MISSISSIPPI LEGISLATURE

By: Senator(s) Jordan

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SENATE BILL NO. 2122

1 AN ACT TO AMEND SECTION 37-13-91, MISSISSIPPI CODE OF 1972, 2 TO PROVIDE THAT THE PROVISIONS OF THE MISSISSIPPI COMPULSORY 3 SCHOOL ATTENDANCE LAW ARE APPLICABLE TO STUDENTS THROUGH AGE 18; 4 TO PROVIDE THAT EVERY DAY A COMPULSORY-SCHOOL-AGE CHILD 5 ACCUMULATES AN UNLAWFUL ABSENCE CONSTITUTES A SEPARATE CRIMINAL 6 VIOLATION RELATIVE TO THE PARENTS OR LEGAL GUARDIANS OF SUCH 7 STUDENTS AND TO AMEND SECTIONS 97-5-39 AND 37-13-92, MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES. 8 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. Section 37-13-91, Mississippi Code of 1972, is 10 amended as follows: 11 12 37-13-91. (1) This section shall be referred to as the "Mississippi Compulsory School Attendance Law." 13 14 (2) The following terms as used in this section are defined 15 as follows: 16 (a) "Parent" means the father or mother to whom a child has been born, or the father or mother by whom a child has been 17 legally adopted. 18 19 (b) "Guardian" means a guardian of the person of a 20 child, other than a parent, who is legally appointed by a court of competent jurisdiction. 21 S. B. No. 2122 ~ OFFICIAL ~ G1/2

(c) "Custodian" means any person having the present
 care or custody of a child, other than a parent or guardian of the
 child.

(d) "School day" means not less than five (5) and not more than eight (8) hours of actual teaching in which both teachers and pupils are in regular attendance for scheduled schoolwork.

(e) "School" means any public school in this state or any nonpublic school in this state which is in session each school year for at least one hundred eighty (180) school days, except that the "nonpublic" school term shall be the number of days that each school shall require for promotion from grade to grade.

34 "Compulsory-school-age child" means a child who has (f) attained or will attain the age of six (6) years on or before 35 36 September 1 of the calendar year and who has not attained the age 37 of * * * nineteen (19) years on or before September 1 of the 38 calendar year; and shall include any child who has attained or will attain the age of five (5) years on or before September 1 and 39 40 has enrolled in a full-day public school kindergarten program. 41 Provided, however, that the parent or quardian of any child 42 enrolled in a full-day public school kindergarten program shall be 43 allowed to disenroll the child from the program on a one-time basis, and such child shall not be deemed a compulsory-school-age 44 45 child until the child attains the age of six (6) years.

S. B. No. 2122 13/SS01/R256 PAGE 2 (tb\rc) 46 "School attendance officer" means a person employed (a) 47 by the State Department of Education pursuant to Section 37-13-89.

"Appropriate school official" means the 48 (h) superintendent of the school district, or his designee, or, in the 49 50 case of a nonpublic school, the principal or the headmaster.

51 (i) "Nonpublic school" means an institution for the 52 teaching of children, consisting of a physical plant, whether 53 owned or leased, including a home, instructional staff members and 54 students, and which is in session each school year. This 55 definition shall include, but not be limited to, private, church, 56 parochial and home instruction programs.

57 A parent, guardian or custodian of a (3) 58 compulsory-school-age child in this state shall cause the child to 59 enroll in and attend a public school or legitimate nonpublic 60 school for the period of time that the child is of compulsory 61 school age, except under the following circumstances:

62 When a compulsory-school-age child is physically, (a) mentally or emotionally incapable of attending school as 63 64 determined by the appropriate school official based upon sufficient medical documentation. 65

66 (b) When a compulsory-school-age child is enrolled in 67 and pursuing a course of special education, remedial education or education for handicapped or physically or mentally disadvantaged 68 69 children.

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70 (c) When a compulsory-school-age child is being71 educated in a legitimate home instruction program.

The parent, guardian or custodian of a compulsory-school-age child described in this subsection, or the parent, guardian or custodian of a compulsory-school-age child attending any nonpublic school, or the appropriate school official for any or all children attending a nonpublic school shall complete a "certificate of enrollment" in order to facilitate the administration of this section.

