;
148	(viii) Parent involvement opportunities;
149	(ix) Plans to serve children with disabilities as
150	indicated under IDEA;
151	(x) A budget detailing the use of funds for
152	allowed expenses; and
153	(xi) The number of instructional hours to be
154	provided, which shall equal no less than five hundred forty (540)
155	hours per school year for half-day programs and one thousand
156	eighty (1,080) instructional hours per school year for full-day
157	programs.
158	Participating childcare centers shall meet state child care
159	facility licensure requirements and each local childhood
160	collaborative council applying for funding shall select a
161	nationally recognized assessment tool designed to document child
162	learning outcomes, which shall be the only additional measure of
163	program quality allowable under the provisions of this act.

164	Within the prekindergarten program, a prekindergarten
165	provider must comply with the antidiscrimination requirements
166	applicable to public schools. A prekindergarten provider may not
167	discriminate against a parent or child, including the refusal to
168	admit a child for enrollment in the prekindergarten program, in
169	violation of these antidiscrimination requirements. However, a
170	prekindergarten provider may refuse to admit a child based on the
171	provider's standard eligibility guidelines, provided that these
172	guidelines do not violate the antidiscrimination requirements.
173	Consistent with the Legislature's recognition of the primacy of a
174	parent's roll in the education of a preschool-age child and the
175	related recognition of the state in assisting and educating
176	parents in that role, if the State Department of Education adopts
177	a statewide kindergarten screening that assesses the readiness of
178	each student for kindergarten, the State Department of Education
179	shall recognize each child's unique pattern of development when
180	adopting a minimum rate of readiness that prekindergarten
181	providers must meet in order to remain eligible for
182	prekindergarten program funds. Each parent who enrolls his or her
183	child in the prekindergarten program may submit the child for the
184	statewide kindergarten screening, regardless of whether the child
185	is admitted to kindergarten in a public school.
186	The State Department of Education may add program criteria
187	not inconsistent with these requirements and shall develop
188	policies and procedures to implement and enforce these criteria.

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                    The State Department of Education shall ensure that
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     early learning collaborative councils provide each parent
     enrolling a child in the voluntary prekindergarten program with a
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     profile of every prekindergarten provider participating in the
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     council's geographic catchment area. The State Department of
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     Education shall prescribe the information to be included in each
     profile as well as the format of the profiles. At a minimum, the
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     profiles must include the prekindergarten provider's services,
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     curriculum, instructor credentials and instructor-to-student
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     ratio.
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                ( * * \star \underline{f}) * * * \underline{A} teacher, assistant teacher or other
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     employee whose salary and fringe benefits are paid from * * *
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     state funds under this act shall * * * only be * * * classified as
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     a state or local school district * * * employee * * * eligible for
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     state health insurance benefits or membership in the Public
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     Employees' Retirement System, if the person's employer is already
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     an agency or instrumentality of the state, such as a school
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     district, and the employee would be eligible for such benefits in
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     the normal course of business.
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                ( * * *g) * * * Funding shall be provided * * * for
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     this program beginning with the * * * 2015 fiscal year subject to
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     appropriation by the Legislature as provided in paragraph (g) of
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     this subsection. The department shall make an annual report to
     the Legislature and the Governor regarding the effectiveness of
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     the program. The PEER Committee shall review those reports and
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     other program data and submit an independent evaluation of program
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     operation and effectiveness to the Legislature and the Governor on
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     or before October 1 of the calendar year before the beginning of
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     the next phased-in period of funding.
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                ( * * *h) (i) The Legislature shall appropriate funds
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     to implement the Early Education Act of 2013 on a phased-in basis
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     with the first phase based on a state appropriation of not less
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     than Two Million Dollars ($2,000,000.00).
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                    (ii) Future phases shall be based on interest in
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     the program and the effectiveness of the program. Each phase
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     shall last for at least three (3) years but no more than five (5)
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     years. Funding will be provided to early learning collaborative
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     councils on the basis of Two Thousand Dollars ($2,000.00) per
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     student proposed in the council's application for funding.
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                    (iii) Funding will be provided to early learning
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     collaboratives on the basis of Two Thousand One Hundred Fifty
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     Dollars ($2,150.00) per student in a full-day program and One
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     Thousand Seventy-five Dollars ($1,075.00) per student in a
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     half-day program proposed in the collaborative's approved
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     application. Once an early learning collaborative's plan is
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     approved and funded, the collaborative and/or its prekindergarten
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     providers shall receive funds on an ongoing basis unless the
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     collaborative and/or its prekindergarten providers no longer meet
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     the criteria to participate in the program.
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match state funds on a 1:1 basis. Local matching funds may

