MISSISSIPPI LEGISLATURE

By: Senator(s) Hopson

REGULAR SESSION 2013

To: Education; Appropriations

SENATE BILL NO. 2229

1 AN ACT TO AUTHORIZE AND DIRECT THE STATE DEPARTMENT OF 2 EDUCATION TO IMPLEMENT A PREKINDERGARTEN PROGRAM IN THE STATE OF 3 MISSISSIPPI ON A PHASED-IN BASIS; TO AMEND SECTION 37-21-51, MISSISSIPPI CODE OF 1972, TO TRANSFER THE DUTIES AND 4 RESPONSIBILITIES OF THE DEPARTMENT OF HUMAN SERVICES RELATIVE TO 5 6 THE "EARLY LEARNING COLLABORATIVE ACT" TO THE STATE DEPARTMENT OF 7 EDUCATION, TO REDESIGNATE THE PREKINDERGARTEN PROGRAM AS THE "EARLY LEARNING COLLABORATIVE ACT OF 2013," TO COMMIT FUNDING OF 8 THE "EARLY LEARNING COLLABORATIVE ACT OF 2013" ON A PHASED-IN 9 BASIS, AND TO PROVIDE THAT MANDATORY PREKINDERGARTEN PROGRAMS 10 SHALL FIRST BE PROVIDED IN UNDER-PERFORMING SCHOOL DISTRICTS; TO 11 12 AMEND SECTIONS 37-21-53 AND 37-21-55, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE EARLY CHILDHOOD SERVICES INTERAGENCY COORDINATING 13 COUNCIL AND ADVISORY COMMITTEE TO ASSIST THE STATE DEPARTMENT OF 14 EDUCATION IN IMPLEMENTING THE "EARLY LEARNING COLLABORATIVE ACT OF 15 2013"; TO AMEND SECTION 37-7-301, MISSISSIPPI CODE OF 1972, TO 16 17 AUTHORIZE LOCAL SCHOOL DISTRICTS TO IMPLEMENT THE "EARLY LEARNING 18 COLLABORATIVE ACT OF 2013"; AND FOR RELATED PURPOSES.

19 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

20 SECTION 1. Section 37-21-51, Mississippi Code of 1972, is

21 amended as follows:

22 37-21-51. (1) As used in Sections 37-21-51 through

- 23 37-21-55, the term "preschool or prekindergarten children" means
- 24 any children who have not entered kindergarten.

(2) To ensure that all children have access to quality early
childhood education and development services, the Legislature
finds and declares the following:

(a) Parents have the primary duty to educate theiryoung preschool children;

30 (b) The State of Mississippi can assist and educate 31 parents in their role as the primary caregivers and educators of 32 young preschool children; and

33 (c) There is a need to explore innovative approaches 34 and strategies for aiding parents and families in the education 35 and development of young preschool children.

36 (3) (a) This subsection shall be known and may be cited as
37 the "Early Learning Collaborative Act of * * * 2013."

38 Effective with the 2013-2014 school year, the (b) Mississippi State Department of * * * Education shall implement a 39 40 voluntary early care and education grant program, which shall be a 41 collaboration among the entities providing prekindergarten programs including Head Start, licensed child care facilities and 42 43 licensed public, parochial and private school prekindergarten 44 programs. Enrollment in the preschool or prekindergarten program 45 shall be coordinated with the Head Start agencies in the local 46 areas and shall not be permitted to cause a reduction in children 47 served by the Head Start program. Under this program, eligible entities may submit an application for funds to (i) defray the 48 cost of additional teaching staff, appropriate educational 49

S. B. No. 2229 ~ OFFICIAL ~ 13/SS26/R193 PAGE 2 (tb\rc) 50 materials and equipment and to improve the quality of educational 51 experiences offered to four-year-old children in existing licensed 52 early care and education programs, and/or to (ii) extend 53 developmentally appropriate education services at such existing 54 licensed programs currently serving four-year-old children to 55 include practices of high quality instruction, and to (iii) 56 administer, implement, monitor and evaluate the programs. Grant funds shall be provided on a local entity matching fund basis to 57 58 be determined by the State Department of * * * Education, and 59 shall be phased-in pursuant to the appropriation of funds by the Legislature as provided in paragraph (g) of this subsection. 60

The State Department of * * * Education shall serve 61 (C) 62 as fiscal agent for the program or shall contract with an 63 appropriate early care and education program entity to serve as 64 the fiscal agent for the program. All grant applicants shall be 65 required to collaborate with other early care and education 66 programs, provide a local community match to the grant award, 67 designate one (1) entity as fiscal agent for the grant, and meet 68 teacher qualifications.

(d) The early care and education program grants shall
be awarded to successful applicants who meet the criteria
developed by * * * the Interagency Advisory Committee for Early
<u>Childhood Services established in Section 37-21-55.</u> The * * *
<u>Interagency Advisory Committee for Early Childhood Services</u> shall
establish grant application criteria, procedures and deadlines.

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75 The criteria must include all conditions prescribed in paragraph 76 (c), and shall include, but not be limited to: voluntary 77 enrollment of children, qualifications for teachers and assistant 78 teachers, allowed expenses, children with special needs, use of a 79 research-based curriculum aligned with the learning 80 objectives/milestones in the Mississippi Early Learning Guidelines for Four-Year-Old Children, teacher/child ratios, child care 81 facility licensure requirements, and collaboration with other 82 83 early childhood programs.