The form of the certificate of enrollment shall be prepared by the Office of Compulsory School Attendance Enforcement of the State Department of Education and shall be designed to obtain the following information only:

83 (i) The name, address, telephone number and date84 of birth of the compulsory-school-age child;

85 (ii) The name, address and telephone number of the 86 parent, guardian or custodian of the compulsory-school-age child; 87 (iii) A simple description of the type of 88 education the compulsory-school-age child is receiving and, if the 89 child is enrolled in a nonpublic school, the name and address of 90 the school; and

91 (iv) The signature of the parent, guardian or 92 custodian of the compulsory-school-age child or, for any or all 93 compulsory-school-age child or children attending a nonpublic

94 school, the signature of the appropriate school official and the 95 date signed.

96 The certificate of enrollment shall be returned to the school attendance officer where the child resides on or before September 97 98 15 of each year. Any parent, guardian or custodian found by the 99 school attendance officer to be in noncompliance with this section 100 shall comply, after written notice of the noncompliance by the 101 school attendance officer, with this subsection within ten (10) 102 days after the notice or be in violation of this section. 103 However, in the event the child has been enrolled in a public 104 school within fifteen (15) calendar days after the first day of 105 the school year as required in subsection (6), the parent or 106 custodian may, at a later date, enroll the child in a legitimate 107 nonpublic school or legitimate home instruction program and send 108 the certificate of enrollment to the school attendance officer and 109 be in compliance with this subsection.

For the purposes of this subsection, a legitimate nonpublic school or legitimate home instruction program shall be those not operated or instituted for the purpose of avoiding or circumventing the compulsory attendance law.

(4) An "unlawful absence" is an absence during a school day by a compulsory-school-age child, which absence is not due to a valid excuse for temporary nonattendance. Days missed from school due to disciplinary suspension shall not be considered an

118 "excused" absence under this section. This subsection shall not 119 apply to children enrolled in a nonpublic school.

Each of the following shall constitute a valid excuse for temporary nonattendance of a compulsory-school-age child enrolled in a public school, provided satisfactory evidence of the excuse is provided to the superintendent of the school district, or his designee:

(a) An absence is excused when the absence results from
the compulsory-school-age child's attendance at an authorized
school activity with the prior approval of the superintendent of
the school district, or his designee. These activities may
include field trips, athletic contests, student conventions,
musical festivals and any similar activity.

(b) An absence is excused when the absence results from illness or injury which prevents the compulsory-school-age child from being physically able to attend school.

(c) An absence is excused when isolation of a compulsory-school-age child is ordered by the county health officer, by the State Board of Health or appropriate school official.

(d) An absence is excused when it results from the death or serious illness of a member of the immediate family of a compulsory-school-age child. The immediate family members of a compulsory-school-age child shall include children, spouse,

142 grandparents, parents, brothers and sisters, including 143 stepbrothers and stepsisters.

144 (e) An absence is excused when it results from a145 medical or dental appointment of a compulsory-school-age child.

(f) An absence is excused when it results from the attendance of a compulsory-school-age child at the proceedings of a court or an administrative tribunal if the child is a party to the action or under subpoena as a witness.

150 An absence may be excused if the religion to which (q) the compulsory-school-age child or the child's parents adheres, 151 152 requires or suggests the observance of a religious event. The 153 approval of the absence is within the discretion of the superintendent of the school district, or his designee, but 154 155 approval should be granted unless the religion's observance is of 156 such duration as to interfere with the education of the child.

157 (h) An absence may be excused when it is demonstrated 158 to the satisfaction of the superintendent of the school district, or his designee, that the purpose of the absence is to take 159 160 advantage of a valid educational opportunity such as travel, 161 including vacations or other family travel. Approval of the 162 absence must be gained from the superintendent of the school 163 district, or his designee, before the absence, but the approval 164 shall not be unreasonably withheld.

165 (i) An absence may be excused when it is demonstrated166 to the satisfaction of the superintendent of the school district,

167 or his designee, that conditions are sufficient to warrant the 168 compulsory-school-age child's nonattendance. However, no absences 169 shall be excused by the school district superintendent, or his 170 designee, when any student suspensions or expulsions circumvent 171 the intent and spirit of the compulsory attendance law.