(iv) Early learning collaborative councils shall

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241	include local tax dollars, lederal program dollars, parent
242	tuition, philanthropic contributions, or in-kind donations of
243	facilities, equipment and services required as part of the program
244	such as food service or health screenings.
245	(v) The State Department of Education shall
246	reserve no more than five percent (5%) of the appropriation in any
247	year for administrative costs. Funds remaining after awards to
248	early learning collaboratives and the department's administrative
249	needs are met may be carried over in the following year.
250	(vi) In the initial phase of implementation, the
251	State Department of Education shall award state funds under the
252	Early Learning Collaborative Act of 2013 only to sites with
253	evidence of existing strong local collaborations of early
254	education stakeholders interested in the improvement of
255	prekindergarten options. Such evidence may include collaborations
256	resulting from participation in Excel By 5, Supporting
257	Partnerships to Assure Ready Kids (SPARK), the Gilmore Early
258	Learning Initiative (GELI), or other similar community-wide
259	collaboration efforts. Partnerships between local collaborations
260	or their stakeholders and other capacity-building programs such as
261	Mississippi Building Blocks or the Mississippi Department of Human
262	Services' Allies for Quality Care may be considered as evidence of
263	a local collaboration's commitment to prekindergarten and the
264	improvement of local options. In determining community need, the
265	department shall consider low academic achievement within the
266	nublic school districts participating in an applicant early

- learning collaborative and the number and percentage of children
- 268 without quality prekindergarten options.
- 269 (vii) All authority granted to the State
- 270 Department of Education to establish program rules is subject to
- 271 the public processes established in the provisions of the
- 272 Mississippi Administrative Procedures Law, including, but not
- 273 limited to, filing notice of the proposed rules, public hearings
- 274 and any economic impact statement with the Office of the Secretary
- 275 of State before presenting such information to the State Board of
- 276 Education for final approval.
- SECTION 2. Section 37-21-53, Mississippi Code of 1972, is
- 278 amended as follows:
- 279 37-21-53. (1) The \star \star State Early Childhood Advisory
- 280 Council (SECAC) is created for the following purposes:
- 281 (a) To assist the State Department of Education with
- 282 the implementation of the Early Learning Act of 2013;
- (b) To ensure coordination among the various agencies
- 284 and programs serving preschool children in order to support school
- 285 district's efforts to achieve the goal of readiness to start
- 286 school * * *;
- 287 (c) To facilitate communication, cooperation and
- 288 maximum use of resources and to promote high standards for all
- 289 programs serving preschool children and their families in
- 290 Mississippi * * *, and

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               (d) To serve as the designated council for early
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     childhood education and care pursuant to federal Public Law
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     110-134.
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          (2)
               The membership of the * * * State Early Childhood
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     Advisory Council (SECAC) in accordance with Public Law 110-134,
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     shall include, to the extent possible:
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                (a) * * * A representative of the Mississippi
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     Department of Human Services;
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                (b) * * * A representative of the Mississippi
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     Department of Education;
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                (c) * * * A representative of local educational
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     agencies;
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                (d) * * * A representative of Mississippi Institutions
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     of Higher Education;
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                (e) * * * A representative of local providers of early
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     childhood education and care services from each congressional
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     district;
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                ( * * *f) * * * The Part C Coordinator and/or the
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     Section 619 Coordinator of programs under the Individuals with
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     Disabilities Education Act (20 USC 1419, 1431 et seq.);
                ( * * *g) * * * A representative of the Mississippi
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     Department of Health;
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                (h)
                    A representative of the Mississippi Department of
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     Mental Health;
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                (i)
                    Representatives of other entities deemed relevant
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by the Governor;