(e) Any teacher, assistant teacher or other employee
whose salary and fringe benefits are paid from early care and
education grants under this act shall not be deemed to be
classified as state or local school district employees and shall
not be eligible for state health insurance benefits or membership
in the Public Employees' Retirement System.

90 (f) Subject to the availability of funds appropriated 91 therefor, the State Department of * * * Education shall administer the implementation, monitoring and evaluation of the early care 92 93 and education grant program including the awards and the 94 application process. The State Department of Education, Office of 95 Reading, Early Childhood and Language Arts, in partnership with 96 the Mississippi Department of Human Services, Office for Children 97 and Youth, shall develop educational criteria regarding 98 research-based curriculum, the state's early learning guidelines and developmentally appropriate educational services. Funding 99

S. B. No. 2229 ~ OFFICIAL ~ 13/SS26/R193 PAGE 4 (tb\rc) 100 shall be provided * * * for this program beginning with the * * * 101 2013 fiscal year subject to appropriation by the Legislature as 102 provided in paragraph (g) of this subsection. The department 103 shall make an annual report to the Legislature and the Governor 104 regarding the effectiveness of the program. 105 (g) (i) The Legislature shall appropriate funds to 106 implement the Early Education Collaborative Act of 2013 on a 107 phased-in basis as follows: not less than Ten Million Dollars 108 (\$10,000,000) in fiscal year 2014, Twenty Million Dollars 109 (\$20,000,000) in fiscal year 2015, Thirty Million Dollars 110 (\$30,000,000) in fiscal year 2016 and Forty Million Dollars (\$40,000,000) in fiscal year 2017. 111 112 (ii) In the 2013-2014 and the 2014-2015 school 113 year, the State Department of Education shall give priority to 114 making grants under the Early Learning Collaborative Act to school 115 districts having a school with a "D" or "F" rating for the 116 immediately preceding two (2) years, as certified by the Deputy 117 Superintendent for Educational Accountability. 118 SECTION 2. Section 37-21-53, Mississippi Code of 1972, is 119 amended as follows: 37-21-53. (1) The Early Childhood Services Interagency 120 Coordinating Council is created to assist the State Department of 121 122 Education with the implementation of the Early Learning 123 Collaborative Act of 2013 and to ensure coordination among the 124 various agencies and programs serving preschool children in order S. B. No. 2229 ~ OFFICIAL ~

13/SS26/R193 PAGE 5 (tb\rc) to support school district's efforts to achieve the goal of readiness to start school, to facilitate communication, cooperation and maximum use of resources and to promote high standards for all programs serving preschool children and their families in Mississippi.

130 (2) The membership of the Early Childhood Services131 Interagency Coordinating Council shall be as follows:

132 (a) The State Superintendent of Public Education;
133 (b) The Executive Director of the State Department of
134 Health;

135 (c) The Executive Director of the Department of Human136 Services;

137 (d) The Executive Director of the State Department of138 Mental Health;

139 (e) The Executive Director of the Division of Medicaid,140 Office of the Governor;

141 (f) The Executive Director of the State Department of 142 Rehabilitation Services;

143 (g) The Commissioner of Higher Education;144 (h) The Executive Director of the State Board for

145 Community and Junior Colleges; and

146 (i) The Executive Director of Mississippi Educational147 Television.

148 (3) The council shall meet upon call of the Governor before149 August 1, 2000, and shall organize for business by selecting a

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150 chairman, who shall serve for a one-year term and may be selected 151 for subsequent terms. The council shall adopt internal 152 organizational procedures necessary for efficient operation of the 153 council. Council procedures must include duties of officers, a 154 process for selecting officers, quorum requirements for conducting 155 business and policies for any council staff. Each member of the 156 council shall designate necessary staff of their departments to 157 assist the council in performing its duties and responsibilities. 158 The council shall meet and conduct business at least twice annually. Meetings of the council must be open to the public, and 159 160 opportunity for public comment must be made available at each 161 The chairman of the council shall notify all persons who meeting. 162 request such notice as to the date, time and place of each 163 meeting.

164 (4) The Early Childhood Services Interagency Coordinating165 Council shall perform each of the following duties:

166 (a) Advise and assist the State Department of Education
167 and the Interagency Advisory Committee for Early Childhood
168 Services in the implementation and awarding of grants under the
169 Early Learning Collaborative Act of 2013;

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(***b) Serve as interagency coordinating council for the various agencies and public and private programs serving preschool children and their families in the State of Mississippi; (***c) Advise the State Board of Health, State Board of Education, Department of Human Services, State Department of

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Mental Health, Division of Medicaid, State Department of Rehabilitation Services and any other appropriate agency of standards, rules, rule revisions, agency guidelines and administration affecting child care facilities, prekindergarten programs, family training programs and other programs and services for preschool children and families;

(* * *<u>d</u>) Collect, compile and distribute data relating to all programs and services for preschool children and families, including, but not limited to, an inventory of the programs and services available in each county of the state, and identify and make recommendations with regard to program areas for which an unfulfilled need exists within the state for accurate and accessible information;

