To: Education

By: Senator(s) Simmons (12th)

## SENATE BILL NO. 2090

- AN ACT TO AMEND SECTION 37-13-91, MISSISSIPPI CODE OF 1972,
  TO PROVIDE THAT THE PROVISIONS OF THE MISSISSIPPI COMPULSORY
  SCHOOL ATTENDANCE LAW ARE APPLICABLE TO STUDENTS THROUGH AGE 18;
  TO PROVIDE THAT EVERY DAY A COMPULSORY-SCHOOL-AGE CHILD
  ACCUMULATES AN UNLAWFUL ABSENCE CONSTITUTES A SEPARATE CRIMINAL
  VIOLATION RELATIVE TO THE PARENTS OR LEGAL GUARDIANS OF SUCH
  STUDENTS AND TO AMEND SECTIONS 97-5-39 AND 37-13-92, MISSISSIPPI
  CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES.
- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- SECTION 1. Section 37-13-91, Mississippi Code of 1972, is
- 11 amended as follows:
- 12 37-13-91. (1) This section shall be referred to as the
- 13 "Mississippi Compulsory School Attendance Law."
- 14 (2) The following terms as used in this section are defined
- 15 as follows:
- 16 (a) "Parent" means the father or mother to whom a child
- 17 has been born, or the father or mother by whom a child has been
- 18 legally adopted.
- 19 (b) "Guardian" means a guardian of the person of a

- 20 child, other than a parent, who is legally appointed by a court of
- 21 competent jurisdiction.

22			(C)	"Cus	sto	dian"	means	any	pe	erson	hav	ing	the pres	ent	
23	care	or	custody	of	а	child,	other	tha	an	a pa	rent	or	guardian	of	the

24 child.

- 25 "School day" means not less than five (5) and not
- 26 more than eight (8) hours of actual teaching in which both
- 27 teachers and pupils are in regular attendance for scheduled
- schoolwork. 28
- "School" means any public school in this state or 29
- 30 any nonpublic school in this state which is in session each school
- year for at least one hundred eighty (180) school days, except 31
- that the "nonpublic" school term shall be the number of days that 32
- each school shall require for promotion from grade to grade. 33
- "Compulsory-school-age child" means a child who has 34
- attained or will attain the age of six (6) years on or before 35
- 36 September 1 of the calendar year and who has not attained the age
- 37 of \* \* \* nineteen (19) years on or before September 1 of the
- 38 calendar year; and shall include any child who has attained or
- will attain the age of five (5) years on or before September 1 and 39
- 40 has enrolled in a full-day public school kindergarten program.
- 41 Provided, however, that the parent or guardian of any child
- 42 enrolled in a full-day public school kindergarten program shall be
- 43 allowed to disenroll the child from the program on a one-time
- basis, and such child shall not be deemed a compulsory-school-age 44
- 45 child until the child attains the age of six (6) years.

46 (g)	"School	attendance	officer"	means	а	person	empl	oyed
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- 47 by the State Department of Education pursuant to Section 37-13-89.
- 48 (h) "Appropriate school official" means the
- 49 superintendent of the school district, or his designee, or, in the
- 50 case of a nonpublic school, the principal or the headmaster.
- 51 (i) "Nonpublic school" means an institution for the
- 52 teaching of children, consisting of a physical plant, whether
- 53 owned or leased, including a home, instructional staff members and
- 54 students, and which is in session each school year. This
- 55 definition shall include, but not be limited to, private, church,
- 56 parochial and home instruction programs.
- 57 (3) A parent, guardian or custodian of a
- 58 compulsory-school-age child in this state shall cause the child to
- 59 enroll in and attend a public school or legitimate nonpublic
- 60 school for the period of time that the child is of compulsory
- 61 school age, except under the following circumstances:
- 62 (a) When a compulsory-school-age child is physically,
- 63 mentally or emotionally incapable of attending school as
- 64 determined by the appropriate school official based upon
- 65 sufficient medical documentation.
- 66 (b) When a compulsory-school-age child is enrolled in
- 67 and pursuing a course of special education, remedial education or
- 68 education for handicapped or physically or mentally disadvantaged
- 69 children.