S. B. 2395 PAGE 12 317 (j) A representative of the Mississippi Head Start 318 Association. 319 However, no individual who is presently receiving state grant 320 funds, with the exception of child care certificates, as it 321 relates to early childhood education, or receiving any pecuniary 322 benefit from any organization or entity prescribed in this 323 subsection shall be eligible to serve on the State Early Childhood 324 Advisory Council. For purposes of this paragraph "child care 325 certificate" means a certificate that is issued by the state or 326 local government under the authority of 42 USCS Section 9858 et 327 seq. directly to a parent who may use the certificate only as 328 payment for child care services. 329 The council shall meet upon call of the Governor * * * 330 and shall organize for business by selecting a chairman, who shall 331 serve for a one-year term and may be selected for subsequent 332 The council shall adopt internal organizational procedures 333 necessary for efficient operation of the council. Council 334 procedures must include duties of officers, a process for 335 selecting officers, quorum requirements for conducting business 336 and policies for any council staff. Each member of the council 337 shall designate necessary staff of their departments to assist the 338 council in performing its duties and responsibilities. 339 council shall meet and conduct business at least twice annually. 340 Meetings of the council must be open to the public, and opportunity for public comment must be made available at each 341 342 meeting. The chairman of the council shall notify all persons who

343	request	such	notice	as	to	the	date,	time	and	place	of	each
344	meeting.											

- 345 (4) The * * * State Early Childhood Advisory Council (SECAC)
 346 shall perform each of the following duties:
- 347 (a) * * * Build on the existing early care and

 348 education system and to develop a strong infrastructure supporting

 349 collaboration, coordination and equitable access to quality

 350 services and supports;
- 351 (b) * * * Carry out the duties and functions specified
 352 in Public Law 110-134, including:
- (i) Periodically conducting a statewide needs

 assessment concerning the quality and availability of early

 childhood education and development programs and services for

 children from birth to school entry, including assessing the

 availability of high-quality prekindergarten services for

 low-income children in Mississippi;
- (ii) Identifying opportunities for, and barriers

 to, collaboration and coordination among state-funded child

 development, child care, and early childhood education programs

 and services, including collaboration and coordination among state

 agencies responsible for administering such programs;
- (iii) Developing recommendations for increasing
 the overall participation of children in existing state and local
 child care and early childhood education programs, including
 outreach to underrepresented and special populations;

368	(iv) Developing recommendations regarding the
369	establishment of a unified data collection system for early
370	childhood education and development programs and services
371	throughout Mississippi;
372	(v) Developing recommendations regarding statewide
373	professional development and career advancement plans for early
374	childhood educators in Mississippi;
375	(vi) Assess the capacity and effectiveness of two-
376	and four-year public and private institutions of higher education
377	in Mississippi toward supporting the development of early
378	childhood educators, including the extent to which such
379	institutions have in place articulation agreements, professional
380	development and career advancement plans, and practice or
381	internships for students to spend time in a prekindergarten
382	program; and
383	(vii) Make recommendations for improvements in the
384	State Early Learning Guidelines and undertake efforts to develop
385	high quality comprehensive early learning standards, as
386	appropriate;
387	(c) * * * Hold public hearings and/or provide
388	opportunities for public comment on the activities described above
389	in accordance with Public Law 110-134;
390	(d) * * * Submit a statewide strategic report
391	addressing council activities to the Governor, in accordance with
392	Public Law 110-134; and

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(e) * * * Meet periodically to review the
implementation of recommendations contained in the statewide
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395 strategic report and to address any changes in state and local

396 needs, in accordance with Public Law 110-134.

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398 **SECTION 3.** Section 37-21-3, Mississippi Code of 1972, is

399 amended as follows:

400 37-21-3. No person shall act in the capacity of <u>master</u>
401 teacher, <u>teacher or</u> assistant teacher * * * in any federal or
402 state_funded program of early childhood education * * * or perform
403 any of the functions, duties or powers of the same, unless that
404 person shall be qualified in the following manner:

(a) A * * * master teacher or any other employee or

406 consultant receiving a salary or fee equivalent to that of a * * *

407 master teacher * * * shall * * * meet the qualifications of a

408 teacher in this section and have demonstrated effectiveness as an

409 early childhood educator.