188 (***<u>e</u>) Review and analyze spending priorities for 189 each state agency that utilizes state or federal funds in the 190 administration or provision of programs and services for preschool 191 children and make recommendations thereon to the Legislative 192 Budget Committee and the Governor;

193 (***<u>f</u>) Publish annually, before November 1, a 194 comprehensive report on the status of all programs and services 195 for preschool children in Mississippi and distribute the report to 196 the Governor, the Legislature and local school districts and make 197 the report available to the general public, using the following 198 criteria:

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(i) Program name and location;

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S. B. No. 2229 13/SS26/R193 PAGE 8 (tb\rc) 200 (ii) Dates of operation; 201 (iii) Services provided; 202 Target population and number served; (iv) 203 Eligibility requirements; (V) (vi) Funding sources; 204 205 (vii) Amount of funding per unit; 206 (viii) Annual cost; 207 (ix) Evaluation type and results; and 208 The state agency administering the program. (X) 209 (* * *q) Receive and consider recommendations of the Interagency Advisory Committee for Early Childhood Services 210 established in Section 37-21-55; and 211 212 (* * *h) Apply for, receive and administer funds for 213 administration, research, pilot, planning and evaluation of all 214 programs serving preschool children and their families. 215 (5) *** * *** [Deleted] 216 SECTION 3. Section 37-21-55, Mississippi Code of 1972, is 217 amended as follows: 218 37-21-55. (1) The Interagency Advisory Committee for Early 219 Childhood Services is created to develop and make recommendations 220 to the State Department of Education regarding early care and 221 education program grants under the Early Learning Collaborative 222 Act of 2013 as provided in Section 37-21-51(1)(d), and to the 223 Early Childhood Services Interagency Coordinating Council 224 established under Section 37-21-53 as deemed necessary to

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225 implement the council's responsibilities relating to all programs 226 serving preschool children and their families in Mississippi.

227 The membership of the Interagency Advisory Committee for (2)228 Early Childhood Services shall be as follows:

229 The Chairmen of the Senate Education, Public Health (a) 230 and Welfare and Appropriations Committees, or their Senate 231 designees, who shall serve on an ex officio nonvoting basis; 232 (b) The Chairmen of the House Education, Public Health

233 and Welfare and Appropriations Committees, or their House 234 designees, who shall serve on an ex officio nonvoting basis;

235 A representative of the Governor;

(C)

236 A representative of the State Department of (d) 237 Education;

238 A representative of the State Department of Health; (e) 239 (f) A representative of the Department of Human

240 Services;

241 A representative of the State Department of Mental (q) 242 Health;

243 A representative of the State Department of (h) Rehabilitation Services; 244

245 (i) The following representatives of the early 246 childhood profession:

247 (i) The President of the Mississippi Head Start 248 Association;

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249 (ii) A representative from a regulated family 250 child care home network appointed by the Governor; 251 (iii) A representative from a licensed child care 252 center appointed by the President of the Senate; 253 (iv) A representative from a public school 254 prekindergarten program appointed by the *** * *** Governor; 255 A representative from a private school (V) 256 prekindergarten program appointed by the Governor; 257 (vi) A representative from a half-day church 258 sponsored prekindergarten program appointed by the * * * Governor; 259 (vii) A representative from a university or 260 college early childhood program appointed by the President of the 261 Senate; 262 A representative of a tribal early (viii) 263 childhood program appointed by the Governor; 264 (ix) A representative of an early childhood 265 professional organization appointed by the President of the 266 Senate; 267 A representative of an advocacy organization (X) 268 appointed by the *** * *** Governor; and 269 (xi) A representative of a community or junior 270 college early childhood program appointed by the Governor; 271 (j) A parent of a preschool-age child appointed by the 272 Governor;

S. B. No. 2229 **~ OFFICIAL ~** 13/SS26/R193 PAGE 11 (tb\rc) (k) A parent of a preschool-age child with special needs appointed by the * * Governor;

(1) A representative of the cooperative extensionservices appointed by the President of the Senate;

(m) A physician who is a member of the Mississippi Chapter of the American Academy of Pediatrics, appointed by the Director of the University Medical Center;

(n) The Director of the Mississippi Public EducationForum, or his designee; and

(o) The Executive Director of the Mississippi EconomicCouncil, or his designee.

To the extent possible, any representative of a state agency designated to serve on the Interagency Advisory Committee shall be the same individual designated to assist the Interagency

287 Coordinating Council in performing its duties and

288 responsibilities.

289 The advisory committee shall meet upon call of the * * * (3) 290 State Superintendent of Education before August 1, * * * 2013, and 291 the * * * State Superintendent of Education shall appoint a 292 chairman from among the membership of the advisory committee. The 293 chairman shall serve for a one-year term and may be reappointed 294 for subsequent terms. The advisory committee shall adopt internal 295 organizational procedures necessary for efficient operation of the 296 advisory committee and may establish subcommittees for conducting 297 specific programs and activities. Advisory committee procedures

S. B. No. 2229 **~ OFFICIAL ~** 13/SS26/R193 PAGE 12 (tb\rc) 298 must include duties of officers, a process for selecting officers, 299 duties of subcommittees, quorum requirements for conducting 300 business and policies for any staff. The * * * State 301 Superintendent of Education shall designate necessary staff 302 of * * * State Superintendent of Education to assist the advisory 303 committee in performing its duties and responsibilities. The 304 advisory committee shall meet and conduct business at least 305 quarterly. Quarterly meetings of the advisory committee shall be 306 open to the public, and opportunity for public comment must be 307 made available at each meeting. The staff of the advisory 308 committee shall notify all persons who request such notice as to 309 the date, time and place of each meeting.