172 (5) Any parent, guardian or custodian of a compulsory-school-age child subject to this section who refuses or 173 174 willfully fails to perform any of the duties imposed upon him or 175 her under this section or who intentionally falsifies any information required to be contained in a certificate of 176 177 enrollment, shall be quilty of contributing to the neglect of a 178 child and, upon conviction, shall be punished in accordance with 179 Section 97-5-39.

180 Upon prosecution of a parent, quardian or custodian of a compulsory-school-age child for violation of this section, the 181 182 presentation of evidence by the prosecutor that shows that the 183 child has not been enrolled in school within eighteen (18) 184 calendar days after the first day of the school year of the public 185 school which the child is eligible to attend, or that the child 186 has accumulated twelve (12) unlawful absences during the school 187 year at the public school in which the child has been enrolled, 188 shall establish a prima facie case that the child's parent, 189 quardian or custodian is responsible for the absences and has 190 refused or willfully failed to perform the duties imposed upon him or her under this section. For purposes of prosecution of a 191

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192 parent, guardian or custodian of a compulsory-school-age child for 193 violation of this section, every day that a child accumulates an 194 unlawful absence shall constitute a separate violation of this 195 section. However, no proceedings under this section shall be 196 brought against a parent, guardian or custodian of a 197 compulsory-school-age child unless the school attendance officer has contacted promptly the home of the child and has provided 198 199 written notice to the parent, guardian or custodian of the 200 requirement for the child's enrollment or attendance.

201 If a compulsory-school-age child has not been enrolled (6) in a school within fifteen (15) calendar days after the first day 202 203 of the school year of the school which the child is eligible to 204 attend or the child has accumulated five (5) unlawful absences 205 during the school year of the public school in which the child is enrolled, the school district superintendent or his designee shall 206 207 report, within two (2) school days or within five (5) calendar 208 days, whichever is less, the absences to the school attendance 209 officer. The State Department of Education shall prescribe a 210 uniform method for schools to utilize in reporting the unlawful 211 absences to the school attendance officer. The superintendent, or 212 his designee, also shall report any student suspensions or student 213 expulsions to the school attendance officer when they occur.

(7) When a school attendance officer has made all attempts to secure enrollment and/or attendance of a compulsory-school-age child and is unable to effect the enrollment and/or attendance,

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217 the attendance officer shall file a petition with the youth court 218 under Section 43-21-451 or shall file a petition in a court of 219 competent jurisdiction as it pertains to parent or child. 220 Sheriffs, deputy sheriffs and municipal law enforcement officers 221 shall be fully authorized to investigate all cases of 222 nonattendance and unlawful absences by compulsory-school-age 223 children, and shall be authorized to file a petition with the youth court under Section 43-21-451 or file a petition or 224 225 information in the court of competent jurisdiction as it pertains to parent or child for violation of this section. 226 The youth court 227 shall expedite a hearing to make an appropriate adjudication and a 228 disposition to ensure compliance with the Compulsory School 229 Attendance Law, and may order the child to enroll or re-enroll in 230 The superintendent of the school district to which the school. 231 child is ordered may assign, in his discretion, the child to the 232 alternative school program of the school established pursuant to 233 Section 37-13-92.

(8) The State Board of Education shall adopt rules and
regulations for the purpose of reprimanding any school
superintendents who fail to timely report unexcused absences under
the provisions of this section.

(9) Notwithstanding any provision or implication herein to the contrary, it is not the intention of this section to impair the primary right and the obligation of the parent or parents, or person or persons in loco parentis to a child, to choose the

242 proper education and training for such child, and nothing in this 243 section shall ever be construed to grant, by implication or otherwise, to the State of Mississippi, any of its officers, 244 agencies or subdivisions any right or authority to control, 245 246 manage, supervise or make any suggestion as to the control, 247 management or supervision of any private or parochial school or 248 institution for the education or training of children, of any kind whatsoever that is not a public school according to the laws of 249 250 this state; and this section shall never be construed so as to 251 grant, by implication or otherwise, any right or authority to any 252 state agency or other entity to control, manage, supervise, 253 provide for or affect the operation, management, program, 254 curriculum, admissions policy or discipline of any such school or 255 home instruction program.