70		( )	2)	When	a	COI	mpulso	ory-schoo	l-ag	e child	is	being
71	educated	in	a	legit	ima	ate	home	instruct	ion j	program		

The parent, quardian or custodian of a compulsory-school-age 73 child described in this subsection, or the parent, quardian or custodian of a compulsory-school-age child attending any nonpublic 75 school, or the appropriate school official for any or all children 76 attending a nonpublic school shall complete a "certificate of 77 enrollment" in order to facilitate the administration of this 78 section.

79 The form of the certificate of enrollment shall be prepared 80 by the Office of Compulsory School Attendance Enforcement of the State Department of Education and shall be designed to obtain the 81 82 following information only:

- 83 The name, address, telephone number and date (i) 84 of birth of the compulsory-school-age child;
- 85 (ii) The name, address and telephone number of the 86 parent, quardian or custodian of the compulsory-school-age child;
- 87 (iii) A simple description of the type of 88 education the compulsory-school-age child is receiving and, if the 89 child is enrolled in a nonpublic school, the name and address of 90 the school; and
- 91 The signature of the parent, quardian or (iv) custodian of the compulsory-school-age child or, for any or all 92 93 compulsory-school-age child or children attending a nonpublic

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94 school, the signature of the appropriate school official and the 95 date signed.

96 The certificate of enrollment shall be returned to the school attendance officer where the child resides on or before September 97 98 15 of each year. Any parent, guardian or custodian found by the 99 school attendance officer to be in noncompliance with this section 100 shall comply, after written notice of the noncompliance by the 101 school attendance officer, with this subsection within ten (10) 102 days after the notice or be in violation of this section. 103 However, in the event the child has been enrolled in a public 104 school within fifteen (15) calendar days after the first day of 105 the school year as required in subsection (6), the parent or 106 custodian may, at a later date, enroll the child in a legitimate 107 nonpublic school or legitimate home instruction program and send 108 the certificate of enrollment to the school attendance officer and 109 be in compliance with this subsection.

For the purposes of this subsection, a legitimate nonpublic school or legitimate home instruction program shall be those not operated or instituted for the purpose of avoiding or circumventing the compulsory attendance law.

114 (4) An "unlawful absence" is an absence during a school day
115 by a compulsory-school-age child, which absence is not due to a
116 valid excuse for temporary nonattendance. Days missed from school
117 due to disciplinary suspension shall not be considered an

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118	"excused"	absence	under	this	section.	This	subsection	shall	not
119	apply to	children	enroll	.ed ir	n a nonpubl	lic so	chool.		

Each of the following shall constitute a valid excuse for temporary nonattendance of a compulsory-school-age child enrolled in a public school, provided satisfactory evidence of the excuse is provided to the superintendent of the school district, or his designee:

- 125 (a) An absence is excused when the absence results from
  126 the compulsory-school-age child's attendance at an authorized
  127 school activity with the prior approval of the superintendent of
  128 the school district, or his designee. These activities may
  129 include field trips, athletic contests, student conventions,
  130 musical festivals and any similar activity.
- 131 (b) An absence is excused when the absence results from 132 illness or injury which prevents the compulsory-school-age child 133 from being physically able to attend school.
- (c) An absence is excused when isolation of a compulsory-school-age child is ordered by the county health officer, by the State Board of Health or appropriate school official.
- (d) An absence is excused when it results from the
  death or serious illness of a member of the immediate family of a
  compulsory-school-age child. The immediate family members of a
  compulsory-school-age child shall include children, spouse,

142	grandparents,	parents,	brothers	and	sisters,	including
143	stepbrothers	and steps:	isters.			

- An absence is excused when it results from a 144 medical or dental appointment of a compulsory-school-age child. 145
- An absence is excused when it results from the 146 (f) 147 attendance of a compulsory-school-age child at the proceedings of a court or an administrative tribunal if the child is a party to 148 149 the action or under subpoena as a witness.
  - An absence may be excused if the religion to which (q) the compulsory-school-age child or the child's parents adheres, requires or suggests the observance of a religious event. approval of the absence is within the discretion of the superintendent of the school district, or his designee, but approval should be granted unless the religion's observance is of such duration as to interfere with the education of the child.
  - An absence may be excused when it is demonstrated to the satisfaction of the superintendent of the school district, or his designee, that the purpose of the absence is to take advantage of a valid educational opportunity such as travel, including vacations or other family travel. Approval of the absence must be gained from the superintendent of the school district, or his designee, before the absence, but the approval shall not be unreasonably withheld.
- 165 An absence may be excused when it is demonstrated to the satisfaction of the superintendent of the school district, 166

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167 or his designee, that conditions are sufficient to warrant the 168 compulsory-school-age child's nonattendance. However, no absences 169 shall be excused by the school district superintendent, or his 170 designee, when any student suspensions or expulsions circumvent 171 the intent and spirit of the compulsory attendance law.