310 (4) The Interagency Advisory Committee for Early Childhood
311 Services, in addition to responsibilities assigned by the Early
312 Childhood Services Interagency Coordinating Council, shall perform
313 each of the following duties:

314 (a) <u>Develop criteria for the award of early care and</u>
315 <u>education program grants under the Early Learning Collaborative</u>
316 <u>Act of 2013 as specifically provided under Section 37-21-51(1)(d);</u>
317 (***<u>b</u>) Assist in the implementation of the study

318 conducted by the Task Force on the Development and Implementation 319 of Comprehensive Early Childhood Services in Mississippi 320 established under Laws, 1999, Chapter 584;

321 $(* * *\underline{c})$ Identify services to children which impact 322 early childhood development and education;

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323 (***<u>d</u>) Identify and recommend methods to facilitate 324 interagency coordination of service programs for preschool 325 children;

326 (***<u>e</u>) Serve as a forum for information exchange 327 regarding recommendations and priorities in early childhood 328 development and education; and

329 (* * *<u>f</u>) Advise and make recommendations to the 330 Interagency Coordinating Council as deemed necessary to effectuate 331 the council's responsibilities.

332 SECTION 4. Section 37-7-301, Mississippi Code of 1972, is 333 amended as follows:

334 37-7-301. The school boards of all school districts shall335 have the following powers, authority and duties in addition to all336 others imposed or granted by law, to wit:

337 (a) To organize and operate the schools of the district
338 and to make such division between the high school grades and
339 elementary grades as, in their judgment, will serve the best
340 interests of the school;

(b) To introduce public school music, art, manual training and other special subjects into either the elementary or high school grades, as the board shall deem proper;

344 (c) To be the custodians of real and personal school
345 property and to manage, control and care for same, both during the
346 school term and during vacation;

347 (d) To have responsibility for the erection, repairing 348 and equipping of school facilities and the making of necessary 349 school improvements;

350 To suspend or to expel a pupil or to change the (e) 351 placement of a pupil to the school district's alternative school 352 or homebound program for misconduct in the school or on school 353 property, as defined in Section 37-11-29, on the road to and from 354 school, or at any school-related activity or event, or for conduct 355 occurring on property other than school property or other than at 356 a school-related activity or event when such conduct by a pupil, 357 in the determination of the school superintendent or principal, 358 renders that pupil's presence in the classroom a disruption to the 359 educational environment of the school or a detriment to the best 360 interest and welfare of the pupils and teacher of such class as a 361 whole, and to delegate such authority to the appropriate officials 362 of the school district;

363 (f) To visit schools in the district, in their 364 discretion, in a body for the purpose of determining what can be 365 done for the improvement of the school in a general way;

366 (g) To support, within reasonable limits, the 367 superintendent, principal and teachers where necessary for the 368 proper discipline of the school;

369 (h) To exclude from the schools students with what
370 appears to be infectious or contagious diseases; provided,
371 however, such student may be allowed to return to school upon

S. B. No. 2229 **~ OFFICIAL ~** 13/SS26/R193 PAGE 15 (tb\rc) 372 presenting a certificate from a public health officer, duly 373 licensed physician or nurse practitioner that the student is free 374 from such disease;

375 (i) To require those vaccinations specified by the
376 State Health Officer as provided in Section 41-23-37;

377 (j) To see that all necessary utilities and services378 are provided in the schools at all times when same are needed;

379 (k) To authorize the use of the school buildings and 380 grounds for the holding of public meetings and gatherings of the 381 people under such regulations as may be prescribed by said board;

(1) To prescribe and enforce rules and regulations not inconsistent with law or with the regulations of the State Board of Education for their own government and for the government of the schools, and to transact their business at regular and special meetings called and held in the manner provided by law;

387 (m) To maintain and operate all of the schools under 388 their control for such length of time during the year as may be 389 required;

390 (n) To enforce in the schools the courses of study and391 the use of the textbooks prescribed by the proper authorities;

(o) To make orders directed to the superintendent of schools for the issuance of pay certificates for lawful purposes on any available funds of the district and to have full control of the receipt, distribution, allotment and disbursement of all funds provided for the support and operation of the schools of such

S. B. No. 2229 **~ OFFICIAL ~** 13/SS26/R193 PAGE 16 (tb\rc) 397 school district whether such funds be derived from state 398 appropriations, local ad valorem tax collections, or otherwise. 399 The local school board shall be authorized and empowered to 400 promulgate rules and regulations that specify the types of claims 401 and set limits of the dollar amount for payment of claims by the 402 superintendent of schools to be ratified by the board at the next 403 regularly scheduled meeting after payment has been made;

404 (p) To select all school district personnel in the 405 manner provided by law, and to provide for such employee fringe 406 benefit programs, including accident reimbursement plans, as may 407 be deemed necessary and appropriate by the board;