256 SECTION 2. Section 97-5-39, Mississippi Code of 1972, is 257 amended as follows:

97-5-39. (1) 258 Except as otherwise provided in this (a) section, any parent, guardian or other person who willfully 259 260 commits any act or omits the performance of any duty, which act or 261 omission contributes to or tends to contribute to the neglect or 262 delinquency of any child or which act or omission results in the 263 abuse of any child, as defined in Section 43-21-105(m) of the 264 Youth Court Law, or who knowingly aids any child in escaping or 265 absenting himself from the guardianship or custody of any person, 266 agency or institution, or knowingly harbors or conceals, or aids

267 in harboring or concealing, any child who has absented himself 268 without permission from the quardianship or custody of any person, 269 agency or institution to which the child shall have been committed 270 by the youth court shall be quilty of a misdemeanor, and upon 271 conviction shall be punished by a fine not to exceed One Thousand 272 Dollars (\$1,000.00), or by imprisonment not to exceed one (1) year 273 in jail, or by both such fine and imprisonment. Every day a 274 compulsory-school-age child accumulates an "unlawful absence" from 275 school as verified by the school attendance officer under the 276 provisions of the Mississippi Compulsory School Law, Section 37-13-91, Mississippi Code of 1972, shall constitute a separate 277 violation against the parent or legal guardian of such child under 278 279 the provisions of this subsection (1).

(b) If the child's deprivation of necessary food, clothing, shelter, health care or supervision appropriate to the child's age results in substantial harm to the child's physical, mental or emotional health, the person may be sentenced to imprisonment for not more than five (5) years or to payment of a fine of not more than Five Thousand Dollars (\$5,000.00), or both.

(c) A parent, legal guardian or other person who knowingly permits the continuing physical or sexual abuse of a child is guilty of neglect of a child and may be sentenced to imprisonment for not more than ten (10) years or to payment of a fine of not more than Ten Thousand Dollars (\$10,000.00), or both.

S. B. No. 2122 13/SS01/R256 PAGE 12 (tb\rc) 291 (2)Any person who shall intentionally (i) burn any (a) 292 child, (ii) torture any child or, (iii) except in self-defense or 293 in order to prevent bodily harm to a third party, whip, strike or 294 otherwise abuse or mutilate any child in such a manner as to cause 295 serious bodily harm, shall be guilty of felonious abuse of a child 296 and, upon conviction, shall be sentenced to imprisonment in the 297 custody of the Department of Corrections for life or such lesser 298 term of imprisonment as the court may determine, but not less than 299 ten (10) years. For any second or subsequent conviction under 300 this subsection, the person shall be sentenced to imprisonment for 301 life.

302 A parent, legal guardian or caretaker who (b) (i) 303 endangers a child's person or health by knowingly causing or 304 permitting the child to be present where any person is selling, 305 manufacturing or possessing immediate precursors or chemical 306 substances with intent to manufacture, sell or possess a 307 controlled substance as prohibited under Section 41-29-139 or 308 41-29-313, is guilty of child endangerment and may be sentenced to 309 imprisonment for not more than ten (10) years or to payment of a 310 fine of not more than Ten Thousand Dollars (\$10,000.00), or both. 311 (ii) If the endangerment results in substantial 312 harm to the child's physical, mental or emotional health, the

314 (20) years or to payment of a fine of not more than Twenty 315 Thousand Dollars (\$20,000.00), or both.

person may be sentenced to imprisonment for not more than twenty

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(3) Nothing contained in this section shall prevent proceedings against the parent, guardian or other person under any statute of this state or any municipal ordinance defining any act as a crime or misdemeanor. Nothing in the provisions of this section shall preclude any person from having a right to trial by jury when charged with having violated the provisions of this section.

323 (4) After consultation with the Department of Human 324 Services, a regional mental health center or an appropriate 325 professional person, a judge may suspend imposition or execution 326 of a sentence provided in subsections (1) and (2) of this section 327 and in lieu thereof require treatment over a specified period of 328 time at any approved public or private treatment facility. A 329 person may be eligible for treatment in lieu of criminal penalties 330 no more than one (1) time.