(5) Any parent, quardian or custodian of a compulsory-school-age child subject to this section who refuses or willfully fails to perform any of the duties imposed upon him or her under this section or who intentionally falsifies any information required to be contained in a certificate of enrollment, shall be quilty of contributing to the neglect of a child and, upon conviction, shall be punished in accordance with Section 97-5-39.

Upon prosecution of a parent, quardian or custodian of a compulsory-school-age child for violation of this section, the presentation of evidence by the prosecutor that shows that the child has not been enrolled in school within eighteen (18) calendar days after the first day of the school year of the public school which the child is eligible to attend, or that the child has accumulated twelve (12) unlawful absences during the school year at the public school in which the child has been enrolled, shall establish a prima facie case that the child's parent, quardian or custodian is responsible for the absences and has refused or willfully failed to perform the duties imposed upon him or her under this section. For purposes of prosecution of a

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192	parent, guardian or custodian of a compulsory-school-age child for
193	violation of this section, every day that a child accumulates an
194	unlawful absence shall constitute a separate violation of this
195	section. However, no proceedings under this section shall be
196	brought against a parent, guardian or custodian of a
197	compulsory-school-age child unless the school attendance officer
198	has contacted promptly the home of the child and has provided
199	written notice to the parent, guardian or custodian of the
200	requirement for the child's enrollment or attendance.

- in a school within fifteen (15) calendar days after the first day of the school year of the school which the child is eligible to attend or the child has accumulated five (5) unlawful absences during the school year of the public school in which the child is enrolled, the school district superintendent or his designee shall report, within two (2) school days or within five (5) calendar days, whichever is less, the absences to the school attendance officer. The State Department of Education shall prescribe a uniform method for schools to utilize in reporting the unlawful absences to the school attendance officer. The superintendent, or his designee, also shall report any student suspensions or student expulsions to the school attendance officer when they occur.
- (7) When a school attendance officer has made all attempts to secure enrollment and/or attendance of a compulsory-school-age child and is unable to effect the enrollment and/or attendance,

217 the attendance officer shall file a petition with the youth court

218 under Section 43-21-451 or shall file a petition in a court of

219 competent jurisdiction as it pertains to parent or child.

220 Sheriffs, deputy sheriffs and municipal law enforcement officers

221 shall be fully authorized to investigate all cases of

222 nonattendance and unlawful absences by compulsory-school-age

223 children, and shall be authorized to file a petition with the

224 youth court under Section 43-21-451 or file a petition or

225 information in the court of competent jurisdiction as it pertains

226 to parent or child for violation of this section. The youth court

227 shall expedite a hearing to make an appropriate adjudication and a

228 disposition to ensure compliance with the Compulsory School

229 Attendance Law, and may order the child to enroll or re-enroll in

230 school. The superintendent of the school district to which the

231 child is ordered may assign, in his discretion, the child to the

232 alternative school program of the school established pursuant to

233 Section 37-13-92.

234 (8) The State Board of Education shall adopt rules and

235 regulations for the purpose of reprimanding any school

236 superintendents who fail to timely report unexcused absences under

237 the provisions of this section.

238 (9) Notwithstanding any provision or implication herein to

239 the contrary, it is not the intention of this section to impair

240 the primary right and the obligation of the parent or parents, or

241 person or persons in loco parentis to a child, to choose the

242 proper education and training for such child, and nothing in this 243 section shall ever be construed to grant, by implication or otherwise, to the State of Mississippi, any of its officers, 244 agencies or subdivisions any right or authority to control, 245 246 manage, supervise or make any suggestion as to the control, 247 management or supervision of any private or parochial school or 248 institution for the education or training of children, of any kind whatsoever that is not a public school according to the laws of 249 250 this state; and this section shall never be construed so as to 251 grant, by implication or otherwise, any right or authority to any 252 state agency or other entity to control, manage, supervise, 253 provide for or affect the operation, management, program, 254 curriculum, admissions policy or discipline of any such school or 255 home instruction program.