408 (q) To provide athletic programs and other school 409 activities and to regulate the establishment and operation of such 410 programs and activities;

(r) To join, in their discretion, any association of school boards and other public school-related organizations, and to pay from local funds other than minimum foundation funds, any membership dues;

(s) To expend local school activity funds, or other available school district funds, other than minimum education program funds, for the purposes prescribed under this paragraph. "Activity funds" shall mean all funds received by school officials in all school districts paid or collected to participate in any school activity, such activity being part of the school program and partially financed with public funds or supplemented by public

S. B. No. 2229 **~ OFFICIAL ~** 13/SS26/R193 PAGE 17 (tb\rc) 422 funds. The term "activity funds" shall not include any funds 423 raised and/or expended by any organization unless commingled in a 424 bank account with existing activity funds, regardless of whether 425 the funds were raised by school employees or received by school 426 employees during school hours or using school facilities, and 427 regardless of whether a school employee exercises influence over 428 the expenditure or disposition of such funds. Organizations shall 429 not be required to make any payment to any school for the use of 430 any school facility if, in the discretion of the local school governing board, the organization's function shall be deemed to be 431 432 beneficial to the official or extracurricular programs of the 433 school. For the purposes of this provision, the term 434 "organization" shall not include any organization subject to the 435 control of the local school governing board. Activity funds may 436 only be expended for any necessary expenses or travel costs, 437 including advances, incurred by students and their chaperons in 438 attending any in-state or out-of-state school-related programs, 439 conventions or seminars and/or any commodities, equipment, travel 440 expenses, purchased services or school supplies which the local 441 school governing board, in its discretion, shall deem beneficial 442 to the official or extracurricular programs of the district, 443 including items which may subsequently become the personal 444 property of individuals, including yearbooks, athletic apparel, 445 book covers and trophies. Activity funds may be used to pay travel expenses of school district personnel. The local school 446

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447 governing board shall be authorized and empowered to promulgate 448 rules and regulations specifically designating for what purposes 449 school activity funds may be expended. The local school governing 450 board shall provide (i) that such school activity funds shall be 451 maintained and expended by the principal of the school generating 452 the funds in individual bank accounts, or (ii) that such school 453 activity funds shall be maintained and expended by the 454 superintendent of schools in a central depository approved by the 455 The local school governing board shall provide that such board. 456 school activity funds be audited as part of the annual audit required in Section 37-9-18. The State Department of Education 457 458 shall prescribe a uniform system of accounting and financial 459 reporting for all school activity fund transactions;

(t) To contract, on a shared savings, lease or lease-purchase basis, for energy efficiency services and/or equipment as provided for in Section 31-7-14, not to exceed ten (10) years;

464 (u) To maintain accounts and issue pay certificates on465 school food service bank accounts;

(v) (i) To lease a school building from an individual, partnership, nonprofit corporation or a private for-profit corporation for the use of such school district, and to expend funds therefor as may be available from any nonminimum program sources. The school board of the school district desiring to lease a school building shall declare by resolution that a need

S. B. No. 2229 **~ OFFICIAL ~** 13/SS26/R193 PAGE 19 (tb\rc) 472 exists for a school building and that the school district cannot 473 provide the necessary funds to pay the cost or its proportionate 474 share of the cost of a school building required to meet the 475 present needs. The resolution so adopted by the school board 476 shall be published once each week for three (3) consecutive weeks 477 in a newspaper having a general circulation in the school district 478 involved, with the first publication thereof to be made not less 479 than thirty (30) days prior to the date upon which the school 480 board is to act on the question of leasing a school building. Ιf no petition requesting an election is filed prior to such meeting 481 482 as hereinafter provided, then the school board may, by resolution 483 spread upon its minutes, proceed to lease a school building. If 484 at any time prior to said meeting a petition signed by not less 485 than twenty percent (20%) or fifteen hundred (1500), whichever is 486 less, of the qualified electors of the school district involved 487 shall be filed with the school board requesting that an election 488 be called on the question, then the school board shall, not later 489 than the next regular meeting, adopt a resolution calling an 490 election to be held within such school district upon the question 491 of authorizing the school board to lease a school building. Such 492 election shall be called and held, and notice thereof shall be 493 given, in the same manner for elections upon the questions of the 494 issuance of the bonds of school districts, and the results thereof 495 shall be certified to the school board. If at least three-fifths 496 (3/5) of the qualified electors of the school district who voted

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497 in such election shall vote in favor of the leasing of a school 498 building, then the school board shall proceed to lease a school 499 The term of the lease contract shall not exceed twenty building. 500 (20) years, and the total cost of such lease shall be either the 501 amount of the lowest and best bid accepted by the school board 502 after advertisement for bids or an amount not to exceed the 503 current fair market value of the lease as determined by the 504 averaging of at least two (2) appraisals by certified general 505 appraisers licensed by the State of Mississippi. The term "school building" as used in this paragraph (v) (i) shall be construed to 506 507 mean any building or buildings used for classroom purposes in 508 connection with the operation of schools and shall include the 509 site therefor, necessary support facilities, and the equipment 510 thereof and appurtenances thereto such as heating facilities, water supply, sewage disposal, landscaping, walks, drives and 511 512 playgrounds. The term "lease" as used in this paragraph (v)(i) 513 may include a lease/purchase contract;