331 (5)In any proceeding resulting from a report made pursuant 332 to Section 43-21-353 of the Youth Court Law, the testimony of the physician making the report regarding the child's injuries or 333 334 condition or cause thereof shall not be excluded on the ground 335 that the physician's testimony violates the physician-patient 336 privilege or similar privilege or rule against disclosure. The 337 physician's report shall not be considered as evidence unless 338 introduced as an exhibit to his testimony.

339 (6) Any criminal prosecution arising from a violation of340 this section shall be tried in the circuit, county, justice or

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341 municipal court having jurisdiction; provided, however, that 342 nothing herein shall abridge or dilute the contempt powers of the 343 youth court.

344 **SECTION 3.** Section 37-13-92, Mississippi Code of 1972, is 345 amended as follows:

346 37-13-92. (1) Beginning with the school year * * *
347 <u>2013-2014</u>, the school boards of all school districts shall
348 establish, maintain and operate, in connection with the regular
349 programs of the school district, an alternative school program or
350 behavior modification program as defined by the State Board of
351 Education for, but not limited to, the following categories of
352 compulsory-school-age students:

(a) Any compulsory-school-age child who has been
suspended for more than ten (10) days or expelled from school,
except for any student expelled for possession of a weapon or
other felonious conduct;

357 (b) Any compulsory-school-age child referred to such 358 alternative school based upon a documented need for placement in 359 the alternative school program by the parent, legal guardian or 360 custodian of such child due to disciplinary problems;

361 (c) Any compulsory-school-age child referred to such 362 alternative school program by the dispositive order of a 363 chancellor or youth court judge, with the consent of the 364 superintendent of the child's school district;

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S. B. No. 2122 13/SS01/R256 PAGE 15 (tb\rc) (d) Any compulsory-school-age child whose presence in the classroom, in the determination of the school superintendent or principal, is a disruption to the educational environment of the school or a detriment to the interest and welfare of the students and teachers of such class as a whole; and

370 (e) No school district is required to place a child 371 returning from out-of-home placement in the mental health, 372 juvenile justice or foster care system in alternative school. 373 Placement of a child in the alternative school shall be done consistently, and for students identified under the Individuals 374 375 with Disabilities Education Act (IDEA), shall adhere to the 376 requirements of the Individuals with Disabilities Education 377 Improvement Act of 2004. If a school district chooses to place a 378 child in alternative school the district will make an individual 379 assessment and evaluation of that child in the following time 380 periods:

(i) Five (5) days for a child transitioning from a group home, mental health care system, and/or the custody of the Department of Human Services, Division of Youth and Family Services * * *;

(ii) Ten (10) days for a child transitioning from a dispositional placement order by a youth court pursuant to Section 43-21-605; and

S. B. No. 2122 13/SS01/R256 PAGE 16 (tb\rc) 388 (iii) An individualized assessment for youth 389 transitioning from out-of-home placement to the alternative school 390 shall include:

A strength needs assessment.

392 2. A determination of the child's academic393 strengths and deficiencies.

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394 3. A proposed plan for transitioning the 395 child to a regular education placement at the earliest possible 396 date.

397 (2)The principal or program administrator of any such 398 alternative school program shall require verification from the 399 appropriate guidance counselor of any such child referred to the 400 alternative school program regarding the suitability of such child 401 for attendance at the alternative school program. Before a 402 student may be removed to an alternative school education program, 403 the superintendent of the student's school district must determine 404 that the written and distributed disciplinary policy of the local district is being followed. The policy shall include standards 405 406 for:

407 (a) The removal of a student to an alternative
408 education program that will include a process of educational
409 review to develop the student's individual instruction plan and
410 the evaluation at regular intervals of the student's educational
411 progress; the process shall include classroom teachers and/or
412 other appropriate professional personnel, as defined in the

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(b) The duration of alternative placement; and

(c) The notification of parents or guardians, and their appropriate inclusion in the removal and evaluation process, as defined in the district policy. Nothing in this paragraph should be defined in a manner to circumvent the principal's or the superintendent's authority to remove a student to alternative education.