256 **SECTION 2.** Section 97-5-39, Mississippi Code of 1972, is 257 amended as follows:

97-5-39. (1) (a) Except as otherwise provided in this section, any parent, guardian or other person who willfully commits any act or omits the performance of any duty, which act or omission contributes to or tends to contribute to the neglect or delinquency of any child or which act or omission results in the abuse of any child, as defined in Section 43-21-105(m) of the Youth Court Law, or who knowingly aids any child in escaping or absenting himself from the guardianship or custody of any person, agency or institution, or knowingly harbors or conceals, or aids

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in narboring of concealing, any child who has absenced himself
without permission from the guardianship or custody of any person,
agency or institution to which the child shall have been committed
by the youth court shall be guilty of a misdemeanor, and upon
conviction shall be punished by a fine not to exceed One Thousand
Dollars (\$1,000.00), or by imprisonment not to exceed one (1) year
in jail, or by both such fine and imprisonment. Every day a
compulsory-school-age child accumulates an "unlawful absence" from
school as verified by the school attendance officer under the
provisions of the Mississippi Compulsory School Law, Section
37-13-91, Mississippi Code of 1972, shall constitute a separate
violation against the parent or legal guardian of such child under
the provisions of this subsection (1).

- (b) If the child's deprivation of necessary food, clothing, shelter, health care or supervision appropriate to the child's age results in substantial harm to the child's physical, mental or emotional health, the person may be sentenced to imprisonment for not more than five (5) years or to payment of a fine of not more than Five Thousand Dollars (\$5,000.00), or both.
- 286 (c) A parent, legal guardian or other person who
  287 knowingly permits the continuing physical or sexual abuse of a
  288 child is guilty of neglect of a child and may be sentenced to
  289 imprisonment for not more than ten (10) years or to payment of a
  290 fine of not more than Ten Thousand Dollars (\$10,000.00), or both.

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291	(2) (a) Any person who shall intentionally (i) burn any
292	child, (ii) torture any child or, (iii) except in self-defense or
293	in order to prevent bodily harm to a third party, whip, strike or
294	otherwise abuse or mutilate any child in such a manner as to cause
295	serious bodily harm, shall be guilty of felonious abuse of a child
296	and, upon conviction, shall be sentenced to imprisonment in the
297	custody of the Department of Corrections for life or such lesser
298	term of imprisonment as the court may determine, but not less than
299	ten (10) years. For any second or subsequent conviction under
300	this subsection, the person shall be sentenced to imprisonment for
301	life.

- (b) (i) A parent, legal guardian or caretaker who endangers a child's person or health by knowingly causing or permitting the child to be present where any person is selling, manufacturing or possessing immediate precursors or chemical substances with intent to manufacture, sell or possess a controlled substance as prohibited under Section 41-29-139 or 41-29-313, is guilty of child endangerment and may be sentenced to imprisonment for not more than ten (10) years or to payment of a fine of not more than Ten Thousand Dollars (\$10,000.00), or both.
- (ii) If the endangerment results in substantial harm to the child's physical, mental or emotional health, the person may be sentenced to imprisonment for not more than twenty (20) years or to payment of a fine of not more than Twenty Thousand Dollars (\$20,000.00), or both.

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316	(3) Nothing contained in this section shall prevent
317	proceedings against the parent, guardian or other person under any
318	statute of this state or any municipal ordinance defining any act
319	as a crime or misdemeanor. Nothing in the provisions of this
320	section shall preclude any person from having a right to trial by
321	jury when charged with having violated the provisions of this
322	section.