514 (ii) If two (2) or more school districts propose 515 to enter into a lease contract jointly, then joint meetings of the 516 school boards having control may be held but no action taken shall 517 be binding on any such school district unless the question of 518 leasing a school building is approved in each participating school 519 district under the procedure hereinabove set forth in paragraph 520 (v)(i). All of the provisions of paragraph (v)(i) regarding the 521 term and amount of the lease contract shall apply to the school

S. B. No. 2229 **~ OFFICIAL ~** 13/SS26/R193 PAGE 21 (tb\rc) 522 boards of school districts acting jointly. Any lease contract 523 executed by two (2) or more school districts as joint lessees shall set out the amount of the aggregate lease rental to be paid 524 525 by each, which may be agreed upon, but there shall be no right of 526 occupancy by any lessee unless the aggregate rental is paid as 527 stipulated in the lease contract. All rights of joint lessees 528 under the lease contract shall be in proportion to the amount of 529 lease rental paid by each;

530 (w) To employ all noninstructional and noncertificated 531 employees and fix the duties and compensation of such personnel 532 deemed necessary pursuant to the recommendation of the 533 superintendent of schools;

534 (x) To employ and fix the duties and compensation of 535 such legal counsel as deemed necessary;

536 (y) Subject to rules and regulations of the State Board 537 of Education, to purchase, own and operate trucks, vans and other 538 motor vehicles, which shall bear the proper identification 539 required by law;

540 (z) To expend funds for the payment of substitute 541 teachers and to adopt reasonable regulations for the employment 542 and compensation of such substitute teachers;

543 (aa) To acquire in its own name by purchase all real 544 property which shall be necessary and desirable in connection with 545 the construction, renovation or improvement of any public school 546 building or structure. Whenever the purchase price for such real

S. B. No. 2229 **~ OFFICIAL ~** 13/SS26/R193 PAGE 22 (tb\rc) 547 property is greater than Fifty Thousand Dollars (\$50,000.00), the 548 school board shall not purchase the property for an amount exceeding the fair market value of such property as determined by 549 550 the average of at least two (2) independent appraisals by 551 certified general appraisers licensed by the State of Mississippi. 552 If the board shall be unable to agree with the owner of any such 553 real property in connection with any such project, the board shall 554 have the power and authority to acquire any such real property by 555 condemnation proceedings pursuant to Section 11-27-1 et seq., 556 Mississippi Code of 1972, and for such purpose, the right of 557 eminent domain is hereby conferred upon and vested in said board. 558 Provided further, that the local school board is authorized to 559 grant an easement for ingress and egress over sixteenth section 560 land or lieu land in exchange for a similar easement upon 561 adjoining land where the exchange of easements affords substantial 562 benefit to the sixteenth section land; provided, however, the 563 exchange must be based upon values as determined by a competent 564 appraiser, with any differential in value to be adjusted by cash 565 payment. Any easement rights granted over sixteenth section land 566 under such authority shall terminate when the easement ceases to 567 be used for its stated purpose. No sixteenth section or lieu land 568 which is subject to an existing lease shall be burdened by any 569 such easement except by consent of the lessee or unless the school 570 district shall acquire the unexpired leasehold interest affected 571 by the easement;

S. B. No. 2229 13/SS26/R193 PAGE 23 (tb\rc) 572 (bb) To charge reasonable fees related to the 573 educational programs of the district, in the manner prescribed in 574 Section 37-7-335;

575 (cc) Subject to rules and regulations of the State 576 Board of Education, to purchase relocatable classrooms for the use 577 of such school district, in the manner prescribed in Section 578 37-1-13;

(dd) Enter into contracts or agreements with other school districts, political subdivisions or governmental entities to carry out one or more of the powers or duties of the school board, or to allow more efficient utilization of limited resources for providing services to the public;

584 (ee) To provide for in-service training for employees 585 of the district;

(ff) As part of their duties to prescribe the use of 586 587 textbooks, to provide that parents and legal guardians shall be 588 responsible for the textbooks and for the compensation to the 589 school district for any books which are not returned to the proper 590 schools upon the withdrawal of their dependent child. If a 591 textbook is lost or not returned by any student who drops out of 592 the public school district, the parent or legal guardian shall 593 also compensate the school district for the fair market value of 594 the textbooks;

595 (gg) To conduct fund-raising activities on behalf of 596 the school district that the local school board, in its

S. B. No. 2229 ~ OFFICIAL ~ 13/SS26/R193 PAGE 24 (tb\rc) 597 discretion, deems appropriate or beneficial to the official or 598 extracurricular programs of the district; provided that:

(i) Any proceeds of the fund-raising activities
shall be treated as "activity funds" and shall be accounted for as
are other activity funds under this section; and

(ii) Fund-raising activities conducted or authorized by the board for the sale of school pictures, the rental of caps and gowns or the sale of graduation invitations for which the school board receives a commission, rebate or fee shall contain a disclosure statement advising that a portion of the proceeds of the sales or rentals shall be contributed to the student activity fund;