422 (3) The local school board or the superintendent shall 423 provide for the continuing education of a student who has been 424 removed to an alternative school program.

425 (4) A school district, in its discretion, may provide a 426 program of general educational development (GED) preparatory 427 instruction in the alternative school program. However, any GED 428 preparation program offered in an alternative school program must 429 be administered in compliance with the rules and regulations 430 established for such programs under Sections 37-35-1 through 431 37-35-11 and by the State Board for Community and Junior Colleges. 432 The school district may administer the General Educational 433 Development (GED) Testing Program under the policies and 434 quidelines of the GED Testing Service of the American Council on 435 Education in the alternative school program or may authorize the 436 test to be administered through the community/junior college 437 district in which the alternative school is situated.

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438 (5) Any such alternative school program operated under the
439 authority of this section shall meet all appropriate accreditation
440 requirements of the State Department of Education.

The alternative school program may be held within such 441 (6)442 school district or may be operated by two (2) or more adjacent 443 school districts, pursuant to a contract approved by the State 444 Board of Education. When two (2) or more school districts 445 contract to operate an alternative school program, the school 446 board of a district designated to be the lead district shall serve 447 as the governing board of the alternative school program. 448 Transportation for students attending the alternative school 449 program shall be the responsibility of the local school district. 450 The expense of establishing, maintaining and operating such 451 alternative school program may be paid from funds contributed or 452 otherwise made available to the school district for such purpose 453 or from local district maintenance funds.

454 The State Board of Education shall promulgate minimum (7)455 guidelines for alternative school programs. The guidelines shall 456 require, at a minimum, the formulation of an individual 457 instruction plan for each student referred to the alternative 458 school program and, upon a determination that it is in a student's 459 best interest for that student to receive general educational 460 development (GED) preparatory instruction, that the local school 461 board assign the student to a GED preparatory program established 462 under subsection (4) of this section. The minimum quidelines for

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S. B. No. 2122 13/SS01/R256 PAGE 19 (tb\rc) 463 alternative school programs shall also require the following 464 components:

(a) Clear guidelines and procedures for placement of
students into alternative education programs which at a minimum
shall prescribe due process procedures for disciplinary and
general educational development (GED) placement;

469 (b) Clear and consistent goals for students and 470 parents;

471 (c) Curricula addressing cultural and learning style 472 differences;

473 (d) Direct supervision of all activities on a closed474 campus;

475 (e) Attendance requirements that allow for educational476 and workforce development opportunities;

477 (f) Selection of program from options provided by the
478 local school district, Division of Youth Services or the youth
479 court, including transfer to a community-based alternative school;
480 (g) Continual monitoring and evaluation and formalized

481 passage from one (1) step or program to another;

482 (h) A motivated and culturally diverse staff;
483 (i) Counseling for parents and students;
484 (j) Administrative and community support for the

485 program; and

486 (k) Clear procedures for annual alternative school487 program review and evaluation.

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(8) On request of a school district, the State Department of Education shall provide the district informational material on developing an alternative school program that takes into consideration size, wealth and existing facilities in determining a program best suited to a district.

(9) Any compulsory-school-age child who becomes involved in any criminal or violent behavior shall be removed from such alternative school program and, if probable cause exists, a case shall be referred to the youth court.

(10) The State Board of Education shall promulgate guidelines for alternative school programs which provide broad authority to school boards of local school districts to establish alternative education programs to meet the specific needs of the school district.

502 (11) Each school district having an alternative school 503 program shall submit a report annually to the State Department of 504 Education describing the results of its annual alternative school 505 program review and evaluation undertaken pursuant to subsection 506 The report shall include a detailed account of any (7)(k). 507 actions taken by the school district during the previous year to 508 comply with substantive quidelines promulgated by the State Board 509 of Education under subsection (7) (a) through (j).

510 **SECTION 4.** This act shall take effect and be in force from 511 and after July 1, 2013.

S. B. No. 2122 13/SS01/R256 PAGE 21 (tb\rc) ST: Mississippi Compulsory School Attendance Law; applies to students through age 18 and increase penalties for parents.