- 323 After consultation with the Department of Human (4)324 Services, a regional mental health center or an appropriate 325 professional person, a judge may suspend imposition or execution 326 of a sentence provided in subsections (1) and (2) of this section 327 and in lieu thereof require treatment over a specified period of 328 time at any approved public or private treatment facility. A 329 person may be eligible for treatment in lieu of criminal penalties 330 no more than one (1) time.
- 331 In any proceeding resulting from a report made pursuant 332 to Section 43-21-353 of the Youth Court Law, the testimony of the physician making the report regarding the child's injuries or 333 334 condition or cause thereof shall not be excluded on the ground 335 that the physician's testimony violates the physician-patient 336 privilege or similar privilege or rule against disclosure. 337 physician's report shall not be considered as evidence unless 338 introduced as an exhibit to his testimony.
- 339 Any criminal prosecution arising from a violation of 340 this section shall be tried in the circuit, county, justice or

341	municipal	court	having	jurisdiction;	provided,	however,	that

- 342 nothing herein shall abridge or dilute the contempt powers of the
- 343 youth court.
- **SECTION 3.** Section 37-13-92, Mississippi Code of 1972, is
- 345 amended as follows:
- 346 37-13-92. (1) Beginning with the school year  $\star$  \*
- 347 2013-2014, the school boards of all school districts shall
- 348 establish, maintain and operate, in connection with the regular
- 349 programs of the school district, an alternative school program or
- 350 behavior modification program as defined by the State Board of
- 351 Education for, but not limited to, the following categories of
- 352 compulsory-school-age students:
- 353 (a) Any compulsory-school-age child who has been
- 354 suspended for more than ten (10) days or expelled from school,
- 355 except for any student expelled for possession of a weapon or
- 356 other felonious conduct;
- 357 (b) Any compulsory-school-age child referred to such
- 358 alternative school based upon a documented need for placement in
- 359 the alternative school program by the parent, legal guardian or
- 360 custodian of such child due to disciplinary problems;
- 361 (c) Any compulsory-school-age child referred to such
- 362 alternative school program by the dispositive order of a
- 363 chancellor or youth court judge, with the consent of the
- 364 superintendent of the child's school district;



365	(d) Any compulsory-school-age child whose presence in
366	the classroom, in the determination of the school superintendent
367	or principal, is a disruption to the educational environment of
368	the school or a detriment to the interest and welfare of the
369	students and teachers of such class as a whole; and
370	(e) No school district is required to place a child
371	returning from out-of-home placement in the mental health,
372	juvenile justice or foster care system in alternative school.
373	Placement of a child in the alternative school shall be done
374	consistently, and for students identified under the Individuals
375	with Disabilities Education Act (IDEA), shall adhere to the
376	requirements of the Individuals with Disabilities Education
377	Improvement Act of 2004. If a school district chooses to place a
378	child in alternative school the district will make an individual
379	assessment and evaluation of that child in the following time
380	periods:
381	(i) Five (5) days for a child transitioning from a
382	group home, mental health care system, and/or the custody of the
383	Department of Human Services, Division of Youth and Family
384	Services * * *;
385	(ii) Ten (10) days for a child transitioning from

a dispositional placement order by a youth court pursuant to

Section 43-21-605; and

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388	(iii) An individualized assessment for youth
389	transitioning from out-of-home placement to the alternative school
390	shall include:

- 1. A strength needs assessment.
- 392 2. A determination of the child's academic 393 strengths and deficiencies.
- 394 3. A proposed plan for transitioning the child to a regular education placement at the earliest possible date.
- 397 (2) The principal or program administrator of any such 398 alternative school program shall require verification from the 399 appropriate quidance counselor of any such child referred to the 400 alternative school program regarding the suitability of such child 401 for attendance at the alternative school program. Before a 402 student may be removed to an alternative school education program, 403 the superintendent of the student's school district must determine 404 that the written and distributed disciplinary policy of the local district is being followed. The policy shall include standards 405 406 for:
- 407 (a) The removal of a student to an alternative
  408 education program that will include a process of educational
  409 review to develop the student's individual instruction plan and
  410 the evaluation at regular intervals of the student's educational
  411 progress; the process shall include classroom teachers and/or
  412 other appropriate professional personnel, as defined in the

413	district	policy,	to	ensure	а	continuing	educational	program	for
414	the remov	red stude	ent.	:					

- (b) The duration of alternative placement; and
- 416 (c) The notification of parents or guardians, and their 417 appropriate inclusion in the removal and evaluation process, as 418 defined in the district policy. Nothing in this paragraph should
- 419 be defined in a manner to circumvent the principal's or the
- 420 superintendent's authority to remove a student to alternative
- 421 education.