609 (hh) To allow individual lessons for music, art and 610 other curriculum-related activities for academic credit or 611 nonacademic credit during school hours and using school equipment 612 and facilities, subject to uniform rules and regulations adopted 613 by the school board;

(ii) To charge reasonable fees for participating in an extracurricular activity for academic or nonacademic credit for necessary and required equipment such as safety equipment, band instruments and uniforms;

618 (jj) To conduct or participate in any fund-raising 619 activities on behalf of or in connection with a tax-exempt 620 charitable organization;

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621 (kk) To exercise such powers as may be reasonably622 necessary to carry out the provisions of this section;

623 (11) To expend funds for the services of nonprofit arts 624 organizations or other such nonprofit organizations who provide 625 performances or other services for the students of the school 626 district;

627 To expend federal No Child Left Behind Act funds, (mm) 628 or any other available funds that are expressly designated and 629 authorized for that use, to pay training, educational expenses, 630 salary incentives and salary supplements to employees of local 631 school districts; except that incentives shall not be considered 632 part of the local supplement as defined in Section 37-151-5(o), 633 nor shall incentives be considered part of the local supplement 634 paid to an individual teacher for the purposes of Section 635 37-19-7(1). Mississippi Adequate Education Program funds or any 636 other state funds may not be used for salary incentives or salary 637 supplements as provided in this paragraph (mm);

638 To use any available funds, not appropriated or (nn) 639 designated for any other purpose, for reimbursement to the 640 state-licensed employees from both in state and out of state, who 641 enter into a contract for employment in a school district, for the 642 expense of moving when the employment necessitates the relocation 643 of the licensed employee to a different geographical area than 644 that in which the licensed employee resides before entering into 645 The reimbursement shall not exceed One Thousand the contract.

S. B. No. 2229 13/SS26/R193 PAGE 26 (tb\rc) 646 Dollars (\$1,000.00) for the documented actual expenses incurred in 647 the course of relocating, including the expense of any professional moving company or persons employed to assist with the 648 move, rented moving vehicles or equipment, mileage in the amount 649 650 authorized for county and municipal employees under Section 651 25-3-41 if the licensed employee used his personal vehicle or 652 vehicles for the move, meals and such other expenses associated 653 with the relocation. No licensed employee may be reimbursed for 654 moving expenses under this section on more than one (1) occasion 655 by the same school district. Nothing in this section shall be 656 construed to require the actual residence to which the licensed 657 employee relocates to be within the boundaries of the school 658 district that has executed a contract for employment in order for 659 the licensed employee to be eligible for reimbursement for the 660 moving expenses. However, the licensed employee must relocate 661 within the boundaries of the State of Mississippi. Any individual 662 receiving relocation assistance through the Critical Teacher 663 Shortage Act as provided in Section 37-159-5 shall not be eligible 664 to receive additional relocation funds as authorized in this 665 paragraph;

(oo) To use any available funds, not appropriated or
designated for any other purpose, to reimburse persons who
interview for employment as a licensed employee with the district
for the mileage and other actual expenses incurred in the course

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670 of travel to and from the interview at the rate authorized for 671 county and municipal employees under Section 25-3-41;

672 (pp) Consistent with the report of the Task Force to 673 Conduct a Best Financial Management Practices Review, to improve 674 school district management and use of resources and identify cost 675 savings as established in Section 8 of Chapter 610, Laws of 2002, 676 local school boards are encouraged to conduct independent reviews 677 of the management and efficiency of schools and school districts. 678 Such management and efficiency reviews shall provide state and local officials and the public with the following: 679

680 (i) An assessment of a school district's681 governance and organizational structure;

682 (ii) An assessment of the school district's683 financial and personnel management;

(iii) An assessment of revenue levels and sources;
(iv) An assessment of facilities utilization,
planning and maintenance;

687 (v) An assessment of food services, transportation

688 and safety/security systems;

689 (vi) An assessment of instructional and690 administrative technology;

691 (vii) A review of the instructional management and 692 the efficiency and effectiveness of existing instructional

693 programs; and

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694 (viii) Recommended methods for increasing 695 efficiency and effectiveness in providing educational services to 696 the public;

(qq) To enter into agreements with other local school
boards for the establishment of an educational service agency
(ESA) to provide for the cooperative needs of the region in which
the school district is located, as provided in Section 37-7-345;

701 To implement a financial literacy program for (rr) 702 students in Grades 10 and 11. The board may review the national 703 programs and obtain free literature from various nationally 704 recognized programs. After review of the different programs, the 705 board may certify a program that is most appropriate for the 706 school districts' needs. If a district implements a financial 707 literacy program, then any student in Grade 10 or 11 may 708 participate in the program. The financial literacy program shall 709 include, but is not limited to, instruction in the same areas of 710 personal business and finance as required under Section 711 37-1-3(2)(b). The school board may coordinate with volunteer 712 teachers from local community organizations, including, but not 713 limited to, the following: United States Department of 714 Agriculture Rural Development, United States Department of Housing 715 and Urban Development, Junior Achievement, bankers and other 716 nonprofit organizations. Nothing in this paragraph shall be 717 construed as to require school boards to implement a financial 718 literacy program;