410 (b) A teacher shall possess a * * * bachelor's degree
411 in early childhood education, child development, or an equivalent

412 field. Teachers in the state prekindergarten program who are

413 employed by public school districts may also be required to hold a

414 state teaching license in early childhood education or equivalent

415 <u>field</u>.

416 (c) An assistant teacher shall possess * * * \underline{an}

417 <u>associate's degree in early childhood education, child</u>

418 development, or an equivalent field; or an associate's degree in

- 419 any field and a child development associate credential, a
- 420 Montessori certification, or an equivalent certification.
- 421 Assistant teachers in the state prekindergarten program who are
- 422 employed by public school districts may be required to meet the
- 423 definition of a highly qualified paraprofessional in addition to
- 424 these requirements.
- 425 * * *
- The State Department of Education shall adopt any necessary
- 427 rules, policies or procedures to implement this section.
- 428 **SECTION 4.** Section 37-21-5, Mississippi Code of 1972, is
- 429 amended as follows:
- 430 37-21-5. The * * * State Department of Education of the
- 431 State of Mississippi is vested with the authority to enforce the
- 432 provisions of Sections 37-21-1 through 37-21-5. The * * *
- 433 department shall have the authority to make investigations and to
- 434 require such proof of qualification as may be necessary for the
- 435 enforcement of Sections 37-21-1 through 37-21-5. * * *
- 436 **SECTION 5.** Section 37-21-55, Mississippi Code of 1972, which
- 437 establishes the Early Childhood Services Advisory Committee, is
- 438 hereby repealed.
- 439 **SECTION 6.** This act shall take effect and be in force from
- 440 and after July 1, 2013.

Further, amend by striking the title in its entirety and inserting in lieu thereof the following:

AN ACT TO AMEND SECTION 37-21-51, MISSISSIPPI CODE OF 1972, TO AUTHORIZE AND DIRECT THE STATE DEPARTMENT OF EDUCATION TO

- 3 IMPLEMENT A PREKINDERGARTEN PROGRAM IN THE STATE OF MISSISSIPPI ON
- 4 A PHASED-IN SCHOLARSHIP BASIS; TO TRANSFER THE DUTIES AND
- 5 RESPONSIBILITIES OF THE DEPARTMENT OF HUMAN SERVICES RELATIVE TO
- 6 THE "EARLY LEARNING COLLABORATIVE ACT OF 2013" TO THE STATE
- 7 DEPARTMENT OF EDUCATION, TO REDESIGNATE THE PREKINDERGARTEN
- 8 PROGRAM AS THE "EARLY LEARNING ACT OF 2013," TO COMMIT FUNDING OF
- 9 THE "EARLY LEARNING COLLABORATIVE ACT OF 2013" ON A PHASED-IN
- 10 BASIS, AND TO PROVIDE THAT MANDATORY PREKINDERGARTEN PROGRAMS
- 11 SHALL FIRST BE PROVIDED IN UNDERPERFORMING SCHOOL DISTRICTS; TO
- 12 AMEND SECTION 37-21-53, MISSISSIPPI CODE OF 1972, TO DESIGNATE AND
- 13 EMPOWER THE STATE EARLY CHILDHOOD ADVISORY COUNCIL (SECAC) AND
- 14 PRESCRIBE ITS RESPONSIBILITIES TO ASSIST THE STATE DEPARTMENT OF
- 15 EDUCATION IN IMPLEMENTING THE "EARLY LEARNING ACT OF 2013"
- 16 PURSUANT TO FEDERAL LAW; TO AMEND SECTIONS 37-21-3 AND 37-21-5,
- 17 MISSISSIPPI CODE OF 1972, TO PROVIDE QUALIFICATIONS FOR CERTAIN
- 18 EDUCATION PERSONNEL; TO REPEAL SECTION 37-21-55, MISSISSIPPI CODE
- 19 OF 1972, WHICH ESTABLISHES THE EARLY CHILDHOOD SERVICES ADVISORY
- 20 COMMITTEE; AND FOR RELATED PURPOSES.

HR40\SB2395A.J

Andrew Ketchings Clerk of the House of Representatives