- 422 (3) The local school board or the superintendent shall
- 423 provide for the continuing education of a student who has been
- 424 removed to an alternative school program.
- 425 (4) A school district, in its discretion, may provide a
- 426 program of general educational development (GED) preparatory
- 427 instruction in the alternative school program. However, any GED
- 428 preparation program offered in an alternative school program must
- 429 be administered in compliance with the rules and regulations
- 430 established for such programs under Sections 37-35-1 through
- 431 37-35-11 and by the State Board for Community and Junior Colleges.
- 432 The school district may administer the General Educational
- 433 Development (GED) Testing Program under the policies and
- 434 quidelines of the GED Testing Service of the American Council on
- 435 Education in the alternative school program or may authorize the
- 436 test to be administered through the community/junior college
- 437 district in which the alternative school is situated.

438	(5)	Any	such	n alterna	ative	school	L pr	ogram	operate	ed under	the
439	authority	of	this	section	shall	meet	all	appro	priate	accredi	tation
440	requiremen	nts	of th	ne State	Depar	tment	of 1	Educat	cion.		

- The alternative school program may be held within such 441 (6) 442 school district or may be operated by two (2) or more adjacent 443 school districts, pursuant to a contract approved by the State 444 Board of Education. When two (2) or more school districts 445 contract to operate an alternative school program, the school 446 board of a district designated to be the lead district shall serve as the governing board of the alternative school program. 447 448 Transportation for students attending the alternative school 449 program shall be the responsibility of the local school district. 450 The expense of establishing, maintaining and operating such 451 alternative school program may be paid from funds contributed or 452 otherwise made available to the school district for such purpose 453 or from local district maintenance funds.
  - (7) The State Board of Education shall promulgate minimum guidelines for alternative school programs. The guidelines shall require, at a minimum, the formulation of an individual instruction plan for each student referred to the alternative school program and, upon a determination that it is in a student's best interest for that student to receive general educational development (GED) preparatory instruction, that the local school board assign the student to a GED preparatory program established under subsection (4) of this section. The minimum guidelines for

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463	alternative school programs shall also require the following						
464	components:						
465	(a) Clear guidelines and procedures for placement of						
466	students into alternative education programs which at a minimum						
467	shall prescribe due process procedures for disciplinary and						
468	general educational development (GED) placement;						
469	(b) Clear and consistent goals for students and						
470	parents;						
471	(c) Curricula addressing cultural and learning style						
472	differences;						
473	(d) Direct supervision of all activities on a closed						
474	campus;						
475	(e) Attendance requirements that allow for educational						
476	and workforce development opportunities;						
477	(f) Selection of program from options provided by the						
478	local school district, Division of Youth Services or the youth						
479	court, including transfer to a community-based alternative school;						
480	(g) Continual monitoring and evaluation and formalized						
481	passage from one (1) step or program to another;						
482	(h) A motivated and culturally diverse staff;						
483	(i) Counseling for parents and students;						

(j) Administrative and community support for the

Clear procedures for annual alternative school

program review and evaluation.

program; and

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- 488 (8) On request of a school district, the State Department of
  489 Education shall provide the district informational material on
  490 developing an alternative school program that takes into
  491 consideration size, wealth and existing facilities in determining
  492 a program best suited to a district.
- 493 (9) Any compulsory-school-age child who becomes involved in 494 any criminal or violent behavior shall be removed from such 495 alternative school program and, if probable cause exists, a case 496 shall be referred to the youth court.
- 497 (10) The State Board of Education shall promulgate
  498 guidelines for alternative school programs which provide broad
  499 authority to school boards of local school districts to establish
  500 alternative education programs to meet the specific needs of the
  501 school district.
- 502 (11) Each school district having an alternative school 503 program shall submit a report annually to the State Department of 504 Education describing the results of its annual alternative school 505 program review and evaluation undertaken pursuant to subsection 506 The report shall include a detailed account of any (7) (k). 507 actions taken by the school district during the previous year to 508 comply with substantive guidelines promulgated by the State Board 509 of Education under subsection (7)(a) through (j).
- 510 **SECTION 4.** This act shall take effect and be in force from 511 and after July 1, 2013.