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719 To collaborate with the State Board of Education, (ss) 720 Community Action Agencies or the Department of Human Services to 721 develop and implement a voluntary program to provide services for 722 a prekindergarten program that addresses the cognitive, social, 723 and emotional needs of four-year-old and three-year-old children. 724 The school board may utilize any source of available revenue to 725 fund the voluntary program. Effective with the 2013-2014 school 726 year, to implement voluntary prekindergarten programs under the 727 Early Learning Collaborative Act of 2013 pursuant to grants 728 awarded by the State Department of Education on a matching basis. 729 First priority for the implementation of such prekindergarten 730 program grants shall require local school boards to implement a 731 full-day prekindergarten program if the school district has a "D" 732 or "F" for the preceding two (2) consecutive years, and shall 733 utilize state source funds, subject to appropriation therefor, to 734 fund the program;

(tt) With respect to any lawful, written obligation of a school district, including, but not limited to, leases (excluding leases of sixteenth section public school trust land), bonds, notes, or other agreement, to agree in writing with the obligee that the Department of Revenue or any state agency, department or commission created under state law may:

(i) Withhold all or any part (as agreed by the school board) of any monies which such local school board is entitled to receive from time to time under any law and which is

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744 in the possession of the Department of Revenue, or any state 745 agency, department or commission created under state law; and

(ii) Pay the same over to any financial institution, trustee or other obligee, as directed in writing by the school board, to satisfy all or part of such obligation of the school district.

750 The school board may make such written agreement to withhold 751 and transfer funds irrevocable for the term of the written 752 obligation and may include in the written agreement any other 753 terms and provisions acceptable to the school board. If the 754 school board files a copy of such written agreement with the 755 Department of Revenue, or any state agency, department or 756 commission created under state law then the Department of Revenue 757 or any state agency, department or commission created under state 758 law shall immediately make the withholdings provided in such 759 agreement from the amounts due the local school board and shall 760 continue to pay the same over to such financial institution, 761 trustee or obligee for the term of the agreement.

This paragraph (tt) shall not grant any extra authority to a school board to issue debt in any amount exceeding statutory limitations on assessed value of taxable property within such school district or the statutory limitations on debt maturities, and shall not grant any extra authority to impose, levy or collect a tax which is not otherwise expressly provided for, and shall not

S. B. No. 2229 13/SS26/R193 PAGE 31 (tb\rc) 768 be construed to apply to sixteenth section public school trust 769 land;

770 With respect to any matter or transaction that is (uu) 771 competitively bid by a school district, to accept from any bidder 772 as a good-faith deposit or bid bond or bid surety, the same type 773 of good-faith deposit or bid bond or bid surety that may be 774 accepted by the state or any other political subdivision on 775 similar competitively bid matters or transactions. This paragraph 776 (uu) shall not be construed to apply to sixteenth section public 777 school trust land. The school board may authorize the investment 778 of any school district funds in the same kind and manner of 779 investments, including pooled investments, as any other political 780 subdivision, including community hospitals;

(vv) To utilize the alternate method for the conveyance or exchange of unused school buildings and/or land, reserving a partial or other undivided interest in the property, as specifically authorized and provided in Section 37-7-485, Mississippi Code of 1972;

(ww) To delegate, privatize or otherwise enter into a contract with private entities for the operation of any and all functions of nonacademic school process, procedures and operations including, but not limited to, cafeteria workers, janitorial services, transportation, professional development, achievement and instructional consulting services materials and products, purchasing cooperatives, insurance, business manager services,

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793 auditing and accounting services, school safety/risk prevention, data processing and student records, and other staff services; 794 795 however, the authority under this paragraph does not apply to the 796 leasing, management or operation of sixteenth section lands. 797 Local school districts, working through their regional education 798 service agency, are encouraged to enter into buying consortia with 799 other member districts for the purposes of more efficient use of 800 state resources as described in Section 37-7-345;

801 (xx) To partner with entities, organizations and 802 corporations for the purpose of benefiting the school district;

803 (yy) To borrow funds from the Rural Economic804 Development Authority for the maintenance of school buildings;

805 (zz) To fund and operate voluntary early childhood 806 education programs, defined as programs for children less than 807 five (5) years of age on or before September 1, and to use any 808 source of revenue for such early childhood education programs. 809 Such programs shall not conflict with the Early Learning

810 Collaborative Act of *** * *** <u>2013</u>;

811 (aaa) To issue and provide for the use of procurement 812 cards by school board members, superintendents and licensed school 813 personnel consistent with the rules and regulations of the 814 Mississippi Department of Finance and Administration under Section 815 31-7-9; and

816 (bbb) To conduct an annual comprehensive evaluation of 817 the superintendent of schools consistent with the assessment

S. B. No. 2229 ~ OFFICIAL ~ 13/SS26/R193 PAGE 33 (tb\rc) components of paragraph (pp) of this section and the assessment benchmarks established by the Mississippi School Board Association to evaluate the success the superintendent has attained in meeting district goals and objectives, the superintendent's leadership skill and whether or not the superintendent has established appropriate standards for performance, is monitoring success and is using data for improvement.

825 **SECTION 5.** This act shall take effect and be in force from 826 and after July 1, 2013.

S. B. No. 2229 13/SS26/R193 PAGE 34 (tb\rc) ST: Prekindergarten programs; to be implemented by the State Department of Education on a phased-in basis.